EVIDENTIARY HEARING

BEFORE THE

CALIFORNIA ENERGY RESOURCES CONSERVATION AND DEVELOPMENT COMMISSION

In the Matter of:)
Application for Certification for the Calico Solar Project (formerly SES Solar 1)) Docket No. 08-AFC-1

CALIFORNIA ENERGY COMMISSION

1516 NINTH STREET

HEARING ROOM A

SACRAMENTO, CALIFORNIA

MONDAY, SEPTEMBER 20, 2010 1:10 P.M.

JAMES F. PETERS, CSR, RPR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 10063

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HEARING OFFICER

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Lorraine White, Advisor to Commissioner Eggert

Jennifer Jennings, Public Advisor

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Christopher Meyer, CEC Project Manager

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Loulena Miles, Esq., Adams Broadwell Joseph & Cardozo
Joshua Basofin, Defenders of Wildlife
Travis Ritchie, Sierra Club
Gloria Smith, Sierra Club
Steven Lamb, Burlington Northern Santa Fe (BNSF)
Cynthia Burch, Burlington Northern Santa Fe (BNSF)
Patrick Jackson

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PROCEEDINGS

PRESIDING MEMBER EGGERT: Good afternoon, everyone. We'll go on the record.

Welcome to today's evidentiary hearing on the Application for Certification of the Calico Solar Project. Today is September 20th. This is the sixth day of evidentiary hearings on this project.

My name is Anthony Eggert, and I am the presiding commissioner for this case. I am joined to my far left Commissioner Byron, who is the associate member associate commissioner for this case; to my right Mr. Paul Kramer, who is the hearing officer who will be presiding over today's hearing; and to my left advisor Lorraine White.

Before I do introductions, I just want to thank everybody. It has been a long road thus far. As I said, this is the sixth day of evidentiary hearings. And I particularly want to thank all of the parties that are involved in preparing for today's evidentiary hearing. I know it's been a challenging schedule.

Particularly, I want to thank the filings from all parties, including the applicant; and I especially want to thank the CEC staff, who I think have done a Herculean job of processing that information in an amazingly short period of time doing, I think a really, really good job of looking at all of the issues that are

related to the proposed changes to the project. And, of course, we'll hear a lot more about that today.

Let's see. I think I'd like to -- unless

Commissioner Byron wanted to have any opening comments -no. Okay. We'll go ahead and take introductions starting
with the applicant.

MS. FOLEY GANNON: Ella Foley Gannon, counsel to applicant. To my left is my co-counsel Allan Thompson, and to my right is Felicia Bellows from Tessera Solar, the applicant.

PRESIDING MEMBER EGGERT: CEC staff.

PROJECT MANAGER MEYER: Hello. Christopher

Meyer, Energy Commission project manager. To my immediate

left I have Chris Huntley, biologist with the Energy

Commission, and going -- continuing to the left we have

Steve Adams, staff counsel; I have Scott White, CEC

biologist, and joining us as well, we have Chris Otahal

with Bureau of Land Management as a biologist.

PRESIDING MEMBER EGGERT: Okay. So next, actually before I go to the intervenors, any other representatives from the federal agencies that are here either in the room or on the phone or any other state agency representatives?

MS. JONES: Becky Jones, California Department of Fish and Game.

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             PRESIDING MEMBER EGGERT: Thank you, Ms. Jones.
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             Okay.
                    Intervenor CURE?
             MS. MILES: Loulena Miles on behalf of CURE.
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                                                            And
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    Scott Cash on is here expert biologist for CURE.
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    Dr. David Whitley is on the phone I believe, and he will
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    be testifying on cultural resources on behalf of CURE.
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             PRESIDING MEMBER EGGERT: Defenders of Wildlife?
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             MR. BASOFIN: Joshua Basofin on behalf of
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   Defenders of Wildlife. And Jeff Aardahl will be
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   participating by phone at the appropriate time.
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             PRESIDING MEMBER EGGERT: Okay. Basin and Range
    Watch?
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             No. Either Laura Cunningham, Kevin Emmerich?
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    Okay.
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             Sierra Club?
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             MR. RITCHIE: Travis Ritchie with the Sierra
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    Club.
             MS. SMITH: Gloria Smith, Sierra Club, on the
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   phone.
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             PRESIDING MEMBER EGGERT: Hello.
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             Society for the Conservation of Bighorn Sheep?
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             Okay. San Bernardino County?
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             MR. BRIZZEE: Bart Brizzee, San Bernardino County
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    Counsel, and I also have Roger Hathaway and Brandon Biggs
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    on the phone.
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PRESIDING MEMBER EGGERT: Sorry. Could you say
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    the last part again?
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             MR. BRIZZEE: Roger Hathaway, H-a-t-h-a-w-a-y,
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    and Brendon Biggs, B-i-g-g-s, also on the phone.
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             PRESIDING MEMBER EGGERT: Okay.
                                              Welcome.
             Patrick Jackson?
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             MR. JACKSON:
                           I'm here.
             PRESIDING MEMBER EGGERT: Newberry Community
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    Service District?
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             Okay. BNSF Railroad?
             MS. BURCH: Cynthia Burch and Steve Lamb for
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    BNSF.
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             PRESIDING MEMBER EGGERT: Okay. Anybody that I
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    missed?
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             Nope. Also, just so that everybody's -- do I see
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   Ms. Jennings? Is she out there?
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             We do have a Public Advisor. I don't see her in
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    the room yet, but if you are here as a member of public
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    and you're interested in participating in this hearing,
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    when she comes back in, we'll call her out, and you can
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    talk to her about the best way to participate.
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             And similarly, for those of you on the phone,
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    there will be an opportunity at the -- I don't know if
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    we've noticed a specific time period, but we will provide
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    the opportunity for public comment during the public
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hearing, and at that time you'd be able to provide comment on this particular case.

I think with that, I do just want to also say that we have a lot of ground to cover today. So I want to ask everybody's cooperation in proceeding through the evidence efficiently. We're also very interested as the Committee basically hearing about the evidence as it relates to the proposed changes that the new project -- we feel that we've got evidence on the another issues, so it's really only those that are affected by this redesign. And particularly things like biology, I think also soil and water we'll be hearing a fair amount about today. But in the interests of getting through all of this, we do want to focus really on those issues that would have changed because of the modified design.

And I think with that, I'd like to turn it over to Mr. Kramer.

HEARING OFFICER KRAMER: Thank you, Commissioner Eggert. Welcome, everyone.

Today you'll probably find me being a little more active -- activist, because we're going to be trying to produce a product very soon, and while I hope I have in mind everything I need to know to be able to do that, chances are we're going to have to ask many follow-up questions and break in more often than as my normal style

just to make sure that we have everything we need in the record.

Let me invite the parties to, starting with applicant, to make any opening sort of overview statements if they want to to put everything in context.

MS. FOLEY GANNON: Thank you, Hearing Officer.

I guess one point that, maybe to follow up on what you were saying, Commissioner Eggert, our plan was going forward to be really focused on specifically the changes related to the scenarios that were presented, and that's what we had put in our motion that we filed requesting this evidentiary hearing, also request that the evidence really be related to those changes so we can hopefully get through this today.

And one sort of scheduling provision we'd like to raise is that our -- one of our hydrology experts,

Dr. Chang, is on a cruise off of Vancouver, and he has a ship-to-shore line available at 3:00. So we would like to have him be able to testify as close to 3 o'clock as possible. So if we can try to get that. People scheduled vacations for September, end of September assuming we would be through with these proceedings. So we hope that we can accommodate that.

And again, I think we our plan is, and we hope that the other parties will accommodate this as well, is

we are also planning on relying on our written testimony as much as possible so we can flesh out the issues here, be available to answer any of your questions and the other parties' questions, but hopefully rely on a lot of what was put in our written testimony and not have to repeat that or flesh that out again.

HEARING OFFICER KRAMER: Well, again, you'll probably find me dragging you through some of that just in the interest of making sure I focus on the relevant parts of the your testimony.

MS. FOLEY GANNON: Right.

HEARING OFFICER KRAMER: Now, Dr. Chang, you said hydrology. Is that -- that's not the groundwater source, it's the surface hydrology?

MS. FOLEY GANNON: It is the surface erosion, sedimentation issues.

HEARING OFFICER KRAMER: Okay

Staff, did you want to say anything?

STAFF COUNSEL ADAMS: Only perhaps that in addition to the witnesses who were introduced, Casey Weaver and Steve Allen we anticipate will be available on hydrology.

HEARING OFFICER KRAMER: Okay. Any of the intervenors want to make any sort of opening statement to put their concerns in context?

MR. JACKSON: This is Pat Jackson. I have -- I don't have an opening statement.

HEARING OFFICER KRAMER: Thank you.

Mr. Ritchie?

MR. RITCHIE: Sure. This is Travis Ritchie with Sierra Club.

I guess as an opening statement we have a few things to say. First, we would like to thank the Committee for the order that came out and just recognizing the substantial scope and scale of the impacts that a project of this size is likely to have, and we appreciate that the Committee recognized those impacts.

We, unfortunately, don't think that the scenarios that were brought up by the applicant are adequate to address the concerns that the Committee raised, and we'll be talking about that in more detail I'm sure; but there is still a substantial amount of impact on high-quality Desert Tortoise habitat that I don't think was avoided.

Also, the project didn't do anything to avoid or minimize a lot of the other biological resources and other resources that were brought up during the rest of this proceeding.

And in the interest of time, I don't think we're going to go over a lot of those, but I do want to highlight that there were many issues aside from Desert

Tortoise and biological resources that were problematic in our viewpoint, and those have not been addressed by the reduce scenarios.

And then just generally, that this project at this time is not ready for approval. Even with the new scenarios, it just doesn't seem like there's sufficient information in various aspects, various impacts, and given the very tight deadline of this year, which is somewhat artificially imposed by external financing deadlines, it just doesn't seem, in our view, like this is capable of get across the finish line.

And we understand that those deadlines are not necessarily in everyone's control here, but we don't see that as a valid justification for giving short shrift to some of these very important issues.

And then also just to point out that, California is on the verge right now of doing something very significant and very substantial regardless of the outcome of this individual proceeding. We're about to put a vast amount of solar thermal power out in the desert. And I think it's really going to be more than has ever happened in the history of the world. And this is a piece of that granted, but we're still moving forward with those projects. I believe Imperial was discussed this morning, you know, this applicant is still moving forward with

various projects. And Sierra Club appreciates that and is supportive of that concept, but with this particular project, we don't see it as being appropriate to be part of that very large development of solar resources in the desert because it just sacrifices too many things at this time.

And with that, I'll yield

HEARING OFFICER KRAMER: Okay.

ASSOCIATE MEMBER BYRON: Mr. Ritchie, on a lighter note, but with do like to get these things on the record, didn't you get married in the last month?

MR. RITCHIE: Saturday. Yeah, after tomorrow I may not be responding to your inquires as quickly.

ASSOCIATE MEMBER BYRON: Well, thank you for being here.

HEARING OFFICER KRAMER: The railroad, if you'll pardon the pun, you've flooded us with information last week, and I wonder if you could sort of set what I'm sure we're going to be hearing about drainage into context.

MR. LAMB: Certainly, Hearing Officer Kramer.

Steve Lamb for BNSF. And so that the record is clear, we have today with us from BNSF in person here, David Miller.

We have two experts, Steve Metro and Douglas Hamilton.

I would note for the record that while we do appreciate the incredible time constraints that have been

placed on staff and this Committee in dealing with this particular issue, we would, in this instance at least, agree with Sierra Club that these are artificial funding issues that should not drive the train; no pun intended. And we have a situation here where we've been provided with what we believe is a significant and radical departure from what was originally put forth as the outline and plan of this particular project.

There were 13 major aspects of this project that were delineated in the Application for Certification; one of them was detention basins. We'll go into this in detail, but we've been operating for months, well over a year on that concept.

And now we have a situation where because this Committee felt that the footprint of the project was too large for biological and cultural resources reasons, there has been a complete elimination of those detention basins. And Dr. Chang, who is I believe the expert proponent of that concept is not here live and in person to question. And while we appreciate the nature of people's vacations, we have done cartwheels to comply with the schedule, and have been unable to review everything. The comment that we provided, the deluge information, I think is interesting, because we've been trying the get information and we haven't gotten it.

And quite frankly, although there was a response to our request, our data request by the applicant, we asked the staff what the staff had received, because we believe that it is important both under CEQA and NEPA that we have an understanding on the record of what was considered by the staff, and we don't know that, and we find that to be very problematic. And we're prepared to go forward because obviously the committee is here, and we will do so, and we will present our evidence, but we believe that at this stage, to have this radical departure without really fully fleshing it out is really just, frankly, not appropriate.

Thank you.

HEARING OFFICER KRAMER: Okay. Anyone else?

MR. BASOFIN: Joshua Basofin on behalf of

Defenders of Wildlife.

I'd like to first reiterate the Sierra Club's sentiment and thank the Committee for the order a couple of weeks ago. We are that the Committee recognized the significant impacts of this project. And I know it's a difficult task to weigh the policies of the State of California in getting online significant megawattage of renewable electricity by the target deadline and also the impacts to biological resources and other issue areas. I know that's a tremendous task, and I'd just like to show

my gratitude and -- for that process.

Although this -- the revised scenarios do alleviate some of the impacts to the core density of Desert Tortoise on the project site, unfortunately they don't alleviate some of impacts to the corridors. And that is what Mr. Aardahl has submitted his written testimony on. That's the north-south movement of the bighorn sheep, potential north-south movement of the Desert Tortoises, and we'll be submitting evidence on those issues today.

And I think that's all I'll say for now. Thanks.

HEARING OFFICER KRAMER: You're corridor concerns

are about the north-south and not the east-west corridor

then; is that right?

MR. BASOFIN: That's right, as of now, correct.

HEARING OFFICER KRAMER: And you're basically
saying that nothing changed effectively with this change.

MR. BASOFIN: Right.

HEARING OFFICER KRAMER: Okay. Since we have till 3 o'clock for Dr. Chang.

MS. MILES: Excuse me, Mr. Kramer, could I also provide a brief statement on behalf of CURE?

HEARING OFFICER KRAMER: Oh, go ahead, sure.

MS. MILES: I would like to echo the sentiments, with out reiterating them, of Sierra Club and Defenders of

Wildlife regarding, you know, being grateful to the Committee for seeing and identifying, recognizing the significance of the impacts to Desert Tortoise in this project. And also I note that in the order it did say that there -- that you were cognizant of the fact that cultural resources were not fully fleshed out at the point that we were at in last evidentiary hearing, and so I just want to state that we are still very concerned about the number of questions that are unresolved with regard to cultural resources, and I think you'll get a sense of our concerns through our testimony today and in the written testimony that we submitted.

And I'd just like to also state that the Staff
Assessment that came out on Friday at out about 4:45 p.m.,
which was almost, I don't know, 150 pages, something like
that, it's extensive Staff Assessment, and we appreciate
staff's effort in putting that together; however, no party
has been -- has had time to meaningfully review that
document. And so we don't think that the evidentiary
record should be closed today. We think that, in fact, we
should be given an opportunity to review that document and
provide testimony on the staff's analysis. And I know the
Commission regulations provide for no sooner than, I
think, 14 days before evidentiary hearings is when the
Staff Assessment should be released. And that can, of

course, be modified by the Committee, but we think that this -- you know, having that come out on Friday at the end of day and is an abuse of the process. So I just wanted to go on record with that.

And finally, I would like to request if you could provide sort of an outline of what topics we're going to go over today and in what order, I'd really appreciate that.

Thank you.

HEARING OFFICER KRAMER: Okay. Any other statement before I do that?

MR. BRIZZEE: Yes. Bart Brizzee from San Bernardino County.

HEARING OFFICER KRAMER: Go ahead, Mr. Brizzee.

MR. BRIZZEE: Thank you.

Yeah, we submitted evidence on Friday also, and I think it's a cross-over between visual and cultural resources, and we just wanted to give the committee sort of a quick overview on what the nature of that is.

The documents so far have established that you've got a historic corridor through there by virtue of Route 66 that cannot be mitigated, the impacts cannot be mitigated. And our department of public works is submitting a proposal to mitigate those impacts, and it's basically to upgrade the historic bridges that have

traditionally been through there. And since you can't mitigate the visual impacts, you have to do it in another ways, and that's our proposal.

HEARING OFFICER KRAMER: Are you going to talk more about that today?

MR. BRIZZEE: Yes.

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HEARING OFFICER KRAMER: Okay. Okay. Well, the order I was thinking about was to start with biology.

That's certainly one of the key topics. And then we have drainage, which in our lexicon is soil and water resources. Sounds like I need to add visual and cultural.

Mr. Brizzee, do you have any argument to make
that this affects the county fire issue?

MR. BRIZZEE: No, it's not related to the county fire issue.

HEARING OFFICER KRAMER: Okay. So we're done with that one.

What other topics would the parties suggest we put on the list?

MS. FOLEY GANNON: Hearing Officer Kramer --

MR. JACKSON: This is Pat Jackson.

HEARING OFFICER KRAMER: Okay. I think there was a lady's voice.

MS. FOLEY GANNON: I think that was mine.

HEARING OFFICER KRAMER: Oh, okay. Ms. Gannon.

1 MR. JACKSON: This is Pat Jackson.

HEARING OFFICER KRAMER: Okay. Ms. Gannon wilt go first, then Mr. Jackson.

MS. FOLEY GANNON: Hearing Officer Kramer, I guess we received the county's testimony with regard to the visual resource impacts, and we believe that that is a matter which is not at all affected by these scenarios, and this is testimony and evidence which -- on an issue which has been before the Committee for quite some time about the visual impacts associated with the project. And this is completely new evidence and completely new mitigation measures. And we object to the introduction of that evidence at this time.

HEARING OFFICER KRAMER: Do you want to respond, Mr. Brizzee?

MR. BRIZZEE: Yes. I believe we can make an offer of proof at the appropriate time as to the reason for the Commission -- Committee to consider this. And I haven't moved to have the evidence submitted yet, so -- HEARING OFFICER KRAMER: Does anybody else have

anything on -- relating to visual that they would want to talk about?

MR. LAMB: Well, this is Steve Lamb for BNSF.

If the issue --

HEARING OFFICER KRAMER: Let me stop you.

On the phone, are you folks hearing Mr. Lamb okay, because to my ears it doesn't sound like his microphone is working terribly well.

MR. BRIZZEE: I hear him.

HEARING OFFICER KRAMER: Okay. Good. We get that phenomena here in our room sometimes.

MR. LAMB: I just want to state for the record that the issue is timeliness, this -- we shouldn't be here today because the evidence was closed here. So if that's the issue in relation to San Bernardino, then none of the procedure we've been following today is appropriate. And, frankly, I'm astounded that the applicant would raise that as an objection, giving the lack timeliness and the material that they've submitted in this proceeding.

HEARING OFFICER KRAMER: Okay. Mr. Jackson, were you on visual or something else?

MR. JACKSON: This is Pat Jackson.

Within a week or so ago, I vetted a letter for the applicant to consider the designated open routes, both scenarios, still proposed to close TDC open roads. Those issues, the issue of access and perimeter road have not been addressed. For the record, I would also like to go along with Mr. Lamb in stating that there's been almost insurmountable evidence submitted in a short period of time, and it is not appropriate to rush through this

evidentiary hearing process without all the parties having the opportunity to review, consider, and comment on that evidence.

Thank you.

MS. BURCH: Mr. Kramer, if I could bring up one other topic. Cynthia Burch for BNSF.

We find the changes to hydrology have significantly impacted our ability to process any questions to do with respect to access across our properties. We've identified those in our declarations. So that's traffic and transportation. But we weren't going to speak about them individually today except to say that we just can't process those until we know how we're going to deal with hydrology.

HEARING OFFICER KRAMER: Could you maybe be a little more precise -- or let me ask, are you saying that until you understand the exact drainage patterns, you can't determine where access could be?

MS. BURCH: That is correct.

HEARING OFFICER KRAMER: Now, till today you were not talking about creating any new access for any of the parcels aside from the bridge, correct?

MS. BURCH: No, there are actually four requests before BNSF.

One is for an at grade or -- one is for a grade

separation, which we're calling the bridge, which will require us to site that bridge somewhere based -- and one of the major issues will be its -- the impact of hydrology on this project on that location.

A second request was to use our right of way north of our track. It's about a mile and a half to two miles of right of way, and they propose to use it beginning in October of this year, as soon as this is certified, to begin to set up their exclusionary fencing. And they will be driving trucks down our right of way and other vehicles. And that's a second request.

A third request is that we build an at-grade crossing, a temporary at-grade crossing as soon as possible so that it can be used in lieu of that path across the northern tracks, side of the tracks, and that would be in the right of way, on both sides of the right of way.

A fourth request is that they go across our tracks and our right of way for emergency access to Parcel

1. It is the access that the fire departments have requested.

So we have four different requests that require us to understand what the hydrology is going to be at the site. And we have witnesses here to discuss it if necessary.

HEARING OFFICER KRAMER: Okay. Are there any other witness time constraints that we should take into account?

MR. BASOFIN: Mr. Kramer, I'd just like to give a heads-up. Mr. Aardahl is currently in another meeting for the afternoon, and so if could have a heads up as to when the intervenor biology panel is going to take place and be able to tell him just at least a few minutes beforehand, that would be very helpful.

HEARING OFFICER KRAMER: Okay. So he just needs a little advanced notice.

MR. BASOFIN: Correct.

HEARING OFFICER KRAMER: Okay. Any others?

Anyone on the telephone who's a witness have any time constraints we need to be aware of?

MS. MILES: Similarly, if you could give me just a little advance notice for cultural then, since that -- it looks like that's probably going to come toward the end, I'd prefer to not have Dr. Whitley wait the entire hearing if possible.

HEARING OFFICER KRAMER: Okay. We'll know in a minute. My thought was we would start with biology.

Mr. Brizzee, do you have -- I think you said had you witnesses on visual?

MR. BRIZZEE: Yes, that's correct. Two witnesses

HEARING OFFICER KRAMER: Okay. Do they have time constraints, because I think we have a threshold question about whether we're going to hear it or not, and we could perhaps resolve that now and then move -- how long do you estimate it will take them to testify?

MR. BRIZZEE: I think their testimony is fairly well summarized in the report, so I was going the make them available for cross-examination, but I think one of them can address the timing issue on why this issue is coming forward now.

HEARING OFFICER KRAMER: Okay.

MR. BRIZZEE: So I'd so say no more than 10, no more than 10 minutes.

HEARING OFFICER KRAMER: Okay. Well, why don't we start with visual then, then go to biology, then to soil and water. And we'll suspend biology if we need to at 3 o'clock. And then cultural and then traffic. And I believe those are all the topics we identified.

We are certainly as a Committee open to opening up others if the need occurs to us, because like some of you, we are -- you know, we have not fully absorbed these materials. And so I think in almost all cases a brief summary of what the testimony covered and its conclusions would be appropriate for -- probably for the benefit of everyone else.

So, Mr. Brizzee, if you wish to address the objections as to timeliness and that -- it does not appear to be any connection between the proposed changes to the project and this additional visual evidence, go ahead and do that, and then we will rule on whether we should accept evidence in the visual topic.

MR. BRIZZEE: Certainly. In fact, one of our witnesses is Roger Hathaway, who is a cultural specialist with the county, who came forward with this evidence and information. And actually, there are two aspects of Mr. Hathaway's testimony, and he can correct me if I state this incorrectly.

The first is that there are some evident mistakes or errors in the Supplemental Staff Report Number 2 on visual and cultural resources. And I believe that he has directly been in touch with Staff to bring about those corrections, and to my knowledge Staff does not object to making those factual corrections in the record.

Is that right, Mr. Hathaway?

MR. HATHAWAY: Yes, that is correct. There is evidence that errors and/or omissions are, in fact, in a manner of speaking tied to the visual in this instance, because the suggested changes by the county with regards to visual are based entirely on the findings or the errors and omissions in the cultural report. That sounds a

little confusing, but it's actually fairly straightforward.

Let me address probably the biggest question that was brought up, and that is why the county is providing this information at this point in time. There are several reasons.

The first is that I work for the Department of Public Works as a cultural resources specialist, and believe it or not, I don't want to offend anyone, but I was until about three weeks ago, two and a half, three weeks ago I was entirely unaware that the Calico Solar Project existed. As astounding as that may seem, I have -- it's a big county, and I'm the only person doing this type of work for the entire county for the Department of Public Works. So I have many, many other projects.

I was made aware of the Calico Solar Project in a conversation that I had with National Park Service staff regarding a proposed project that the county has for the replacement of a failed bridge right near the town of Daggett. The county is proposing to replace that failed bridge with a timber trestle kit bridge, which is a brand new concept. Therein lies why the county is intervening with this information at this point in time.

Number one, I was entirely unaware of the project. To my knowledge, the preparer, the consultant

preparer, not staff, not CEC staff, but the consultant preparer of the cultural resource language to my knowledge did not contact public works, which is a little curious because public works actually operates, maintains, and is responsible for keeping the road open. And public works has a rather large amount of information on the road just on a general basis, much less the historical.

So that's one of the reasons that the county was -- at least, public works was unaware that this project was going on and that it might have an effect on the county-maintained portion of National Trails Highway or old Route 66.

So there are two reasons there. One, I was unaware of the project, was not aware of it until I talked with National Parks Service staff too, the preparer, the consultant preparer did not contact, to my knowledge, the Department of Public Works.

And number three, and this the real key here, is that this timber trestle kit bridge, which is included in the evidence provided or the material provided by county counsel very recently, the concept of using a timber trestle kit bridge did, in fact, develop during the months of March, April, and May of this year -- or February, actually February through April of this year. And we did not really receive plans for our proposed timber trestle

kit bridge until I believe it was July, just a couple of months ago. And so all the pieces of the proposed puzzle to mitigate really weren't there until really a couple of months ago. So that's why the information regarding visual didn't come earlier on.

Now, the visual impacts are something that Park

Service staff -- I started to think about, and as naive as

I am, I thought that this was a win-win situation for all

parties involved.

As a form of mitigation, receive monies to replace those failing timber trestle bridges within the area -- within the reach, the very narrowly-defined reach visually impacted by the proposed project from the -- so a cash-strapped county would get some funds to actually do something good for a national registered eligible resource. And then here's where I guess I may have been really naive is that in thinking that the proponent would think this was a pretty great idea simply because -- (phone connection breaking up) -- it will probably be for those hundreds of thousands or over time millions of people that drive along one of our nation's most historic highways, Route 66 --

 $\label{eq:hearing_officer_kramer:} \mbox{I'm$ going to stop you} \\ \mbox{there.}$

MR. HATHAWAY: -- and have their sense of feeling

time and place and all sorts of other buzz words impacted by a very, very large solar project.

HEARING OFFICER KRAMER: Let me stop you there for a minute. You need to repeat about the last 20 seconds, because somebody else was making noise that effectively muted you out.

MR. HATHAWAY: Oh, okay. Yes, sir.

HEARING OFFICER KRAMER: Hold on.

And other people telephone, if you could mute yourself if you have noise in your vicinity, we would really appreciate it; otherwise, we do it to you and then we may not notice when you want to speak.

Go ahead.

MR. HATHAWAY: Back up.

I had thought that this proposal would have been viewed in -- it is viewed with great favor by the Department of Public Works as a means of getting some much needed funds to replace some bridges along Route 66 that are failing. I probably -- and I thought the proponent would think this was also a particularly good idea because for all time, for the next -- I don't know how many years the project is going to be there, but 30 to 50 years, all those people that have their -- drive along Route 66 from all over the world, whether hundreds of thousands or millions of people, the proponent can then say, look,

here's what we did, we paid to have the visual -- the visual character and quality of Route 66 restored by the installation of these unique timber trestle kit bridges, which really do make the appearance of the alignment pretty much look a lot more like it was when it was first built in 1929, in this case 1929, not the 19- -- you know, not the mid-thirties or the late thirties as the report says, that as it looked originally when it was first built as Route 66.

And this is a concrete visual means of mitigating a visual impact, which is almost, to my knowledge, unique in mitigating visual impacts for transmission lines, for railroad fly-overs, for all sorts of other things. Visual impacts are notoriously hard to actually mitigate, and this represents a possibly unique, at least to my knowledge, way to mitigate with a visual improvement to an historic resource rather than just talking a bunch of pictures as are currently recommended in the staff report.

Pictures are nice, but this current proposal to replace the failing timber trestle bridges that have been massively altered, not as the reports say, that have historic integrity. All of these bridges have, in fact, been massively altered from the mid-1940s to the mid-1950s, and make them look a lot more like they did originally.

So the way that I had envisioned this was it was a completely unique opportunity. And I, once again, and I'm -- somewhat naively, that I thought all parties involved would believe to be and, in fact, support as a unique out-of-the-box means of doing something truly remarkable.

And I have any evidence or backup that you would like to know about with regards to the alterations and the errors and omissions in the existing historical documentation that are, in fact, simply because the information provided to CSTEC staff has to have been in error.

HEARING OFFICER KRAMER: Okay. So you were not sworn as a witness yet in this proceeding, right?

MR. HATHAWAY: Not yet, sir.

HEARING OFFICER KRAMER: Okay. Well, we're still trying to get to the threshold question of whether we should accept this testimony.

MR. HATHAWAY: Hopefully I answered that, sir, with the -- with that this is absolutely new information, the concept of using these timber trestle bridges wasn't thought of until really several months ago or earlier this year, at the very earliest in the spring. The information that we could have provided for this really wasn't gathered by the Department of Public Works until July and,

to my knowledge, really the historical nature and quality of this project wasn't really well known at public works until just when it was brought to my attention three weeks ago by National Parks Service staff.

HEARING OFFICER KRAMER: Okay.

MR. HATHAWAY: That answers the question as to why the county is responding or submitting information at this late date. In reality, the county submitted the information in as expeditious a manner as possible once the errors and problems with the existing cultural report were known to the County.

HEARING OFFICER KRAMER: Okay. So what you're asking is -- I assume you're asking for some help from the applicant to finance this project; is that correct?

MR. BRIZZEE: That is correct.

HEARING OFFICER KRAMER: Okay. I'm actually having a hard time, Mr. Brizzee, trying to find this testimony. What date was it emailed out?

MR. BRIZZEE: It was submitted on the 17th.

HEARING OFFICER KRAMER: And what does the county believe the applicant's appropriate share of the cost would be for this?

MR. BRIZZEE: These two witnesses can correct me on this also, but I believe there's seven of these timber bridges within the project boundaries. And the

replacement cost of each of these is \$300,000. And Mr. Biggs is available to testify and confirm that.

MR. BIGGS: That's correct. This is

Brendon Biggs with the county public works. That's a

correct statement.

HEARING OFFICER KRAMER: Now, the impacts that were identified by staff were an effect on the sort of visual vista, if you will, or the visual aura that goes with being on Route 66. Are you suggesting that this would somehow mitigate those impacts?

MR. HATHAWAY: I'm suggesting that, sir, that it would -- I don't believe that -- I don't want to take a position not fully knowing what staff, CEC staff thinks about this, but I doubt that you can mitigate to a point of less than significance, and that was, I believe, the final conclusion in the staff report.

However, this form of mitigation, the proposed use of the timber trestle, the new fully-engineered timber trestle bridge, which restores the highway's historic appearance is an infinitely better, at least in my personal opinion -- I've been doing this type of work for over 30 years -- that is a far better means of mitigation than just essentially taking a bunch of pictures. It has the opportunity to literally improve the visual landscape, the at-grade viewshed that drivers along Route 66 --

historic Route 66 see. It will substantially restore it back to what it looked like originally, and yet will read as a new -- again, in following with the secretary of interior's guidelines, these bridges will read as new while substantially restoring the actual visual landscape or the above-grade vistas of the driver along Route 66.

So in my opinion, this -- personal opinion, this is an infinitely better means of mitigation than the current proposed mitigation of simply taking a bunch of pictures, and large format pictures, you know, notwithstanding.

You may have to take some pictures anyway, but the bottom line is that this type of mitigation is -- would be almost unique in the country because I don't know of any other project -- I tried the find out, you know, looking online where the visual or adverse effects of any proposed large-scale project, power line, et cetera, could, in fact, be mitigated by visually improving the National Register resource that was being adversely affected or impacted.

And so this is admittedly out-of-the-box thinking, but I believe it's creative and is a solution that would probably be of benefit to the proponent throughout time simply because it would be -- a person could, in fact -- the proponent could, in fact, basically

say we are -- we have mitigated, we've gone to the end of the line to mitigate as best we can this important historic resource. That's it.

The other thing is, is that -- please don't separate this out -- that the actual report, the Staff Assessment Part 2, does contain serious errors in fact, and so that -- with regard to the actual cultural resource. And I would happy to provide additional information to correct those errors in fact as necessary. But the effect -- but it does remain that there are errors in fact.

The other problem is that the county does not contend that these -- all of these bridges are individually eligible to the National Register, quite the opposite. We believe that the fact that all of the bridges have been massively altered makes it so that those bridges cannot be regarded as having individual historic significance. That doesn't mean that the alignment is not significant, but that the individual bridges cannot be regarded as historically significant.

So that's it. There are a number of different sort of layers here, but in reality it's pretty straightforward. It's a matter of the county did not intend to delay until the last minute. I made management at the county, at public works and much higher level aware

that there were these problems that existed. And county counsel acted at the request of public works to make the CEC aware of these errors and to provide what public works regards as a very creative means of mitigating the proposed project. Probably unique in the country.

That's it. That's pretty much it.

Bart, Mr. Brizzee, did I -- should I clarify anything else?

MR. BRIZZEE: No.

Hearing Officer Kramer, I think you've heard both the argument for allowing the evidence as well as the gist of what the evidence is.

HEARING OFFICER KRAMER: Well, do you want to take one more shot at spinning the nexus for me, and then we'll get to the applicant and staff and see what their responses are.

MR. BRIZZEE: I'm sorry. I didn't hear that question.

HEARING OFFICER KRAMER: If you can take one more shot at explaining the nexus.

What I'm confused by is this seems to be talking about making the, if you will, the resources that are being affected by the project more, well, attractive and bringing them back to where they were, but doesn't -- how exactly this is going to mitigate the impacts of the

project is still uncertain in my mind.

And while it may be appropriate to -- and I think generally we would consider new methods of mitigation that are discovered later in the process, if it's -- if it doesn't even have that feature, I really am wondering why the Committee should be considering it especially at this late time.

MR. BRIZZEE: All take one more crack at it.

The project is going to forever, or at least for the life of the project and probably forever, visually impair what has been a historic visual scene associated with Route 66. There is no mitigation that can bring that to a level of insignificance. There is, however, an ability to mitigate the historical nature of the resource, and this is the -- by putting in the historic bridges, at least we preserve that have aspect of the historic resource where the visual impact has been impaired essentially beyond the ability to mitigate it.

HEARING OFFICER KRAMER: And this would be done at a cost of -- I'm doing this in my head -- \$5 million roughly?

MR. BRIZZEE: 2.1. It's \$300,000 per bridge for seven bridges.

HEARING OFFICER KRAMER: Oh. Seven bridges, okay. I thought I heard seventeen earlier.

MR. HATHAWAY: Roger Hathaway again, sir.

There's one other bit of information. This second ditch bridge project that's referred to in the material provided by county counsel is a pilot bridge replacement project, and the County of San Bernardino proposes to replace all of the failing bridges along Route 66 between Daggett and the Mountain Springs Road exit on the I-40 with similar bridges. So it's -- so the area adversely impacted by the Calico Solar Project would be a portion of a much larger project that the county plans. And it would be -- given the fact that the county plans to replace 130 of these bridges rather than just 7, a part --

HEARING OFFICER KRAMER: I think we got the point.

MR. HATHAWAY: -- toward your whole.

HEARING OFFICER KRAMER: Are you about to explode there? What is that noise in the background; or is that just one of --

MR. HATHAWAY: Brendon and I are in an office.
We're now probably the only people in our building because there is a fire drill going on.

(Laughter.)

HEARING OFFICER KRAMER: You're going to get in trouble.

MR. HATHAWAY: I know. If I'm not in trouble already for thinking out of box, I'll be in trouble now.

HEARING OFFICER KRAMER: Staff, did you want respond to this at all?

PROJECT MANAGER MEYER: Just a clarifier really quickly. It sounds like this is a cultural resource issue and the visual landscape of a cultural resource issue rather than a visual issue, so I think if everyone sort of agrees that we'll focus this as a cultural issue rather than a cultural and visual issue.

And we do have cultural staff here, and they can come up and kick me if I'm wrong, but sort of my initial impression is that the -- if the concern is the increasing -- the original nature of bridges along historic Route 66 and there's a concern about the project degrading the visual, the vista, that it may make more sense to focus any -- you know, we're not saying we're going to take a position on this at this point, but any enhancement of Route 66 might make sense in an area that's already more un- -- this isn't developed -- impacted by development. So if there's a more in tact historic area of Route 66, it might make sense to focus mitigation in that area rather than increasing the visual quality in an area that we recognize is going to be impacted, if that makes sense.

MR. HATHAWAY: Brendon can answer this, or I can.

The county has 130 of these different timber trestle bridges that were built between 1929 and '31. They're all basically 80 -- about 80 years old, or 80-plus years old. They're all in to one degree or another failing.

And the county will ultimately replace all of them. And any suggestions as to whether the money -- if the mitigation monies -- if they the evidence is allowed and the mitigation monies are provided as, in fact, mitigation, the county can find any number of bridges to utilize the monies to replace.

You know, there are other bridges that are probably in worse shape than the ones that may -- or that may be in worse shape then the ones in that particular reach visually impacted by the proposed Calico Solar Project, but we had -- for just practical purposes, we had initially proposed to keep it just to those bridges adversely impacted by the proposed Calico Solar Project. But I think any -- the county would be open to any suggestions there.

HEARING OFFICER KRAMER: Ms. Gannon, your turn.
MS. FOLEY GANNON: Thank you.

First off, with regard to the county being unaware of this project or these impacts, the county has

been an intervenor in this proceeding since May 14th. So I think that the county as a whole was aware of this project and the proposal and the analysis that's been completed. So I think that that's not really a justification for late raising of this issue, which has been a part of the project since it was originally proposed.

With regard to the nexus between the impact and this newly-proposed mitigation, I really don't understand it. We're talking about a visual impact from the project on a resource, and then we're talking about doing something to improve bridges. That's not going to lessen the visual impact, that's not going to have any effect on the visual impact, it will still be a significant unmitigated impact as a result of the project if the project's approved and constructed. So I don't see how you can tie what they're requesting to the impact that they're proposing to address it.

And at the same time that they submitted the suggestion about this mitigation measure, they also submitted the correction of saying that these bridges that they want to have the work done on are not eligible resources. So we're supposed to be using the money for mitigation for visual impacts to a cultural resource on parts of that which are not eligible. It just doesn't

make sense to me.

I don't think we're -- I understand that the desire for the county to be able to have this -- these bridges restored, I understand that they don't have the financing to do that, but I just don't see the nexus or the connection between the impact that is being addressed here. And again, it's an issue that I think should have -- we really shouldn't be spending a lot of time on today when we're talking about the new scenarios that have been proposed. And this is something that has been part of the project since it was proposed.

HEARING OFFICER KRAMER: Okay. If you can one more minute of your time to point us to the portion of their testimony that you believe establishes that the bridges are not eligible.

MS. FOLEY GANNON: It's where they're providing the corrections. This is where they're talking about the DPW concerns regarding the Supplemental Staff Assessment. I believe this is where it is.

PROJECT MANAGER MEYER: And, Hearing Officer Kramer, this is Christopher Meyer, staff.

There was a record of conservation between -forgive me, I can't remember if it's Dr. Hathaway or -Dr. Hathaway with the county and Kathleen Forest, the
cultural resource staff, who wrote this section on the

1 built environment, so we docketed that record of conversation, I believe it's been distributed to parties, 2 3 where Staff agrees with his characterization of it not 4 being -- of these having been continually 5 upgraded -- yeah, since they were originally built. 6 HEARING OFFICER KRAMER: Okay. I think I found 7 it, Ms. Gannon. 8 MS. FOLEY GANNON: It's really -- that's the 9 whole point of their DPW concerns regarding the 10 Supplemental Staff Assessment. 11 HEARING OFFICER KRAMER: All right. It's on 12 Page 1 of a sub part of their testimony called "DPW 13 Concerns Regarding Supplemental Staff Assessment Part 2,"

Hathaway. And it says -- I think if I read it, then we maybe don't have to make this a formal exhibit.

a date of September 13, 2010, prepared by Roger G.

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"DPW does not contest here that NTH/Route 66 may be eligible to the National Register of Historic Places, however, DPW staff suggest that consideration be given to the possibility that while the alignment may be eligible to the NRHP, that the individual timber trestle bridges associated with the NTH/Route 66 alignment are not individually eligible to the NRHP."

Given that, which suggests that, if anything, that the -- well, it says nothing about the visual effects

on the alignment. And I gather that -- let me ask

Ms. Gannon, was the applicant intending to present any
additional evidence on visual to the effect that the
reduction in the project size will change the magnitude of
that impact?

MS. FOLEY GANNON: We were not. We provided written summary testimony, and we can make the expert available, but we don't have any -- we didn't have any intention of presenting that live.

HEARING OFFICER KRAMER: Okay. But what was the effect of that testimony? Were you arguing --

MS. FOLEY GANNON: There is no significant reduction, it's the same.

HEARING OFFICER KRAMER: Same impact, cumulative impact.

MS. FOLEY GANNON: Same cumulative impact, correct.

HEARING OFFICER KRAMER: Well, given that, and given that it appears that the -- by the county's own testimony that the bridges are not historic resources, there does not appear to be any -- or the purported testimony does not appear to be relevant, especially at this late stage. Earlier on it may have been considered, but now we are simply looking for evidence that helps us understand what has changed in -- by way of the previous

evidence because of the change in the footprint of the project. And this would not qualify as such evidence, so we will deny the proffer of proof --

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MR. HATHAWAY: If I may -- if I may -- if I may interject there.

I suggest that you caucus with CEC staff, because what the proponent suggested to me at least appears to be a rather large misunderstanding of the secretary of the interior's guidelines for historic preservation and the way one treats linear resources. What the county is, in fact, proposing is to -- is -- it's as if you have a district of a thousand craftsman homes and there are probably three hundred in those thousand that are, in fact -- look like and a 1950s stucco boxes, and that the -- to improve the proposed district, design guidelines are put into play, under the secretary of interior's guidelines, to replace those two- three hundred stucco boxes with craftsman-style homes, you know, similar or referencing the craftsman style over time to improve the adverse effects of time to that national registered district.

The fact that the individual bridges are not individually eligible to the National Register does not make the entire alignment not eligible. And it makes the improvement to those bridges just as viable, as suggested

by the county, even though the bridges themselves are not individually eligible.

In fact, I suggest that you strongly talk to CEC staff about consulting with the secretary of the interior's guidelines and -- with regards to adverse effects and what is an eligible property.

PROJECT MANAGER MEYER: Hearing Officer Kramer, can I just make maybe one clarification that --

HEARING OFFICER KRAMER: Mr. Meyer.

PROJECT MANAGER MEYER: My understanding is that staff's analysis, when they're talking about impacts to the viewshed of the Route 66, it's Route 66 as a district basically. And those impacts, we're not looking at the impacts to the bridges, the bridges are just a component and the -- whether or not those bridges in themselves are eligible or ineligible isn't going to weigh heavily in staff's analysis because staff's analysis is looking at Route 66, you know, the whole roadbed, not just the bridges or things of that nature.

So I guess the way we were looking at this and the way I would look at this, again, saying that this is not -- that we've taken a position, is that if there was to be mitigation of the impact of the project on that viewshed of the roadbed, of the -- this -- you know, this historic district, the bridges could fall into something

that could be used as mitigation to improve this historic resource that is being impacted from a visual standpoint.

And not -- we're not looking at saying, okay, you have to impact a bridge to mitigate somewhere else on a bridge, it's just Staff recommended doing some mitigation to address the fact that there was this impact to Route 66. So that's, I think, just not to get bogged down in bridges as an issue.

HEARING OFFICER KRAMER: I think that ship has sailed.

So what is Staff recommending precisely?

Mr. Hathaway, thank you, but I want to hear from somebody else for a little bit.

PROJECT MANAGER MEYER: Would you like me to bring up cultural resource specialist?

HEARING OFFICER KRAMER: Please.

MS. FOREST: Good afternoon.

18 HEARING OFFICER KRAMER: Good afternoon. Have
19 you testified before?

MS. FOREST: I have, and I have been sworn. I'm Kathleen Forest, cultural resources staff.

22 Whereupon,

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KATHLEEN FOREST

24 | having been previously sworn, testified as follows:

HEARING OFFICER KRAMER: So what is staff

recommending, if anything, here?

MS. FOREST: In regards to the bridges themselves?

HEARING OFFICER KRAMER: In regards to the county's proposal and the county's request.

MS. FOREST: I spoke with Mr. Hathaway last
Monday, which I believe was the 13th, at which time he
informed me that there were some errors in staff's
analysis, that the information held by the county, which
they received from CalTrans regarding the evolution of
Route 66, including the bridges, had not been included in
the information provided in the AFC apparently. So there
were some discrepancies with the dates. He and I spoke
about this.

The documentation that he has apparently states that the bridges were altered over time, and that would not necessarily make them -- that would not necessarily make them not contributing resources to the Route 66 district if there was one, if that makes sense, but it does -- the discrepancy in the information, Staff believes that it warrants further evaluation at this time to determine whether or not the bridges would be contributing features to a Route 66 district.

Is that helpful kind of?

HEARING OFFICER KRAMER: Hmmm. So what would

Staff do to investigate this?

MS. FOREST: The information held by the county should have been examined and incorporated into the AFC. So I would recommend that that happen. However, even if the bridges were determined to not be contributing, it would not change Staff's -- the conclusions in the SSA regarding the impact to Route 66.

HEARING OFFICER KRAMER: Which again was a cumulatively significant --

MS. FOREST: Correct.

HEARING OFFICER KRAMER: And that would cumulative with what other projects? Do you recall, generally?

MS. FOREST: I'm sorry. I don't.

HEARING OFFICER KRAMER: Okay. So then does some kind of contribution towards the cost of rebuilding or I guess restoring -- let's use that word -- these bridges to their original form, is that, in your opinion, any kind of mitigation for the visual impacts that were found?

MS. FOREST: It's not unheard of mitigation.

It's quite commonly used in the built environment. When a developer tears down one historic building, often mitigation -- a mitigation required is to restore another historic building. So it would be consistent with that if it was consistent with the secretary of interior standards

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and the bridges were determined to be contributing resources. And staff -- obviously staff didn't think of this on their own, but they wouldn't -- it wouldn't be something we would oppose.
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HEARING OFFICER KRAMER: Okay. Does any other party wish to add anything to this discussion?

MS. FOLEY GANNON: May we ask one question of staff?

HEARING OFFICER KRAMER: Certainly.

MS. FOLEY GANNON: It's a common mitigation for visual impacts, or it's a common mitigation for cultural resource impacts?

MS. FOREST: It's a common mitigation for cultural resources impacts.

MS. FOLEY GANNON: And is there a nexus, do you think, between the visual impacts and restoring a bridge?

MS. FOREST: I believe that's beyond my expertise.

MS. FOLEY GANNON: Okay.

HEARING OFFICER KRAMER: Okay. We're going to caucus here for a minute, go off the record.

(Thereupon a discussion occurred off the record.)

HEARING OFFICER KRAMER: Okay. We're back on the record.

We're struggling to and did not find a nexus

between the replacement of bridges or, if you will, their being upgraded, I suppose, from their current imperfect representation of the past status to a more perfect representation of the past. But the nexus between that and the visual impacts that the project, the cumulative visual impacts that the project is having on the Route 66 corridor remain on unapparent to us. And for that reason, although I think we've discuss most of what would have been said in testimony, we are going to deny the offer of proof and not take -- or have any further discussion of this particular question.

So we will move on to biological resources then.

MR. BRIZZEE: Bart Brizzee from the county.

I would like to thank the committee for taking the time to consider this evidence.

HEARING OFFICER KRAMER: Thank you. Of course, that was not an admission that we actually considered evidence.

(Laughter.)

MS. FOLEY GANNON: Hearing Officer Kramer, before -- if we're going to begin with the biology, it might be useful if we introduce testimony from Felicia Bellows to just set out the scenarios that are the subject of this discussion if that would be of assistance.

HEARING OFFICER KRAMER: Yes. Are you going put

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MS. FOLEY GANNON: We can put those up on the screen.

HEARING OFFICER KRAMER: Well, let's see. Okay. That means you're going to use the podium computer?

MS. FOLEY GANNON: We will be.

HEARING OFFICER KRAMER: So I will take care of making the podium the presenter. It's impossible. What are people who are on WebEx, on the phone, are you seeing anything at this point?

MS. SMITH: No.

HEARING OFFICER KRAMER: Okay. I have to make the podium the host, which makes me worried that I won't get control back, but I'm going to -- I guess that's the step I have to take. So here we go.

Ms. Smith, are you seeing it now?

MS. SMITH: No.

HEARING OFFICER KRAMER: Okay. Let me go help him. Let's go off the record for a minute.

(Thereupon a recess was taken.)

21 HEARING OFFICER KRAMER: Back on the record.

22 Whereupon,

FELICIA BELLOWS

24 | having been previously sworn, testified as follows:

MS. BELLOWS: Okay. So what we've done here in

response to the Committee's order on September 3rd was to go back and take a look at the site and see what we could do in response to your request to look at a means of reducing impacts to biological resources, specifically to the Desert Tortoise.

So what we've done here is we've laid out two scenarios, and the scenarios we've labeled as 5.5 and scenario 6.

MS. FOLEY GANNON: And we have hard copies of the figures if anyone would like to look at hard copies, we can pass those out as well as I'd also like to remind you that Ms. Bellows did testify earlier in these proceedings and she was sworn.

MS. BELLOWS: So if you take a look at scenario 5.5, 5.5 goes down, backs off the northern corridor even further taking the acreage down from 6,215 acres to 4,613 acres giving us an overall megawatt size for the project of 663.5. And, you know, the primary impact there is that it reduces the number of Desert Tortoises impacted.

The other scenario is scenario 6, which takes even further cut at reducing impacts to biological resources. And here we have a reduction from the 6,215 acres down to 4,244 acres, give us an overall megawatt size of 603.9 megawatts. Again, in this instance we have moved down, by our own estimates, in terms of trying to

get out of the 5 to 1 mitigation area completely. Okay?

I think the important thing to note here is that in designing the scenarios, we have not brought anything that was not already included in the analysis new into the analysis; in other words, we're within our original footprint, we've simply reduced our footprint. The only change that we have made to the project is that we have removed the detention basins from both scenario 5.5 and scenario 6.

The other thing, in terms of impacts to consider, is that, you know, as is included in our declaration and our expert witnesses' testimonies, we have either no change to impacts or reduction in impacts across the board on the two scenarios. And in that regard, we agree with Staff's conclusions. Staff arrived at the same conclusions, and we agree with those conclusions on impacts.

In addition, I think that it's important to point out the changes to the conditions. We do have changes to the compliance conditions, particularly in bio. The silver lining, of course, is that the mitigation costs go down significantly. So those are the changes on the bio side that we have noted in our testimony.

In addition, the other change is on the detention basins on Soil and Water 8. And on Soil and Water 8, we

also agree with Staff's conclusions on what is necessary on Soil and Water 8.

I think that's all I wanted to do in terms of introducing the scenarios.

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HEARING OFFICER KRAMER: Okay. Now, when you talk about change conditions, are all of those changes that you are requesting summarized in the Staff's -- supplemental Staff Assessment Addendum, or are there some we need to look to in your testimony?

MS. BELLOWS: I believe our numbers differ under mitigation because we have stuck with our manner of calculating mitigation, but I think that that's the difference.

I think that's it, right?

HEARING OFFICER KRAMER: Is it a difference of any import or --

MS. BELLOWS: Yes. I believe we calculate our acreage cost at \$500 an acre, and they calculated it at a thousand dollars an acre. In addition, we have different parcel size than they have recommended.

HEARING OFFICER KRAMER: So we still get to resolve that. But the base number of acres that need to be provided, do you agree upon that?

MS. BELLOWS: The number of acres, yes. And in addition, there's the phasing, our approach to phasing is

different than their approach to phasing.

HEARING OFFICER KRAMER: Do you want to explain that difference then?

First let me ask you, are there any other differences in the calculation of the -- I guess, if you will, the deposit for the mitigation lands, a security deposit, besides the size of the parcels you assume and the cost per acre?

MS. BELLOWS: I think that's it, yes.

HEARING OFFICER KRAMER: Okay. Then on the phasing, could you describe the differences just to put it into context for everyone.

MS. BELLOWS: My understanding, and Staff took -created Bio 31, that went through the phasing in a
different fashion than we did. We actually dealt with the
phasing in the individual condition. So our phasing is
dealt within Bio 17 and Bio 13 specifically as opposed to
staff dealt with it in Bio 31.

HEARING OFFICER KRAMER: But as far as function goes, are -- what are the differences?

MS. BELLOWS: The other thing we pointed out, you know, our approach to mitigation assumes that we are able to nest mitigation. So to the extent we are able to satisfy in -- with Desert Tortoise lands, also the mitigation necessary on the lizard, that it is nested and

dealt with in that mitigation. It was in Staff's recommended mitigation in Bio 31, it wasn't very clear to me that that was what was being done there.

MS. FOLEY GANNON: If we can help clarify, I think the Staff was having the default that the security was not nested, and we are proposing that the default is that it is nested until it's demonstrated that additional mitigation would be required. So it's -- the presumption is nesting is going to mitigate -- the land that's going to be acquired is going to mitigate all the impacts. If it turns out that's not true, additional security has to be provided. And Staff is it taking the opposite approach.

HEARING OFFICER KRAMER: Now, under the applicant's approach then, could this scenario occur where you're developing the project, you've made your deposit, your security deposit on the assumption that you're going to find lands that are -- that satisfy all the different needs, multiple use lands, if you will, and then -- but you haven't gone to identify or purchase those yet. And then for some reason you have to abandon the project, but you've already disturbed the lands that the mitigation would take care of, that could put staff then in the position, or the agencies in the position, of having to spend the amount of money that can only buy the

multiple-use property, but without being able to identify some of that, and, therefore, they would be, if you will, behind in that they didn't have enough money to properly mitigate the impacts of the project.

Would you accept that that's at least a possible scenario?

MS. BELLOWS: It is a possible scenario, but in terms of if you look at the actual -- what we're looking at in terms of nesting, we're looking at the lizard, and we're also looking at waters of the state. And the numbers relative to the Desert Tortoise mitigation are, you know -- are minor compared to those figures. I mean, the Desert Tortoise mitigation itself is quite large.

So you would think that there would be a very good chance of being able to cover that one way or the other, even if you did have that scenario arise.

HEARING OFFICER KRAMER: So roughly the acres for desert tortoise are how many? And then what would the corresponding number be for the lizard?

MR. HUNTLEY: This is Chris Huntley.

MR. WHITE: I have those numbers in front of me if you --

MR. HUNTLEY: Oh, go ahead.

MR. WHITE: Just, I'll do it real quickly.

Under scenario 5.5, the total compensation

acreage for Desert Tortoises would be 10,302. And under scenario 6 it would be 8,452 as staff calculates, and I think you guys agree. For the Mojave Fringe-toed Lizard, it's quite a bit less. I think it's 210 acres compensation land.

6 HEARING OFFICER KRAMER: So then, Mr. White, 7 right?

MR. WHITE: Yes.

HEARING OFFICER KRAMER: Are you comfortable that it's very likely that the applicant is going to be able to nest in that for that?

MR. WHITE: Not entirely, and that's why we didn't recommend nesting with security. We do encourage and we would expect the applicant to nest the mitigation land itself, and at that point the security would be irrelevant.

But the Desert Tortoise and the Mojave

Fringe-toed Lizard don't entirely share habitat, and

certainly there is some habitat that would be occupied by

one species or the other, but not both. So that was why

we wanted to keep those separate. The same rationale

would apply to the streambeds.

HEARING OFFICER KRAMER: And what -- how many acres of streambeds were required? I'm recalling roughly a hundred and some.

MS. BELLOWS: 152 under 5.5, and 126 under scenario 6.

HEARING OFFICER KRAMER: Okay. So then we're talking about, roughly -- what is the monetary amount of the difference between a non-nested security deposit and a nested security deposit roughly, using the staff's assumptions for parcel size and parcel -- or acre cost.

MS. FOLEY GANNON: It depends on what you add into that, because also there is like the raven management, which is another approximately half a million dollars. We had asked for that to be phased so we could pay it on a yearly basis.

So, I mean, if you add all -- if none of these things are nested and the staff's conditions as they were proposed were implemented, I mean, we come up with that number, you know, shortly, I don't think we have it on fingers right now, but if you take all of those numbers together, my guess is it's going to be a million, around there.

MS. BELLOWS: It's going to be more than a million; it's going to be somewhere -- if we take into account all the different -- the different aspects, it's going to be maybe two million, something of that neighborhood is my guess.

HEARING OFFICER KRAMER: Two million on

1 | twenty-five million or so?

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MS. BELLOWS: Correct.

HEARING OFFICER KRAMER: Okay.

MR. RITCHIE: Mr. Kramer, this is Travis Ritchie with Sierra Club. If I can add something on that issue.

HEARING OFFICER KRAMER: Go ahead.

MR. RITCHIE: Just that we wanted to reiterate staff's concern on -- the Mojave Fringe-toed Lizard habitat is quite specialized, and I think this project actually articulates that pretty well, and that on the original 8,000 acre footprint, all of which is potential habitat for the Desert Tortoise there were, I think, maybe a hundred or so acres of Mojave Fringe-toed Lizard. So it's far from assured that mitigation land for Desert Tortoise would include appropriate habitat for Mojave Fringe-toed Lizard, which speaks to them not being nested. I mean, if they could nest them, that's great, but until we know that, Sierra Club wouldn't be comfortable with assuming that they can be nested.

HEARING OFFICER KRAMER: Ms. Bellows, did you have more to add, or was that your background presentation?

MS. BELLOWS: That's the background presentation.

HEARING OFFICER KRAMER: Okay.

MS. FOLEY GANNON: And a procedural issue, at

this point should we be moving to move in her testimony and all the declarations attached to it, or do you want to do that all at the end?

HEARING OFFICER KRAMER: You know, what we're going to have to do is give numbers to all these things at some point.

MS. FOLEY GANNON: Yeah.

HEARING OFFICER KRAMER: Unless somebody really feels a compelling need, I think we can wait till the end to do that.

MS. FOLEY GANNON: Okay. Thank you.

HEARING OFFICER KRAMER: We'll be motivated to do it quickly, I assume, at this point.

(Laughter.)

MR. RITCHIE: Mr. Kramer, we do have some cross-exam questions for Ms. Bellows, whether this is the appropriate time or not I will leave to you, but based on her testimony and the altered footprints.

HEARING OFFICER KRAMER: Okay. Was that going to be all of your testimony on biology then or --

MS. FOLEY GANNON: This is her -- yeah, this is her -- this is not all of our biology testimony. We have our biology experts who are going the testify. This was just Ms. Bellows giving the overview of the scenarios and how we got here and some of the mitigation requirements.

HEARING OFFICER KRAMER: Okay. Why don't you constitute the rest of your biology panel then, and then, Mr. Ritchie, you can --

MS. FOLEY GANNON: I mean, because -- I would suggest because we have 15 minutes before Dr. Chang is going to be on the phone, it may make sense to do --

HEARING OFFICER KRAMER: Cross-exam.

MS. FOLEY GANNON: -- Ms. Bellows, rather than bringing up our two biology expert witnesses who are just -- I think there will be lots of questions for them probably.

HEARING OFFICER KRAMER: Would you agree,
Mr. Ritchie?

MR. RITCHIE: That's fine. My questions are actually not specific to biology, they're just to the altered project and Ms. Bellows' testimony on that.

HEARING OFFICER KRAMER: And how long do you think you'll have about? Ten to fifteen --

MR. RITCHIE: Fifteen minutes should be fine.

HEARING OFFICER KRAMER: Okay. Go ahead, then.

CROSS-EXAMINATION BY MR. RITCHIE

MR. RITCHIE: So, Ms. Bellows, I first wanted to ask, there is, and you mentioned this, there is a reduced estimate on the number of megawatts that will be generated, correct?

1 MS. BELLOWS: That is correct.

MR. RITCHIE: And do you recall, in Barstow I believe your testimony in response to staff's question, is there some sort of a minimum amount of generation that was required in order for this project to be feasible, you answered, yes, or yeah, well, this particular project is sized to meet the Edison PPA, so we have an 850-megawatt PPA, and that's what the facility is sized to meet. Is that an accurate statement of your testimony?

MS. BELLOWS: That is correct.

MR. RITCHIE: So did the constraints of that 850-megawatt PPA change now that you don't have an 850-megawatt proposal?

MS. BELLOWS: They not at all.

MR. RITCHIE: So is it fair to say you don't have a PPA for the project as proposed?

MS. BELLOWS: It is not fair to say that.

MR. RITCHIE: Is there -- would you -- how would you characterize the scenario moving forward with the PPA with the PPA given the reduced project footprint?

MS. BELLOWS: We are fortunate with the Edison PPA that we have a Phase 1 and a Phase 2. Phase 2 is 575 megawatts; Phase 1 is 275 megawatts. Phase 2 is dependent on Edison going through a full CPCM process, as you're aware. So at the earliest, that would come online in

2013, or be ready to accept megawatts in 2013.

So the approach moving forward is to accept the project as is, permit it, and then I will go back afterwards, between now and 2013, and try to resolve the additional megawatts either at another site or nearby.

MR. RITCHIE: And so I believe there was a statement you had made during workshop that essentially Phase 2 is a long way off and we can try and fix it before then. That seems to be summary of what you just said as well.

MS. BELLOWS: That's what I'm saying, yes

MR. RITCHIE: So but there's no guarantee then
that you would be able to find those 850 megawatts based
off what's currently proposed.

MS. BELLOWS: That's correct.

MR. RITCHIE: And so what would happen if we don't have 850 megawatts when 2013 comes around and there's a PPA that says that you're to deliver 850 megawatts?

MS. BELLOWS: My performance bond would be taken from me for that amount of the megawatts.

MR. RITCHIE: And is Edison required to accept the total project size, whatever that might be, that 600 megawatts or so?

MS. BELLOWS: It is.

MR. RITCHIE: And so would you be adjusting the price per megawatt moving forward?

MS. BELLOWS: I might try, but I don't know how successful I might be in that effort.

HEARING OFFICER KRAMER: Mr. Ritchie, what's the relevance of this line?

MR. RITCHIE: Part of the presentation that we've been given is that prior to last week was that this project was specifically sized at 850 megawatts because that was the drop-dead price that they could afford to do this project, that the PPA allowed for them to do this project, and that if we dropped below 850 megawatts, we are at risk of not having a project.

And so given that there are substantial resources on the line to be sacrificed for this project, I'm concerned that we don't have a viable contract for the purchase of this -- of these megawatts. If this really is that slim a margin and they can't afford to drop back 850 megawatts, which I believe was the impression I got at least from Barstow, then we're putting up a lot of resources that are going to be gone forever for project that may not be financially feasible.

And so I think it's extremely relevant to the reduced acreage alternatives that have been put forward, and I also think that it's very different than the

Mr. Basofin specifically asked if the applicant at any time considered a smaller footprint project, and Ms. Bellows' testimony was we did not. It was really -- I mean, it really was a negotiation with Edison, and that is what we submitted in our RFP process, and that's what we negotiated with them.

So in Sierra Club's view, there doesn't appear to be adequate assurance that we're going to even put these megawatts online, and we're risking so much at this stage in order to do that.

And again, this just goes to the point that perhaps in two years we can figure this out, but we can't figure out it out right now, and we can't figure it out today, but all these resources are going on the table today.

ASSOCIATE MEMBER BYRON: Mr. Ritchie, this
Commission in the past has permitted -- I should say we
have granted applications for certification for projects
that did not have Power Purchase Agreements. In fact,
we've done recently one that is a solar project as well.
So the logic breaks down a little bit in that regard. And
I have every reason to believe the applicant was being
truthful and they had not considered a smaller plan, given
that that's what their original Power Purchase Agreement

was for.

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In fact, these issues around Power Purchase Agreement are not necessarily relevant, although I'm very interested in them given our other responsibilities here at this Commission, there's a lot of confidentiality issues around them. And I -- and I'm -- I welcome your questioning the applicant in this regard because we learn a lot more at this Commission, but it's just not terribly relevant to this decision.

MR. RITCHIE: I understand your point. setting aside the other solar project that you reference, this project is not like, say, a natural gas power plant that we would be proposing. The footprint of a natural gas power plant is dramatically smaller than something like this. So if there's not a PPA, if kicking the can down the road doesn't work, and the CPUC proceeding is hung up, the impacts are very different. You don't have carbon emissions spewing out of a natural gas plant if it never goes online, or if you shut that plant down, those emissions stop. But what we're talking about here and still with this project, is 4,000 acres at least, and it may be phased, so, you know, maybe we're just talking Phase 1, but we're still talking about thousands of acres of a resource that you can't get back. So it's a different analysis, I think, in this context than it is in other power plants and other PPAs.

ASSOCIATE MEMBER BYRON: I understand, but -- and there are, I believe, over 9,000 megawatts of natural gas fired power plants that this Commission has permitted in the last, say, eight years, but they were not built. And I think that's the case that we would see in this situation as well. The plant would likely not be built unless they've got a market for the power.

MR. RITCHIE: Except that we're talking about building it by -- at least part of it by 2010. And so these resources start to be sacrificed this year. I mean, we're talking about a month. And, you know, if it falls apart, it falls apart, but this isn't something that I think we should be giving up so sightly on a what-if, you know, we'll be able to figure it out later.

And I'll leave it at that. I understand your comments as well.

MS. SMITH: Actually, Mr. Kramer, this is Gloria, can I just interject something?

HEARING OFFICER KRAMER: Go ahead.

MS. SMITH: Setting aside the issue of the PPA, we did request in Barstow a rationale for not looking at a reduced project footprint that would perhaps potentially reduce project impacts, and we were told that it wasn't feasible, and no, a reduced project could not be looked at

and would not be looked at because of these unknown financial and PPA constraints. And we all took that, you know, on faith.

And now we find ourselves here at the end of September with all of a sudden given the Committee's order, memorandum that we -- all of a sudden we can look at a reduced project. So I guess my point is perhaps if we had looked at this a year ago or six months ago and in the fullness of time been able to fully analyze it, it may have made more sense, but it wasn't just -- there was incredible pressure that the original footprint would not be approved that got them to concentrate their minds and look at a small project.

So we feel like, I mean, frankly, there's a little bit of unfairness here. We asked them -- they were asked in good faith a long time ago to look at a reduced project, and they said it wasn't feasible.

HEARING OFFICER KRAMER: Okay. Well, your point is noted.

So, Mr. Ritchie, did you have other questions or --

MR. RITCHIE: Only if I could just ask that
Ms. Bellows, when I recharacterized your testimony there
for the Commissioners, if that was an accurate
representation of your prior testimony.

HEARING OFFICER KRAMER: Could you recharacterize it?

MR. RITCHIE: I believe Mr. Basofin asked did you consider at any time proposing a facility with a smaller generating capacity. And your response was, we did not, I mean it really was a negotiation with Edison, and that is what we submitted in the RFP process. And that's what we negotiated with them.

And then also asked if it was possible to change the cost parameters of that.

You responded, I think it would be very difficult to do so, renegotiating a PPA at a higher price is very difficult, and Edison would certainly have the right the come back and say no.

MS. BELLOWS: That still stands.

MR. RITCHIE: No further questions.

HEARING OFFICER KRAMER: Okay. Do any other parties have any questions? And it could be about her portion of the biology testimony or sort of the general lay of the land with regard to these two new footprints.

MS. MILES: This is Loulena Miles. And I do have a couple questions.

CROSS-EXAMINATION

MS. MILES: Regarding the detention basins removal, I just want to get clarified whether there are

any detention basins that will be included the proposed project, and I mean any internal or external sediment debris basins, anything like that.

MS. BELLOWS: There are some retention basins that are -- if you look at our testimony, our experts testified to the facts that there are some retention basins around the main services complex.

MS. MILES: And -- okay. So only around the main services complex.

MS. BELLOWS: That's correct.

MS. MILES: And did they -- did the testimony explain how big they will be, the actual size?

MS. BELLOWS: I believe they did. I'm not quite sure on that though.

MS. MILES: Okay. And also, have you -- do you know whether the Desert Tortoises have been checked recently to determine if they've gone into hibernation at the project site or in the project region. And I can hold that question off for your biologist if you don't have the answer.

MS. BELLOWS: We have not done that.

MS. MILES: Okay. And my last question is a multi-part question. It's regarding the plans that the applicant will need to prepare and present to the Energy Commission 30 days prior to any site mobilization,

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1 | construction, and translocation activities.
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Where is the applicant at in preparing those plans?

MS. BELLOWS: We are working on a daily basis with the CEC's compliance officer. So we have a schedule and are working through all of that and submitting the various plans that we have to submit under the compliance conditions as they stand today.

MS. MILES: So you are actively -- you've submitted some of the plans at this point; is that correct?

MS. BELLOWS: Absolutely.

MS. MILES: So specifically, do you know if you've submitted the weed management plan?

MS. BELLOWS: Yes.

MS. MILES: And the draft special status plant mitigation plan?

MS. BELLOWS: I know I have read that. I would have to go back and see if we've submitted that formally or not, but I have definitely seen that draft.

MS. MILES: The burrowing owl monitoring and mitigation?

MS. BELLOWS: Yes.

MS. MILES: The final bighorn sheep mitigation

25 plan?

- 1 MS. BELLOWS: I think so.
- 2 MS. MILES: And is it possible then that these 3 plans could be docketed, because they are definitely 4 relevant to the proceedings?
 - MR. OTAHAL: Just as a reviewing agency, no, because those all in draft, and there's various folks that are still commenting on that, so they are not releasable at this point.
- 9 MS. MILES: And have they been submitted to the 10 Energy Commission, to the CPM?
- MR. OTAHAL: Drafts have on those.
- MS. MILES: I believe then that those would be releasable if they've been submitted to the Energy Commission.
- Mr. Meyer?

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- PROJECT MANAGER MEYER: Sorry. I'm making sure I have the right staff available later.
- 18 Could you please repeat the question?
- MS. MILES: Yes. I was wanting to get a copy or I'd like the plans that have been submitted to the CPM thus far to be docketed so that the parties can review them. Plans like the weed management plan and the botanical survey report.
- 24 PROJECT MANAGER MEYER: I will check with the 25 compliance unit -- the compliance project manager to see

which plans have come in, because they've not come across my desk, so --

MS. MILES: Okay. I'm sorry to take up the time at the hearing on this, but these are very important to our review of biological resource impacts for this project. So thank you.

I have no further questions for Ms. Bellows.

HEARING OFFICER KRAMER: Okay. Any other intervenors, including those on the telephone?

MR. LAMB: Steve Lamb for BNSF. I have a couple questions in relation to some of the comments that she made about Soil and Water 8.

HEARING OFFICER KRAMER: Go ahead.

CROSS-EXAMINATION

MR. LAMB: You just testified that you agreed with staff's Soil and Water 8. Are you referring to the Soil and Water 8 that was submitted with the Supplemental Staff Assessment of last Friday?

MS. BELLOWS: That's correct.

MR. LAMB: Okay. Do you recall the August 25th hearing in this particular room where that was discussed, Soil and Water 8?

MS. BELLOWS: I do.

MR. LAMB: Do you recall your counsel stating for the record, on the transcript at page 317 lines 10 through

17, "Prior to installing any SunCatchers or construction of the detention basins, project owner shall pay for a hydrology study commissioned by BNSF which will determine the impact, if any, on the rail safety and BNSF operation of its planned placement of SunCatchers and detention basins and determined appropriate mitigation measures if necessary to be paid for by project owner"?

MS. BELLOWS: I do.

MR. LAMB: And did she make that statement with your authorization?

MS. BELLOWS: She did indeed.

MR. LAMB: And do you agree with that today?

MS. BELLOWS: I think that -- I think that the approach has changed a little bit in the sense that the detentions basins, we are suggesting that the detention basins are no longer on site. I think the notion, however, is that we have no problem whatsoever in performing a study to prove out the lack of need or lack -- the -- not needing them, detention basins, let's put it that way.

MR. LAMB: Okay. Well, you understand that Staff's Supplemental Assessment of Friday determined that there wasn't sufficient information provided by Dr. Chang to support the theory that detention basins weren't necessary, right?

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MS. BELLOWS:
                      Right. And that we would have to
take another look. And I'm fine with that.
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MR. LAMB: All right. And you understand that on the 25th, through your counsel, Calico Solar stipulated to pay for a hydrology study commissioned by BNSF, right?

6 MS. BELLOWS: And I have no problem paying for a study.

MR. LAMB: Okay. Commissioned by BNSF.

MS. BELLOWS: I have no problem with that.

And that whatever appropriate MR. LAMB: mitigation measures would be paid for by the project owner prior to implementation.

MS. BELLOWS: Understood.

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MR. LAMB: Okay. Now, just so I understand this before Dr. Chang testifies, I want to get --

DR. CHANG: Yeah. I'm on the line already. you hear me?

MS. BELLOWS: We can, Dr. Chang.

DR. CHANG: Yes. Can you hear me on the phone?

MS. FOLEY GANNON: Dr. Chang, we can hear you.

We will be taking your testimony in a few moments.

DR. CHANG: Okay. I'll just hold on.

MS. FOLEY GANNON: Thank you.

24 Okay. I just -- did you get a chance MR. LAMB: 25 to review the testimony of any of the people that we put

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into evidence?
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             MS. BELLOWS: I did.
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             MR. LAMB: Okay. And did you review the
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   historical reference that was done?
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             MS. BELLOWS: Specifically to?
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             MR. LAMB: Well, we had a number of people that
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    testified. We had David Miller, we had Steve Metro, and
    we had Douglas Hamilton. And in Steve Metro's prepared
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    direct testimony, he recounted the history of the
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    detention basins at least in this matter. Did you look at
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    that?
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             MS. BELLOWS:
                           T did.
             MR. LAMB: And Did you find that it was accurate?
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             MS. BELLOWS: I didn't look at it in the sense of
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    going back and document whether it followed exactly.
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             MR. LAMB: Okay.
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             MS. BELLOWS: In general, I would say that it was
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    fine.
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             MR. LAMB: So would you agree that just generally
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    as February of 2010 that the plan was to have debris
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   basins in the northern portion?
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             MS. BELLOWS: Detention, slash, debris basins,
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   yes.
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MR. LAMB: And you understand there's a

difference between debris basins and detention basins,

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1 | correct, ma'am?

MS. BELLOWS: Yes. My engineers have corrected me number of times so far.

MR. LAMB: And you understand that the plan at that time called for detention basins scattered throughout the site --

MS. BELLOWS: I do.

MR. LAMB: -- that sediment and water from the debris basins would be directed to the detention basins, right?

MS. BELLOWS: I do.

MR. LAMB: And now there are no debris basins and no detection basins?

MS. BELLOWS: Correct, there are only retention basins.

MR. LAMB: Okay. If I understand correctly what happened, there was a report that was done in July that came up with a determination that there shouldn't be detention basins according to Dr. Chang, right?

MS. BELLOWS: What I belive he's referring to, his own report, there was also --

MR. LAMB: Yes.

MS. BELLOWS: -- a quite -- you know, we're moving forward on the engineering of the site. And Mortenson Construction, our contractor, came up with a

determination that -- for the first time to us, that, hey, you know, you really don't need these, why are you putting them in?

And we insisted on putting them in for maintenance perspective, but they continued to insist that we remove them.

So we asked Dr. Chang to look at, because Dr. Chang was working for us on IVS, and Dr. Chang looked at it and I also came to the conclusion that we didn't need detentions basins.

We then looked at it, we said, okay, that's fine. Even in a workshop we attempted to take those out. There was -- turned out to be more problematic removing them than leaving them in from the perspective of change at that late a date, so we left them in with the notion that maybe we would go back revisit it later. So we left them in.

MR. LAMB: Okay. So let me get this straight. In July of this year, you received a report from one of your experts that detection basins aren't necessary.

MS. BELLOWS: From our contractor, who will be actually constructing our balance of -- plant contractor, who will be constructing the balance of plant on the facility.

MR. LAMB: Okay. But Mr. Bile and Mr. Moore

- testified on your behalf in early August saying that you were promoting detention basins at that time.
- MS. BELLOWS: That's true. Again, we were looking at it -- from that perspective, this was the contractor coming to us with their own internal conclusion, and we needed to run it down ourselves.
- 7 MR. LAMB: Okay. All right. Did you ever advise 8 BNSF that that was going on?
 - MS. BELLOWS: From the detention basin perspective, no, we did not.
- 11 MR. LAMB: Did you ever advise the CEC?
- MS. BELLOWS: Actually, we did have -- at the workshop, at one of the workshops we discussed whether we should remove the detention basins or not.
- MR. LAMB: At the last workshop.
- MS. BELLOWS: No. Actually, this was in -- I want the say in August.
- 18 MR. LAMB: The July report that you received,
 19 that was from your contractor?
- MS. BELLOWS: Correct.

2

9

- MR. LAMB: Okay. They went on site and did that work?
- MS. BELLOWS: I believe so. I know Mortenson has been our on site. I can't really speak to whether the -their hydrologist has been on site for that or not.

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1
    Dr. Chang certainly was, but I can't speak to that right
 2
   now.
 3
             MR. LAMB: Have you looked at that report?
             MS. BELLOWS:
 4
                           The Mortenson report.
 5
                       Well, whatever the July report is.
             MR. LAMB:
 6
             MS. BELLOWS:
                           Yes, I've looked at it.
7
             MR. LAMB: You view that as the Mortenson report?
8
             MS. BELLOWS: Well, again, let's differentiate
9
    between the Chang report and the Mortenson report.
10
    been -- so the Mortenson was just a rough, general report
11
    saying, in our view, it would be more economically
12
    efficient for you not to build the detention basins.
13
             MR. LAMB: Then the Chang report was in July,
14
    right?
15
             MS. BELLOWS:
                           Correct, later.
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MR. LAMB: You recall that in the Chang report of July of this year there area a number of photographs where people are standing under railroad trestles?

MR. LAMB: Okay. When in July?

MS. BELLOWS: Standing near them, that's correct.

MS. BELLOWS: I don't recall off the top of my

MR. LAMB: Standing near them, right?

MS. BELLOWS: Right.

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head.

MR. LAMB: And you understand that BNSF only

- granted access for survey to the BNSF right of way after August 2nd, right?
- MS. BELLOWS: Quite honestly, I'm not aware of that, but that's fine. I accept that.
- MR. LAMB: Well, can you explain to us then what people were doing on our right of way prior to a grant of access?
- MS. BELLOWS: My understanding is that Irene had a discussion with the name -- what is his name? Greg? I forget his name. I'll go look it up. And inform him that we would be out on the site that day.
- MR. LAMB: I don't have any further general questions.
- Well, they're not wearing any safety gear or anything. You're aware of that?
- MS. BELLOWS: I am.
- MR. LAMB: And you know BNSF never lets anybody
 18 go on the right of way without that, right?
- MS. BELLOWS: I am. And she's passed safety training as well.
- MR. LAMB: But she's not wearing any at the time.
- MS. BELLOWS: No, I understand.
- MR. LAMB: Okay.
- 24 HEARING OFFICER KRAMER: Okay. Ms. Gannon, did
- 25 | you want to take Dr. Chang through his summary of his

testimony, and then -- Mr. Meyer?

PROJECT MANAGER MEYER: Sorry to interrupt. Just a very quick housekeeping on our end for staff availability.

On cultural resource, does anyone anticipate -- I know we talked about that later, I'm not -- I'm trying to figure out if it's our prehistoric or any of the cultural resource in our supplemental addendum, if we're going to cover that and about when so can I deal with staff availability this afternoon. Because I have cultural staff available to about 5:00 unless I get them to make another arrangements

MS. FOLEY GANNON: The applicant doesn't anticipate any questions for your cultural staff.

MS. MILES: CURE does have questions for staff on cultural resources.

HEARING OFFICER KRAMER: Okay. Well, I guess we could -- if necessary, we could reorder them, try to get them out by 5:00 after -- I mean, now that we've gotten into Soil and Water, we barely got into biology. Biology will slip now, perhaps, to after cultural unless that causes some other concern.

PROJECT MANAGER MEYER: Thank you very much.

HEARING OFFICER KRAMER: Would that -- I'm not

25 | hearing any concern. Okay.

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All right. So Ms. Gannon --
1
             STAFF COUNSEL ADAMS: Hearing Officer Kramer,
 2
3
    staff has a question for Ms. Bellows. Do you want us to
 4
    take care of that now?
             HEARING OFFICER KRAMER: No.
5
                                           I think since
6
    Dr. Chang is on what's probably a relatively expensive and
7
    perhaps even tenuous, and he may have people lining up,
8
    staring at him politely at the moment, but not so in a few
9
    minutes, perhaps we should get to him.
10
             STAFF COUNSEL ADAMS:
11
             MS. FOLEY GANNON: Thank you.
12
             Dr. Chang, are you there?
             DR. CHANG: Yes, I'm here.
13
14
             MS. FOLEY GANNON: Dr. Chang has submitted
15
    testimony previously in these proceedings.
16
             HEARING OFFICER KRAMER:
                                      And was --
17
             MS. FOLEY GANNON: And he has not -- I'm sorry.
18
   He gave testimony in another proceeding.
19
             HEARING OFFICER KRAMER: Okay. So, Dr. Chang, if
20
   you could raise your right hand.
21
             DR. CHANG:
                         Yes, sir.
22
    Whereupon,
23
                          HOWARD H. CHANG
24
    having been duly sworn, testified as follows:
25
             HEARING OFFICER KRAMER: Okay. If you could
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spell your first and last name for our court reporter.

DR. CHANG: Yes, sir. Howard H. Chang. Chang is spelled C-h-a-n-g.

HEARING OFFICER KRAMER: Okay. Ms. Gannon, go ahead.

DIRECT EXAMINATION

MS. FOLEY GANNON: Dr. Chang, I believe the parties are familiar with the written testimony that you provided. If you could just provide us a brief summary of the analysis that you completed on the site in determining whether you believe the detection basins were unnecessary to support the project.

DR. CHANG: Okay. I can testify very briefly, as you said. You know, I saw the site extensively. I looked at the alluvial fans, I looked at the washes on both sides of the railroad.

You know, that site, we have alluvial fans with washes. They were established over a very long time, geological time, to reach an approximate equilibrium. We do have a state of equilibrium right now. That is, the alluvial fan has been formed under the inflow of water and the sediment. They also apply from the drainage basin of the alluvial fan.

You can see that alluvial fan has been undergoing some degree of aggregation; that is, the topography has

been building up very slowly because there's the sediment coming in that settles on alluvial fan to build up alluvial fan very, very slowly. It reaches the state of equilibrium.

Now, if we put in the basin detention, detention basins will definitely cut off the sediment supply to the alluvial fan and to the washes. That is going to upset existing equilibrium. Now, the washes will respond to a deficit of sediment supply by reversing its train of aggregation or deposition into erosion and a degradation.

The washes will become deeper in the process and the erosion development. That is going to capture more flow. Now, when the flow increases, when the water depth increases, that increases sediment transport. Sediment transport is a very sensitive to the velocity and also to the water depth. When that happens, we're going the see continued degradation and formation of gullies on alluvial fan.

Well, basically existing equilibrium will be upset. That gully would actually capture flow from the surrounding area to existing sheet flow will become much more concentrated in a few small gullies. The gullies, of course, will grow in time. Because if we build the detention basins, the detention basins would have to be maintained, which means sediments settled in the detention

basins would have to be removed from time to time.

Now, if you look at existing conditions right now, the washes, very shallow flow depth. Because if the discharge increases, the water will simply spread out to very large adjacent areas intending a shallow depth. When the depth is shallow, the velocity is also slow. Sediment transport is also slow.

Now, this kind a slow condition is more stable, this kind a flow condition is better for the stability of SunCatchers. If we -- on the other hand, we have gradual development of the incision and development of the gully, now that high-flow velocity higher depth would actually cause some kind of hazard for the SunCatchers. Well, basically, we are going to upset the mother -- mother nature. We're going to upset natural equilibrium which has been established over very long term, geological time, which could be measured in millions of years.

As I walk aside, go to the side, I came to the conclusion, right now we have sheet flow. If the discharge really increase, water would simply spread out, very large area, okay? That means very shallow depth. That means there is very slow velocity. So long as the existing state intend, we would always have that kind of situation.

Now, if we put the detention basin, sediment

would be trapped in a detention basin, okay, and sediment, of course, we have to maintain the detention basins, which means the detention basins would have to be -- the sediment has to be removed. It's going to create a hungry water scenario on the alluvial fan and the incision and formation of gullies alluvial fan.

Now, that's my brief statement.

MS. FOLEY GANNON: Thank you, Dr. Chang.

Dr. Chang is available for cross-examination.

DR. CHANG: Sure.

HEARING OFFICER KRAMER: Mr. Lamb?

MR. LAMB: Normally we'd start with staff. Are we not going to start with staff?

HEARING OFFICER KRAMER: We can if you'd like to wait.

Staff, did you have some questions?

STAFF COUNSEL ADAMS: Staff does not have questions.

CROSS-EXAMINATION

MR. LAMB: Steve Lamb for BNSF.

Dr. Chang --

DR. CHANG: Yes.

MR. LAMB: -- would you agree with the proposition that the project itself will have an impact and increase the rate of flow over the portion that the

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1
    SunCatchers are emplaced?
             DR. CHANG: Well, that's a very good question.
 2
 3
             You know, there different reasons for increasing
 4
    the flow. That is, if we change hydrology --
5
             MR. LAMB: Dr. Chang, I appreciate the reasons.
6
    I just want to know an answer to my question.
7
             Would you agree with that, yes or no?
8
             DR. CHANG: The answer is no.
                                            The answer is no.
9
             MR. LAMB: No, it does not increase the rate of
10
    flow at all.
11
             DR. CHANG: I beg your pardon.
12
             MR. LAMB: It does not increase the rate of flow
13
    at all.
14
             DR. CHANG: No.
                              No.
15
             MR. LAMB: Okay. So I just want to be clear that
16
    your testimony is that in placing 24,000 SunCatchers, a
17
    main services complex of several acres, a substation of
18
    several acres, and hundreds of miles of roadways will not
19
    increases the rate of flow.
20
             DR. CHANG: They should have insignificant
    effects on the surface flow of hydrology of the site.
21
22
             MR. LAMB: Well, I'm not asking that question,
23
    sir.
24
             I want to know if it will increase the rate of
25
    flow. Yes or no?
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1
             DR. CHANG: The answer the no.
             MR. LAMB: Not at all.
 2
 3
             DR. CHANG: Not at all.
 4
             MR. LAMB:
                        Okay. Thank you.
5
             Now, sir, would you agree that the applicant
6
    intends to emplace a series of hundreds of miles of
7
    roadways within the project?
             DR. CHANG: Yes. I understand that they are on
8
9
    site, they are at-grade dirt roads.
10
             MR. LAMB:
                        Okay.
11
             DR. CHANG: I understand that.
                        Sir, around the --
12
             MR. LAMB:
             DR. CHANG: Those will be -- yes.
13
14
             MR. LAMB:
                        -- around the site, around the
15
    perimeter of the site, that roadway, will that be paved?
16
             DR. CHANG:
                         Well, you mean along the side on the
17
    edges of the project site?
18
             MR. LAMB: Yes, sir.
19
             DR. CHANG: It will be paved, you're telling me
20
    they will be paved.
21
             MR. LAMB:
                        Okay. And that would then impact.
22
             DR. CHANG: That would impact adjacent area.
23
             MR. LAMB:
                        No, I'm asking you if they will be or
24
          Do you know?
   not.
25
             DR. CHANG: Yes. Well, now you -- they are
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paved. They would have very small effect.
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MR. LAMB: Sir, I'm not asking if they will be paved, I want to know if you know whether they will or will not be paved.

DR. CHANG: Well, my understanding is they will not be paved.

MR. LAMB: Okay. They will not be paved.

DR. CHANG: That's how I understand it.

MR. LAMB: Okay. Will they be graded?

DR. CHANG: They will be at grade; my

understanding is all the roads will be at grade.

MR. LAMB: Okay. So they won't be graded.

DR. CHANG: Correct.

MR. LAMB: All right

DR. CHANG: That's my understanding.

MR. LAMB: Okay. Will they be treated in any way with Soil Tech or any other material that will keep the dust down?

DR. CHANG: I don't know about that. I have no information on that.

MR. LAMB: Okay. If they were treated with Soil Tech or a dust retardant, would you agree that that will impact whether or not water can be absorbed on that roadway?

DR. CHANG: Well, that would have some very small

effect.

MR. LAMB: Okay. So your view is that the roadways around the project will be at the natural grade and won't impact at all the rate or direction of flow.

DR. CHANG: If they're not paved. If they are not treated, I say, yes, they will not impact.

MR. LAMB: No, I want to know what you think is going to happen, sir.

DR. CHANG: I don't know what plan they have.

MR. LAMB: You don't know

DR. CHANG: No, that's correct, I don't know.

MR. LAMB: Okay. All right. The roadways within the project, will they be graded?

DR. CHANG: My understanding is they will be at grade, which means they will not be graded, they will not paved.

MR. LAMB: Will not be graded.

DR. CHANG: That's correct

MR. LAMB: And you understand that SunCatchers are going to be emplaced on the north-south grid, right?

DR. CHANG: That's correct.

MR. LAMB: Okay. And on a north-south grid, when the water falls on those SunCatchers and hits the poles which are approximately two feet in diameter, won't it canalize and go the direction of the grid?

- DR. CHANG: Well, you see we have existing vegetation scattered at the site. So SunCatchers does not really change the surface of the existing condition.
- MR. LAMB: Well, the bush would change that, and a SunCatcher would change that, right?
- DR. CHANG: Well, if they place the SunCatcher at a certain spot, then the vegetation has to be removed. So the net effect is not there.
 - MR. LAMB: What about --
- DR. CHANG: In other words --

- MR. LAMB: What about SunCatchers that are emplaced where plans don't exist?
 - DR. CHANG: That would have some effect, but we're talking about very low density. The surface rock basically would not be changed by the placement of SunCatchers, because they are scattered at very low density.
 - MR. LAMB: Well, sir, you're very familiar, I'm sure, on certain riverbed studies where if you emplace a line of trees in a line, the water flow will follow the line of trees, right?
 - DR. CHANG: That is true.
- MR. LAMB: And we could expect the same with the SunCatchers, right, sir?
- DR. CHANG: Well, you know, there are certain

restrictions, quite a few restrictions for the placement of SunCatchers. Wherever they place SunCatchers, the effect have already been taken care of because of those restrictions.

MR. LAMB: What restrictions are you referring to, sir?

DR. CHANG: Well, for example, we have decided that the water depth at a particular spot cannot exceed 1.5 feet. Now, such area, we cannot use for SunCatcher placement. We have determined if the sediment deposition exceeds 6 inches, such area will not be -- SunCatchers will not installed in such areas.

MR. LAMB: Well, what --

DR. CHANG: We have also --

MR. LAMB: What areas are those specifically?

Are you aware of any map or diagram that identifies for us what areas those are?

DR. CHANG: Well, such areas will be determined in field survey. I have made a specific recommendation for area where SunCatchers would not be placed.

MR. LAMB: So that --

DR. CHANG: So they've not made a map yet.

MR. LAMB: Is survey hasn't been done, right?

DR. CHANG: Correct.

MR. LAMB: Okay. And that survey needs to be

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    done, right?
             DR. CHANG: That's correct.
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             MR. LAMB: And, in fact, the topographic
 4
    information that you're operating under is from the
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    1992-1993 time period, right?
6
             DR. CHANG: That's correct. It doesn't have the
7
    details. That's why field survey is necessary.
8
             MR. LAMB: Well, and you would agree that to do a
9
    proper field survey, to do a drainage study, you would
10
    need to get an accurate, current, timely realtime
11
    assessment of the topography of the site, right?
             DR. CHANG: That's correct.
12
13
             MR. LAMB: And there are number of ways that you
14
    could do that, right?
15
             DR. CHANG: That's correct.
16
             MR. LAMB: And there are mechanisms to do that by
17
    flying over the site with aircraft, right?
18
             DR. CHANG: That's correct.
19
             MR. LAMB: And that hasn't been done, right?
20
             DR. CHANG: Well, I don't know.
21
             MR. LAMB: You haven't seen any, right, sir?
22
             DR. CHANG: I've not seen one. I've seen -- go
23
    ahead.
24
             MR. LAMB: And that can be done for few thousand
25
    dollars, right?
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             DR. CHANG: Well, I cannot tell you the cost.
             MR. LAMB:
                        You have no idea what the cost is?
 2
 3
             DR. CHANG: Well, no, I don't.
 4
             MR. LAMB:
                        Okay. But you haven't seen any,
5
    right?
                         Well, I've seen a topography of the
6
             DR. CHANG:
7
    area, but I don't how they will attend it.
             MR. LAMB: You haven't seen a current realtime
8
9
    topography, right?
10
             DR. CHANG: Correct.
11
             MR. LAMB: And you would need that to do the
    study that you're referring to, right?
12
             DR. CHANG: Correct.
13
14
             MR. LAMB:
                        Okay. Thank you. Now, you said that
15
    the alluvial fans here had attained equilibrium, right,
16
    sir?
17
             DR. CHANG: Right now you see approximate state
18
    of equilibrium.
19
                       Right. And isn't the definition of an
             MR. LAMB:
20
    alluvial fan by necessity one that has not attained
21
    equilibrium?
22
             DR. CHANG: Well, the changes are so slow, I use
23
    the word approximate equilibrium, the sediment inflow from
24
    the watershed.
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MR. LAMB: Sir, can you answer my question?

Isn't one of the seminal definitions of an 1 alluvial fan an entity that has not attained equilibrium 2 3 because it is, in fact, shifting from time to time? 4 DR. CHANG: We have basic equilibrium right now. 5 Yes, we do. 6 MR. LAMB: Okay. Isn't the definition of an 7 alluvial fan an entity that has not attained equilibrium? 8 DR. CHANG: I wouldn't say that. 9 MR. LAMB: You wouldn't say that. Okay. 10 DR. CHANG: No 11 MR. LAMB: All right. Now, you referred to sheet flow, right? 12 13 DR. CHANG: Right. 14 MR. LAMB: Okay. And you're aware that there's 15 another way that could be viewed as in terms of hydraulic 16 flow, right? 17 DR. CHANG: Right. 18 Okay. And what basis do you have that MR. LAMB:

it would be sheet flow and not hydraulic flow?

DR. CHANG: Well, sheet flow has very shallow

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depth and very large width. It spreads out over a large area. That's why we call it sheet flow.

MR. LAMB: I'm trying to find out what your basis is to determine that when the rain falls on this project site it's going to be sheet flow and not hydraulic flow,

sir.

DR. CHANG: Well, you see, I look at those washes. Washes has a very small bank height. They contend very limited discharge. Discharge exceeds the bank flow discharge of the washes, water would simply spread out, it would simply overtop the banks to spread out over very large area. That's what they call it sheet flow.

MR. LAMB: Okay. Any other basis?

DR. CHANG: Well, because the flow does not occur in confined channel, I call that sheet flow.

MR. LAMB: Okay. Would you disagree with someone who assessed the site and assessed it based on hydraulic flow?

DR. CHANG: Well, hydraulic flow is very general term. Any flow is a hydraulic flow.

MR. LAMB: Okay. All right. Now, if you'll look at your report, you probably don't have it you're on ship, it's been marked as Exhibit 117 in this particular proceeding, and on Page 11 you say, "In relation to the alluvial fans north of the railroad, the SunCatchers will avoid washes on the alluvial fan at the height for both banks if such a wash exceeds one foot."

DR. CHANG: That's correct. I remember that.

MR. LAMB: Okay. And that's a true statement,

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1
    right?
 2
             DR. CHANG: Yes.
 3
             MR. LAMB: But in the Conditions of
 4
    Certification, the modification of Soil and Water 8, the
    recommendation the 1.5 feet.
5
6
             DR. CHANG: That applies to washes to south of
7
    the railroad.
             MR. LAMB: Well, right now Soil and Water 8 just
8
9
    applies to all washes north or south. Would agree then,
10
    sir --
11
             DR. CHANG: Oh, yes, yes, yes, I agree.
             MR. LAMB: So that's a mistake. North of the
12
13
    railroad, they should be one foot.
14
             DR. CHANG: Well, what I said is north of the
15
    railroad you don't see washes with a water depth exceeding
16
    1.5 feet, exceeding 1 foot. They are very shallow flow.
17
             MR. LAMB:
                       Okay.
             DR. CHANG: I could not find any washes with a
18
19
   bank height exceeding one foot.
             MR. LAMB: North of the railroad?
20
21
             DR. CHANG: That's correct. They are pictured in
22
    the report showing certain cubical washes north of the
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MR. LAMB: Okay. All right. How do you measure the depth of the washes, sir?

23

railroad.

- DR. CHANG: Well, you can tell from the pictures.

 If the water depth exceeds one foot, it would simply

 spread out.
- MR. LAMB: No, sir, how do you measure them? Did
 you just look at them and decide they were less than a
 foot?
- 7 DR. CHANG: It was by observation.

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- MR. LAMB: So you didn't actually measure them.
- DR. CHANG: That's correct.
- MR. LAMB: Would you agree that putting a

 SunCatcher in a wash irrespective of the depth of the wash
 would increase the rate of flow in the wash?
- DR. CHANG: It would -- you use the word increase the flow rate.
- MR. LAMB: That's what I used, sir. Those are the terminology you used.
 - DR. CHANG: Well, I would say "change" is probably a better description, because, you know, when you put a SunCatcher pedestal in a wash, if anything, that can slow down the flow. That would decrease the discharge instead of increasing the discharge.
- MR. LAMB: Okay. Sir, on a rainfall that goes into the wash, that's a depression from the remainder of the area, right, sir?
- DR. CHANG: Right.

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             MR. LAMB: Okay. And if you pepper that wash
    with SunCatchers pedestals that are two feet in diameter,
 2
3
    that is going to decrease the amount within the wash that
 4
    can absorb water, right?
5
             DR. CHANG: That is true.
6
             MR. LAMB: And by consequence, the water's going
7
    to rise, right?
8
             DR. CHANG: Water's going to rise and it's going
9
    to overflow to adjacent area.
10
             MR. LAMB: And it's going to run faster.
             DR. CHANG: Well, it could even run slower
11
   because that's flow resistant, pedestal is a flow
12
    resistant.
13
14
             MR. LAMB: Okay. And if it -- well, it's going
15
    the change it, right?
16
             DR. CHANG: It can make small change, yes.
17
             MR. LAMB: Okay. And that's going to affect the
18
    rate of flow, right?
19
             DR. CHANG: Correct.
20
             MR. LAMB: And it's going to affect
21
    sedimentation, right?
22
             DR. CHANG: A little bit, yes.
23
             MR. LAMB: Now, did you rely on the Huitt-Zollars
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DR. CHANG: I did use the hydrograph, I did look

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25

report for hydrographs?

1 at them, yes.

MR. LAMB: And they were reliable, right?

DR. CHANG: Many places I did not use them. I should not be speak for them, but wherever used, I checked on their study.

MR. LAMB: Did you develop your own hydrographs?

DR. CHANG: No.

MR. LAMB: The answer is no?

DR. CHANG: Correct.

MR. LAMB: Okay. So if you didn't develop your own hydrographs and you didn't use the Huitt-Zollars report for hydrographs, what did you use?

DR. CHANG: I use the bank full flow for many washes, so that's the maximum discharge a wash can carry, is the bank full discharge, because any water over the bank full depth, would be overflowing into adjacent area.

MR. LAMB: Did you say "bank flow discharge"?

DR. CHANG: Bank full, b-a-n-k f-u-l-l, bank full discharge. That is when the water is flowing to the top of the bank, that's the maximum discharge a wash can carry.

MR. LAMB: Did you measure that?

DR. CHANG: Oh, that's very easy, because the computer can determine the bank full discharge for me.

25 | The computer --

```
MR. LAMB: Wait a minute. Sir, sir, if you haven't measured the wash and you don't know what the depth of the wash is --
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DR. CHANG: Well, I used the worst-case scenario of a one foot in height to determine the maximum discharge a wash can carry.

MR. LAMB: Okay. But you didn't measure them.

DR. CHANG: That's correct.

MR. LAMB: Okay. Did you think that there was anything wrong with the hydrographs in the Huitt-Zollars report?

DR. CHANG: I cannot tell you that, don't know.

MR. LAMB: Okay. Can you give us, just so we're on a common footing, what your definition of a debris basin is, sir?

DR. CHANG: Would you please repeat your question again?

MR. LAMB: Can you give us what your definition of a debris basin is?

DR. CHANG: Debris basin is a basin that is designed to capture or to trap the debris supplied from the watershed.

MR. LAMB: Okay. And you understand that originally this site was designed or it was planned to have debris basins along the northern portion of the site?

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1
             DR. CHANG: I notice that. I read about that.
             MR. LAMB: Right. Okay. Well --
 2
 3
             DR. CHANG: I'm the one who recommends the
 4
    deletion of the detention basins.
5
             MR. LAMB:
                        Well, you want the deletion of debris
    basins too, right?
6
7
             DR. CHANG: Right.
8
             MR. LAMB: The debris basins were on the north,
9
    then you understand the detention basins were scattered
10
    throughout the site, right?
             DR. CHANG: Yes.
11
             MR. LAMB: Okay. And the original plan called
12
    for the debris basins to channelize the water in a
13
    controlled flow and at a controlled rate to the detention
14
15
   basins within the site, right?
16
             DR. CHANG: That's correct.
17
             MR. LAMB:
                        Okay. Can you give us your definition
18
    of what a detention basin is, sir?
19
             DR. CHANG: Well, detention basin, the primary
20
    purpose of detention basin is to detain water that would
21
    actually reduce the discharge to release towards
22
    downstream.
23
             MR. LAMB:
                        Okay. In your --
24
             DR. CHANG: That's the primary --
```

MR. LAMB: I'm sorry, go ahead.

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DR. CHANG: I'm sorry, I better let you go ahead.
1
            MR. LAMB: No, I apologize, I interrupted you.
2
3
   You go ahead and complete your thought. I apologize, sir.
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4 DR. CHANG: Well, a detention basin also captures 5 sediment.

MR. LAMB: Okay. All right. Were you finished?

DR. CHANG: Yes, sir.

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MR. LAMB: Okay. And you recommend the deletion of both debris basins and detention basins, right?

DR. CHANG: That's correct. That's correct. Delete both of them.

MR. LAMB: Okay. Sir, can you tell us what your definition of a retention basin is?

DR. CHANG: A retention basin -- a retention basin could be something that they capture all the flow, but I don't know. I don't know. I have seen retention basin used in different ways.

MR. LAMB: Okay. And do you believe that there should be retention basins on the site?

DR. CHANG: I would not recommend the use of retention basins at all.

MR. LAMB: Anywhere?

DR. CHANG: Anywhere.

MR. LAMB: Are you aware that the applicant has 25 planned a retention basin adjacent to the main services

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1
    complex?
             DR. CHANG: I was not aware of that.
 2
 3
             MR. LAMB: Okay. And according to your
 4
    testimony, the emplacement of that retention basin
5
    consistent with your report would alter what you believe
    to be mother nature, right?
6
7
             DR. CHANG: Yes, that would also upset mother
8
    nature, that's correct.
9
             MR. LAMB: Okay. Now, do you have an
10
    understanding or a definition for term "collection
    channel"?
11
             DR. CHANG: I think I know what that means.
12
13
             MR. LAMB: Can you give us your definition, sir?
14
             DR. CHANG: Well, that's a channel to capture the
15
    flow.
             MR. LAMB:
16
                       And do you believe that that should be
17
   used in this site?
18
             DR. CHANG: I don't think so. I don't think
19
    collection channel should be used at all.
20
             MR. LAMB: Okay. How about a collection berm?
21
             DR. CHANG: Well, collection berm, well, I think
22
    we should do the minimum change to the project site.
23
    That's my belief
24
             MR. LAMB: Can you tell us what your definition
```

of a "collection berm" is, sir?

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1
             DR. CHANG: You mean a berm?
             MR. LAMB: A collection berm.
 2
 3
             Is that a term you're familiar with? Collection
 4
   berm.
5
             DR. CHANG: Oh, yes, yes. A berm is a -- is
6
    earth, usually it's made of earth. It's the purpose of
7
    directing the flow or regulating the flow or controlling
8
    the flow direction, called a retention berm.
9
             MR. LAMB:
                       Okay.
10
             DR. CHANG: Like a very small dike.
11
             MR. LAMB: Okay. How about a collection guide
12
   bank? Do you have understanding of what that is?
13
             DR. CHANG: That's -- a guide bank is a
    structure, a berm is an earthen structure.
14
15
             MR. LAMB: Okay. Should either of those be
16
    utilized on this site?
17
             DR. CHANG: I would say no.
18
             MR. LAMB: But you would agree, would you not,
    sir, that the proper hydrologic study and drainage study
19
20
    has not been conducted for this site, right?
             DR. CHANG: Well, I really cannot tell you how
21
22
   much Huitt-Zollars has done. I cannot speak to that
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MR. LAMB: Well, you haven't done a proper drainage study, have you?

23

issue.

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DR. CHANG: No, that's correct. I did sediment study.
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MR. LAMB: Right. And in order to determine what structures if any would need to be emplaced to route or deter or collect or deal with stormwater, you would first have to do a proper drainage study, right?

DR. CHANG: I think something like that would be desirable, yes.

MR. LAMB: Well, in your professional opinion, it would be better, right, sir?

DR. CHANG: Yes. Yes.

MR. LAMB: And would you agree that if that study called for detention basins, that you would then defer to that and say detention basins may be appropriate?

DR. CHANG: No, I would still say it's inappropriate

MR. LAMB: Okay. You can tell that just by walking around and looking at the property?

DR. CHANG: Yes.

MR. LAMB: Okay. All right. What volume of water would impact the northern boundary of the project from the alluvial fan's emanating from the Cady Mountains?

DR. CHANG: I've not done such a calculation.

MR. LAMB: You have not. Okay.

DR. CHANG: No.

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1
             MR. LAMB: And, in fact, your calculations seem
    to focus on the five-year flood, five-year storm, right?
 2
 3
             DR. CHANG: Right.
 4
             MR. LAMB:
                        Okay. You understand that the prior
5
    calculations and the prior assessment was done for a
    100-year storm, right?
6
7
             DR. CHANG: Right.
8
             MR. LAMB: And you understand that the
9
    San Bernardino regulations require that analysis, right?
10
             DR. CHANG: Right.
11
             MR. LAMB: But you have not done that, correct?
             DR. CHANG: Correct.
12
                        Okay. Now, the three sediment
13
             MR. LAMB:
14
    transportation calculations done in July 2010 that you
15
    did, what volume of sediment did you determine is most
16
    representative?
17
             DR. CHANG: You mean the volume of sediment?
18
             MR. LAMB: Yes, sir.
             DR. CHANG: Yeah, I did calculation, yes.
19
20
             MR. LAMB:
                        Do you know what volume of sediment
21
    you determined to be most representative?
22
             DR. CHANG:
                         Well, that's already in the computer
23
    output.
             That should also be reported in the report.
24
             MR. LAMB: Okay. So you just can't do that on
```

board the ship. I appreciate that.

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1
             You don't have a recollection of that.
             DR. CHANG: Not -- no, sir
 2
 3
             MR. LAMB:
                        Okay. Can you tell us what size basin
 4
    it would take to contain the sediment at the north end of
5
    the project?
6
             DR. CHANG:
                         I cannot tell you.
7
             MR. LAMB:
                        Okay. Did you revise the watershed
8
    map in the Huitt-Zollars report?
9
             DR. CHANG: Yes, I have the map.
10
             MR. LAMB: In what way did you revise it?
11
             DR. CHANG: Oh, I did not revise it. I had the
12
   map. Sorry, I misunderstood you.
13
             MR. LAMB: You know what, I apologize, sir.
                                                           Ship
14
    to shore doesn't get all the words. So you might have
15
    heard me say rely. I said did you revise, did you change
16
    the watershed map in the Huitt-Zollars report?
17
             DR. CHANG: No, sir.
18
                        Okay. Thank you.
             MR. LAMB:
             Did revise or change the geomorphic hazards map
19
20
    in the Huitt-Zollars report?
21
             DR. CHANG: No, sir.
22
             MR. LAMB: Thank you.
23
             In your first work on the project, did you
24
    question the need for debris basins, detention basins,
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retention basins, collection channels, collection berms,

- and collection guide banks on the alluvial fans that
 impact the northern boundary of the proposed Calico Solar
 Project?
- DR. CHANG: I questioned that right away. Yes, sir. I questioned that right away.
- MR. LAMB: Okay. And can you tell us when you
 made the determination that none of those structures were
 necessary?
- 9 DR. CHANG: Well, I made the determination as I 10 was doing the study.
- MR. LAMB: I appreciate that, sir. I'm trying
 the figure out like what month of this year.
- DR. CHANG: I say July.
- MR. LAMB: July. And did you relay that to someone at the applicant?
- DR. CHANG: Yes. I talked to Mr. Byall.
- 17 MR. LAMB: Mr. Byall?
- DR. CHANG: Right.
- MR. LAMB: So you told Mr. Byall that information 20 in July.
- DR. CHANG: That's correct
- MR. LAMB: Are you aware, sir, that in August he testified under oath, under penalty of perjury in Barstow about the applicant planning to use detention basins?
- DR. CHANG: I'm not aware of his testimony. I

- 1 don't know.
- 2 MR. LAMB: Okay. Are there alluvial fans in
- 3 | San Bernardino County?
- 4 DR. CHANG: Yes.
- 5 MR. LAMB: Are there debris flow fans in
- 6 | San Bernardino County?
- 7 DR. CHANG: That's how -- yes.
- 8 MR. LAMB: Okay. Are there flood-related hazards
- 9 on alluvial fans?
- 10 DR. CHANG: Well, I have determined some, but
- 11 other people study, I'm not aware of any other study.
- MR. LAMB: Well, you used the Fluvial 12
- 13 | Analysis, right?
- DR. CHANG: Yes, sir.
- MR. LAMB: And that is not an analysis that has
- 16 been approved by FEMA for alluvial fans, correct, sir?
- DR. CHANG: Well, we have never tried. FEMA
- 18 staff hasn't told me anything one way or the other.
- 19 MR. LAMB: Well, FEMA has approved methodologies,
- 20 | right?
- DR. CHANG: Yes.
- 22 MR. LAMB: And Fluvial 12 is not one of them,
- 23 | right?
- 24 DR. CHANG: I don't think they have any criteria
- 25 | for sediment modeling study. I'm not aware of any.

1 MR. LAMB: Okay. Sir, you have --2 DR. CHANG: They have not said anything -- they 3 have not set any criterion for sediment study to my 4 knowledge. 5 MR. LAMB: Okay. FEMA has not approved of the Fluvial 12 process, right? 6 7 DR. CHANG: I don't know their position. 8 have not told me their position. 9 MR. LAMB: Well, you read the literature, right, 10 sir? 11 DR. CHANG: Yes. 12 MR. LAMB: And you're aware that FEMA does 13 approve certain processes, plans, and form of analysis, 14 right? 15 DR. CHANG: Well, I'm not aware of anything FEMA 16 approve. I talk to FEMA people over the years on this 17 subject. They have not approved anything, they have not 18 taken any official position of any sediment models. 19 MR. LAMB: Any of your sediment models. 20 DR. CHANG: Including any. I mean, all the sediment models. 21 22 MR. LAMB: Okay. 23 DR. CHANG: They have no position on them.

MR. LAMB: Are the alluvial fans above the

proposed Calico Solar Project active alluvial fans or

24

inactive alluvial fans?

DR. CHANG: They are quite inactive.

MR. LAMB: Have you updated the map from the Huitt-Zollars report prepared by West Consultants which shows that the alluvial fan complex emanating from the Cady Mountains are active alluvial fans that possess extreme and high flood hazard potential all the way down to the BNSF right of way?

DR. CHANG: I read that report, I was consultant. My opinion is different from their opinion. That's their opinion on geomorphology. I've stated my opinion on geomorphology. We have different opinion.

MR. LAMB: Okay. So you disagree with Huitt-Zollars on that.

DR. CHANG: I disagree with the West study, yes.

MR. LAMB: Okay. And you understand that Huitt-Zollars says that that's and extreme to high flood hazard potential all the way down to the BNSF right of way, right?

DR. CHANG: I also disagree with them, yes.

MR. LAMB: Okay. Could I have a moment, please.

With the indulgence of the -- with the indulgence of the Committee, one of our experts, Mr. Hamilton, would like to ask some questions directly. It would probably be more time efficient if he does it than to try to relay it

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1
    though me.
             DR. CHANG: Well, sure.
 2
 3
             HEARING OFFICER KRAMER: How long do you think
 4
    that will take?
             MR. LAMB: I think just a few minutes.
5
6
             DR. CHANG: Yes, go ahead.
7
             HEARING OFFICER KRAMER: Let me ask the other
8
    parties, are any of the other parties planning on asking
9
    questions of Dr. Chang?
10
             MR. BASOFIN: Josh Basofin, Defenders of
11
    Wildlife. I have just a handful of questions for
12
   Dr. Chang, and most of my questions have been asked by
13
   Mr. Lamb, but there may be a few remaining.
14
             HEARING OFFICER KRAMER: Okay. So five or ten
15
   minutes?
16
             MR. BASOFIN: I think so.
17
             HEARING OFFICER KRAMER: Okay.
18
             And on the telephone?
19
             DR. CHANG: Yeah, I'm on the phone. I'm waiting
20
   for Mr. --
21
             HEARING OFFICER KRAMER: No, did somebody else on
22
    the telephone --
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MR. LAMB: I think it was Pat Jackson, sir.

HEARING OFFICER KRAMER: Was that you,

23

24

25

Mr. Jackson?

1 MR. JACKSON: Yes, it was.

HEARING OFFICER KRAMER: And how long do you think your questions will take?

MR. JACKSON: I only have about three or four questions.

HEARING OFFICER KRAMER: Okay. So I'm just trying to find a break here.

MS. MILES: And I have questions, but they're being covered actually, so any time that I would have used can be ceded to Mr. Lamb.

HEARING OFFICER KRAMER: Okay. Staff, were you planning on any questions, Mr. Adams?

STAFF COUNSEL ADAMS: For Mr. Chang, no.

HEARING OFFICER KRAMER: Yes. Okay. Thank you.

Go ahead.

MR. HAMILTON: My name is Douglas Hamilton.

Dr. Chang, it's Doug Hamilton speaking.

It's just a very few questions; it shouldn't take more than a few minutes.

DR. CHANG: Sure

MR. HAMILTON: In January 2010 you also did a Fluvial 12 and sediment transport study for the Imperial Valley Solar Project. And I think the same issue came up there where you were looking at the possible use of detention or retention of some type of sediment trapping

facility actually within a channel. And that would trap some sediment. And I think even in that study you pointed out that that could cause a problem with downstream erosion.

Do you remember this study I'm talking about?

DR. CHANG: I remember that study, they did plan the put in some detention basins, but because of recommendation, they end up removing those detention basins.

MR. HAMILTON: Right. And --

DR. CHANG: Those detention basins would reduce sediment flow toward downstream that has adverse impact.

MR. HAMILTON: Yes. My question is, I reviewed that study and I noticed in the results of the Fluvial 12 modeling it didn't really show any erosion or degradation of the channel bed downstream of the proposed detention basins when you were looking at the proposed condition analysis.

DR. CHANG: What I did was to show a reduction of sediment flow towards downstream. I did quantify the reduction of sediment flow, that's correct, but I did not model anything downstream outside the project site.

MR. HAMILTON: And, of course, you don't have the document with you, but I noticed that the model results showed no increased erosion of any degree downstream from

the proposed basin, which is what you'd expect if you -if trapping sediment had that effect, I would have
expected to see it in the computer model. And I didn't
see it.

DR. CHANG: You are right, because our model did not extend outside the project site. Only thing we did was to show a reduction of sediment flow toward downstream. That, of course, should increase the scour, but we did not model through channel downstream of the project site. You are correct.

MR. HAMILTON: All right. My other -- I have two more questions.

If on the Calico site, so this is the project at hand that we're talking about today --

DR. CHANG: Right.

MR. HAMILTON: -- regarding water flowing from the mountains over the alluvial fans towards the project site and ultimately down to the BNSF right of way, if there was a way to build some type of structure that did not trap sediment but better controlled the amount of water, better controlled the flow of water in discrete flow paths, and then that would tie into the places where we know the water crosses the railroad today, is that an option that you considered?

DR. CHANG: I did not consider that option, no,

because that's going to change the sediment flow also, because water flow directly changes sediment transport.

MR. HAMILTON: Okay. But if there could be something designed that did not trap a lot of sediment, then you'd be less concerned about doing something of that nature as a flood mitigation alternative.

DR. CHANG: I say I would be less concerned. You're correct.

MR. HAMILTON: Okay. Thank you.

Finally, in your study of September -- of July of 2010, you did some Fluvial 12 runs, and one of them was of a -- I think it was a -- what you described in the report as a typical desert wash that was maybe 15 to 20 feet wide and about a foot deep. And then I noticed in the Fluvial 12 model analysis you used a discharge of 40 cubic feet per second, whereas the amount of flow coming out of the mountains, at least according to the Huitt-Zollars studies, you know, there's a -- there might be five separate alluvial fans, but each one of those exceeds 1,000 cubic feet per second as far as the amount of flow that comes down. So I'm wondering how confident are you that the water's actually going to -- if you did have 1,000 cubic feet per second, that it would be divided up into 25 of these discrete washes that you've observed.

DR. CHANG: Okay. You know, I use 40 cfs because

for the wash we modeled, that's the maximum discharge the wash can carry. So in that maximum depth of the wash is on only about a foot. If the water discharge exceeds that 40 cfs, for example, then water would spread out, very large overbank areas, perform sheet flow. What stays in the wash itself, the maximum discharge is still the bank flow discharge; that is, the discharge which you would have the water depth one foot. Any discharge exceeding 40 cfs would simply spread out to a very large area.

MR. HAMILTON: I see. Okay. Let me conclude then with this final question.

What if during this large flood event that the channel that you see there today actually erodes down and becomes four or five feet deep, then it could hold a lot more water in that -- I mean, just based on, you know, my experience and dealing with a lot of the same people that you know, that's sort of their understanding of how floods on alluvial fans work. And I'm wondering if that's a possibility that you think is important to consider in the design of this flood mitigation for this site.

DR. CHANG: Well, that's a very good question. You know, this alluvial fan has a mild train of sediment deposition. If the flow is much higher than 40 cfs, that water comes down, it also carries the sediment. You know, that water-sediment mixture, what it does actually is to

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deposit some of the sediment on the alluvial fan during the deposition processes. Water would even spread out even more to larger width. The bank height would become even less. That means the wash would be come shallower, the flow would be become greater sheet flow.
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So, you know, sheet flow is not detrimental, because sheet flows are very shallow, sheet flow carry a much smaller velocity.

9 MR. HAMILTON: Dr. Chang, thank you very much.
10 And I appreciate the time speaking with you.

DR. CHANG: My pleasure, Mr. Hamilton.

MR. HAMILTON: Thank you.

HEARING OFFICER KRAMER: Is that it, Mr. Lamb?

MR. LAMB: Oh, no, sir. I just wanted him to ask

15 | a couple questions. I'm done

16 HEARING OFFICER KRAMER: Okay. Then you have

17 | some more?

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MR. LAMB: No, sir.

HEARING OFFICER KRAMER: Okay. Mr. --

20 MR. LAMB: I'm sorry. I tried to make that

21 clear.

HEARING OFFICER KRAMER: Mr. Basofin.

MR. JACKSON: Did you say Mr. Jackson?

HEARING OFFICER KRAMER: No, Mr. Basofin.

We'll get to you, Mr. Jackson.

MR. BASOFIN: Thank you.

CROSS-EXAMINATION

MR. BASOFIN: Mr. Chang, this is Joshua Basofin with Intervenor Defenders of Wildlife. I just have, I think, two or three questions for you to follow up from Mr. Lamb's examination.

In addition to the hydrologic study that you completed on the site, did you also complete a stormwater modeling?

DR. CHANG: No.

MR. BASOFIN: Okay. And did you assess the potential for scour from stormwater on the SunCatcher units?

DR. CHANG: All we studied was the local scour. We did calculate the local scour around the SunCatcher, around the pedestal to SunCatcher.

MR. BASOFIN: Okay. But you didn't, for example, assess through modeling the potential for scour on a SunCatcher unit from say a 100-year flood event?

DR. CHANG: You know, the only scour really is the local scour. The local scour is slightly less than three feet. That's what we have determined. The local scour is around the base of the SunCatcher, around the pedestal. That's the only scour we determined in the study.

MR. BASOFIN: Okay. Thank you. I think that's all I have. Thanks.

HEARING OFFICER KRAMER: Mr. Ritchie, I can't recall if you had any.

No?

Ms. Miles?

CROSS-EXAMINATION

MS. MILES: Just one follow-up question from Mr. Basofin's questioning regarding the modeling of scour around the SunCatcher units.

Dr. Chang, did you model the scour around the SunCatcher units in the aggregate? So in terms of, like, looking at not just one unit but a number of units on the floodplain.

DR. CHANG: No.

MS. MILES: Thank you.

HEARING OFFICER KRAMER: Mr. Jackson.

MR. JACKSON: Yes.

CROSS-EXAMINATION

MR. JACKSON: Yes. I won't take up too much of your time, Mr. Chang, so you can get back to your cruise.

A couple quick questions. I'm a little confused. My understanding is the water comes from the north and it sheet flows or drains down towards the south; is that correct?

DR. CHANG: That's correct.

MR. JACKSON: And you're proposing to remove the detention basins and the debris basins that were originally proposed on the north part of the project.

DR. CHANG: That's correct.

MR. JACKSON: Okay. And your report dealt primarily with sediment; is that correct?

DR. CHANG: That's also correct.

MR. JACKSON: So the water, if I am not mistaken, will run unrestricted down from the north towards the south until it essentially hits the SunCatchers or any other manmade structures; is that right?

DR. CHANG: That's correct.

MR. JACKSON: Okay. Now, when you did your study, were you provided any information on the applicant's proposal to add a Desert Tortoise exclusion fence along the northern part of the project?

DR. CHANG: No, I was not given that information.

MR. JACKSON: Okay. Now, my understanding is that the Desert Tortoise exclusion fence will essentially run perpendicular to the sheet flow and the water flow. Is it possible that the Desert Tortoise exclusion fence could have an impact on sheet flow hydrology debris, and conversely those would have -- could have an impact on the exclusion fence?

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DR. CHANG: You know, that really depends on the decide. I have yet to see the design of the fence, so I cannot express my opinion at this point in time.
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MR. JACKSON: But it could happen, it could have an impact.

DR. CHANG: It could happen. It really depends on the design of the fence.

MR. JACKSON: Thank you very much. I hope you enjoy your cruise.

DR. CHANG: Yeah, thank you.

HEARING OFFICER KRAMER: Okay. Before you go, staff, have you changed your mind about questions?

STAFF COUNSEL ADAMS: We do have questions for Ms. Bellows, but not for Dr. Chang.

HEARING OFFICER KRAMER: Okay. Is there anyone else on the telephone or in the room who wishes to ask a question of Dr. Chang?

DR. CHANG: Do you want me to stay on the phone, or can I --

HEARING OFFICER KRAMER: Just a minute, please.

DR. CHANG: I beg your pardon.

HEARING OFFICER KRAMER: Yes, please stay for just a minute.

24 STAFF COUNSEL ADAMS: Actually, I do have a 25 question. Third consideration.

CROSS-EXAMINATION

STAFF COUNSEL ADAMS: Dr. Chang, this is Steve Adams from Energy Commission staff.

DR. CHANG: Yes, sir.

STAFF COUNSEL ADAMS: I think I heard you testify that your opposition to detention basins and debris basins would not change even if a subsequent drainage study indicated they might be necessary to protect project features or railroad other infrastructure. Can you explain that and what would serve as an alternative to the basins in your view?

DR. CHANG: Well, you know, the alternative is actually to place the restriction on the installation of SunCatchers. For example, if the water depth, we have actually ceded the conditions under which a SunCatchers should not be placed. So by restriction of SunCatchers is the way to get -- to avoid problems.

For example, if the water depth exceeds 1.5 feet, we should stay away from such places. If the sediment deposition exceeds 6 inches, we should stay away from such places. If the local scour exceeds the 3 or 4 feet, we should stay away from such places. So we do have a list of restrictions to limit the placement of SunCatchers, avoid problems to avoid impacts.

STAFF COUNSEL ADAMS: What if the studies proved

wrong your current opinion that the installation of SunCatchers would not change the flow or velocity over the project site?

DR. CHANG: I would like to see -- I would like to see the opinion of any objections or any questions before I can make a decision on that. I'd like to listen to what people have to say. If they disagree with my position, I really like to hear what they have to say.

STAFF COUNSEL ADAMS: Well, then based on your answers, would you -- would you -- are you amending your testimony to say that you would consider the addition of features to the project if a -- if the full drainage study that is planned indicates that some sort of structures or features are needed because of increased flow?

DR. CHANG: Right. Let me see. I'd like to see how they -- how they do the analysis, I'd like to see their analysis, I'd like to see their plans, I'd like the see their proposal. Then I can provide opinion.

STAFF COUNSEL ADAMS: Okay. Thank you. No other questions.

DR. CHANG: Sure.

HEARING OFFICER KRAMER: I think that's everyone.

23 So --

MS. FOLEY GANNON: I have a couple of redirect

25 questions.

HEARING OFFICER KRAMER: Some redirects; go ahead.

REDIRECT EXAMINATION

MS. FOLEY GANNON: Dr. Chang, this is Ella Foley Gannon. Couple of questions.

If the applicant were to establish performance standards that were related to the sedimentation, potential scour, changes in the hydraulics of the site related to, you know, the velocity or flow of the site, are those the types of performance standards that you can design stormwater controls to meet?

DR. CHANG: Well, have they establish any standard yet? I'd like to see what they are. I'd like to see what the standards are.

MS. FOLEY GANNON: My question is when -- if you're establishing -- let's say if the concern was about the impact on the railroad and on the trestles, the undercrossings, and if were you establishing a performance standard which said that the flows could not change and the sedimentation could not change as a result of project construction such that damage would occur to the railroad, is that a performance standard which you could use to design storm water controls on the project which may or may not include detention basins or other features?

DR. CHANG: Oh, I'm sure the railroad people

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would request something, would require something like that, right? Railroad people definitely don't want their railroad to be impacted.
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MS. FOLEY GANNON: In your experience, is -those are the types of standards that if you establish
standards, you can design measures --

DR. CHANG: Measure can be a standard, yes, that can be a standard.

MS. FOLEY GANNON: And you can design measures to meet that. And are there studies that you can do to determine the types of measures that are necessary to meet those studies, those standards?

DR. CHANG: Yeah, we can do those studies.

MS. FOLEY GANNON: Excellent. Thank you,

15 Dr. Chang.

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DR. CHANG: Sure.

HEARING OFFICER KRAMER: Okay. I think that then takes care of Dr. Chang.

Thank you, sir --

DR. CHANG: Thank you.

21 HEARING OFFICER KRAMER: -- for the fifth time.

22 | Enjoy your cruise.

(Laughter.)

24 | HEARING OFFICER KRAMER: I think we're all in

25 | need of a break.

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Does anybody -- no objections. Will be accepted.

MR. LAMB: Can you just tell me what we're --

what the protocol here is, because we jumped bio; are we
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going back to bio? What are we doing?

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MS. FOLEY GANNON: We have two other Soils and Water witnesses, which we can make available for cross if you want to finish up with this testimony and --

ASSOCIATE MEMBER BYRON: Are they on a ship somewhere?

MS. FOLEY GANNON: They're on the telephone, but they're not on a ship.

HEARING OFFICER KRAMER: Well --

MS. FOLEY GANNON: They can be available whenever you would like them to be available.

HEARING OFFICER KRAMER: So thank you, Dr. Chang, and we will --

DR. CHANG: My pleasure. My pleasure. Okay. You know, Ms. Bellows has my phone number. I'll leave my cell phone on if you need to talk to me again. Now I'm going to say goodbye.

MS. FOLEY GANNON: Thank you, Dr. Chang.

DR. CHANG: My pleasure. Nice talking to you people. Bye-bye.

HEARING OFFICER KRAMER: We will take a 10-minute break. Be back here at 4:15 by the clock on the back

1 wall.

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2 (Thereupon a recess was taken.)

HEARING OFFICER KRAMER: Let's go back on the 4 record.

So I think we were to Ms. Gannon's other Soil and Water witnesses.

MS. FOLEY GANNON: Okay. I have two other witnesses who should be on the phone.

Bob Byall, are you on the phone?

MR. BYALL: I am.

MS. FOLEY GANNON: And Matt Moore.

PROJECT MANAGER MEYER: Hearing Officer Kramer, sorry to interrupt. I need to just get an idea if we're going to cover cultural, and dependent on how long CURE needs, I need to either let cultural staff know they need to just go and then be available by phone later, otherwise we're going to -- I'm not going to lose staff's availability. So it's your preference whether they do it now or call in later.

HEARING OFFICER KRAMER: Well, we could jump around I guess. How long is that going to take? We've got folks, other folks though just started on the telephone.

How long does it take them the get to -- I guess they'd be going home then?

So you'd be ready by 6:00?

Actually, we might be talking about a dinner break.

But into the evening then?

Chris will have your contact information so he you let you know. Will that work?

MS. ALLRED: Yeah, that would be great.

HEARING OFFICER KRAMER: And is it just the one person, Mr. Meyer?

MR. MOORE: Sorry to interrupt. This is Matt Moore. I'm not sure if I came through before when Ella was asking for me.

MS. FOLEY GANNON: Thanks, Matt. We'll be back to you in just a second.

PROJECT MANAGER MEYER: That's a question for CURE. Sarah is -- does archaeology. And I just want to get an idea of what exactly -- if CURE can explain what their questions are going to be on, we'll be able to decide which staff may need to be available.

MS. MILES: It's related to the cultural resources analysis for the project, in particular things that were coming up at the last minute in the mitigation strategy, testing, for example, that were coming up at the last minute during the last hearing. So things that we felt were not resolved and that we didn't have an adequate

opportunity to submit questioning on.

So I think it would probably be wise to just say that we'll need probably at least a half hour.

HEARING OFFICER KRAMER: But as far as who, I think I would say bring them both, because we may have our own questions.

PROJECT MANAGER MEYER: Okay. So are we saying that they're supposed to be ready to testify on the entirety of cultural resources, not specifically what we're talking about at this hearing?

HEARING OFFICER KRAMER: Well, I think a little bit of leeway is appropriate because of the -- all of the last-minuteness. I mean, the Committee in its order telegraphed a little bit of frustration about the -- that as well, so I -- you know, we're not going to go on forever about that, but the focused examination of points that were developing as we last spoke I think would be appropriate.

PROJECT MANAGER MEYER: Okay. I will have both built environment and archaeological staff available staff available on the phone.

HEARING OFFICER KRAMER: And will we be able to get an update on the status of the Programmatic Agreement, for instance?

PROJECT MANAGER MEYER: Staff has indicated yes.

HEARING OFFICER KRAMER: Okay. So then back to Soil and Water with the applicant.

MS. FOLEY GANNON: I have two witnesses, Bob
Byall and Matt Moore, on the phone. Both have given
testimony previously in these proceedings in which they
were sworn, so I don't think they need to be sworn in
again. Both have given written testimony on these
proceedings describing, as well as previous live
testimony. The written testimony was focusing on the
changes between the scenarios and their belief that the -removing the detention basins would not change their
analysis about the project's impacts.

In the interest of time, I think they can just be available for cross-examination or I can have them summarize their testimony.

16 HEARING OFFICER KRAMER: Quick summary would be 17 useful I think.

18 | Whereupon,

BOB BYALL, MATT MOORE

having been previously sworn, testified as follows:

DIRECT EXAMINATION

MS. FOLEY GANNON: Okay. Mr. Byall --

MR. BYALL: Yes.

MS. FOLEY GANNON: -- can you provide a summary

25 of your testimony regarding your analysis of the impacts

associated with scenario 5.5 and scenario 6?

MR. BYALL: Yes. As a reduction in the slight -- we are under the current opinion that basins can be removed.

MS. FOLEY GANNON: And are you aware of the Soils and Water Condition 8 that has been proposed by the applicant?

MR. BYALL: We are. I am.

MS. FOLEY GANNON: And do you believe that that condition could -- will be sufficient to mitigate impacts associated with the project?

MR. BYALL: I do.

MS. FOLEY GANNON: And also, have you had an opportunity to review the staff's analysis in the addendum to the Supplemental Staff Assessment?

MR. BYALL: I have. And I believe those recommendations are also valid.

MS. FOLEY GANNON: And also, just for the Committee, prior to the start of this hearing we were able to discuss with staff an offer to stipulate to Soils and Water 8 as it is included in the Supplemental Staff Assessment, the addendum to the Supplemental Staff Assessment, and we are willing stipulate to that condition, and we have asked that they consider the inclusion in that condition of the performance standards

which we have suggested in our draft condition to further supplement it. And I believe they're looking at that. 2 And when they give testimony, they can maybe address that 3 4 issue.

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And, Mr. Moore, can you just briefly summarize your analysis of the potential changes in relationship to scenario 5.5 and 6 and potential impacts?

MR. MOORE: Yes. I reviewed the text and maps describing the new project scenarios, 5 -- scenario 5.5, scenario 6, in removing the detention debris basins. It's my opinion that with implementation of best management practices on site, both during construction and operation, and compliance with Soil and Water Condition 8, that there would be no significant impact.

> MS. FOLEY GANNON: Thank you.

They're both available for cross-examination.

HEARING OFFICER KRAMER: Mr. Lamb, do you want to wait awhile or --

> MR. LAMB: Any time.

HEARING OFFICER KRAMER: Go ahead.

MR. LAMB: You tell me.

HEARING OFFICER KRAMER: Go ahead.

CROSS-EXAMINATION

MR. LAMB: Steve Lamb for BNSF.

Mr. Byall, now, you state in your declaration,

which is dated September 13th of 2010, that no debris or detention basins are planned for the site, correct?

MR. BYALL: Say that one more time, please.

MR. LAMB: You state in your declaration of September 13th that no debris or detention basins are planned for the site, correct?

MR. BYALL: As is currently configured, that is correct.

MR. LAMB: But as of the end of August of 2010, debris and detention basins were planned for the site, correct?

MR. BYALL: That is correct.

MR. LAMB: And originally the debris basins were planned to cover the northern portion of the project site, right?

MR. BYALL: Initially, that is correct.

MR. LAMB: And you understand that through a process of workshops and data requests, that one of the points that the staff made was that if there was a reduced footprint, that those debris basins would go south with the reduced footprint, correct?

MR. BYALL: Correct.

MR. LAMB: And in addition, up until the end of August of 2010, the conceptual plan at least was to have detention basins scattered throughout the interior portion

of the site, correct?

MR. BYALL: Say that one more time, please.

MR. LAMB: There was originally planned to have detention basins scattered throughout the site such that the water would come in a controlled manner from the debris basins through specific channels to the detention basins that were contained within the site, would then flow through other channels, go out towards the right of way and outwards towards the southwest, correct?

MR. BYALL: The initial -- the initial study by Huitt-Zollars prepared for the 30-percent plan for the 82,000 acres, that is correct.

MR. LAMB: I'm sorry, did you say that's correct?

MR. BYALL: I did.

MR. LAMB: Okay. Now, other than the study that was performed by Dr. Chang, have you seen anything else that would indicate to you that no debris or detention basins are planned for the site?

MR. BYALL: There was a study by Mortenson that was given to us that -- I believe that it was in July, that suggested that we do away with the basins.

MR. LAMB: Okay. So you saw this Mortenson report suggesting to do away with the basins in July, correct?

MR. BYALL: Correct.

MR. LAMB: And you were aware of Dr. Chang's report in July where he recommended doing away with the detention basins, correct?

MR. BYALL: Correct.

MR. LAMB: But on August 6th of this year, you testified before the Commission under the premise that there would be detention basins, correct?

DR. CHANG: Correct.

MR. LAMB: And at page 35, lines 12 through 24, one of the things that you noted that you were concerned about was coming up with a balance between what naturally occurs and the interference we're going the cause by installing the SunCatchers, correct?

MR. BYALL: Correct.

MR. LAMB: So you understood then that in placement of the SunCatchers would interfere with the natural flow rate and sediment deposit along the site, correct?

MR. BYALL: No. What I said was the construction of our project may interfere with the sediment trap.

MR. LAMB: Okay. The testimony is that you said the interference we're going to cause by installing the SunCatchers.

MR. BYALL: I don't recall saying that.

MR. LAMB: Okay. So now you're saying that that

was a mistake, it should have been the interference you may cause by installing the SunCatchers?

MR. BYALL: Not the SunCatchers. The improvement plans, the site itself, the overall placement of the solar project, everything, not specifically one SunCatcher.

MR. LAMB: Well, you said SunCatchers. That would be plural. At the time there were supposed to be 34,000, right?

MR. BYALL: Correct.

MR. LAMB: Now there's about 24,000, right?

MR. BYALL: Depending upon what the outcome comes, that may be the number, yes.

MR. LAMB: Okay. So when you stated on August 6th the interference we're going to cause by installing the SunCatchers, what did you mean, sir?

MR. BYALL: The initial report, before we talked to Dr. Soto and Dr. Chang, was we were going to install on an existing grid and we weren't going to change the alteration or the placement of SunCatchers. Since then we have altered that philosophy and are avoiding some washes per Dr. Chang's recommendation.

MR. LAMB: I appreciate that Mr. Byall. I want to know what you meant when you testified the interference we're going to cause by installing the SunCatchers. What did you mean? What interference?

MR. BYALL: Some localized interference due to stormwater runoff.

MR. LAMB: You say localized?

MR. BYALL: I do.

MR. LAMB: Okay. Sir, weren't you always concerned with sediment travelling down to the BNSF right of way?

MR. BYALL: No. Sediment naturally -- sediment goes down to the BNSF right of way as it is right now.

MR. LAMB: Okay. So can you explain to me what you meant when you testified what we're trying to do is make it so that we don't have to go out after every storm that creates a fair amount of flow and go out and remove a whole bunch of sediment from our at-grade crossings?

What did you mean by that, sir?

MR. BYALL: The basins were installed so that we would have roughly 16 places to remove sediment from rather than at the at-grade crossing if and when sediment deposits occur on that site.

MR. LAMB: Well, at the end of August you thought that they would occur and they would go down to the at-grade crossing, right?

MR. BYALL: And it may -- that may happen with our without the basins.

MR. LAMB: Well, do you agree that every storm is

going the create a fair amount of flow that's going to take sediment down to the basin -- down to the at-grade crossing?

MR. BYALL: I do not.

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MR. LAMB: Okay. I'm going to quote your testimony and ask you what you meant when you said, quote, every storm that creates a fair amount of flow and go out and remove all whole bunch of sediment from our at-grade crossings, end quote. What did you mean by that?

MR. BYALL: I meant the storm that generate runoff large enough to collect and deposit sediment may deposit sediment at our at-grade crossings. That is not to say that every storm that comes along has that potential or will do that.

MR. LAMB: You're aware you were at that particular hearing session where we entered into a stipulation about the detention basins such that BNSF would have the opportunity to commission a report at the applicant's expense, and if the report stated that remedial measures needed to be taken, mitigation measures needed to be taken, that those would be undertaken on and in relation to the detention basins at the applicant's expense. Do you recall that

MR. BYALL: I do.

MR. LAMB: Okay. Can you explain to us why you

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never once mentioned that the consultant and Dr. Chang had already recommended that there be no detention basins?
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MR. BYALL: At the time, the company philosophy was that we were going to leave the basins in. That was with the basins or --

6 MR. LAMB: Okay. Let me get this straight then, 7 sir.

So you're telling me that you had a belief at that time that detention basins are going to be bad, they're going to be counter-productive, but at that time you're recommending that they be put in place.

MR. BYALL: No, I didn't say they would be bad or counter-productive.

MR. LAMB: Well, that's what Dr. Chang said, right?

MR. BYALL: Dr. Chang said that they would interfere with the stability of the flow. I suppose that would be bad, or could be bad.

MR. LAMB: Well, did you hear Dr. Chang's testimony today? Were you on the phone?

MR. BYALL: For part of it.

MR. LAMB: Okay. Did you review his reports and his written testimony?

MR. BYALL: Yes, I did.

MR. LAMB: And would agree that his testimony is

that the emplacement of detention basins would be detrimental, would have a negative impact on SunCatchers?

MR. BYALL: I believe that we can design around a negative impact.

MR. LAMB: Did you understand my question, sir?

MR. BYALL: Evidently not.

MR. LAMB: Okay. Would you agree that Dr. Chang said that the emplacement of detention basins would have a negative and adverse impact on SunCatchers?

MR. BYALL: Yes.

MR. LAMB: But you were going to put in detention basins regardless.

MR. BYALL: We actually were toying with the idea -- or not toying with the idea -- we were concerned about our maintenance, and we weren't certain that we were going to take Dr. Chang's advice.

MR. LAMB: Okay. Did you coincidentally happen to decide to take Dr. Chang's advice on September 3rd when the Committee decided that the footprint was too large?

MR. BYALL: We discussed that possibility, yes.

MR. LAMB: Okay. Would you agree that that was the main force behind taking Dr. Chang's position, the September 3rd order that the Committee put out?

MR. BYALL: We felt that we could design around it as it was addressed.

MR. LAMB: Okay. It's not something that you ever mentioned about doing before that, right?

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- MR. BYALL: It is -- the basins are based upon final design, and we haven't done the final design yet.
- MR. LAMB: When are you going to design the final design?
- 7 MR. BYALL: We're in the process right now.
- 8 MR. LAMB: When are you going to design the final 9 design?
- MR. BYALL: When the boundary has been evaluated and we can actually figure out where our stuff is going to be.
- MR. LAMB: Okay. And would you agree in order to do that, you have to have a drainage study?
- MR. BYALL: We have an initial drainage study,
 and you can't do a final drainage study until you have a
 boundary.
- MR. LAMB: Would you agree, sir, that you need to complete a drainage study?
- 20 MR. BYALL: We have a drainage study. Are you asking me if there is a final drainage study for the 22 project site required?
- MR. LAMB: Okay. Mr. Byall, in order to
 determine what should be done on whatever the footprint of
 the project site is, you have to do a drainage study for

1 | that specific footprint, correct?

MR. BYALL: Correct.

MR. LAMB: It has not been done, right?

MR. BYALL: Correct.

MR. LAMB: It was never done for the original footprint, right?

MR. BYALL: The final drainage study was never done for the original footprint.

MR. LAMB: Okay. Now, if that final drainage study indicated the detention basins or debris basins or collection basins were warranted, would you agree that they should be in place?

MR. BYALL: If the final study validates that premise, yes.

MR. LAMB: In paragraph 4 of your declaration of September 13th, you say, in the absence of detection basins, I anticipate additional maintenance work only after storm events large enough to result in stormwater flows onto the project site from the Cady Mountains.

Do you recall that?

MR. BYALL: Yes.

MR. LAMB: Okay. So basically it has to rain enough so that the rain goes from the Cady Mountains to the project site.

MR. BYALL: And has enough volume or velocity to

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1 | carry sediment.
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2 MR. LAMB: Okay. How large a storm event is 3 that, sir?

MR. BYALL: I would estimate around a five-year event.

6 MR. LAMB: And how frequently does a five-year 7 storm occur?

8 MR. BYALL: It has a probability of happening 9 once every five years.

MR. LAMB: Okay. But it could happen multiple times in the same year, right, sir?

MR. BYALL: That is correct, or it could not happen at all

MR. LAMB: Okay. For example, the probability of a hundred-year storm occurring is essentially one out of a hundred, right?

17 MR. BYALL: That is correct.

25 percent, right?

MR. LAMB: But the percentage probability is

20 MR. BYALL: No. It's a probability of it
21 happening once every 100 years. It's not that it happens
22 25 percent of the time every year.

MR. LAMB: I didn't say that.

What is the probability of it occurring?

MR. BYALL: Once every hundred years.

MR. LAMB: I'm not talking about the probability of the number of times it's going to occur, I'm talking about it occurring at all.

MR. BYALL: I don't know how to answer that question.

MR. LAMB: Okay. All right.

You say that a five-year twenty-four hour storm should produce enough runoff to have the impact that you're concerned with in paragraph 4, right?

MR. BYALL: Not should, could.

MR. LAMB: Okay. The words you used were, "I anticipate such a storm will produce." Is that could or should?

MR. BYALL: Could.

MR. LAMB: Will produce is could, not should?

MR. BYALL: There is a possibility that that event is capable of transporting sediment downstream in a given streambed.

MR. LAMB: Okay. You just said it may, it could, it's possible. In paragraph 5 you say "I do not expect maintenance, removal, or restoration will be required for storms of lesser magnitude than the five-year twenty-four-hour storm. I anticipate such a storm will produce measurable runoff from the Cady Mountains onto the project site."

1 So you expect it's going to happen, right? MR. BYALL: I expect there is a possibility of it 2 3 happening, yes. I don't know for sure because I've 4 actually never seen or -- I don't know, I'm not that 5 familiar with that event. And what I meant to say was, 6 there is a possibility of that occurring. If -- I'm not 7 even certain that a five-year twenty-four-hour storm will 8 actually produce runoff in that soil. 9 MR. LAMB: In paragraph 8 you say, "All drainage 10 features are designed for a 100-year 24-hour storm." 11 What's your basis for that statement, sir? 12 MR. BYALL: That is a FEMA requirement. 13 MR. LAMB: What drainage features are you 14 referring to? 15 MR. BYALL: The original basin design was based 16 on a 24-hour 100-year event. The retention basins for the 17 difference between the pre-development flow and the 18 post-development flow around the main service complex per

MR. LAMB: Okay. My question is when you say, "All drainage features," what drainage features are left that you're referring to? There's no detention basins anymore, right?

the San Bernardino requirements are based on a

MR. BYALL: Right.

hundred-year 24-hour event.

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MR. LAMB: Okay. So what drainage features are you talking about?
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MR. BYALL: I am talking about the retention basin at the main service complex.

MR. LAMB: So that's it.

MR. BYALL: That's it.

MR. LAMB: So when you say all drainage features, you mean the single remaining drainage feature, which is the retention basin by the main service complex.

MR. BYALL: There are two of them, and yes.

MR. LAMB: There are two retention basins?

MR. BYALL: So far. I mean, that's what the initial plan is.

MR. LAMB: Okay. Did you hear Dr. Chang's testimony that he recommended against them?

MR. BYALL: I did.

MR. LAMB: You're going to put them in anyway?

MR. BYALL: I am.

MR. LAMB: Why?

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MR. BYALL: Part of our condition was to comply with the San Bernardino Drainage Ordinance, which I am going to comply with.

MR. LAMB: Okay. You say in your written testimony, "Sediment movement will be most noticeable along the railroad right of way as is current the case."

Then you say, "The project would not significantly alter this existing condition."

MR. BYALL: That is correct.

MR. LAMB: Sir, when you talk about storms, you use words like "may" and "could" and "possibly," how can you testify affirmatively that the project would not significantly alter this existing condition?

MR. BYALL: The overall impact of the site, the densities, the improvement for the densities, whether it's the SunCatchers, the roads, the main service complex, based upon past experience do not create enough to change the coefficient of runoff, therefore --

MR. LAMB: Based upon past experience, sir?

MR. BYALL: Based upon past experience.

MR. LAMB: What other SunCatcher filed have you ever emplaced in a desert environment within the

Mojave Desert?

MR. BYALL: None. However, I have --

MR. LAMB: What other SunCatcher field have you ever emplaced anywhere?

MR. BYALL: Actually, I have placed a SunCatcher field in Peoria, which is part of Sonoran Desert.

MR. LAMB: Where?

MR. BYALL: Peoria. It's a community in southern

25 Arizona.

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             MR. LAMB:
                        Okay. How many SunCatchers?
             MR. BYALL: Sixty.
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             MR. LAMB:
                        Sixty? Would you agree that the scope
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    of that project is maybe just a little smaller than the
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    one anticipated here?
             MR. BYALL: The density for the 13-acre site
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    would be the same as in 13 acres in any particular
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    location.
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             MR. LAMB:
                        Okay. That's the 60 SunCatchers that
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    are emplaced on flat ground that was graded, correct?
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             MR. BYALL: Not been graded. It was -- it is --
    it was farmland, yes, but it was not -- we did not grade
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    it.
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             MR. LAMB:
                        It had been previously graded.
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             MR. BYALL: Yes, it was a farm field.
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             MR. LAMB:
                        It's flat.
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             MR. BYALL: Relatively. It still slopes at a
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    one-percent slope.
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             MR. LAMB: Okay. It's not in a floodplain,
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    right?
             MR. BYALL: That is correct, it is not.
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             MR. LAMB: Doesn't have an alluvial fan.
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             MR. BYALL: That is correct.
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                        Isn't adjacent to a railroad.
             MR. LAMB:
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             MR. BYALL: That is incorrect.
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             MR. LAMB: It's adjacent to a railroad?
             MR. BYALL: Yes. BNSF is 1500 feet to the --
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             MR. LAMB:
                        Excuse me? It's where?
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             MR. BYALL:
                         It's about -- I'd say it's probably
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    about 2,000 feet to the east.
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             MR. LAMB:
                        Okay. Above it, right?
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             MR. BYALL: Above it?
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             MR. LAMB: Where is it -- where is it in
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    relation -- does the water flow from that site to the BNSF
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    railway?
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             MR. BYALL: Oh, it is upstream, yes.
             MR. LAMB: Yeah, the railway's above it.
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13
             Yeah. Okay. So is that the only project that
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   you're referring to when you say experience?
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             MR. BYALL: As far as the SunCatcher field, yes.
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             MR. LAMB: Okay. You say sediment within the
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    at-grade road crossings will be pushed out of the floodway
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    and spread out. Right?
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             MR. BYALL: Yes.
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             MR. LAMB: So you expect some increases of
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    sediment as a result of emplacing the SunCatchers along
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    the BNSF right of way, right?
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             MR. BYALL: I expect some sediment to occur over
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    the overall site, yes.
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             MR. LAMB: Okay. Sir, my question is specific.
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You expect some additional sediment, more than what naturally occurs in the environment today as a result of the SunCatcher placement, correct?
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MR. BYALL: No, I do not.

MR. LAMB: You don't?

MR. BYALL: I don't.

MR. LAMB: What do you base that on?

MR. BYALL: I base it on the fact that I don't believe the SunCatcher creates -- the SunCatcher field creates enough to change the coefficient, the runoff coefficient of the site, therefore, it will not increase the velocity or the volume coming off the site.

MR. LAMB: And you're relaying on Dr. Chang for that?

MR. BYALL: No. Actually, it was stated in the Huitt-Zollars report, it was stated in Dr. Chang's report, and it was stated in Mortenson's report.

MR. LAMB: Are you saying that the Huitt-Zollars report measured the coefficient of the emplacement of SunCatchers?

MR. BYALL: They made a recommendation based upon the preliminary design that they did at 30-percent level, yes.

MR. LAMB: Okay. They didn't do any of measurement, right, sir?

1 MR. BYALL: Didn't do any what measurement?

MR. LAMB: Of the coefficient.

MR. BYALL: No, they suggested that the coefficient did not change for the placement of runoff -- or for the placement of SunCatchers.

MR. LAMB: Then why did they recommend detention basins?

MR. BYALL: Because velocities of the streams on the northern boundary based upon the fact that our northern boundary was close to the apex of those -- that alluvial fan.

MR. LAMB: Okay. You understand now that the present plan is to put SunCatchers as close as possible as they can be together so that you can get within whatever the project site that's approved, right?

MR. BYALL: No. The SunCatcher can only be installed on a 56-by-112 foot grid, unless you change the slope negatively, then we can -- it has to go farther apart. To say that we have to -- or that we are going to increase the density of the SunCatcher based upon the lower -- or smaller site isn't so.

MR. LAMB: I wasn't suggesting that you're increasing the density. You're putting them as close together as they can go, right?

MR. BYALL: They are -- the distance, whether it

was the 82,000, 62,000, or 13-acre site, and this latitude, they are 56-by-112 provided that the slope is positive.

MR. LAMB: Okay. When the SunCatchers are looking directly upwards, how far between SunCatchers will there be?

MR. BYALL: The pedestals are 15 --

MR. LAMB: Not the pedestal, the edge of SunCatchers. What's the distance between SunCatchers?

MR. BYALL: I'd have to figure it out. I can't tell you off the top of my head.

HEARING OFFICER KRAMER: Mr. Lamb, I think we'd be helped with sort of a road map to know where you're going here. I mean, the Committee is most -- we don't mean to tell you exactly what to produce, but we're most interested in trying to understand your client's concerns about the state of the, I guess, the design of the drainage, because that's pretty clearly what is of interest to you. And also any ideas that your client may have for how to go about resolving that, whether it's by performance standards or -- I think you've already played the further-study-and-wait-to-see-what-happens card. But I just offer that as a little bit of guidance, if you will.

MR. LAMB: Well, I appreciate that, sir.

I want to make it clear that it's not a card, though, because we take this very seriously.

HEARING OFFICER KRAMER: I'm sorry, I didn't mean to --

MR. LAMB: We've asked for layouts, and we've gotten nothing. We've gotten some materials that show what look like lines, but when they're blown up, they show a sequence of dots. And we're trying to find out where they're in place. So I would like to know if they know how far apart the SunCatchers will be. I haven't seen any document that states that or references that. We've asked for that over and over and over again. And if they don't know, they don't know.

MS. BELLOWS: Can I interject here for a second? In terms of measurement, distance between SunCatchers, we measure them from pedestal to pedestal. That's the way we measure them. I'm sure there is a measurement between dish, but we, honestly, that's not a number that we don't quote off top of our heads.

So the distance between the SunCatchers is measured by, from our standards, pedestal to pedestal with the understanding that the dish is 38 feet in diameter, right?

In terms of the layouts that we've given you, the layouts are exactly what we have from Mortenson

Construction to date. And each one of those dots on that layout is a SunCatcher. That's what we're using, and that is what we're planning to use moving forward in terms of our design. Now, obviously there will be underground cabling designs and that sort of thing, but in terms of getting an idea of how many SunCatchers go where, that's what we've got, and that's what we're using.

In addition to that, we also supply -- was a layout of the hydrogen on those two layouts as well.

MR. LAMB: What's the distance between pedestals?

MS. BELLOWS: I believe Bob just talked to that.

Bob?

MR. BYALL: 56 feet north to south, 112 feet east to west.

MR. LAMB: I didn't hear the first specification.

MR. BYALL: 56 feet center to center north to south, 112 feet center to center east to west.

MR. LAMB: So the present design calls for putting SunCatchers throughout the entire area of the washes, there's no area in the washes that they're not going to put a SunCatcher?

MR. BYALL: That is incorrect. We will not put SunCatchers in where --

MR. LAMB: Well --

MR. BYALL: Let me finish.

If you're going to insist that we're putting SunCatchers in washes, you might as well know what the restrictions is. Dr. Chang spoke to that, and I will reiterate.

SunCatchers will not be placed in washes that have a water surface elevation that is greater than 1.5 feet nor have a scour velocity that is combined local and general that are more than 4 feet.

MR. LAMB: Okay. I thought you were responded, Ms. Bellows, that there's no area that you're excluding. We're trying the figure this out. We've got a diagram. I've got it on a flash drive, we can blow it up. It's full of dots. There's no space that there isn't dots. None.

MS. BELLOWS: That's correct. And that's why we proposed performance standards on that, and that's why our proposal is that when we get into the detailed design, we will stay out of the washes. We have not gotten into -- we have done a -- and, Bob, you can go into this in more detail than I can certainly, but we have not gotten to the level of specificity in terms of where those washes are on site and where we would stay out of those. We will be doing that as part of our final design, and that's what we have proposed.

MR. LAMB: Okay. Mr. Moore, are you still there?

1 MR. MOORE: Yes, I am.

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MR. LAMB: You make the statement in your declaration that the conclusion of the modeling analysis was that with proper installation and maintenance of standard best management practices during construction and operations, that Calico Solar Project would cause no significant impact on soil erosion rates.

Do you recall that?

MR. MOORE: Yes, I do.

MR. LAMB: Okay. And you would agree that best management practices could include emplacement of detention basins, right?

MR. MOORE: Yeah. I wouldn't rule that out on most sites. It could include retention basis, it could include detention basins to control the stormwater flows. However, for this site, I think including detention basins may be not the best choice here.

MR. LAMB: Well, I guess what concerns me is if you don't really know because you haven't done the study, why are you already excluding them? Why don't you just say we're going to do study, this is the footprint we're left with, whatever we're required to do, we'll do? Why is there the assumption that there aren't going detention basins?

MR. MOORE: I believe we discussed this earlier

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today, and in Soil and Water, the latest version of Soil and Water 8 indicates that we're going to provide a hydrology and drainage study that would analyze these impacts and potential impacts and mitigation on site including the BMPs.
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MR. LAMB: Okay. So if BMPs call for detention basins to the north, south, and middle, you'll put them in?

MR. MOORE: I can't certify that statement. It's --

MS. BELLOWS: Can I say yes to that.

MR. MOORE: Basically my contention -- I don't

13 | know --

MR. LAMB: Here's my concern. When does yes mean yes? We've been told yes before a number of times about detention basins, and it keeps moving. That's the problem. You state, Mr. Moore, that it is likely that additional maintenance will be required on the project site in the absence of the previously proposed detention basins, correct?

MR. MOORE: Yes.

MR. LAMB: So you agree that because there won't be detention basins, there will be additional maintenance required, right?

MR. MOORE: I believe so.

MR. LAMB: And that would include maintenance down by the right of way, right?

MR. MOORE: Wherever maintenance is required.

MR. LAMB: But you would expect it go down to the BNSF right of way, right?

MR. MOORE: It could; I can't say that it couldn't.

MR. LAMB: Well, would you agree, sir, that for several months everyone was operating under the theory that it would?

MR. MOORE: That the debris would make its way down to the BNSF right of way? Is that the question?

MR. LAMB: Yes, sir.

MR. MOORE: I think there was concern that debris from upstream would increase maintenance on site, and that's why the debris/detention basins were proposed on the upstream side of the project on the north side.

MR. LAMB: Sir, for several months weren't you operating under the principle that it was likely that debris would go from the site to the BNSF right of way?

MR. MOORE: Without installation of the detention and debris basins on site.

MR. LAMB: Correct.

HEARING OFFICER KRAMER: I'm sorry, you need to keep your voice up here. You're a little faint up here at

the Committee's place.

MR. MOORE: From me? This is Matt Moore.

HEARING OFFICER KRAMER: Yes.

MR. MOORE: Okay, sorry. I'll try to speak up.

It was my assumption that the debris and detention basins would allow for better maintenance on site, better collection areas, centralized area -- or not centralized but certain areas where they could better maintain the site from a sediment and erosion control perspective.

MR. LAMB: But you were operating under the premise for several months that the emplacement of the SunCatchers on the site without detention basins would result in increased sedimentation flowing to the BNSF right of way, correct?

MR. MOORE: I wouldn't say increased sediment and debris to the BNSF right of way. I wouldn't say that I was under the impression that there would be increased sediment and debris down to the BNSF right of way.

MR. LAMB: Okay. Well, you would agree that there's going to be some increased sedimentation from scour, right?

MR. MOORE: Localized scour around the SunCatchers. I wouldn't necessarily agree that there's going to be increased sedimentation or scour downstream of

the SunCatchers.

PROJECT MANAGER MEYER: I'm sorry to interrupt,
Mr. Lamb. I just, for my notes I want to make sure that I
understand, because I've heard a couple different people
talk about at-grade crossings, and at least in my notes I
have two different at-grade crossings, were defined
different ways.

There's one where when we -- originally the applicant had talked about putting culverts in, and, you know, so that there would be sort of raised crossings through the individual washes. And then they went back and they started talking about Arizona or at-grade crossings through the washes as opposed to sort of the at-grade crossing of the railroad tracks. And I -- if people, when they're talking, just keep that clear so that I keep track in my notes of what we're talking about, because I know there's a lot of talk about at-grade crossings in our documents that we're actually referring to the washes and had nothing to do with the railroad. But I know once you introduce the railroad, it becomes a confusing term.

So anyway, sorry to interrupt, I just wanted to ask if people could help me with that. Thank you.

MR. LAMB: Okay. Well, maybe I can ask it in a more basic way, Mr. Moore.

Would you agree with the premise that you believed and operated under the principle that the project itself would have an adverse impact on the BNSF right of way in terms of sedimentation?

MR. MOORE: I don't believe that's -- my assumption or my premise was that the debris basins, detention basins on site would help control flow through the site providing better locations for maintenance. I don't believe I was operating under the premise that we were going to have increased sedimentation at the BNSF Railroad.

MR. LAMB: Never entered you're mind.

MR. MOORE: I wouldn't say that the premise didn't enter my mind, but the -- my thought was on controlling flows in sedimentation on site providing better maintenance.

MR. LAMB: Okay. All right. Paragraph 7 you say the project would not significantly alter hydrology and sediment transport at railroad facilities. What is your basis for that statement?

MR. MOORE: My basis for that statement is that the project would create a minimal amount of impervious surfaces, less than -- I believe I state that in my -- in the statement, less than three percent of the site, that was would be the main services complex and any other

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associated facility on site. All of those facilities are surrounded by pervious surfaces that would allow flows from those impervious surfaces to percolate into the adjacent pervious areas.
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MR. LAMB: I'm sorry. Water's going to percolate from the pervious areas to the impervious areas, or vice versa?

MR. MOORE: Vice versa. From the impervious surfaces into pervious surfaces.

MR. LAMB: What study have you done to support that conclusion, sir? You don't have any design specifications. How do you know that that's going to happen?

MR. MOORE: It's based on my understanding of the site, review of project plans and reports, and I do not have a drainage report that's going substantiate that, but with implementation of Soil and Water Condition 8, that would -- that's where that information's going to come out.

MR. LAMB: Well, Soil and Water 8 tells you the standard you to have meet, correct?

MR. MOORE: Correct. I'm not saying that this is --

MR. LAMB: But you don't know -- you don't

25 | know --

1 MR. MOORE: I do -- go ahead. Sorry, sir.

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- MR. LAMB: You don't know that you can meet that standard, do you?
 - MR. MOORE: I'm reasonably confident that we can meet that standard in Soil and Water 8.
 - MR. LAMB: But you'd need to have a drainage study done to support that, right?
 - MR. MOORE: That's correct. We've talked about this many times today, so I would agree with that statement
 - MR. LAMB: Okay. You say in your statement existing sedimentation and maintenance issues at railroad facilities represent an existing condition that would not be significantly altered by scenario 5.5 or 6.
 - MR. MOORE: That's correct.
- 16 MR. LAMB: What do you base that on?
- MR. MOORE: That would be implementation of all the soil and water conditions contained in the Staff

 Assessment, drainage erosion, sediment control plan, Soil and Water Condition 8, implementation of a stormwater pollution prevention plan during construction. That's
- MR. LAMB: What is your basis for your knowledge of what the existing sedimentation and maintenance issues
- 25 | are at the railroad right of way right now?

what I base it on.

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MR. MOORE: I have not reviewed the -- I'm basing it off of Dr. Chang's studies. I do not have -- I have not reviewed any BNSF --
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MR. LAMB: Dr. Change didn't do anything where he studied the drainage facilities of the right of way, did he?

MR. MOORE: That, I don't know.

MR. LAMB: So do you know whether they're adequate or inadequate for a hundred-year storm?

MR. MOORE: The BNSF culverts?

MR. LAMB: Yes.

MR. MOORE: No, I do not.

MR. LAMB: Are you aware of any sedimentation or maintenance issues along the BNSF right of way right now?

MR. MOORE: I have observed, based on site studies probably a year ago, that there was some sediment accumulation at the upstream side of the BNSF Railroad and that it was being maintained.

MR. LAMB: Is it your testimony that the hundreds of miles of roadways will not have any impact on the drainage or flow of the site?

MR. MOORE: I can't say that it will have no impact or no change in the hydrology. It's my understanding that with the drainage report we will be able to demonstrate what the results of that are, pre and

1 post.

MR. LAMB: But as you sit here today, you don't know, right?

MR. MOORE: I don't have a pre and post drainage study that is based on the current site design that I can base my opinion on.

7 MR. LAMB: The roadway that goes around the site, 8 is it graded?

MR. MOORE: That, I haven't looked at the latest design for that. I believe, you know, you asked these questions of Dr. Chang as well.

MR. LAMB: You don't know if it will --

MR. MOORE: The site design is fluid, and I have not looked at the latest -- I've looked at the -- at the latest site design for scenarios 5.5 and 6 and the other scenarios. The site is not finally designed, so I can't testify to whether that's going to be a paved road or a graded road.

MR. LAMB: How about the maintenance roads that go between every other row of SunCatchers?

MR. MOORE: It's my understanding that those would be non-paved roads.

MR. LAMB: Are they graded?

MR. MOORE: That, I don't know

MR. LAMB: Are they treated with Soil Tech?

1 MR. MOORE: They may be.

MR. LAMB: Wouldn't you want to treat them with Soil Tech so that when trucks go through they don't kick up gravel or dust and adversely impact the mirror surfaces of the SunCatchers?

MR. MOORE: That would be my understanding.

MR. LAMB: And if you emplace Soil Tech on any of roadways, would you agree that that makes them more impervious than if they would have been left in their natural state?

MR. MOORE: Yes.

MR. LAMB: Is that a yes?

MR. MOORE: That is a yes; however, I would say that keep in mind that the surrounding soil adjacent to the roadways is pervious surface, naturally-occurring ground.

MR. LAMB: How much rainfall can the naturally-occuring pervious absorb before there's runoff?

MR. MOORE: Well, there -- the site is very large, and it depends on the actual place that you're evaluating. Overall, it's my understanding in reading through the reports and my own evaluation of the site that the alluvial fan is able to accept up to a five-year twenty-four hour storm event, including runoff from any -- any runoff from the mountains. That would be a five-year

twenty-four hour storm event without prior -- prior storm events. We talked about this with -- I believe Dr. Chang and Bob Byall talked about this a little bit.

You know, if we've got five-year twenty-four hour storm event, that assumes that there are no, you know, back-to-back storms prior to the five-year twenty-four hour storm event.

MR. LAMB: Let's try it this way, Mr. Moore: Would you agree that that desert terrain the ground does not absorb much water?

MR. MOORE: I would say the converse, that the ground does absorb quite a bit of water.

MR. LAMB: Really. More so than farmland or something like that.

MR. MOORE: Depends on what farmland we're talking, about what soils we're talking about. Are we talking about clay soil, you know, silty sand, a sand soil, are we flat, what the slope is.

These are -- the five-year twenty-four hour storm event is based upon site conditions that I observed and the terrain that I observed out at the site, including the soils themselves based on a hydrologic soil condition.

MR. LAMB: Okay. Three percent of site doesn't include the roadways, right?

MR. MOORE: I would have to get back to you on

that one. That's my understanding -- my understanding is --

MR. LAMB: Well, you did the calculation, right?

MR. MOORE: I did not do the calculation. I

evaluated it. The impervious surface is less than three

percent of site. That's what I stated to; that's based on

the current design that I'm aware.

MR. LAMB: But it doesn't include the roadways, right?

MR. MOORE: I would have to -- I can't positively say that because I'm not aware -- you were asking me questions before about the perimeter roads and if they're paved or not, so I would have to look at that and get back to you.

MR. LAMB: Is it your testimony, sir, that a grid or checkerboard design of 24,000 SunCatchers placed 56 to 112 feet apart from each other with rows of roads with Soil Tech every other row running north the south is not going to in any way change the flow of water that naturally goes from northeast to southwest across the site?

MR. MOORE: I can't say that it won't, but the design focus is to provide natural -- to mimic the natural drainage system as best as possible.

MR. LAMB: But you just don't know, right?

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MR. MOORE: I can make a statement that I believe with proper implementation of BMPs on site and proper design, that the stormwater flow through the site would not be significantly altered.
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MR. LAMB: You don't think it would follow that grid line, the pattern of the roads?

MR. MOORE: There may be the potential, but the roads are going to be at grade, there's not going to be necessarily raised roadways or something like that that would divert the flows.

MR. LAMB: Okay. I don't have any further questions.

HEARING OFFICER KRAMER: Okay. Among the intervenors?

MR. BASOFIN: I had one question.

CROSS-EXAMINATION

MR. BASOFIN: This is Joshua Basofin with Defenders of Wildlife. Just a follow-up question for Mr. Byall.

Mr. Byall, you testified that no SunCatchers would be placed in washes with water levels higher than 1.5 feet; is that correct?

MR. BYALL: That is correct.

MR. BASOFIN: And how many of those types of washes are there on the site?

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             MR. BYALL: I can't say off the top of my head.
             MR. BASOFIN: Okay. Did you hear --
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             MR. BYALL: I do know of several, but they are
    mostly on the southern side of the railroad tracks.
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             MR. BASOFIN: Did you hear Dr. Chang's testimony
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    that there weren't any washes that were with banks higher
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    than one foot?
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             MR. BYALL: Yes, I did.
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             MS. FOLEY GANNON: Just for a correction,
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   Dr. Chang testified north of railroad there was no washes
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   more than one feet deep. That was his testimony.
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             MR. BASOFIN: Right.
             And so are you familiar, Mr. Byall, with washes
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    that are more than one foot deep?
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             MR. BYALL: North of the railroad track?
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             MR. BASOFIN: Yes.
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             MR. BYALL: No.
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             MR. BASOFIN: The washes that you're familiar
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   with that are more than one foot deep are south of the
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    railroad track.
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             MR. BYALL: That is correct.
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MR. BASOFIN: Okay. Thank you.

HEARING OFFICER KRAMER: Anyone else?

MR. JACKSON: Pat Jackson.

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HEARING OFFICER KRAMER: Go ahead, Mr. Jackson.

CROSS-EXAMINATION

MR. JACKSON: Yes. To any one of the gentlemen, was there studies, are there findings just specific to the project site, or did it include any outlying lands at all? Did it include private lands, did it include the right of way?

MR. BYALL: The initial hydrologic study, the conditions for hydrological study for the project site included the private lands and they're not a part.

MR. JACKSON: Did you say it did include?

MR. BYALL: It does include, yes.

MR. JACKSON: Well, that raises the question; I'm properly owner, and I own private land in that area and I'm very familiar with it. And I can say that almost certainty that there are washes that go through my property that are more than one feet deep, and those washes continue in a northeast to southwest direction across my property into the proposed project area. So I'm a little confused. How did anybody measure or determine the depth of these washes?

HEARING OFFICER KRAMER: Have we established you two are talking about the same not a part, because there are three of them.

MR. JACKSON: Okay. I own land in not a part 1. Are the washes that you're referring to -- excuse me, the

washes that you're referring to north of the Burlington Northern Santa Fe Railroad, the only private land that I see up there is sections 1 and sections 36 and not a part 1.

So you said that you conducted studies on these private properties, and there are no washes up there that are over 1 feet in depth; is that correct?

MR. BYALL: No. I said the Huitt-Zollars report did do a watershed study, including your property north of the BNSF Railroad. I am not familiar with your property. I did not go across your property or walk across your property, so I don't know what's on your property. All I know is what's on the project site, and that I can -- those I took a look at.

MR. JACKSON: Okay. For anyone then, would project hydrology storm runoff sheet flow, could that affect not only the Burlington Northern Santa Fe right of way, but also the adjacent property?

MR. BYALL: You are upstream of us. We're not going to affect you at all.

MR. JACKSON: But my understanding, right, is that you're going to build a perimeter road and that you're going to add Desert Tortoise exclusion fences that run perpendicular to sheet flow. And I asked Dr. Chang if those -- that sheet flow -- excuse me -- if the water

runoff would have an impact on the Desert exclusion fencing and vice versa. And he said he didn't know.

Do you know?

MR. BYALL: I do not.

MR. JACKSON: Thank you.

HEARING OFFICER KRAMER: Anyone else on the telephone or in the room?

Mr. Adams?

STAFF COUNSEL ADAMS: Staff did reserve a few questions for Ms. Bellows, if now would be an appropriate time --

HEARING OFFICER KRAMER: Okay.

STAFF COUNSEL ADAMS: -- but none for the current witnesses.

HEARING OFFICER KRAMER: Before you get to her, I have a couple questions for these witnesses. And we may end up asking again of the others.

This is by way of general background. So what are the -- I gathered the positive aspects of detention basins are that it's a convenient place to collect sediment, it's really easy, it piles up rather than being spread a lot, it's a lot easier to collect and deal with as you need to. But are there any down sides to them that were a factor in either generally or in the most recent decision to remove the detention basins?

MR. BYALL: Yes, there are down sides. And I believe that Dr. Chang actually addressed that.

If the outflow from the detention basins is not adequately -- how should I say this -- disbursed, then basically what you have done is increased sediment-free water which will scour out that channel that it's being directed to and there will be some undercutting of that channel until it reaches its natural equilibrium again.

HEARING OFFICER KRAMER: So it's kind of like a solubility principle, you know, so much salt goes into water, and then you add a little bit more and nothing's going to happen because it's saturated?

MR. BYALL: That is correct.

HEARING OFFICER KRAMER: Okay. Thank you. That's helpful.

Now, there's a theme in Soil and Water 8 about -that suggests that you really can't eliminate all the
sediment flows downstream because there are some receptors
downstream that need or benefit from sediment.

So how do you -- could you sort of briefly talk about what those would be in the case of this project and roughly where they're located? And then how do you go about balancing the need to protect the site from sediment while allowing a certain amount to pass through it to downstream neighbors?

MR. BYALL: Sure. Currently the site has a -- and I don't remember what the annual deposition is, but according to -- in the West report, which Dr. Chang doesn't quite agree with, the overall site will have a deposition of roughly three to four inches over the life of -- the 30-year life of the project.

And what happens is as the sediment comes off the Cady Mountains, it's large and small particles, because there's a huge amount of velocity. And with the velocity, the sediment is being able -- you can carry a large amount of sediment. As it progresses down the slope, the slope flattens out, and as it flattens out, the larger particles of the sediment start to fall out. And as you progress down towards the BNSF Railroad, you're left with a very fine sand. And if you've ever been out there, you'll note that if you travel up and down the BNSF Railroad, especially in its low spots, that sand is like sugar. While if you go farther northern on the site, it becomes more and more granular, larger grains. And the closer you get to the Cady Mountains, the bigger the rocks are.

If the basins are installed, it's a juggling game. You're still going to get a lot of the fine sand from the lower portion of it that are actually going to get washed out and carried. Some of those are blown across during wind events that get washed downstream later

on and carried through -- it's -- to do that kind of analysis for the area around BNSF as far as the fine sands goes, it's going to take some juggling engineering and also some trial and error.

HEARING OFFICER KRAMER: But that's a general standard for design, right? Isn't it that your neighbors are not really supposed to notice that you're there because the same amount of water and sediment is supposed to come to them in pretty much the same place whether you're there or not, correct?

MR. BYALL: That is correct.

HEARING OFFICER KRAMER: And do you think you're going to be able to achieve that for this project?

MR. BYALL: Yes.

HEARING OFFICER KRAMER: I guess literally that would involve over 30 years giving BNSF another three to four inches as you said of sediment right near their

18 tracks.

MR. BYALL: Actually, they're going to get more because the three to four inches is only on the northern portion of it. The higher volume and higher velocity washes are actually on the southern part of the property.

HEARING OFFICER KRAMER: So they could see without the project roughly what?

MR. BYALL: It would depend upon the storm. They

could actually see some serious damage. And that has occurred over time.

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HEARING OFFICER KRAMER: I mean as far as sediment deposition goes.

MR. BYALL: They could get more than three inches. They could get up to a foot or so in specific locations.

HEARING OFFICER KRAMER: And then they would just have to collect it at some point and haul it away or -- if they were concerned about that.

MR. BYALL: They do that currently.

HEARING OFFICER KRAMER: Okay. Any redirect?

MS. FOLEY GANNON: Yes, we do have a couple of questions.

REDIRECT EXAMINATION

MS. FOLEY GANNON: First off, Mr. Byall, when you testified in August that you were intending to include the detention basins in the project as it was proposed and you had been aware of the -- of Chang's recommendations, I think you were trying to explain in response to some of Mr. Lamb's questions, and I'm not quite sure you were able to articulate it, you said something about you were going to be able to design around the issues that Dr. Chang had identified.

Can you explain that?

MR. BYALL: Yes. Basically, if a detention basin has one large outlet, that is a concern that Dr. Chang has, if you diffuse that, where you spread out the discharge over a natural wash, depending upon what volume you let go, that's what we had in mind.

over an area.

MS. FOLEY GANNON: Okay. And just to be clear, when you testified under penalty of perjury in August that your intention was to keep the basins in, I assume that that was your intention at that time; is that accurate?

MR. BYALL: Yes, to diffuse the outlet over --

MS. FOLEY GANNON: So your intent was to design the detention basins in a way that they would be able to address the issues that have been identified by Dr. Chang in his report; is that correct?

MR. BYALL: That is correct.

MS. FOLEY GANNON: And you were also speaking about the experience that you had that served as the basis for your exercise of your professional judgment. And I understand you've been involved in one solar field. Have you been involved in other projects in which you've had to deal with issues sedimentation or detention basins or design storms?

MR. BYALL: Yes. I have about 35 years worth of experience in land development.

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MS. FOLEY GANNON: And has some of that been in desert environment?
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MR. BYALL: It's basically all been in desert environment.

MS. FOLEY GANNON: Okay. Thank you.

And, Ms. Bellows, a question, follow-up for you.

There was a question or a statement from Mr. Lamb saying that -- wanting to understand when we can assume that the agreements that you're making are going to stick.

There was a discussion about the fact that there was an agreement that we made in the August hearings.

What was the nature of that agreement?

MS. BELLOWS: The agreement was to do a study on hydrology.

MS. FOLEY GANNON: And to provide the mitigation measures designed?

MS. BELLOWS: That's correct.

MS. FOLEY GANNON: And is it your understanding that Soils and Water 8 as agreed to and stipulated with staff, would a hydrologic study be done?

MS. BELLOWS: Absolutely. Again, as I stated previously, we have no problem with that whatsoever, doing a hydrology report.

MS. FOLEY GANNON: And would the mitigation measures that are identified in that plan be implemented?

1 MS. BELLOWS: Yes.

MS. FOLEY GANNON: If that study identified the fact that detention basins were necessary to be able to protect BNSF or other resources, would you be prepared to implement that?

MS. BELLOWS: Yes, we would be.

MS. FOLEY GANNON: But it is your anticipation that detention basins will not be necessary; is that correct?

MS. BELLOWS: Right. I think the difference is we have removed them from our scenarios because our belief today is that we do not need them; however, we're happy to do the same report we were talking about doing previously to prove that out.

MS. FOLEY GANNON: And Soils and Water 8 currently calls for a hydrologic study. I believe that Mr. Lamb was asking you a question with whether you're willing to do a hydrologic study that was completed by someone commissioned by BNSF. Are you still in agreement with doing that hydrologic study?

MS. BELLOWS: I'm in agreement with doing that.

MS. FOLEY GANNON: Thank you.

No further questions.

HEARING OFFICER KRAMER: Mr. Adams?

STAFF COUNSEL ADAMS: Actually, my questions were

just asked, so I have no questions.

HEARING OFFICER KRAMER: Okay.

MS. MILES: I have one question for Ms. Bellows.

HEARING OFFICER KRAMER: Go ahead.

MS. MILES: Or perhaps your experts.

CROSS-EXAMINATION

MS. MILES: I'm not sure who's going to know the answer to this, but I'd just like for you to clarify what roads are going to be paved, whether the layout has changed for the roads at all with the 5.5 and 6 scenarios, and also which roads are going to be paved, which ones are going to use soil tack and which ones will have -- and if any of them going to be crowned I think is the term, and if any of them are going to be unpaved and without soil tack.

MS. BELLOWS: Okay. Well, I'll take a crack at that; and, Bob, please step in if I mess up here.

The intention in terms of the scenarios is that the only difference in roadways versus scenario 5.5 and scenario 6 versus the 6,215 acreage is that there will be fewer roads, right, because there will be fewer rows of SunCatchers. That's the only difference. We're still supplying the access road completely around the site, that's sort of thing. And within, you'll have the same type of roadways between the SunCatchers.

The intention is that there -- all roadways will be treated with soil tack, and my understanding is that there are no paved roads within the project boundaries.

Is that correct, Bob?

MR. BYALL: Yes. The main entrance road has a gravel cap on it. Other than that, there is no what we would call traditionally paved roads, that is, asphalt or concrete.

MS. MILES: Thank you.

HEARING OFFICER KRAMER: One more question I forgot to ask.

Soil and Water 8, the way I read it says that you have to have 90 percent drainage plans approved by the project manager before you can start site mobilization.

Is that your understanding?

MS. BELLOWS: That's the ways it reads, yes.

HEARING OFFICER KRAMER: Is that doable in the time that you have with all these variable that --

MS. BELLOWS: That's exactly what I asked the engineers over the weekend.

(Laughter.)

MS. BELLOWS: And my understanding is that a good bit of that is underway and could be produced relatively quickly.

HEARING OFFICER KRAMER: And it appears that just

the CPM is reviewing this, so is it the case that, maybe
Mr. Meyer can answer, that the -- will the other agencies
be involved just as consultants or not at all?

PROJECT MANAGER MEYER: Yeah. I think I'd have to double check to see any changes since the last time I saw the conditions based on this stipulations they've talked about earlier, but going through the compliance project manager instead of myself, the other agencies would review and comment on those.

HEARING OFFICER KRAMER: Do I have it correct though that the current version of the condition, unless we hear otherwise, that is being recommended is the version that is in the Supplemental --

PROJECT MANAGER MEYER: The SSAA --

HEARING OFFICER KRAMER: Yeah, the SSAA dated September 17th, I guess; is that right?

MR. LAMB: For the record, Hearing Officer

Kramer, this is where I have difficulty, because I keep
hearing someone say from the applicant it's the same thing
as what they had stipulated to before, but it's not the
same thing. And then, you know, I hear Ms. Bellows say,
yes, we're agreeing to that; but that's not what it says
right now.

And what they had agreed to back on August 25th, was, and I'm going to quote from the lawyer who just asked

her the questions, was, quote, prior to installing any SunCatchers or construction of the detention basins, project owner shall pay for a hydrology study commissioned by BNSF, which will determine the impact if any on the rail safety and BNSF operation of its planned placement of SunCatchers and detention basins and determine appropriate mitigation measures if necessary to be paid for by project owner.

HEARING OFFICER KRAMER: So it does talk about a hydraulic analysis. Is that not the same study you're speaking of?

MR. LAMB: No. There's a big difference between they do a study and we pick the people who do the study that they pay for.

HEARING OFFICER KRAMER: I see.

MR. LAMB: There's a huge difference there.

HEARING OFFICER KRAMER: So it's the preparer.

MS. FOLEY GANNON: But as we just said, we are happy to put that in the condition. We wouldn't say that it is to study the detention basins, it's to study what is necessary to be able to meet these performance standards, whether it's a detention basin or something else.

HEARING OFFICER KRAMER: And the -- my articulation of the basic performance standard that -- except for maybe things on the horizon, you -- from water

flows, you can't really tell somebody moved in next door?

Is that basically the standard that the railroad is

looking to achieve, the applicant is perhaps reluctantly

committing to achieve, and the staff is committing to

enforce?

MS. FOLEY GANNON: Can you articulate your performance standard again?

MR. LAMB: Yeah.

HEARING OFFICER KRAMER: That the water flows that exit the property are substantially the same as those that are exiting it now in its undeveloped state. And --

MS. FOLEY GANNON: Shall do no harm.

HEARING OFFICER KRAMER: Okay. So if you could reroute it a little bit and it does no harm and your neighbor agrees, then you're okay. Something like that.

MR. LAMB: Well, that's a different standard, sir, than that what they do will not adversely impact the BNSF right of way. I mean, that's like saying, you know, I've put in all this 24,000 SunCatchers, and your tracks are flooded out, and then they say, well, it would have happened anyway, good luck.

That doesn't work

MS. FOLEY GANNON: But we agreed in the performance standards that we proposed specifically the language you just quoted, which is that we will not

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adversely affect the BNSF Railroad. That's what we proposed.
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HEARING OFFICER KRAMER: But does that mean to the extent that mother nature today would do them harm, that you're responsible for mitigating that as well?

MS. BELLOWS: No.

HEARING OFFICER KRAMER: So you just don't add to the problem.

MS. FOLEY GANNON: Right. We do not create a problem.

HEARING OFFICER KRAMER: And is that your understanding, Mr. Lamb? Are you hoping for more than that?

MR. LAMB: I'm always hoping for more than that, sir.

16 HEARING OFFICER KRAMER: But would you settle for less?

MR. LAMB: Occasionally, if you catch me on the right day.

(Laughter.)

MS. BURCH: I think it would be helpful to you to understand from our experts what our concerns are and understanding what that means. So that we -- that's said a lot simpler than implementing it. And so we find -- HEARING OFFICER KRAMER: Sometimes I use sound

bites, yes.

MS. BURCH: -- we find that kind of -- you know, it sounds very good, you know, but implementing it is very difficult. And so we would like to talk about that and have some meat on those bones.

HEARING OFFICER KRAMER: Okay.

Mr. Adams, are you poised to say something?
STAFF COUNSEL ADAMS: I was.

In the -- I think it goes to this issue that the applicant has proposed a separate Soil and Water 8 and asked us and in particular asked staff to -- this was Attachment E to applicant's testimony docketed on the 15th, and asked staff to review the performance standards in its proposed condition, which we've done today, and I think we're prepared to testify as to that as part of the staff presentation, but that may go in part to BNSF's concern that what they understood to be part of the deal isn't reflected in staff's own Soil and Water 8 at this point.

MR. LAMB: That's correct, sir. And it includes things like originally we were told we would look at -- we would be able to see 30, 60, 90, and that's not in there now.

MS. BURCH: It might help if we had a, quote, unquote, have a quick workshop over dinner, you know, for

five minutes maybe.

I wonder if this is inadvertent. It could be, given the pace we've all been through this past week.

But if we could maybe meet over lunch --

STAFF COUNSEL ADAMS: Well, I think to offer a sneak preview, I think staff is prepared to testify that by and large they are comfortable with the performance standards provided in -- by applicant in its testimony. And I -- staff's review during the hearing has really focused on those performance standards and not so much the latter part of the draft condition that gets -- that may get into what BNSF sees and at what point. But perhaps that will at least in part address your concerns.

MS. BURCH: Perhaps, but I just have to say we didn't get the staff report until after we filed our comments. And now we've prepared this weekend based on the staff report, and we thought had you rejected that approach. And so, you know, it just keeps getting more difficult every five minutes.

I know what my client has approved for me to come into, based upon your staff report as of Friday. I don't know if you amend it to include what we found to be very nice sounding empty sound bites from the Soil and Water 8 from a week ago Monday.

PROJECT MANAGER MEYER: Yeah. Given the pace,

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   and I -- I'm familiar with the pace of this machine
   because I've spent a little bit of time underneath it, the
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   question I had for you is the Soil and Water 8, was
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   there -- I know there was talk at one point of BNSF having
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   language, recommended language on that. Is that something
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   that --
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            MS. BURCH:
                        We have that.
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            PROJECT MANAGER MEYER: Was that included, or was
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that in any of the versions was -- were they improved based on that, or is there still outstanding?

MS. BURCH: We were told at the August, I believe, 25th hearing to submit them in our comments on the preliminary decision.

PROJECT MANAGER MEYER: I'm sorry, that is -you --

> MS. BURCH: If you recall.

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PROJECT MANAGER MEYER: Thank you for reminding Yes, we -- the understanding that staff had was that BNSF would supply comments on Soil and Water 8 in the PMPD, in their PMPD comments, and staff would look at that, and we believe that we would basically stimulate or agree with the comments that BNSF had at that time.

So I'm sorry, that is -- thank your for helping me.

> MS. BURCH: That's okay.

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MR. LAMB: And that's where we had the discussions about the 30, 60, 90, but nothing was ever written up.
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MS. BURCH: Well, no, that's not true. I have a written-up version that I exchanged with staff.

MR. LAMB: Final though, I meant final.

MS. BURCH: It just needs to be put into -- and my understanding is it comports with what they had agreed to.

PROJECT MANAGER MEYER: Okay.

HEARING OFFICER KRAMER: Is that something you could share with us this evening?

MS. BURCH: Yes.

HEARING OFFICER KRAMER: Were you planning to in fact?

MS. BURCH: Well, if it was appropriate. I couldn't tell.

HEARING OFFICER KRAMER: Well, it might be.

Ms. White has a question, perhaps.

MS. WHITE: And I just want to make a clarification.

There are other conditions being proposed in the Soil and Water section, and we would want to make sure that the drainage, erosion, and sediment control plan is consistent with the study that results from Soil and

Water 8, and that the SWPs, both for construction and operation, are consistent with the findings and recommendations coming out of the hydrologic study of the Soil and Water 8. And so as to ensure that all of the plans and documentation about soil and water erosion control, sediment control, flood controls are all consistent, is that the expectation?

PROJECT MANAGER MEYER: I can tell you, I'm an archaeologist, but I got stuck writing SWPs and DRECPs, you know, documents a few times and I've put a couple hundred miles of silt fence in, so I'm used to these being living documents. And we've always set up these plans with things of that nature to be living documents that as additional information comes in, they get modified so that what is being implemented in the field has to work. And if it's not working, the -- in this case the compliance project manager would look for success, and if it's not working, we would expect it to be fixed immediately. And the plan updated to make sure that you don't have the same problems repeatedly. But you're right, it's --

MS. BURCH: But initially it would be based on the results of the hydrologic study resulting from Soil and Water 8; is that correct, Ms. Bellows?

MS. FOLEY GANNON: We would think that would definitely be a major component in it.

MS. WHITE: Would that help to address some of BNSF's concerns?

MS. BURCH: It would. And then almost everywhere where you say, you know, that you're going to give it to people, it's going to be given to the project manager, if you put in what we had discussed with staff and the attorneys before was it would be provided to us for review and comment and to the CPM for review and approval so that we would have an opportunity to take a look, and now with this, what we view as a very significant change, we would want that change made in more soil and water conditions than just 8.

MR. LAMB: To have the same type of conformity you're talking about.

MS. BURCH: It's building on the same point you're making, we have to look at more now.

MS. FOLEY GANNON: And then one clarification we would seek is in our proposal we had said prior to installation of the SunCatchers, these conditions had to be met, the study had to be signed off on, and if the study needs to be signed off on by multiple parties other than the CPM, we would ask that that be considered as a proposal rather than prior to site mobilization.

MS. BURCH: Well, that wasn't the understanding; that was glint and glare.

MS. FOLEY GANNON: I'm saying what we proposed in Soil and Water 8 we think is a reasonable accommodation.

MS. BURCH: We stick with mobilization. This is a -- we can't process access until we know what the plan is, what the problem is, and what we to have solve. And then we'll know where we can put bridges or at-grade crossings or if we can allow people to drive down our right of way or not or whether it's dangerous in November or December when a flash flood could come to have trucks going up and down.

So if it's consistent with what Felicia said, that they can have 90 percent design which can't follow until 60 percent design and 30 percent design is done and which can't even begin until the hydrology study is completed, and it can happen in 30 days, then it's an incredible work load again, but that's what we're talking about. And that's what should be the goal if you want to get on the site.

MS. FOLEY GANNON: Then there would be no review time if we submit it, and in 30 days this is --

MS. BURCH: What can I -- you know, I --

MS. FOLEY GANNON: -- I think what --

MS. BURCH: Then I rest with my colleague's intervenor points here that this pace this is moving at is unbelievable.

MS. FOLEY GANNON: I guess what we'd ask the Commission to consider is what is necessary to be able to mitigate the impacts and to be assured that the impacts will be mitigated. We are proposing performance standards as a way to be able to do that, and we believe that this timing is a way that can also allow -- accommodate the project's need as well as allowing for the condition to be met. And obviously that's a decision that we will be probably be hearing more testimony on, but we hope that that -- that you can consider that.

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HEARING OFFICER KRAMER: And your proposed time, your proposed timing again would be?

MS. FOLEY GANNON: Prior to installation of a SunCatcher.

HEARING OFFICER KRAMER: We'll note the request.

MS. FOLEY GANNON: That was in our proposed -- that was our proposed language in our Soil and Water 8 as well.

HEARING OFFICER KRAMER: I know we've been -that testimony we've been talking about is Exhibit 114,
just for the record. It's the testimony or -- I guess,
yes, the testimony declaration of Felicia Bellows.

MS. FOLEY GANNON: Attachment E to 114, correct.

HEARING OFFICER KRAMER: Attachment E, correct.

MS. BURCH: So could I ask -- I just -- this is

just -- I'm sorry if I seem confused, but I thought that Ms. Bellows opened with I can live with Soil and Water 8 as staff proposed it on Friday.

- MS. FOLEY GANNON: And that was not saying that was going to be reviewed and approved by you at 30, 60, 90 before we could install it, it was not saying it had to be removed by other --
- MS. BURCH: That was part of our prior agreement, that we were seeking clarification.
- MS. FOLEY GANNON: And we obviously had not seen staff's Soil and Water 8 when we had an earlier clarification with you. So I don't think it's a contradiction, and I don't think that Ms. Bellows is going back on what she said earlier. We're trying to respond.
- HEARING OFFICER KRAMER: I'm inclined to ask everybody what they think again after we finish this testimony, just to be clear.
- Okay. I think I may have asked, did any of the intervenors have soil and water witnesses?
- MR. RITCHIE: We don't have a witness. I did
 have one -- a couple quick follow-up questions on Soil and
 Water 8 issues if -- since we're considering them.
- HEARING OFFICER KRAMER: Okay. Do you think it
 would be better to wait until after the railroad's
 witnesses testify?

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             MR. RITCHIE: That would be fine, yeah.
             HEARING OFFICER KRAMER: Put them on --
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             MS. FOLEY GANNON: If we can clarify, Hearing
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    Officer Kramer, if there's no more questions for Mr. Moore
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    or Mr. Byall, we can release them; is that correct?
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             HEARING OFFICER KRAMER: Unless you feel you
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    might need them to respond to the railroad.
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             MS. FOLEY GANNON: Does Bob need to go?
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             Okay. We'll deal with it by E-mail
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             HEARING OFFICER KRAMER: So you may bring them
   back via E-mail
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             MS. FOLEY GANNON:
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                                Yes.
             HEARING OFFICER KRAMER: Okay. All right.
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             So we're done with questions for the
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    applicant's -- Mr. Ritchie, were your questions for them?
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             MR. RITCHIE: I think they're more directed
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    toward Ms. Bellows, but they might be able to provide some
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    insight, so it might be worth asking before we let them
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    go.
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             HEARING OFFICER KRAMER: Okay. I think we were
    thinking about breaking for dinner at about 6:15, so
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    you'll help us get there.
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             MR. RITCHIE:
                           Okay.
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             HEARING OFFICER KRAMER: You don't have to take
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    all the time though.
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(Laughter.)

MR. RITCHIE: I understand.

CROSS-EXAMINATION

MR. RITCHIE: Since we were going back over the assurances of, you know, Soil and Water 8 will be met, will be met, BNSF's concerns will be met, I just wanted to put out there too, you know, BNSF's concerns aren't the only concerns. We've also discussed off-site sediment and critical habitat and the Pisgah ACEC where the sediment flows impact the Mojave Fringe-toed Lizard habitat there critically and other habitat. And it says in Soil and Water 8, the project shall not significantly alter sediment transport through project site, but it also says at number 5 that post-development runoff shall be equal to or less than pre-development runoff.

And I'm just wondering what happens, since we done have a drainage plan, we don't know precisely how these things are going to be interacting, what happens when a concern of BNSF is directly contradicted by a concern of the Mojave Fringe-toed Lizard, and how are we going to weigh that decision at a later date. And my concern is that right now we don't have a concept of what those conflicts are even going to be because we don't have a drainage plan, we don't know what's going to happen on the site. So I guess my question is what do we do when --

we can't just work our way through it a little ways down the line?

MS. FOLEY GANNON: I assume that you're trying the say you want to meet the existing conditions, you're not asking that we improve the conditions of the critical habitat that's downstream, correct? So we're trying -- the standard is we're trying to meet the existing conditions.

As we just -- it was asked of BNSF a few moments ago, they're not asking that we improve the conditions at their railroad. So there is a way that those two conditions do not conflict right now. Apparently there's enough sedimentation that's getting to the critical habitat that's downstream, and it's not adversely affecting the railroad. So those conditions are being met currently. So we will meet those conditions after project construction.

MR. OTAHAL: I would also point out that the habitat is not downstream, it is actually upstream of the habitat -- the water flows toward the west, whereas the habitat is toward the east of the project. So the --

MR. RITCHIE: Of the Pisgah ACEC.

MR. OTAHAL: Exactly. So the flow of material across the project really does not impact that because we've already determined that the main source of the sand

in the Pisgah ACE is from the water flows coming from the Cady Mountains to the north of the Pisgah ACEC, and that there's very little that is actually wind blown across from the project site.

MR. RITCHIE: So then what about for the locations on site of the Whitemargin Beardtongue? Presumably sediment changes -- I mean, because those are located within the project footprint. And we have problems with that, the adequacy of that mitigation.

Anyway, but putting that aside, again, if the sediment is changing through the site and that's going to impact BNSF's railway and so we put up detection basins to stop sediment moving through the site or to stop flow moving through the site, but that in turn ends up, you know, negatively affecting the Whitemargin Beardtongue, when do we make these decisions or evaluations of, well, we're going to sacrifice beard the Beardtongue for the railroad, or we're going to -- you know, the railroad's going to do another study so that we can save the Beardtongue?

I mean, I guess the question that -- the reason I ask for the experts to stay on is maybe this stuff is too far out there, but from what I've read and what I see, there are too many standards and criterion here, and they may not all be able to be met. We might not be able to

- design our way out of this because we don't know we're facing at this point.
- MS. FOLEY GANNON: I think our answer would be the same.
- MR. RITCHIE: In that --

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- 6 MS. FOLEY GANNON: We believe --
- 7 MR. RITCHIE: -- you're confident you can design 8 your way out of it.
 - MS. FOLEY GANNON: We are confident that we can design to meet the current conditions so that we will not be doing adverse -- we won't adversely affecting the resources as a result of sediment changes.
- MS. BELLOWS: I mean, in addition, just going to
 the fact that we have -- you know, our contractor has come
 to us with a preliminary design. So we -- again, that
 backs up our level of confidence on the issue.
 - MR. RITCHIE: That's it
 - HEARING OFFICER KRAMER: Okay. Mr. Lamb, does it makes sense to start with your witnesses or --
- 20 MR. LAMB: Well, I thought you were going to have 21 Mr. Ritchie ask his questions, but --
- MR. RITCHIE: That was essentially it. I just figured if they were --
- MR. LAMB: Oh, that was it?
- I don't think it makes sense to start before

6:15. I still have a question how you can have a preliminary design if you haven't had a study yet. That just doesn't make any sense to me. So apparently they're out there designing something but they haven't even done a hydraulic study. None of this makes sense. Everything seems to me to be the cart before the horse here. And it really concerns us.

HEARING OFFICER KRAMER: Well, then maybe they'll have to buy two horses, or two carts. I'm not sure how that metaphor works.

(Laughter.)

MR. LAMB: It doesn't.

HEARING OFFICER KRAMER: Okay. Well, how about then we'll break for dinner. Everyone come back at 7 o'clock by the clock in the back.

Do we have any housekeeping issues to talk about before we do that?

MR. BASOFIN: I have a --

PROJECT MANAGER MEYER: Go ahead, Josh.

MR. BASOFIN: I have one housekeeping issue.

My witness, Mr. Aardahl, is currently on his way back to his home in Gualala, and he will be in the passenger seat, so he'll be able to talk to us, although he will out of cell phone range on that journey for, I think, an hour to an hour and a half. So I wanted to

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1 apprise you of that situation. I think that will be 2 around 7 o'clock.
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HEARING OFFICER KRAMER: That he's out of range?

4 MR. BASOFIN: That he'll be out of range.

Probably between something like 7:00 and 8:00.

HEARING OFFICER KRAMER: And he's on cultural?

MR. BASOFIN: Biological.

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HEARING OFFICER KRAMER: Biological, that's right. Okay.

Well, if it helps, we're not done with soil and water yet.

MR. BASOFIN: He may be all the way home by the time we get to bio.

HEARING OFFICER KRAMER: Okay. That's not a goal, though.

MR. BASOFIN: And I'm not trying to curse us.

HEARING OFFICER KRAMER: Okay. Well, just for the record, Mr. Lamb estimated half an hour to an hour for his witnesses when we come back.

Mr. Meyer.

PROJECT MANAGER MEYER: Just two quick points.

Just, if it helps expedite things, I think we can deal with staff's direct in about 10 minutes if you wanted to squeeze that in for people to think about.

But just while you're thinking about that, just

as far as more housekeeping, on traffic, we have staff
here waiting to answer any questions; but I'm curious, it
sounded like the traffic concern was more of a project
access not relating to the traffic analysis that was done,
and if maybe people can clarify, if they actually need our
traffic staff available or if it was more of an --

MR. LAMB: No, but is Mr. Weaver going the testify about soil and water?

PROJECT MANAGER MEYER: Yes.

MR. LAMB: Is he going to do that before our experts or after?

PROJECT MANAGER MEYER: I have no -- it's up to the Committee. I was just saying that since, you know, we have fairly quick, if they wanted to get it before the break or if you want to wait until after BNSF --

MR. LAMB: It might be helpful if -- I mean,
Mr. Adams seemed to be inclined to believe that might help
elucidate things for us, so -- which would be great.

PROJECT MANAGER MEYER: So before we get to that, does it sound like we can release our traffic and transportation?

MR. LAMB: I would agree with that. And then if you start want to start with Mr. Weaver and do him quickly, and then we'll go to our experts. Does that work?

HEARING OFFICER KRAMER: That's fine with the Committee. And this would be after we come back from our dinner break. But as far as traffic goes, Mr. Jackson, you still with us? MR. JACKSON: Yes, I am. HEARING OFFICER KRAMER: Were you looking to ask any questions of the staff traffic witness? MR. JACKSON: No. HEARING OFFICER KRAMER: Okay. So I guess we could release the traffic witness. So with that, let's make it 7:05 now. Be back here then. And we're off the record. (Thereupon a dinner recess was taken.)

208

1 EVENING SESSION 2 HEARING OFFICER KRAMER: Okay. We'll go back on 3 the record. So I think we had decided that staff was going to 4 5 go next with their soil and water witness, Mr. Weaver. 6 Right on time. 7 MR. WEAVER: Yes. 8 STAFF COUNSEL ADAMS: So staff has two witnesses, 9 both of whom have been sworn previously; Casey Weaver here 10 on my left, and I believe Steve Allen is on the phone. 11 Mr. Allen, are you there? I guess not. MR. WEAVER: I think he --12 HEARING OFFICER KRAMER: Hold on. I know that I 13 14 tested the phone a minute ago, so I think it's still 15 working. 16 How many people do we have? 17 Mr. Allen, are you on the phone? Do you need to --18 19 STAFF COUNSEL ADAMS: I think we can proceed 20 without him. 21 HEARING OFFICER KRAMER: Okay. 22 Whereupon, 23 CASEY WEAVER 24 having been previously sworn, testified as follows: 25 ///

DIRECT EXAMINATION

STAFF COUNSEL ADAMS: So, Mr. Weaver, are you the sponsor of the soil and water section of the Supplemental Staff Assessment Addendum that was docketed on Friday the 17th of September?

MR. WEAVER: Yes.

STAFF COUNSEL ADAMS: And do you have any additions to that testimony at this time?

MR. WEAVER: No.

STAFF COUNSEL ADAMS: Could you briefly summarize the content of that section?

MR. WEAVER: Sure. Everybody knows the reduced acreage portions that the applicant has provided as their alternative reduced acreage. You know, I ran my analysis initially on the full size of the project and subsequently looked at this smaller, you know, reduced acreage alternative scenario, 5.5 and 6. And basically all of the conclusions that I had arrived at previous still apply.

STAFF COUNSEL ADAMS: And can you characterize the thrust of the previous conditions that you're saying were not changed in major -- to major effect? Were all -- well, a further study required.

MR. WEAVER: Yeah. In the addendum you can see through underlined strike out the different revisions that we had made to the different conditions. Primarily I

believe it was Soil and Water 3 and Soil and Water 8 had most of the revisions. The rest of them were pretty much left alone.

STAFF COUNSEL ADAMS: Have you had an opportunity to review the applicant's proposed performance standards in Attachment E of their testimony dated September 13th and docketed September 15th?

HEARING OFFICER KRAMER: That would be Exhibit 114.

MR. WEAVER: Yes, I have. Exhibit 114, yes, I have.

STAFF COUNSEL ADAMS: And do you have any opinion of the proposed performance standards they've suggested in paragraphs 1 through 7 of that condition?

MR. WEAVER: Yes. We're in general agreement with the items that they've presented. A couple of them, we thought that with this additional work they may not be appropriate right now to specify 1.5 flood depth or 4 foot scour depth. So we thought maybe we would leave those out until the final hydrologic evaluation's done to readdress those particular depths and thicknesses.

STAFF COUNSEL ADAMS: With that exception, all the proposed performance standards seem appropriate to you?

MR. WEAVER: With minor changes, minor edits,

yes.

STAFF COUNSEL ADAMS: Do you want to go through those now?

MR. WEAVER: Sure.

I'll just go right to -- number one, we seem -it was fine and talks about watershed boundaries. I don't
know if you want to talk about watersheds rather than the
boundaries, because you could look at it and say, oh,
well, we're just going to affect the edge, just the
boundaries, but I know the intent is the entire watershed.

Second one, project construction shall not adversely affect any single railroad structure through the changes in the volume of water velocity of stormwater runoff reaching the railroad structure.

Again, "single" railroad might be too limiting.

I'd recommend that you just strike "single" and have

"railroad structures," because if it's multiple, then you
wouldn't be held to that particular performance, if
multiple structures that were affected instead of just
one.

Number 3, the -- no SunCatcher shall be placed within a wash where hundred-year twenty-four hour water surface elevation would be more than 1.5 feet by the base of the pedestal. You know, if there's a wash and you have a hundred-year storm, it's likely you're going to exceed

1.5 feet in thickness, so probably "areas" rather than
"wash."

Again, Dr. Chang's explanation of sheet flow coming out of banks and flowing over, I think is the intent of that, the 1.5 feet thickness of the flood water sheet flow going outside of that.

We thought 4 was, you know, too limiting with that four feet. I think that the hydrologic study needs to be done to really determine that. I think with the final report that gets done, we'll either stay with that or go to something else. So I'm recommending not to include 4.

5 is fine as it is. Post-development runoff shall be equal to less than the pre-development runoff. That's what we were saying earlier. What you folks were discussing earlier was that like low-impact design, you have water coming on the site, going off the site, even without the project -- well, with the project, the same volume coming off the site -- it would be the same volume coming off the site with or without the project. That's the intent of that one.

Project number 6, the project and reports prepared for the project shall comply with the requirements of San Bernardino County drainage manual, including requirements for the retention basins for the

main service complex. That's fine.

Number 7, the project shall not significantly alter sediment transport through the project site. That's kind of the same as 5, so we're suggesting maybe to combine those two; it's basically the same -- I think the same comment. That's the way I interpret it.

STAFF COUNSEL ADAMS: To clarify, do you recommend something in place of 4, which is the four-foot scour depth or the -- that that not be included at all?

MR. WEAVER: Again, I would -- I think that the final hydraulic study will come to a conclusion and a recommendation for that particular performance standard. I don't know that just taking four feet is any magical number, you know. I'd like to see it based on soil types, velocities, depth, whatever the design is, and why and how.

STAFF COUNSEL ADAMS: And finally, I don't know if this was a subject of discussion testimony at an earlier hearing or not, but are you comfortable with the -- you heard the discussion earlier about submitting study results for comment to BNSF, and I believe to allow BNSF to have a role in selecting the party performing the study. Is staff agreeable to those --

MR. WEAVER: Yes.

STAFF COUNSEL ADAMS: -- provisions?

One moment, please.

Thank you. That's all for our questions of staff witnesses. He's available to other parties.

HEARING OFFICER KRAMER: Applicant?

MS. FOLEY GANNON: Couple of questions.

CROSS-EXAMINATION

MS. FOLEY GANNON: Thank you.

Couple of questions on your comments or proposed changes to the performance standards.

I think in 1 you were just suggesting taking out the "boundaries" and saying "watershed," "drainage watersheds." And I think the applicant would agree with that for the reasons you stated.

For number 4, how would you see that performance standards coming out of the hydrologic study? What would you be looking for to set the depth of scour that would be acceptable?

MR. WEAVER: The flow velocities, the volumes that would be shown, their erosivity, you know, how -- what the conditions are that would cause scour.

MS. FOLEY GANNON: Right. I think that the intent of this performance standard was to say, you know, if you get a scour beyond this level, we could see it having an adverse impact. And so this is a -- sort of a numeric line that could be drawn. And I believe you

1 | reviewed the Chang report?

MR. WEAVER: Uh-huh.

MS. FOLEY GANNON: And I believe that that was based upon Chang's recommendations.

Do you think this is an appropriate --

MR. WEAVER: Well, there's two things. You know, what are the materials underneath or did you hit a rock, what's your embedment depth? You know, it's almost like there should be some relationship to the amount of the post that's stuck in the ground rather than just the physical depth from the surface.

You know, if it's -- I don't know, a third a fifth, whatever the number is, it would be an engineering call, you know, of how much erosion you could have before it could start turning over.

MS. FOLEY GANNON: So it would be your view that this standard isn't necessary to assure that there's going to be no adverse impacts --

MR. WEAVER: You could write it --

MS. FOLEY GANNON: -- independently.

MR. WEAVER: You could write it in a -- well, the four feet. It's just an arbitrary number. I mean, it kind of holds you to a particular thing. If it was a ratio of the embedment depth, I think that would be more valuable.

MS. FOLEY GANNON: Ratio of the embedment depth.

Okay. That's a good idea.

Okay. And then reading 5 and 7, you think that they're going towards the same thing?

MR. WEAVER: Yes.

MS. FOLEY GANNON: Because 5 is talking about -- and I think you were talking about like the normal like LID, Low Impact Development standard matching pre and post velocities and not having hydromodification essentially from a project. I think that's what 5 was going for. Is that the way you read it?

MR. WEAVER: Yes. That's the runoff, that would be the water; and then 7 is the sediment. So they're kind of --

MS. FOLEY GANNON: And I think when you read this, sediment transport through the project site, so I think that was somewhat looking at the issue that was raised earlier.

MR. WEAVER: And combined I think it would be -MS. FOLEY GANNON: Combined as one condition,
both those --

MR. WEAVER: Yeah, I think you could say, you know, the runoff and sediment pass through, you know, shall remain the same pre and post.

MS. FOLEY GANNON: Okay. That makes sense.

So with those conditions, would you think that you can make a determination about whether the project would have a significant impact if these conditions were satisfied?

MR. WEAVER: If the conditions in Soil and Water 8 and the rest of conditions that are in the soil and water section are complied with, I think it could.

MS. FOLEY GANNON: And in your experience working with other projects, have you worked with projects where there's a preliminary drainage report done and then there's designs done and then followed by a final hydrologic report; is that something you've seen done in other projects?

MR. WEAVER: Yes.

MS. FOLEY GANNON: Is that unusual?

MR. WEAVER: It's all unusual for me. These are fast-track giant projects. So it's unusual.

MS. FOLEY GANNON: But I mean even in a typical design of a project, what would be the first step. You do a preliminary?

MR. WEAVER: Preliminary, sure, a discussion, you develop some kind of a work plan that you'd get whatever regulatory buy-in with it, and then you'd continue to the development.

MS. FOLEY GANNON: Then you do design.

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MR. WEAVER: That's how I've done it, yeah.

MS. FOLEY GANNON: And then you would do a final
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hydrologic report to confirm the design; is that correct?

MR. WEAVER: The --

MS. FOLEY GANNON: So you would do a preliminary design -- I mean a preliminary hydrologic report --

MR. WEAVER: Right.

MS. FOLEY GANNON: -- you design whatever features you're talking about --

MR. WEAVER: Based on that information.

MS. FOLEY GANNON: And then you would do a final hydrologic report to confirm?

MR. WEAVER: Not always. You wouldn't always do a final. You know, if did really -- if you did one sufficient to base -- you know, to develop your design --

MR. WEAVER: -- you wouldn't need the follow up final.

MS. FOLEY GANNON: It may not be necessary --

MS. FOLEY GANNON: -- in every case.

No further questions. Thank you.

HEARING OFFICER KRAMER: Ms. Gannon, I think you asked Mr. Weaver if he could form an opinion about whether there would be significant impacts or not. And did I hear him correctly say that he could form an opinion, but he never offered what the opinion would be?

MS. FOLEY GANNON: I thought -- okay. I thought he did, I heard it in my head.

MR. WEAVER: Yeah, I said as long as it is -- the project was constructed in conformance with the conditions in the soil and water section of the -- it will end up being the PMPD, it should be suitable for construction in my opinion.

MS. FOLEY GANNON: So less than significant?

MR. WEAVER: Yes, less than significant.

HEARING OFFICER KRAMER: Okay, yeah, we were going for the language of CEQA.

MS. FOLEY GANNON: Exactly.

HEARING OFFICER KRAMER: Thank you.

MS. FOLEY GANNON: Thank you.

HEARING OFFICER KRAMER: Any intervenor

questions?

Mr. Ritchie?

CROSS-EXAMINATION

MR. RITCHIE: Hi, Mr. Weaver. Travis Ritchie with Sierra Club.

I had couple questions starting with a statement
I believe in the staff addendum, whatever we're calling
it. You stated that the applicant had not submitted the
comprehensive detail that staff needs to analyze the
ability of any necessary drainage basins to retain maximum

flows and protect the project from flooding; that's correct?

MR. WEAVER: That's correct.

MR. RITCHIE: And so we've discussed a final drainage report, and those would be the type of things that are lacking at this point in time that you would be looking for to resolve that issue, correct?

MR. WEAVER: Well, the drainage report would give you the criteria from which to base a design for flood control.

MR. RITCHIE: Okay. And based on the information that you could obtain from that drainage report, would you consider recommending any updates or modification to the performance standards and criteria in Soil and Water 8?

MR. WEAVER: You know, how do you answer that? I have to see it.

MR. RITCHIE: I believe you said -- when you started out you said that some of performance standards would be altered by the results of the drainage plan and that Soil and Water 8, the standards as they are now don't adequately address some of those issues.

MR. WEAVER: Okay. That would be -- that would go back to the design, the design which currently is no flood protection, because Dr. Chang believes that it's just sheet flow, that there's no issue. I believe that

once you go through a full hydrologic evaluation, there will be a change in design.

MR. RITCHIE: But at this point we simply don't know what that final design would be because of the information that we're still missing on the drainage report, correct? In other words, in order to verify Dr. Chang's assessment.

MR. WEAVER: The drainage report would likely -- well, I don't know. I don't know. I don't what the answer -- what the final drainage plan will be.

MR. RITCHIE: Is it fair to say then that you don't know what the final design plan would be?

MR. WEAVER: Both, correct.

MR. RITCHIE: Is it also fair to say then that you're not -- that you don't know what the final performance standards and criteria should be at this point?

MR. WEAVER: I believe that Soil and Water 8 will handle most any -- soil and Water 8 will handle the development of the project in accordance with flood issues, flood and drainage issues.

MR. RITCHIE: But in -- to be clear though, as it stands right how, we would have to modify number 4 in your opinion, in that the four-foot -- I believe you said the four-foot scour depth was arbitrary.

2.2.2

- MR. WEAVER: Oh, I'm sorry. I'm talking about the addendum, not the item 114. Not -- what do you call it, the conformance -- Exhibit 114. You're looking at Exhibit 114.
- MR. RITCHIE: Right, the applicant's proposed Soil and Water 8.
- 7 MR. WEAVER: Right. I thought we were talking 8 about the SSAA.
- 9 MR. RITCHIE: Well, I'm equally confused on what 10 we're talking about, because I actually have --
- MR. WEAVER: There's two documents.
- MR. RITCHIE: -- no idea right now what the proposed Soil and Water 8 is that would go into the final plan. And if -- I don't really know that anybody has any idea what the final Soil and Water 8 would be at this point.
- MR. WEAVER: I think I can clarify, unless you want to.
- MS. FOLEY GANNON: You can go ahead.
- MR. WEAVER: The applicant has stipulated that they're all right with Soil and Water 8 that's in the SSAA, the Supplemental Staff Assessment Addendum.
- MR. RITCHIE: Yes.
- MR. WEAVER: And we're offering some of these other performance standards to be incorporated within.

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1 MR. RITCHIE: Okay.
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2 MR. WEAVER: The performance standards in 3 Exhibit 114.

MR. RITCHIE: Right. And that's what we just discussed, you and Ms. Foley Gannon discussed.

MR. WEAVER: Yes.

MR. RITCHIE: But at this point, that incorporation hasn't -- so the document, the Staff Assessment document we have right now is not a final version of what's Soil and Water 8 will be once you incorporate these other issues that the staff has proposed; is that correct?

MR. WEAVER: That's correct. There will be additional information.

MR. RITCHIE: And all that information is necessary to gather -- to inform your decision that there's no significant impact on the project.

MR. WEAVER: It specifies performance standards that don't detract from Soil and Water 8 and may provide additional clarification.

MR. RITCHIE: So I guess going back to the question, are -- is the incorporation in the final document necessary for your conclusion that it would be less than significant impacts from this project?

MR. WEAVER: No.

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MR. RITCHIE: So the Staff Addendum as it stands
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    right now --
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 3
             MR. WEAVER:
                          From my opinion.
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             MR. RITCHIE:
                           In your opinion.
5
             And so you're not recommending any changes to the
6
    Staff Addendum suggested Soil and Water 8 based off
7
    anything that might be found in the drainage report.
8
             MR. WEAVER: Yes, that's correct.
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             MR. RITCHIE: Are you familiar with the Ivanpah
10
   project that also went through?
             MR. WEAVER: Not that much. A little bit.
11
                                                          Ι
   know there was -- yeah, I know there's drainage issues
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    there as well, alluvial fan.
13
14
             MR. RITCHIE: If I could, may I show the witness
15
    an exhibit that Sierra Club docketed last night?
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             HEARING OFFICER KRAMER:
17
             MR. RITCHIE: I believe so, yeah.
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             HEARING OFFICER KRAMER: Can you describe it?
             MR. RITCHIE: I can. I'll bring a copy up as
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20
    well for the Commission.
             So this is Sierra Club's Exhibit Number 1021.
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22
    It's a letter from BLM to the project manager for
23
    BrightSource Energy, which was the applicant in the
    Ivanpah proceeding. And it explains in detail some of the
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issues that BLM and also refers to issues that CEC looked

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at with respect to a stormwater plan in the Ivanpah proceeding and discusses such things as, you know, work plans for hydrology and hydraulics, infiltration memos, technical memos.
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I know you haven't seen this letter before today, but was there a subsequent or a similar request from CEC staff in this proceeding to -- for applicant to prepare a drainage plan before this point in time?

HEARING OFFICER KRAMER: Before you -- just for the record, this letter is dated April 8, 2008. And the Exhibit Number, again, was 1021?

12 MR. RITCHIE: 1021.

HEARING OFFICER KRAMER: 1021.

MR. WEAVER: I really -- you know, and this is the first I've seen it so I don't know anything about that, but I do know I can offer up a little information is what I've discussed with my co-staff, was that there were four iterations of the drainage development for Ivanpah. So there was a lot of this back and forth of revising the final drainage plan.

MR. RITCHIE: Do you have any concept of what those four iterations were?

MR. WEAVER: No, I don't, it was just in passing.

MR. RITCHIE: And characterizing the two, have

25 | you -- has there been more than one iteration of a

drainage plan in this context in Calico? I mean, the only thing I'm aware of is the Huitt-Zollars --

MR. WEAVER: Well, yeah, the Huitt-Zollars, the West, Windsor & Kelly review for BLM, the DESCP. Those are the ones that I can think of off the top of my head.

MR. RITCHIE: So you have no opinion on whether the drainage plan that was required by the staff in the Ivanpah proceeding was more rigorous or less rigorous or more final or less final than the drainage plan that's being required at this point in time for the Calico proceeding?

MR. WEAVER: I really don't.

MR. RITCHIE: Would it surprise you if the -- in reviewing this document and seeing what was required, if the drainage plan in Ivanpah was much more extensive and rigorous than the stormwater drainage plan that's being required here?

MR. WEAVER: The final drainage plan hasn't been submitted, so I expect that this -- you know, the final will be much more rigorous than what's been provided.

MR. RITCHIE: So would the timing of that final report be surprising to you and that staff in the Ivanpah proceeding seemed quite concerned about seeing that final report before the PMPD, before making its recommendations on Conditions of Certification. I think for many of the

reasons that you stated, in that many of these project design-level decisions cannot be made at this point.

And I'm just wondering, in your opinion, why staff in this case didn't seem to follow a similar rigorous review of the drainage plan, because it's not there yet.

MS. FOLEY GANNON: Hearing Officer Kramer, it appears that the witness has said that he's not familiar personally with the process in Ivanpah and the drainage --development of the drainage study, so just wondering if there's much point in carrying this conversation on much further since he's said he has not personally -- he has no personal knowledge of that.

I mean, I think you can ask him about what he's requiring in this case and his conclusions, but --

MR. RITCHIE: I'll rephrase to stick to this case.

In this proceeding -- I believe we covered that earlier. It's fair to say, in your opinion, that there's -- there is not a final drainage plan that would inform final project designs in this project, correct?

MR. WEAVER: That's correct.

MR. RITCHIE: Okay. No further questions.

HEARING OFFICER KRAMER: Any other intervenors?

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1 CROSS-EXAMINATION MR. LAMB: Steve Lamb for BNSF. 2 3 Good evening, Mr. Weaver. How are you? 4 MR. WEAVER: Fine, thank you 5 MR. LAMB: Let me make sure that I understand 6 what's going on here. 7 If I understand you correctly, Soil and Water 8, 8 as you envision it, finally is going to be essentially a 9 compendium or a combination of what the standards as you 10 believe should be revised that the applicant submitted, 11 coupled with the Soil and Water 8 that's part of the most recent SSA that was submitted, coupled with including the 12 request that BNSF be afforded the opportunity to select 13 14 the party that's going to do the study and to receive the 15 periodic 30, 60, 90-day review documents. Is that 16 generally accurate? 17 MR. WEAVER: Generally accurate. 18 MR. LAMB: Okay. And that final document, we 19 don't have a draft of that right now, right? 20 MR. WEAVER: We were just going through the 21 negotiation of the points. 22 MR. LAMB: Okay. Now, when you reviewed the 23 report that was submitted by the applicant from Dr. Chang,

you found it to be insufficient, correct?

MR. WEAVER: That's true.

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             MR. LAMB: And you believed that then, right?
             MR. WEAVER: Excuse me?
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 3
             MR. LAMB: You believed that then, correct?
                          Then?
             MR. WEAVER:
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5
             MR. LAMB: Then, when you wrote it, right?
 6
             MR. WEAVER:
                          I didn't write Chang's report.
7
             MR. LAMB: No, no, no.
8
             When you wrote the SSA.
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             MR. WEAVER: Okay.
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             MR. LAMB: The portion of the SSA attributed to
11
    you.
             MR. WEAVER: Uh-huh.
12
             MR. LAMB: Is that correct?
13
             MR. WEAVER: Yeah, the SSA or the SSAA?
14
15
             MR. LAMB: You know, it's the SSAA, and there may
16
   be another "A" in there. The one that was submitted
17
    Friday.
18
             MR. WEAVER: Okay. There's a lot of documents.
19
             MR. LAMB: You know what, sir, there certainly
20
    are.
21
             The Supplemental Staff Assessment that was
22
    submitted last Friday.
             You believed that then?
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24
             MR. WEAVER: The addendum for the reduced
25
    acreage.
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             MR. LAMB: Yes, sir.
             MR. WEAVER: Right, gotcha.
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             MR. LAMB:
                       And you still believe it today, right?
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             MR. WEAVER:
                          Believe what I wrote?
             MR. LAMB: That his -- you still believe that
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6
   Dr. Chang's report and analysis is insufficient.
7
             MR. WEAVER: Yes.
             MR. LAMB: Okay. Now, in your earlier testimony
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    when you referred to "sheet flow," it seemed to me you
10
    were not impressed with that concept by Dr. Chang. Would
    that be accurate?
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12
             MR. WEAVER: Yes.
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             MR. LAMB: You think it's something other than
14
    sheet flow.
15
             MR. WEAVER:
                          I think sheet flow exists.
                                                      In his
16
    description, the sheet flow begins once the creeks flood.
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             MR. LAMB: But you believe that when a
18
    comprehensive hydraulic study is done, that something else
19
    will come up, right?
20
             MR. WEAVER: Yes --
21
             MR. LAMB: Okay.
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             MR. WEAVER: -- in addition. I mean, they'll
23
    come up with sheet flow and drainage flow as well.
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             MR. LAMB: Okay. If you have in front of you
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what the applicant submitted, we were just looking at it

- in terms of the standards for Soil and Water 8, but I want to look at Bio 26 real quick. It's on page 33. So you were at about page 40 earlier. If you could just go to page 33.
- 5 HEARING OFFICER KRAMER: This is the applicant's 6 114?
 - MR. LAMB: This is applicant's 114, yes, correct.

 It's part of Bio 26. If you go forward a couple pages, it's part of Bio 26, what would be page 31, it's not marked, just so can you get a frame of reference.
 - MR. WEAVER: Yeah, I see it.
- MS. FOLEY GANNON: Excuse me. Are you talking
 about Attachment C to Exhibit 114? Is that where you are?
 I'm just trying to follow you.
 - MR. LAMB: Am I where?

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- MS. FOLEY GANNON: I'm trying to find where you are. You said you're in -- are you into the attachments to --
- MR. LAMB: Okay. He was just -- when you were just going through all your questioning, he was on page 40 of the same document at Soil and Water 8.
- MS. FOLEY GANNON: Well, we were looking at
 Attachment E for Soils and Water. That's what we were
 looking at. So I'm trying to see, are you now in
 Attachment C? Attachment B? I'm sorry, it's D, and it's

1 page --2 HEARING OFFICER KRAMER: D as in "dog"? 3 PROJECT MANAGER MEYER: D as in "dog." 4 HEARING OFFICER KRAMER: Okay. That was Condition Bio 26. 5 MR. LAMB: No, it's the same attachment. 6 7 MR. WEAVER: Yeah, but it's Attachment D. 8 HEARING OFFICER KRAMER: Somehow I found it. 9 MS. FOLEY GANNON: We were look at it separately 10 under Attachment E. I'm sorry. 11 MR. LAMB: I mean, it's just five pages ahead of 12 what you were questioning him on. 13 MS. FOLEY GANNON: I was just looking at in a 14 different place, so it wasn't -- there wasn't anything 15 that was five pages ahead. That was the problem, I 16 couldn't find it. 17 MR. LAMB: Okay. All right. And this is reference to Bio 26, best management 18 19 practices. If you look at 2E, it says the project owner 20 shall minimize road-building construction activities and 21 vegetation clearing within ephemeral drainages to the extent feasible. 22 23 Do you see that? 24 MR. WEAVER: Yes.

MR. LAMB: How does the applicant do that if they

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1
    employ a grid methodology of emplacing SunCatchers?
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             MR. WEAVER: You'd have to talk to the biologist
3
    about that.
             MR. LAMB: Well, don't you think that this
 4
    condition of certification should mesh with and comport
5
    with and be consistent with conditions that are in soil
6
7
    and water?
8
             MR. WEAVER: Maybe. Yeah, it could fit.
9
             MR. LAMB: Well, it should fit, right?
10
             MR. WEAVER:
                          There are similarities, yeah.
11
             MR. LAMB: Well, I mean you wouldn't want to have
    a condition of certification in soil and water that
12
    required something that couldn't be done --
13
14
             MR. WEAVER: Correct.
15
             MR. LAMB: -- and was inconsistent with bio,
16
    right?
17
             MR. WEAVER: Right.
18
             MR. LAMB: All right. So you just -- since you
19
   didn't draft this, you have no idea how they're going to
    do it.
20
21
             MR. WEAVER: I could guess, but, yeah, I don't
22
    know what they were thinking.
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all throughout the site, right?

MR. WEAVER: Right.

MR. LAMB: Well, there are ephemeral drainages

23

24

- MR. LAMB: So if you're going to avoid ephemeral drainages, you're really not going to be able to use a specific grid format, are you?
- MS. FOLEY GANNON: Are you looking at 2E where it says "minimize"? Is that what you're saying, where they say "minimize those conditions," 2E under 26; is that right?
- 8 MR. LAMB: It says the project owner shall
 9 minimize road building construction activities and
 10 vegetation clearing within ephemeral drainages to the
 11 extent feasible.
- 12 MS. FOLEY GANNON: Okay. Thank you.
- MR. WEAVER: You know, I didn't write them, but it makes sense to me.
- MR. LAMB: You just don't know how it's going to happen, right?
- 17 MR. WEAVER: How they minimize it?
- 18 MR. LAMB: Right.

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- MR. WEAVER: You know, construction techniques.
- 21 the road, minimize the slope coming in and out. There's

They'd go out with a -- some equipment to, you know, grade

- 22 construction methods that are available.
- MR. LAMB: Well, okay. If you don't know the
- 24 answer to this, you don't know. But I'm just trying --
- 25 this is supposedly a standard of what they're going to do.

I mean, how are you going to measure that? I mean, for example, if there's shrubbery in a wash basin, and they decide to put a SunCatcher there, what does minimize mean? I mean, how do you -- do you just at the end of the day say, well, we minimized it? I mean, how do you -- how does this work? How do you actually figure out whether they're doing this?

STAFF COUNSEL ADAMS: Could I suggest that since we'll have biological expert witnesses on later, that this might be more appropriate for them since it's a biology condition? You're asking someone who had nothing to do with this condition.

MR. LAMB: Sir, I completely -- well, Soil and Water 8 Number 1 says, project construction shall not alter the existing drainage watershed boundaries. So how -- how does that fit with 2E and Bio 26 and how are they going the make that work?

MS. BURCH: What's the right standard here? Is it the one that we're drawing your attention to, or is it this? It goes to what Travis is saying. There are all kinds of issues here.

They proposed five or six broad generalizations of standards here, but there are decisions being made out in the field regularly when this starts -- when things start moving. And we're trying to understand really

what's intended here, in good faith trying to understand.

We were told at the last workshop to give comments on any condition that we thought was relevant to this issue. So we spent the weekend looking at all the conditions. We have a few. And this is one of them.

MR. WEAVER: Well, I can offer some construction methods up. I don't know, you know, how they're going to do it, but can you use track vehicles, you can minimize your impact through your construction activities, the way that you carry on your business.

MS. BURCH: Would you agree that project construction shall not alter the existing drainage watershed doesn't really tell us anything?

HEARING OFFICER KRAMER: The Committee is certainly willing to entertain a panel that is multidisciplinary here, and if it -- nobody objects, perhaps even if you do, for less than compelling reasons, we'd be perfectly happy to have a biological witness join Mr. Casey -- or Mr. Weaver to help sort this out. Whereupon,

CHRIS HUNTLEY

having been previously sworn, testified as follows:

MR. HUNTLEY: This is Chris Huntley, biological resource staff. I might be able to shed a little bit of light on Condition E.

MR. LAMB: Good to see you, Mr. Huntley.

MR. HUNTLEY: How are you, sir?

MR. LAMB: Good.

MR. HUNTLEY: The project owner shall minimize road building construction activities and vegetation clearing within ephemeral drainages to the extent feasible. "Extent feasible" would not normally be in our conditions. The applicant is going to be required to mitigate for all of the ephemeral drainages that are identified on the project site, which was the acreage in front of me was 282 acres for the proposed project. For scenario 5, it's substantially lower. I think it's 155, so on and so forth.

So we've considered impacts to the drainages on the project site to be functionally destroyed, but we asked them whenever possible to minimize any further impacts to the drainages on the site. This was also because the Energy Commission is issuing in effect the 1600 permit. And that is standard -- the 1600 permit streambed alteration agreement from the Fish and Game. That language is standard language within streambed alteration agreement permits is to minimize the impacts whenever you can. So that's why we put that language in there. I don't know if that was helpful or not.

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MS. BURCH: But, Mr. Huntley, you're saying that the bottom line here is that they're going to destroy all the plant life in this area, denuded if you will.
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MR. HUNTLEY: It's not going to be fully denuded. But staff considered the impacts to the drainages on site to have lost most of their biological function because of construction maintenance, et cetera --

MS. BURCH: But that's not consistent --

MR. HUNTLEY: -- so that's why they're mitigating for all drainages on site.

MS. BURCH: That's what we thought was happening here, but that's not mother nature. You're not left with mother nature drainage out there, at least in my experience.

MR. HUNTLEY: Staff considers the impacts to those drainages to be total.

MS. BURCH: Thank you.

MR. LAMB: Mr. Weaver, did you have an opportunity to review the testimony of Steven Metro that was submitted on Friday?

MR. WEAVER: No, I haven't seen that.

MR. LAMB: Okay. You're familiar with the history of this particular project, this site in relation to detention basins, right?

MR. WEAVER: Yes.

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1
             MR. LAMB: And you would agree that relatively
    early on the plan was to have debris basins on the north,
 2
3
    right?
 4
             MR. WEAVER:
                          Yes.
5
             MR. LAMB: Then detention basins throughout the
 6
    site?
7
             MR. WEAVER:
                          Yes.
8
             MR. LAMB:
                        In April 2009, in response to numerous
9
    data adequacy requests, applicant represented that from a
10
    surface water perspective, the project will create new
11
    impervious surfaces that will have the potential to create
12
    additional runoff and subsequent erosion and
    sedimentation.
13
14
             Do you agree with that statement?
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             MR. WEAVER: Yes.
16
             MR. LAMB: You agree that that's still true
17
    today, right?
18
             MR. WEAVER:
                          Yes.
19
             MR. LAMB: So would it be correct then that you
20
    disagree with Dr. Chang's view that this impervious nature
21
    of the pedestals is not significant?
22
             MR. WEAVER: I don't quite know how to answer
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MR. LAMB: Well, I believe that he testified that

that one. Of course, the pedestals are impervious;

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24

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they're steel.

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1
    it's going to be -- it does matter. It will be like
    mother nature, despite what we just heard from Mr.
 2
 3
    Huntley, that it will be basically denuded of vegetation,
 4
    Dr. Chang believes that emplacing 24,000 SunCatchers will
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    leave it just like mother nature. You would disagree with
6
    that, right?
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             MR. WEAVER: Let me see if I'm getting what your
8
    question is.
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             You're going to put all these poles in -- or all
    these poles are going to be in the drainage and they're
10
11
    going to affect the way water flows down the channel.
                                                            Ιs
12
    that what your asking?
             MR. LAMB: Well, they will affect how water flows
13
14
    down the channel, right?
15
             MR. WEAVER:
                          I don't know if that's what you're
16
    asking or not.
                    Is that what you're asking?
17
             MR. LAMB:
                        Yeah.
18
             MR. WEAVER: Yeah.
             MR. LAMB: It will, right?
19
20
             MR. WEAVER: It has to.
             MR. LAMB:
21
                        It has to, right?
22
             So you would disagree with Dr. Chang about that,
23
    right?
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MR. WEAVER:

At that particular point.

MR. LAMB: Now, in March 30th of this year, the

24

1 CEC and BLM issued the Staff Assessment Draft
2 Environmental Impact Statement. And you were involved in
3 that, right?

MR. WEAVER: I -- yes, uh-huh.

MR. LAMB: And that Staff Assessment DEIS noted that the debris basins were located in the northernmost border of the project site and if the site footprint was reduced under the reduced acreage alternative, as obviously it was here, the, quote, flood intercept debris collection and flow detention basins would need to be similarly designed and constructed downstream from the southern boundary of the lands no longer included in the project site as a result of the reduced acreage alternative.

Do you remember that?

MR. WEAVER: Yes, I do.

MR. LAMB: And then the Staff Assessment went on to say that assuming that that was done, there would be no change in the CEQA level of significance impact, right?

MR. WEAVER: That's correct.

MR. LAMB: And you believed that then, right?

MR. WEAVER: Yes.

MR. LAMB: And what's being proposed now is their elimination.

MR. WEAVER: That's correct.

2.42

MR. LAMB: Okay. And what was being discussed then and what the staff was requiring then was if there was a reduction in footprint, that essentially the debris basin would follow down south, right?

MR. WEAVER: Yes. They'd be relocated to the northern property boundary.

MR. LAMB: And there's been nothing that you've scene that's been submitted by applicant, whether it's from Dr. Chang or anyone, that would change your opinion of that, correct?

MR. WEAVER: Of the relocation of the debris basins?

MR. LAMB: Correct.

MR. WEAVER: There was no design for debris basins in the reduced alternative, in this reduced alternative.

MR. LAMB: Right.

MR. WEAVER: The SSA looked at a different reduce alternative. This is different from that.

HEARING OFFICER KRAMER: Folks, for the WebEx recording, you need to get a little closer to microphones. I think people on the phone are hearing okay, but we have a backup WebEx recording if we need it, so if we get a little closer, it will help.

MR. LAMB: Okay. So with the original footprint,

if it was going to be reduced, the detention basins, the debris basins would shift south, right?

MR. WEAVER: They would presumably follow the drainages. I mean, it wouldn't necessarily just be a linear straight perpendicular to the northern boundary, it would have to shift to the drainage to intercept the drainages.

MR. LAMB: And you've already said that what Dr. Chang submitted was insufficient. So would you agree that you haven't seen anything submitted by applicant that would justify what the staff originally said was a requirement to meet CEQA level of significance impact, namely that the detention and debris basins would shift south and reduce footprint scenario?

STAFF COUNSEL ADAMS: I mean, staff's analyses in each of these cases has responded to the applicant's project proposal.

MR. LAMB: I would appreciate that. And I would really appreciate an answer to this question, because it has huge CEQA implications, as you're aware, Mr. Adams.

STAFF COUNSEL ADAMS: Well, maybe you could repeat the question, because it seems to me you're asking staff to account for decisions that the applicant has made or not made in various proposals submitted.

MR. LAMB: I am not. The staff submitted a

document the SA DEIS. That document said that if there is a reduction in the footprint of the site, that the debris and detention basins would shift south and would be reimplemented; and if that occurred, there would be no CEQA level of significance impact.

Isn't that correct, Mr. Weaver?

MR. WEAVER: That could be a portion of it with additional information. I mean, it's not just the debris basins, there's more to it than that.

MR. LAMB: Sure. But it certainly would require the debris basins to shift south, right?

MR. WEAVER: Yes.

STAFF COUNSEL ADAMS: Could you please give us the citation of that, because your presuming that --

MR. LAMB: I'd be happy to. It's in the executive summary, Page 24 of the SA DEIS. And I'll quote it again so that we're clear on the record.

Quote, Flood intercept debris collection and flow detention basins would need to be similarly designed and constructed downstream from the southern boundary.

That was what was said then. Right, Mr. Weaver?

MR. WEAVER: I believe so.

MR. LAMB: And that hasn't happened, correct?

MR. WEAVER: As that design hasn't continued with

25 | the current project?

1 MR. LAMB: Correct.

MR. WEAVER: That's right.

MR. LAMB: And you have found that what Dr. Chang submitted was insufficient, correct?

MR. WEAVER: In my opinion.

MR. LAMB: So would you agree that you have seen nothing from the applicant that would warrant the elimination of the debris basins?

MR. WEAVER: Debris basins are one method of flood mitigation. It was one that happened to be presented by the applicant and was continued into their design. It's not a cure-all; it may not be the design that they end up with. They may do some other method of flood control besides debris basins, detention basins, retention basins, whatever you want to call them, holes in the ground or dams, channels. There are other methods besides these debris basins.

MR. LAMB: But they have proposed no other method, sir, nothing. Correct?

MR. WEAVER: I'm not going to argue that.

MR. LAMB: Okay. And my point is when the SA

DEIS came out, it was put out and said that if there is a reduced acreage alternative, there must be debris collection and flow detention basins similarly designed and constructed downstream.

1 MR. WEAVER: And that was the design at the time.

MR. LAMB: And you haven't seen anything that would change your professional opinion about the validity of the original design, correct?

MR. WEAVER: That's correct.

MR. LAMB: Thank you, sir.

2.4

Now also, in the SA DEIS, there were identified

13 major components of the proposed project. Can you tell
us what a major component is?

MR. WEAVER: Can you say that again?

MR. LAMB: Sure. Under biological resources section, the SA DEIS identified 13 major components of the proposed project.

Is that a question for you, Mr. Huntley?

MR. HUNTLEY: This is Chris.

If you're speaking to biology, maybe we should be answering that. And I may be misunderstanding your question, but major components of the project, things like evaporation ponds, SunCatcher units, originally the detention basins, the road structures, the facilities maintenance buildings, things of that nature, I don't have it in front me, but those are some of the components I believe you were asking about; is that correct?

MR. LAMB: Well, I'll quote it.

It's stormwater detention basins, debris basins,

and diversion channels. It's at the SA DEIS at C.2-11.

MR. HUNTLEY: Okay.

MR. LAMB: And you would agree that when you remove a major component from a project, you're supposed to recirculate it and go through the process, because you -- it's a major deviation from the project, right?

MR. HUNTLEY: Not if it minimizes or reduces impacts to resources or doesn't result in additional impacts to biological resources; but perhaps that's a question that the CEQA attorney could answer.

MR. LAMB: It may come to that.

But there's been no evidence to show that there been a reduction, right?

MR. HUNTLEY: If you're asking about biological resources, the removal of the sediment catchment basins, detention basins we believe would further minimize impacts to biological resources on the project site.

MR. LAMB: I'm not asking about biological resources, I'm talking about --

MR. HUNTLEY: Respectfully, sir, you were asking a question on biology. I thought I was giving you an appropriate answer.

MR. LAMB: Okay. So the site is going to be basically almost denuded, right?

MR. HUNTLEY: No, sir, it's not going to be

denuded. The reason staff considered impacts to biological resources on the project site to be compromised for a number of reasons. I believe as we identified in our staff analysis, it's a combination of the length and duration of construction, two, three, four years. It includes the fencing, which is going to exclude moving of animals both on the site. It includes the heavy-duty construction that would take place on the site for a number of years. It considered the 24-hour maintenance activities that would take place on the site. It also considered the noise of the SunCatchers window washing --mirror washing and other factors. We felt those things combined would compromise the integrity of the site to the biological resources that were on it, you know, nesting birds, small mammals, tortoises, and other things.

That's why we said that. We do expect that there would be clearing of vegetation in some of these drainages, but because we felt the drainages were compromised, we asked that the applicant mitigate those at a one-to-one ratio. But it doesn't necessarily mean that the site be denuded of vegetation.

MR. LAMB: But you don't know whether the removal of the detention basins is going to ultimately result in more problems to the remaining vegetation.

MR. HUNTLEY: I can't speak to the hydrology, but

to the biology on the site, typically when you compromise a stream channel or a riparian or an ephemeral drainage by placing a structure up above it, like a detention basin, something that traps sediment, it typically degrades the habitat quality downstream and the biological resources perspective, the removal of those sediment basins will allow sediment to continually wash through the project area, and it will not channelize the flows outside of those visiting drainages.

So whatever residual biology is within the site, we felt it would have some residual value, plus it would allow sediment to come downstream to replenish soils in some of the areas occupied by the Whitemargin Beardtongue. It is possible that sediment coming down could provide some habitat for the Mojave Fringe-toed Lizards, but we believe basically that the Fringe-towed Lizards on site will still be degraded.

MR. LAMB: Okay. Are you aware, sir, that there's detention basins that were originally planned in front of some of the environmentally sensitive areas to protect them from being washed out, and now they no longer exist?

MR. HUNTLEY: I'd have to look at the figures, but I always knew there was going to be a series of detention basins on the proposed project site.

- MR. LAMB: And now there aren't going to be any hub.
- MR. HUNTLEY: That's our understanding, except for around the main services complex.
- MR. LAMB: Okay. And there's certain
 environmentally sensitive areas that are denoted with a
 circle, right?
 - MR. HUNTLEY: Yes, sir.

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- 9 MR. LAMB: Okay. And how are those going to be 10 protected?
- MR. HUNTLEY: I don't believe they're going to be protected by anything other than distance as a buffer.
- MR. LAMB: Do you understand that they're putting

 SunCatchers right up against those

 environmentally-sensitive areas?
 - MR. HUNTLEY: Yes, sir. I can't speak fully for the botany, but we felt that the 250-foot buffer would be -- was the best compromise for avoiding impacts to -- or minimizing impacts to plants. But we do know that they're going to be surrounded and isolated by SunCatchers.
- MR. LAMB: And you don't know what's going to happen?
- MR. HUNTLEY: I don't think we know what's going the happen. It would be speculation at this point.

MR. LAMB: And, Mr. Weaver, would you agree that if you put a grid line on a line linearly north to south of SunCatcher bases, and then every other row has a roadway that's north to south on a grid, that you would expect that to channelize the water from going from northeast to southwest to more north to south?

MR. WEAVER: In this particular case, not necessarily. Because the drainages traverse from the northeast to the southwest, they'd be tangential to the northwest -- or to the north-south alignment. So actually, the water could run down on a north-oriented roadway and then get picked up by the drainage. There are methods of collecting and diverting that wouldn't cause it to go down those roads in your grid pattern.

MR. LAMB: What methods of collecting?

MR. WEAVER: Well, again, there's the general grain of the drainages as from the northeast to the southwest and your -- the grid is in north-south, east-west alignment. So it couldn't just go down. You have undulations. So they wouldn't -- it's not going to go uphill, it's going to divert. It will pick up the natural drainage and go down the natural drainages. That's the idea with their design of the Arizona roadways, Arizona soils I guess they're called, is to allow the water to pass through those roadways in the natural

course, in the natural stream channel, the wash, whatever you want to call it.

There are areas, of course, that are the interfluves, the areas in between the drainages that would be hardened with soil tack or whatever it's going to be.

That would, you know, slow down the infiltration or cause it to run off.

MR. LAMB: And that would affect the flow, right?

MR. WEAVER: It could affect the flow. But

again, in the conditions that we have, if they comply with

those, it gets handled.

MS. BURCH: Could you clarify that then?

Number 1 says project construction shall not alter existing drainage. Do you mean direction, and do you mean construction and operation?

MR. WEAVER: Again, I didn't write that, that was the applicant's suggested language, and we modified that a little bit.

MS. BURCH: But does it include operation?

MR. WEAVER: Yes, it would include operation.

MS. BURCH: Because it says, project construction. I mean, you know, often in the document using construction to mean the construction phase. Do you mean the construction phase or do you mean -- because in later they have some that are in the operation phase.

That could be argued not to apply to operation. So I'd like to know what your proposal to that is.

STAFF COUNSEL ADAMS: I think project construction in this circumstance would mean project construction. So if your suggestion is to make it also apply to operation, that would need to be stated.

MS. BURCH: Okay. So if the condition would be project construction and operation shall not alter existing drainage watershed. I think you ended the sentence with watershed.

MR. WEAVER: Just with watershed, right, not the boundaries.

MS. BURCH: And would that then mean that if these roads do cause the drainage, if they would in design, it would be clear that that would change where the drainage would go, that that would not be allowed.

MR. WEAVER: Right. And in our discussion previously it was really about constructed -- already built roads, so that would be in the operation phase. It would be in both. The construction phase obviously is where you generate the dust and try to keep that down and, you know, the BMPs that you need for storm drain -- you know, active construction site.

But really what I was talking about with the orientation of the north-south grid with the

northwest-southeast trending or northeast-southwest trending drainages would apply to operation. It would apply to both but --

PROJECT MANAGER MEYER: Just a brief clarification. I mean back to what -- the question that Lorraine White had earlier about the living type documents that these would be, that would be another one we would expect the condition would be if, as we talked about construction and operation, it would be looking at for it to perform well. And if it under inspection was not performing, staff would expect it to be rectified, to be remedied so that it's not just that it was designed, constructed bad, that we would expect the applicant or the project owner operator to fix any issues to get it back into conformance.

MS. BURCH: Is that in Soil and Water 8 now?

PROJECT MANAGER MEYER: I think that's as

written, as far as, you know, they have to comply with

these -- with the drainage plans. And that document would

be a living document, so it wouldn't be new language, it's

just the way that we would enforce the existing language.

(Thereupon a discussion occurred off the record.)

MS. SMITH: Hi, Mr. Kramer. This is Gloria
Smith. Can you just tell me let me know what's happening
at the moment? It's not really clear on the phone.

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1
             HEARING OFFICER KRAMER: Not much.
 2
             (Laughter.)
 3
             PROJECT MANAGER MEYER: Staff is looking up a
 4
    reference.
             MS. WHITE: And I'd also like to ask -- this is
5
6
    Lorraine White. I'd also like to ask that people make
7
    sure that they speak clearly into the microphone for those
8
    us on the phone.
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             HEARING OFFICER KRAMER: You're actually not
    super loud yourself, Lorraine, but the Burlington Northern
10
    folks are --
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             MS. BURCH: A little soft.
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13
             We can come back to this, but that is a concern
14
    that we have, is --
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             MR. WEAVER: It's in Soil and Water 1,
16
    verification C.
17
             Once operational, the project owner shall provide
18
    in the annual compliance report information on the results
19
    of stormwater BMP monitoring and maintenance activities.
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             MS. BURCH: That's all that I found. Okay.
21
             So if -- have you ever in the first year of after
22
    construction of a project like this with questions like
23
    this thought about more frequent the first year, to
24
    verify -- or after any major event if there was a problem,
25
    have a reporting procedure?
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MR. HUNTLEY: This is Chris.

I'm sorry to cut you off, Casey.

We actually have, I believe it's in Condition of Certification Bio 8, there is an inspection of drainages and fences after every major storm event to make sure that best management practices are in place.

I'll take a look at the condition to make sure I can highlight it for you.

MS. BURCH: But would it be used usable by BNSF if the issue is drainage, an impact of drainage on its right of way?

MR. HUNTLEY: That condition is not specifically for hydrology, so I couldn't necessarily answer that right now.

PROJECT MANAGER MEYER: This is Christopher Meyer. I can speak just from my experience with compliance, overseeing, you know, the construction aspect of these projects.

During the construction window, the compliance project manager will be on site periodically. We'll also have our chief building official, which is a delegate to the Energy Commission. They will be looking at BMP issues, drainage issues. They'll be out constantly during construction basically making sure that the project is built per engineering standpoint, but they also are going

to act as our eyes and ears in field, how things are going, but also -- when the compliance project manager visits the site during construction through the entire construction phase, which in this project will be the first, you know, several years, they will be looking at all of these things. So that for the first several years, compliance with all of the different conditions, you know, during construction are going to be observed by Energy Commission staff on a much higher frequency than during the operational phase.

So there will be a lot of opportunity for our staff to provide input back to the applicant on things that are not working correctly. And we will not be waiting for reports from the applicant to go out and check to see if things are working or not.

MS. BURCH: Thank you.

MR. WEAVER: There's another condition here, Soil and Water 3 also that addresses monitoring and reporting.

It says, monitor and inspect periodically before first seasonal and after every storm event.

So it's more than just periodic, it's actually based on a precipitation event.

MS. BURCH: And then you have the ability to compel a change to make sure that it's fixed if there's a problem?

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MR. WEAVER: That's my understanding. We have a whole compliance group that, you know, looks at the conformance with these conditions.
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MR. LAMB: Mr. Weaver, by the time the SA DEIS was put out, you were pretty clear that there would be impacts to this BNSF right of way because of the project, right?

MR. WEAVER: No.

MR. LAMB: Okay. Now, in C729 it says, quote, localized channel grading is proposed to take place on a limited basis to improve channel hydraulics in the vicinity of BNSF Railway right of way to control the surface runoff.

Are you familiar with that?

MR. WEAVER: Vaguely.

MR. LAMB: Okay. Well, that would be an impact to the BNSF right of way, would it not?

MR. WEAVER: Positive impact. It would be removing sediment in that area. That's the way I interpret what that says.

MR. LAMB: Is localized channel grading being proposed now?

MR. WEAVER: I don't know that it's not. I don't know the answer to that. I don't know that it's not

MR. LAMB: You don't know what applicant is doing

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1 | right now, right?
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2 | MR. WEAVER: Say that again?

MR. LAMB: You really don't know what applicant is proposing to do.

5 MR. WEAVER: It's an evolution of the project.

We've seen that for a while.

MR. LAMB: This is an evolution that pretty much frustrated you in Barstow, right?

9 MR. WEAVER: I didn't -- I didn't get to go to 10 Barstow.

(Laughter.)

MR. WEAVER: You missed that opportunity, that's right. That would have been here.

MR. WEAVER: Right.

MR. LAMB: Okay. The SA DEIS in the same area says the detention basins will be designed so that the retained flows will empty within 72 hours after the storm to provide mosquito abatement and the design can be accomplished by draining, evaporation, and filtration or combination thereof.

It goes on to say that site drainage during construction will follow pre-development flow patterns with ultimate discharge to the BNSF right of way and ultimately at the westernmost property boundary. That is correct then, right?

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             MR. WEAVER: Yes.
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             MR. LAMB: And it's correct now, right?
             MR. WEAVER: Well, there -- sure.
 3
                                                 There's no
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    indication of alteration. It will flow as it has and is.
5
             MR. LAMB: Okay. And then on July 21st, 2010,
6
    the Supplemental Staff Assessment was put out, right?
7
             MR. WEAVER: Yes.
8
             MR. LAMB: And you handled soil and water for
9
    that, right?
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             MR. WEAVER:
                          Yes.
             MR. LAMB: And at C.7-2 the SSA made the
11
    following finding: Quote, impacts due to flooding in
12
    these areas are potentially significant without adequate
13
14
                 This leaves portions of the project subject
    mitigation.
15
    to significant adverse impact due to flooding, end quote.
16
             You believed that then, right?
17
             MR. WEAVER:
                          Yes.
18
             MR. LAMB: You believe it now, right?
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             MR. WEAVER:
                          Yes.
20
             MR. LAMB:
                        When you testified during the Barstow
21
   hearings, but from here on the phone, you were frustrated
22
    because applicant kept changing the numbers and sizes of
23
    detention basins, right?
2.4
             MR. WEAVER: I don't remember being frustrated by
25
    it.
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1
             MR. LAMB: Well, you testified that applicant
    kept changing the numbers and sizes of the detention
 2
 3
    basins, right?
             MR. WEAVER: That was a historical discussion of
 4
5
    the evolution of the project.
6
             MR. LAMB: Okay. And on that transcript,
7
    8/6/2010 at 47, 17-20, you said, quote, Soil and Water 8
8
    was written to assure that the applicant would develop an
9
    appropriate design and will construct adequate flood
10
    control features that will protect the site from flooding
11
    hazards, end quote.
12
             Do you remember that?
13
             MR. WEAVER: Yes, I do.
             MR. LAMB: That was true then, right?
14
15
             MR. WEAVER: Yes.
16
             MR. LAMB:
                        That was important then, right?
17
             MR. WEAVER:
                          Right?
18
                        It's important now, right?
             MR. LAMB:
                          It's right there in Soil and Water 8
19
             MR. WEAVER:
20
             MR. LAMB: Well, that's a different Soil and
21
    Water 8.
22
             MR. WEAVER:
                          It has everything that -- well,
23
    almost everything. You can see through the strike
24
    through --
25
             MR. LAMB: Except for detention basins.
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1 It doesn't have detention basins, right? MR. WEAVER: It has provisions for the 2 construction of detention basins should that design be 3 4 re-erected. 5 MR. LAMB: Okay. 6 MR. WEAVER: It even goes so far as the Division 7 of Safety Dams, if the detention basins have dams that 8 meet that jurisdictional requirement. 9 MR. LAMB: You further explain, quote, compliance 10 with Soil and Water 8 will protect the project from flow -- excuse me -- from flood hazards resulting from the 11 12 hundred-year storm while allowing pass through of flows 13 resulting from smaller storms to replenish sediment in 14 channels allowing ground water recharge along the 15 drainages which will maintain the function of the desert 16 washes. 17 Do you remember that? 18 Yes, I do. MR. WEAVER: 19 MR. LAMB: And that was true then, right? 20 MR. WEAVER: That was the concept. 21 MR. LAMB: Well, it was true, right? 22 MR. WEAVER: I thought that that was a method 23 that would work, yes.

MR. LAMB: And you think it would work today too,

24

25

right?

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1
             MR. WEAVER: Sure.
 2
             MR. LAMB: And that Soil and Water 8 at that time
3
    included detention basins, right?
 4
             MR. WEAVER: Yes. The design just changed last
5
    week to not having detention basins.
6
             MR. LAMB: Right. And do you recall that during
7
    the Barstow hearing, applicant was resisting Soil and
8
    Water 8 that was being proposed at the time?
9
             MR. WEAVER: We discussed the elements in Soil
10
    and Water 8.
             MR. LAMB:
11
                       Okay. Do you remember Ms. Foley
    Gannon offering to stipulate to Soil and Water 8 and agree
12
    with its inclusion?
13
14
             MR. WEAVER: Yes.
15
             MR. LAMB: Okay. And that happened, for the
16
   record, at the transcript at 49 1 through 5.
17
             And the quote is: The applicant is willing to
18
    stipulate to Soil and Water 8 and agree with its
19
    inclusion.
20
             Do you remember that?
21
             MR. WEAVER:
                          Yes.
22
             MR. LAMB: And that included detention basins,
23
    right?
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MR. WEAVER: Soil and Water 8 does discuss

detention basins. It did then; it does now.

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MS. FOLEY GANNON: Hearing Officer Kramer, it seems that we're spending a lot of time going over testimony that was previously given by Mr. Weaver and asking if he still believes in that testimony.

Maybe a generally question of if he has changes to his previous testimony, if disagrees anything he previously said. I mean, it think it would be good if we could move on to some new ground.

HEARING OFFICER KRAMER: Well, I suppose the danger in that kind a question is the imprecision of it.

So, Mr. Lamb, can you make an offer of proof of the importance of continuing along this exploratory line?

MR. LAMB: Actually, I was done. That was the end of his testimony.

HEARING OFFICER KRAMER: Even better.

MR. LAMB: I was not going to -- he hadn't testified after that other than what he just did here.

Do you agree that the project and reports prepared for the project shall comply with the requirements of the San Bernardino County Drainage Manual? That's number 6 of Soil and Water 8 that was proposed by the applicant on page 40.

MR. WEAVER: Could you say that again?

MR. LAMB: Okay. I want to know if you agree that condition, because there's a couple things going on

here. First of all, let's back up. All the analysis before that was done was for a hundred-year flood, right?

MR. WEAVER: It's my understanding that the design storm was a five-year storm, that the structures would be constructed in an area that wouldn't be inundated or impacted from a five-year flood.

The hundred-year storm was the -- it was the design storm for the structures, for the flood control. Flood control was based on the hundred-year storm. So the project design would be different. The flood control would be elements of the project.

MR. LAMB: Do you agree that the project site has to withstand a hundred-year storm?

MR. WEAVER: Yes.

MR. LAMB: Okay. So it has to be designed to meet that specification.

MR. WEAVER: To prevent it from being impacted from a hundred-year storm.

MR. LAMB: And all the prior analysis prior to about a week ago was done with that assumption, right?

MR. WEAVER: I wouldn't agree with all the analysis, no.

MR. LAMB: Well, that was an assumption that applied.

MR. WEAVER: For the -- for flood control.

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MR. LAMB: Right. And you heard Dr. Chang testify today that he didn't do an analysis for the hundred-year storm.
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MR. WEAVER: I didn't hear that in particular. I did hear his testimony. I didn't hear that he didn't do a study for the hundred-year storm.

MR. LAMB: Would it concern you if he testified he didn't?

MR. WEAVER: That he what?

MR. LAMB: That he did not.

MR. WEAVER: He qualified his study as being a sediment supply report. So, you know, you were talking earlier about the percentages and probability of a hundred-year storm happening. I don't know, I can't talk for him.

MR. LAMB: Okay. And you don't believe that that sediment supply report is sufficient to warrant the findings that he made?

MR. WEAVER: No. That's why we've recommended these -- the final hydrologic report, geomorphic reports.

MR. LAMB: So for over a year the assumption was that there were going to be detention basins, right?

MR. WEAVER: That was the design. That was the design that we analyzed.

MR. LAMB: Other than the fact that on

September 3rd the Committee issued an order requiring a reduced footprint, have you seen any other reason to justify the removal of the detention basins?

MR. WEAVER: No.

MR. LAMB: Okay. Now, in your -- you're saying you're not familiar with Exhibit 1021, the Ivanpah --

MR. WEAVER: Correct.

MR. LAMB: --issue.

If one of your colleagues within the CEC staff made a finding that the San Bernardino requirements in relation to flood control and drainage were not specific enough to ensure that best management practices were employed and that something more strict than that needed to be employed, would you have any reason to disagree with that?

MR. WEAVER: No, I wouldn't have -- no. We have free flow of information. If somebody shows me something that I didn't know about, I'd be appreciative of it.

MR. LAMB: Okay. Have you made a determination by analyzing the San Bernardino County requirements whether or not they are strict enough if they're complied with?

MR. WEAVER: I think one of the co- -- I know one of the co-authors of the document that we put together did do that. Steve Allen is our hydrologic expert.

MR. LAMB: And has a determination been made whether they are?

Let me be clear, Mr. Weaver. The reason why I'm asking is because what applicant said is they're going to comply, and that could be viewed one of two ways. At a minimum they'll do that, but they'll do whatever else is necessary, or that as long as they do that, that will be sufficient. And this is the problem with some of these conditions, is they can be read in two different ways. And I'm trying to figure out, you know, as you're analyzing these and making comments on them, how you're looking at that. Do you understand what I'm saying?

MR. WEAVER: Sure. Yeah, it's important when we write these conditions, that they are enforceable. I mean, that's --

MR. LAMB: Yes.

MR. WEAVER: -- we end up coming around to the compliance issue as well. We do both the siting and the initial analysis and we also do the compliance. So we wear both hats.

So we -- you know, not everybody's, perfect we try to make it an enforceable document that holds somebody accountable to it. With San Bernardino in particular, they're one entity. You know, they -- in there we say that they're going to review it and comment. You know, we

1 | want to include BNSF as well.

MR. LAMB: Okay. So by that, if you accept number 6, you're not saying then that compliance with San Bernardino means it's compliance. You're viewing it more as the minimum rather than if they do that they meet the requirements?

MR. WEAVER: Soil and water 8 has a lot more to it than this performance specification, number 6. This is one element of it. And I think we've addressed it in Soil and Water 8 as a stand alone.

MS. BURCH: Could you --

MR. LAMB: Well, here's the problem. I mean, there's an interlineation of FEMA's guidelines.

MS. BURCH: We're looking at the proposal you were going over with Ella at the beginning of this session.

MR. LAMB: Right. It's on --

MS. BURCH: Where you're saying what you'll do to the six and seven points that she proposed. And in Number 6, she struck "FEMA" --

HEARING OFFICER KRAMER: Microphone.

MS. BURCH: -- she had struck FEMA, she has said, "shall comply with San Bernardino." I believe in your draft, it said, "as applicable San Bernardino will be used." And of course you had "FEMA," which we agreed

with.

MS. FOLEY GANNON: For clarity, these weren't -- he testified that these were not replacing his, these were in addition to his conditions.

MS. BURCH: So how are we supposed to interpret
"as applicable" versus "shall" in the same soil and water?

PROJECT MANAGER MEYER: I think we have a lot of
different questions going on here. I just want to make

As we talked about briefly earlier, the applicant stipulated to staff's condition of certification and then the additional performance were being added on top of that. We are not accepting the applicant's rewrite of 8, you know, where -- it would -- which includes that deletion in 6.

MS. BURCH: 6 is not changing.

sure the staff's answering the right one.

PROJECT MANAGER MEYER: No, we -- the soil -- as we said three times already, Soil and Water 8 as in the Supplemental Staff Assessment Addendum is what the -- we're -- staff is sticking with, we're proposing, and with the addition, not elimination, the addition of a new performance criteria that we've been talking about here and they're talking about doing some modification to those performance criteria, but not to the actual condition. If I summarized that correctly?

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MR. LAMB: So just -- go ahead and answer the question, Mr. Meyer.
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MR. WEAVER: Yes, he did a good summary of that.

MR. LAMB: So if you look at C-714 of Soil and Water Resources 9, then that's what you're proposing, which would include San Bernardino and FEMA, San

Bernardino as applicable?

I'm sorry, this is just really confusing to us and we're trying to sort it out, so I apologize. It's tedious.

MR. WEAVER: I brought the information in that I thought we were going to be discussing today, but we'll get it.

That's C-714?

MR. LAMB: Yes, sir. C-714 and Number 9.

MR. WEAVER: Okay.

MR. LAMB: That would be the course, that's what you're proposing, that would not change. It starts "In addition to the criteria."

MR. WEAVER: That's correct.

MR. LAMB: Okay. All right. That answers my question. I appreciate it.

Thank you, Mr. Weaver, I appreciate your time and your clarifications, sir.

MR. WEAVER: You're welcome.

MR. LAMB: I don't have any further questions.

HEARING OFFICER KRAMER: Anyone else?

MR. LAMB: I would -- I would like to know though from the staff's perspective and the applicant's perspective if there's going to be some type of workshop or something that's going to combine this so we can get a sense of what it real is.

PROJECT MANAGER MEYER: I'll leave this up to the Committee to clarify, but our understanding is that we've -- we're putting this on the record for the Committee to develop their PMPD, and then that will be all parties' opportunity to make comments on that condition. But where -- I think we're trying to get into the record what everyone's positions are so that the Committee in their wisdom can, you know, put something together that actually makes sense.

HEARING OFFICER KRAMER: I think it would helpful to us if staff tomorrow could take their Soil and Water 8 and add in the features that you said were acceptable to you from applicant's Appendix E to Exhibit 114, or Attachment E I guess it was, and sort of blend those in the way that you think it works to assist us so we're at least more likely to appreciate what it is exactly that you would like to see.

PROJECT MANAGER MEYER: Could staff ask that BNSF

send any thoughts they have on that as well, because I know that they were going save those for PMPD comments, but if you send an e-mail to all parties to that, maybe what we send to parties with our understanding of 8 and our understanding of what BNSF wants, any changes in 8, we can get something that actually is closer to final.

MS. BURCH: And could I just go back and say that it's really Soil and Water 1 through the end as -- I'm sorry --

MR. LAMB: Ms. White.

MS. BURCH: -- Ms. White had pointed out. To make them all work together.

Now, BNSF would be looking at other documents and Soil and Water 1, 3, as well as 8. I just have to add BNSF in a couple places.

HEARING OFFICER KRAMER: Okay. You're speaking to the --

MR. LAMB: Getting reports.

HEARING OFFICER KRAMER: -- consultation --

MR. LAMB: Right, sir.

HEARING OFFICER KRAMER: -- feature.

MS. BURCH: I can do all soil and waters.

PROJECT MANAGER MEYER: Right. I think my understanding is staff is in agreement with that. And would that be correct to say that my understanding is that

that would be acceptable if that was in the PMPD, just adding BNSF for review of those documents.

Applicant?

MS. FOLEY GANNON: We're fine with that.

PROJECT MANAGER MEYER: Staff?

MR. WEAVER: Yes.

HEARING OFFICER KRAMER: Well, we'd still -- we'd be really happy if somebody took a stab at trying to put all that together.

PROJECT MANAGER MEYER: Do you want us to just focus on 8, or do you want us to actually give the full soil and water with the addition of BNSF?

HEARING OFFICER KRAMER: Might as well go all the way.

(Laughter.)

PROJECT MANAGER MEYER: Okay. So we will file tomorrow the Conditions of Certification for soil and water as we understand them changed in this proceeding.

HEARING OFFICER KRAMER: Thank you.

MR. RITCHIE: Mr. Kramer, just procedurally again, we've mentioned CEQA several times. I think it's relevant to keep that in mind in this record. Will public participation and comment be allowed on whatever these final Conditions of Certifications are whenever they are developed and finalized?

HEARING OFFICER KRAMER: Well, the Committee's going to issue a --

MR. RITCHIE: And will that be 30 days?

HEARING OFFICER KRAMER: You can certainly comment during PMPD comment period.

MR. RITCHIE: Which would be 30 days.

HEARING OFFICER KRAMER: Yes. Although we will be encouraging the parties, especially the applicant and staff, but this group sounds like you're more interested as a group in proposing modifications to the conditions than some other people in your position normally would be.

We'd like -- we're talking about having a PMPD comment hearing that will be near the end but not at the end of the 30 days, and we'd really like people to, if they can, be ready to talk about their proposed changes at that conference, because then we can all sit and talk back and forth and understand each other and perhaps work things out. Otherwise, you don't know what you're going to get if all your comments hit the Committee's desk and we have to figure it out without the opportunity to speak to you.

MR. RITCHIE: Do you know what lead time we would have between a PMPD and that conference?

HEARING OFFICER KRAMER: Well, we need to wait and see till the end of this evening, but at the end of

this evening we were going to announce those dates. I mean, it would probably be on the order of 2 and a half to 3 weeks, somewhere in that range.

MR. RITCHIE: So, sorry 2 and a half to 3 weeks of the PMPD coming out, or that would be the difference between 2

HEARING OFFICER KRAMER: It would be -- you'd have 2 and a half to 3 weeks after the PMPD is released this comment hearing would be held. You could wait until the end of the period. It's just not terribly productive. And we would be especially disappointed in the staff and the applicant if they were to do that.

MR. RITCHIE: And I understand. And, I mean, the reason -- the timing again as we brought you before is becoming more and more critical because we're bumping up against certain deadlines that we don't have control over, particularly now.

I don't think 30 days from now we could guarantee that it's going to be appropriate to survey these sites and do any sort of Desert Tortoise movement, because as of today we're talking October 20th, which I think we've had some biological evidence, and we can talk about this more, but, you know, we don't think that that timeline is appropriate.

And if we're pushing this out, you know, even

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   farther and then 30 days to that, I think that just goes
   to what we started with of this doesn't appear to be a
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  project that is allowing the appropriate level of public
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   comment, given the timeframes that we're facing here.
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   that doesn't necessarily require a response. I can leave
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   that on the record.
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            HEARING OFFICER KRAMER: Rhetorical point noted.
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(Laughter.)

HEARING OFFICER KRAMER: Okay. So I think I've lost track, but --

MR. BASOFIN: Mr. Kramer, I have a couple questions.

HEARING OFFICER KRAMER: Ah, thank you. intervenors, other intervenors, questions for staff. Go ahead.

CROSS-EXAMINATION

MR. BASOFIN: Mr. Weaver, Joshua Basofin with Defender's of Wildlife. Just a couple questions.

Would you expect for a project of this type that a stormwater model be done

MR. WEAVER: A stormwater model?

MR. BASOFIN: Yeah.

MR. WEAVER: Yes.

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24 MR. BASOFIN: Okay. And has a stormwater model

25 been done for this project that you're aware of?

MR. WEAVER: There's been lots of hydrologic study done. Again, we realized that there needs to be more. And that's why we put that into Soil and Water 8 as a requirement of that condition.

MR. BASOFIN: And can you -- do you have the ability to fully analyze the effect of say a hundred year flood event in the absence of a stormwater model?

MR. WEAVER: I'm not a hydrologist. We have the experts with us that can -- would be able to answer that better than I.

MR. BASOFIN: Would you have the ability to fully analyze the effect of scour in the absence of a stormwater model?

MR. WEAVER: Well, the stormwater model term is different. I mean, if we're going to do a final hydrologic model -- or report, it should have that kind of information if in it, and modeling would occur. I mean that's part of that kind of a report.

MR. BASOFIN: And is modeling -- stormwater modeling something that you're expecting to receive at some point?

MR. WEAVER: I would expect so.

MR. BASOFIN: But you're not aware of it?

MR. WEAVER: Again, I'm not a hydrologist, but

25 when, you know, we recommend that a final hydrologic

report be conducted, that it would have that kind of information in it.

MR. BASOFIN: Okay. Thank you.

HEARING OFFICER KRAMER: Ms. Miles.

CROSS-EXAMINATION

MS. MILES: Thank you. I've got a question for Mr. Huntley in regard to testimony that I believe I just heard.

Is it correct that you just testified that it will be speculative what will happen to the ESAs?

MR. HUNTER: This is Chris.

No, we have a series of Conditions of Certification for rare plants that would be implemented. I spoke out of turn. Bottom line is the habitat within those ESAs will be monitored. The populations of those plants, both on-site and off-site, will be monitored. If remedial actions are needed to be taken, they will be implemented. And if I have missed anything, Mr. White, then further clarify that.

MR. WHITE: I don't think you missed too much, but it might be -- it's worth adding that we contracted with Phil Williams and Associates who did some watershed analysis, sediment transport analysis, oil and sand movement. I shouldn't say analysis for that part, but it played into it. The locations of the Whitemargin

Beardtongue, with one or two exceptions, are near small drainage ways within the project area, that the drainage ways themselves were not previously proposed to have upstream debris basins or to our understanding other flood control modifications.

In particular, I'm looking at -- well, actually all the project maps would look the same in this part.

Section 18 in the southern corner of the project has a -- on the western part of Section 18, there's a cut-out segment there of probably about 60 acres or so. And one of the Whitemargin Penstemon occurrences is within that area.

And it's very close to a small wash that originates from the southeast and drains towards the west. And that wash was not proposed previously and is not proposed now as far as I know, to have any kind of flood control work done on it at all.

So that's kind of the most important example. That's the location where the most of those plants were. There are several other locations where fewer plants were found. And with only 1 or 2 exceptions, those fell into the same scenario where the upstream hydrology wasn't going to be affected even under the previous project description.

MS. MILES: And with the mitigation monitoring

and remedial action, do you believe that the mitigation will be effective? Do you believe that populations will -- or actually, how do you -- do you believe it will be effective and how do you define effective?

MR. WHITE: For that species we recommended a suite of mitigation measures, including avoidance on site as has been discussed here, a 250-foot buffer area surrounding the individuals plants. In addition to that, long-term monitoring adoption of adaptive management measures as appropriate. We recommended collecting seed and retaining a portion of that in perpetuity in seed banks for germplasm storage.

We also recommended monitoring of sand transport eastward across the project site, from the project area into the Pisgah Crater ACEC, where the much greater majority of the California occurrences of these plants are located.

And again, adopting adaptive management measures as may be needed, but our sand transport study indicates that there's probably only minimal sand transport eastward from the site. And further that, known occurrences of the plants elsewhere in Arizona and in Nevada rely, only to a very small extent, on sand transport mechanisms for their habitat.

I suspect I'm leaving something, but we have a

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   pretty long list of mitigation measures for that plant.
    And in sum, our conclusion is that it reduces potential
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   project impacts to below a level of significance.
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             MS. MILES: In some, in which ones do you know?
5
             MR. WHITE:
                         In s-u-m, sum.
6
             MS. MILES:
                         In sum, thank you. I wasn't sure
7
    what you meant by that.
8
             All right, that was my only question.
9
             Thanks
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             MR. BASOFIN: Mr. Kramer, so we just got into the
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    Whitemargin Beardtongue and I have a few questions about
    that, but I don't know if I should save them until we're
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13
    fully into Biology, because that was sort a --
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             HEARING OFFICER KRAMER: I would say so, yeah.
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    Just cross over questions for now.
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             Does anyone on the telephone have a question?
17
             Okay, I think.
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             Any redirect, Mr. Adams?
             STAFF COUNSEL ADAMS:
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                                  No.
             MS. FOLEY GANNON: I have 3 questions.
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             HEARING OFFICER KRAMER: Applicant?
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             MS. FOLEY GANNON: If I can ask.
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                        RECROSS-EXAMINATION
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             MS. FOLEY GANNON: Mr. Weaver, there was a
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question about whether the SunCatchers are impervious

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surfaces or not. And I think you said, of course, they're steel peels. They're impervious. I think what Dr. Chang was actually testifying to was the impact of putting in 2-foot poles on a 2-inch diameter -- 2-foot diameter poles on a site of this size. And I believe his testimony said that he thought it would be an insignificant creation of impervious surface for the entire site. Would you agree with that characterization?

MR. WEAVER: I think I've gone a little too far in the hydrology stuff actually. I probably shouldn't be testifying to that.

That said, you know, it would be all about the density and if they are to be located in drainages, there would be more impact than if they weren't in drainages.

MS. FOLEY GANNON: Okay. And then there was also a question saying that in the earlier versions of the Staff Assessment, and there had been a reliance on the detention basins to mitigate to less than significant. And I don't know if you got to answer the question, is you said that with the detention basins it was less than significant. But were you saying that there had to be detention basins for there to be an impact that was less than significant -- to mitigate the impacts to less than significant?

MR. WEAVER: Not necessarily.

MS. FOLEY GANNON: And there was also a question about the analysis that you have done and whether there's sufficient information for you to do that analysis. Do you know the types of impacts that can happen to soil and water as a result of the construction of this type of project?

MR. WEAVER: Sure.

MS. FOLEY GANNON: And you've established performance standards that address those types of impacts?

MR. WEAVER: Yes, those would be shown in the condition for development of the DESCP.

MS. FOLEY GANNON: And the various soil and water conditions that we've been talking about this evening.

MR. WEAVER: And some of the other soil and water conditions, right. Correct.

MS. FOLEY GANNON: And again just as your conclusion -- is it your conclusion that these conditions, these performance standards are sufficient to mitigate these impacts to a less than significant level?

MR. WEAVER: Yes.

MS. FOLEY GANNON: Thank you. No further questions.

HEARING OFFICER KRAMER: Okay. Mr. Lamb, your witnesses on soil and water.

MR. LAMB: Thank you. We have three witnesses

that we'd like to bring up. Douglas Hamilton, Steven
Metro and David Miller.

HEARING OFFICER KRAMER: And I can't recall if they've been sworn before.

MR. LAMB: None of them have before sworn.

HEARING OFFICER KRAMER: Okay. Gentlemen if you would raise your right hands.

Whereupon,

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DOUGLAS HAMILTON, STEVEN METRO and DAVID MILLER being sworn to the truth, the whole truth and nothing but the, testified as follows:

HEARING OFFICER KRAMER: Okay, let me get you a microphone.

MS. SMITH: Mr. Kramer, can I just ask a quick question. This is Gloria Smith.

HEARING OFFICER KRAMER: Sure.

MS. SMITH: It's 9 o'clock. It was my understanding that we were going to start with Bio. This hearing has been going for 8 hours. I'm just wondering if there's some kind of a plan here on when we're going to get to bio and whether that will be today, or if this hearing will be continued to a time when people can sort of do this when they've got their wits about them.

MS. MILES: Yeah, I'd like to just second that comment. I've actually been going since 9 a.m. like all

of you. And it's not to say that it's physically impossible, but the quality of the testimony, the quality of the ability to synthesize the material does degrade.

And I think at 1 a.m. it's pretty much null.

PRESIDING MEMBER EGGERT: This is Commissioner Eggert. I guess I would just say that, you know, I recognize the challenge that this presents, in terms of trying to work through these issues, but this is the 6th day of this evidentiary hearing. The Committee does intend to try to get through all the evidence today.

And so again, I would just sort of reiterate that we would appreciate people basically speaking only to the those issues that are relevant to what the Committee is wrestling with, which is the revised project proposal.

And if we go to nil at 1 in the morning, I don't know if there's a degradation gradient between now and then, but perhaps, you know, that might be our target time for the conclusion of this.

I think, you know, if everybody can be, you know, basically providing very direct questioning, make sure that you tell us where you're going, give the Committee all the information that we would need to have the benefit of your thinking, I think that we'll be able to get through this in a timely fashion.

And I think actually, I'm going to speculate that

we did anticipate that the soil and water issues were going to be a challenge. I think with respect to Biology obviously there's a number of issues we do need to dig into. But for the most part there, it's more of a, you know, understanding the changes to the impacts, most of which we anticipate to be reductions in impacts and how that affects the mitigation requirements. So the hope is that that actually will go more quickly.

MS. SMITH: Well, and I do appreciate that. And I understand that every one is doing their best to get through this. But from environmental intervenor's perspective it is always bio that gets kicked to the middle of the night, unfailingly. And it hasn't only been on this particular project. And it's very frustrating for us. You know, we've been prepared to go since 1 o'clock this afternoon for this case, for Calico. And here it is, some 8 hours later with no hope in sight. And this isn't the first time that Bio has gone again, you know, in just some insane hour. So it's just very frustrating for us.

HEARING OFFICER KRAMER: Well, I understand.

It's certainly not intentional. And what we'll do is we'll have Bio follow Soil and Water then, which will, I suppose, help a little bit.

MS. MILES: Actually, cultural has been kicked to the end as well in this proceeding. And I do remember

very late nights where BLM protested vociferously.

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PROJECT MANAGER MEYER: Just from staff, since cultural is going to hopefully be very quick now, we can maybe get that done in -- and let those people go.

HEARING OFFICER KRAMER: Those people who are closest to their warm beds.

PROJECT MANAGER MEYER: Yeah. I was avoiding making that point previously.

HEARING OFFICER KRAMER: Okay. Well, let's get to the point where we have to decide who goes next.

So, Mr. Lamb, if you could introduce your panelists and have them spell their name for our court reporter so they will famous under their correctly spelled names.

DIRECT EXAMINATION

MR. LAMB: Certainly. Douglas Hamilton, would you state and spell your name for the record, please?

MR. HAMILTON: Yes, I'm Douglas Hamilton,

19 | D-o-u-g-l-a-s, H-a-m-i-l-t-o-n.

20 MR. LAMB: And Steven Metro will you do likewise, 21 sir.

MR. METRO: Steven Metro with a V. And it's M-e-t-r-o.

MR. LAMB: And finally David Miller, will you also do that for the record, please.

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             MR. MILLER: David Miller, D-a-v-i-d,
    M-i-l-l-e-r.
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             MR. LAMB: For the record, we have submitted the
 4
    prepared direct testimonies of Douglas Hamilton, Steven
    Metro and David Miller, and would ask that they be marked
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    and entered into evidence as Exhibits 1211 for Hamilton,
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    1212 for Metro, and 1213 for Miller.
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             HEARING OFFICER KRAMER: Are those numbers
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    already marked on the electronic copies you sent out?
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                        They are not, sir.
             MR. LAMB:
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             HEARING OFFICER KRAMER: Okay. Then let me make
    sure I make that note before we forget.
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             MR. LAMB:
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                        Sure.
             HEARING OFFICER KRAMER: Okay, so go ahead again,
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    1211.
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             MR. LAMB: Hamilton is 1211. Metro is 1212 and
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    Miller is 1213.
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             HEARING OFFICER KRAMER: Please go ahead.
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             MR. LAMB: Thank you, sir.
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             Mr. Hamilton, did you prepare some direct
    testimony in a written form for this proceeding?
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             MR. HAMILTON: Yes, I did.
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             MR. LAMB: And did you review it and sign it
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    under penalty of perjury?
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MR. HAMILTON: Yes.

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MR. LAMB: And is it true and correct to the best of your knowledge and ability?

MR. HAMILTON: Yes.

MR. LAMB: And do you so affirm it here today?

MR. HAMILTON: Yes.

MR. LAMB: Can you explain briefly without going into all the details of your CV, just so that the Commission gets an overview of your professional background and your relationship to railroads in general.

MR. HAMILTON: Okay. I'm a civil engineer. My background is in water resources and hydrology. Studied at UC Davis. I've worked a lot with issues related to the National Flood Insurance Program. In 1996, I was on a National Research Council Committee that was called alluvial fan flooding, that was for FEMA. I was on the -- I was a consultant to the Governor's task force on flooding, which was about 10 years ago. And then the government's task force on alluvial fan flooding, which was about a year ago.

And I've also worked a lot in desert areas related to flooding effects near railroads, and also desert hydrology in general.

MR. LAMB: And what projects have you worked on in relation to railroads in particular, sir?

MR. HAMILTON: I worked on the rail collapse in

2004 in the Victorville, Hesperia area. Also, I've worked on other flooding issues for railroads in Carson that were in areas where the land was subsiding and they had 4 drainage problems, and worked on the Kingman Amtrak accident several years back.

MR. LAMB: And would you say, sir, that you're familiar generally with drainage issues that impact railroads?

> MR. HAMILTON: Yes.

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MR. LAMB: Now, you understand that this particular project involves a site that has alluvial fans, right?

> MR. HAMILTON: Yes.

MR. LAMB: And you heard the testimony of Dr. Chang regarding his viewpoint of an alluvial fan, right? MR. HAMILTON: Correct.

MR. LAMB: And he used the term equilibrium or near equilibrium. Could you explain to the Commission if you agree with that? And if not, why?

MR. HAMILTON: Okay. It's probably not that important in this context, but equilibrium means you have the same amount of sediment and approximately the same size of sediment going into the upper end of the river as coming out the lower end. So what happens is, you neither have deposition of lots of sand building up in the river

and you don't have scour either. It kind of just stays that way.

And that applies mainly to rivers that have water flowing through them all the time. I don't know that it's that applicable to alluvial fans, because that's the definition of an alluvial fan is there's large sediment at the top and it gets smaller as you go down. Otherwise, you don't have a fan.

MR. LAMB: And an alluvial fan, such as the alluvial fan in this particular project site are they stable?

MR. HAMILTON: No, these aren't. The information I found, there's a geologic map done by a fellow named Dibley. That's very helpful on this. But it's all -- the soils are classified as recent alluvium and recent alluvium gravel. And reading through the Huitt-Zollars Report, I think they said they counted more than 100 channels as they walked across the site, you know, so they would have been walking in a direction that basically is perpendicular to the way the water is flowing off the mountains.

MR. LAMB: Now, these hundred channels that they counted, are these channels that are set in place and aren't moving based on future storm events.

MR. HAMILTON: No, they move, and sometimes what

happens is up closer to the mountains the water can move one way or the other, and then it forms new channels. And the other channels that look like they're channels really are no longer connected to the source water. So they're kind of abandoned. And that's the process that goes on with active alluvial fans.

MR. LAMB: So these stream channels jump around?

MR. HAMILTON: Yes, and they form new ones. And if you, you know, base a design on the assumption that those channels are permanent, will always be there and they won't move around, then -- well, it's usually not done. We've kind of learned that that's a bad way to design things.

MR. LAMB: And in relation to an alluvial fan system, such as the one on this project site, if somebody emplaces structures within that alluvial fan, what, if any, will be the impact of those streambeds that jump around?

MR. HAMILTON: They can cause erosion, and undermine the foundation of a building or a structure. They also have high impact forces, especially out here out at the site, where the slope is about five percent, the water can be moving very quickly and carrying large rocks. So there's, you know, a collision force. And there's also, what are known as, debris flows. And that's when

it's a soil-water mixture that's very thick, almost like concrete, and it flows down and it can actually bury a structure.

MR. LAMB: Dr. Chang referred to the Huitt-Zollars study. Are you familiar with that?

MR. HAMILTON: Yes.

MR. LAMB: Okay, and in that study, there was a map, a geomorphic hazard map, which concluded that virtually the entire area between the foot of the Cady Mountains down to the BNSF right of way is subject to either severe or high hazard levels. Do you recall that?

MR. HAMILTON: Yes.

MR. LAMB: And did you agree with that assessment?

MR. HAMILTON: Yes.

MR. LAMB: Why is that?

MR. HAMILTON: They were able to document the presence of debris flow channels. Based on the number of channels that are there, it's indicative of an active alluvial fan. And it corresponds very well with the Dibley map of geology -- surficial geology for that area.

MR. LAMB: So your testimony essentially is that these streams, these hundred streams, are essentially unpredictable, and entirely new streams or desert washes could be created by a single storm event, correct?

MR. HAMILTON: Yeah, that's one of the problematic things with alluvial fans, and building on them.

MR. LAMB: Now, there's been testimony that the applicant intends to lineup this SunCatcher system, these 24,000 SunCatchers, on essentially a north-south, east-west grid. Do you recall that?

MR. HAMILTON: Yes.

MR. LAMB: With roadways going every other row between the SunCatchers for the purpose of doing maintenance on the SunCatchers, right?

MR. HAMILTON: That's correct.

MR. LAMB: And if I understand it correctly, the general drainage flow is from the Cady Mountains in the northeast to the southwest essentially culminating at the BNSF right of way, correct?

MR. HAMILTON: Yes, that's the general direction of water flow down the -- and that's the steepest direction. That's why the water is flowing down that way.

MR. LAMB: And can you explain to the Commission what, if any, the impact of this grid system, this linear grid system, to include roadways would you expect to have on the flow of that water and why?

MR. HAMILTON: In general, what happens, and this could even happen with a single road that for say a gas

pipeline easement, it might cut across a channel and water escapes out of that channel, and goes down the road and forms a new channel. And that happens quite frequently, especially with dirt roads, because they're subject to erosion by water that's flowing from the mountains. And if the roads are going north, the water would be crossing this way. If the roads are going east-west, the water is still crossing this way, which I think there was some previous testimony about that. It's just that, if you have, according to the Huitt-Zollars report, there's one of these sort of existing washes or depressions about every 200 feet on the average. And it would be real difficult to put in a traditional north-south east-west grid overlaid on a series of channels that are diagonal to it.

MR. LAMB: So you expect there will be an impact, right?

MR. HAMILTON: Yes.

MR. LAMB: All right. Now, in your report in your direct testimony, in talking about detention basins, you're not saying that there absolutely has to be detention basins, right?

MR. HAMILTON: That's correct. There are lots of other strategies for mitigating hazards on alluvial fans.

MR. LAMB: Okay. But one of the things that you

point out is that one of the issues that Dr. Chang has is that if detention basins or debris basins are put in place, then sediment won't be able to flow down. And you say that there's an approach that could be designed so that sediment does pass through the system and is not trapped, right?

MR. HAMILTON: Yes.

MR. LAMB: Can you explain that to the Commission?

MR. HAMILTON: Yes. This is becoming more and more widely used. And basically, it's a strategy where you have channels or guidebanks or something like that and they collect the sediment and the water, and they keep it moving. And then it goes into discrete channels that are controlled. And you know where they go, and then they're released at say the downstream side of your property or your project in a manner that's similar to the natural condition. And that way you're not trapping the sediment, because in a lot of places the sediment itself is an important resource to the overall biological character, especially out in the desert.

MR. LAMB: So detention basins can be constructed in such a manner, so that you could then duplicate what Dr. Chang refers to as Mother Nature, right?

MR. HAMILTON: Yes. And I've designed a few of

those and they've worked quite well.

MR. LAMB: And do you believe that if the project goes forward as it's been described in Scenarios 5.5 and 6 without any detention basins whatsoever, that as Dr. Chang says, it will be just like Mother Nature?

MR. HAMILTON: Yeah. I'm not sure what he meant by that, because on an alluvial fan Mother Nature can be pretty scary.

But I think it's probably not an option, especially if one of the criteria is going to be to adhere to San Bernardino County's rules, because San Bernardino county is part of the National Flood Insurance Program, which is administered by FEMA. They have to follow the minimum floodplain guidelines from FEMA, one of which in Section 65.13 says that if you're building something on an active alluvial fan, you can't -- you can't base your design on the possibility that the water spreads out into a lot of different channels, and sort of dissipates by itself. You have to assume that most of that water is going to be targeted at the thing you're designing or something that's important.

So that's why there needs to be something at the northern end that has some type of ability to collect stormwater from the mountains.

MR. LAMB: It doesn't necessarily have to be a

detention basin, but some flood control mechanism?

MR. HAMILTON: Yes, something.

MR. LAMB: And basically it's your testimony that eliminating flood protection measures at the northern boundary will subject the site to the full force of alluvial fan flooding, right?

MR. HAMILTON: That's correct.

MR. LAMB: And in relation to what you just testified, do you take issue with Dr. Chang's view that this will be just sheet flooding?

MR. HAMILTON: Yes. I mean, there is such a thing as sheet flow. I just don't think that's the process that's going on on this particular --

MR. LAMB: What do you think the process is that's going on on this project site?

MR. HAMILTON: These are a series of, it appears to be about 5 active alluvial fans. And as you go downhill, they still have this fan shaped topographic character. That's why they're called fans, but they start to merge. And it's even -- it's still very step, even when you reach the BNSF right of way.

And so basically what happens is somewhere way up at the top of one of these alluvial fans the water might change direction. And instead of flowing down this path where you think it's going to go, and it might be in a

- photograph in one of the reports, it's going to go down this other path. That's what's happening.
- MR. LAMB: And according to your prepared direct testimony -- and you've heard the testimony of Mr. Weaver from the staff, where he said that he felt that Dr. Chang's analysis was insufficient, right?
- 7 MR. HAMILTON: I recall the testimony, yes.
 - MR. LAMB: And you would agree that that's your assessment also?
 - MR. HAMILTON: Yes. It's insufficient for protecting the solar project, and also from the standpoint of causing no harm to the BNSF right of way.
 - MR. LAMB: We're not going to go through every issue, but there's a couple points that you made in your report that I want you to explain for the Commission.
 - You noted that FLUVIAL-12 is not a computer program accepted by FEMA for this process, right?
 - MR. HAMILTON: Correct.

- MR. LAMB: And why is that significant in your analysis?
 - MR. HAMILTON: Mainly because if the design has to be compliant with San Bernardino County and FEMA, they'll want the analysis done with the computer program that -- like there's a program called H-E-C dash R-A-S, HEC-RAS, is the name of it. And I saw that referenced

somewhere. And they want it to be on that list of accepted programs, so they can eventually review and approve it.

MR. LAMB: So there are accepted programs like HEC-RAS?

MR. HAMILTON: Yes.

MR. LAMB: And FLUVIAL-12 is not one of them?

MR. HAMILTON: It's not on the list.

MR. LAMB: Now, you also took issue with some of the calculations that Dr. Chang did in relation to pure scour depth. And you specifically referred to a standard formula from the Federal Highway Administration referenced on page 11 of the Chang Report. There was a problem with that?

MR. HAMILTON: Yes. This is an equation that calculates scour around the pier. And it's one of the variables is the diameter of the pier. And then there's some other things, but there are four values called K1, K2, K3, K4. And K3 and K4 were missing from the equation in his report. And I thought that was odd, so I looked it up and they're there. And those 2 factors are important, because they have to do with the characteristics of the soil, and the characteristics of how the water is flowing past the pier that's being scoured.

MR. LAMB: Okay. You also have in your report

you talk a lot about what Dr. Chang talked about of his analysis of a hypothetical channel carrying only 40 cubic feet per second, that was he used for his calculations, versus what you showed as a hydrograph, I believe, from the Huitt-Zollars Report, which showed a maximum flow of 10,000 cubic feet per second.

MR. HAMILTON: Correct.

MR. LAMB: Can you explain to the Commission why that's such a big variance and why that's significant to you in your analysis?

MR. HAMILTON: The reason it is a big variance is that what Dr. Chang did was to look at one of these channels and say there is a typical desert channel and it might be a foot deep and it might be 15 feet wide, and then you figured out how much water could fit in there, and that's 40 cubic feet per second. So it's based on his computer program.

In reality, the amount of water that's coming out of all five of those alluvial fans is actually closer to thousandths. You know, I think it was actually in excess of 10,000 cubic feet per second. And that's a hundred year flood calculated in the Huitt-Zollars Report.

MR. LAMB: Okay. And ultimately you came up with a conclusion that based on 5.5 and 6.0, if they're not mitigated in some way, that it will have an impact on

BNSF's right of way, correct?

MR. HAMILTON: Yes.

MR. LAMB: Can you explain that to the

4 | Commission?

MR. HAMILTON: The impact will be -- I think the amount of scour around the piers and the network of roads will divert surface water flow that's coming from the mountains and crossing the Calico Solar site. And when it rains, I know there's the ability for these SunCatchers to rotate and maybe have a smaller shadow that would block the rain. So, you know, it's not like you have a 38-foot diameter circle covering the dirt when it's raining. But even if you tilt it, usually when it's raining, rain is not falling down. The wind is usually glowing it, so it's always hitting the side, and you don't know which way the wind is going to blow, and it might change during the storm, so there's going to be this process.

And I've seen this happen in the desert quite a bit, where water trickles off of something and you form this preferential flow path. And it just starts to cause erosion on the soil, because the soil there can only absorb so much water. And then once it starts having concentrated water, it starts to erode, you get erosion gullies. And if there's a very large storm, you know, there have been extremely large storms out there. Yeah, I

think the hundred year storm is 3 and a half inches, but that's enough rain that just -- it's not something you could be out there with 24,000 of these things during that storm.

And fixing the roads and so what you'll end up with, I think, is a very sort of unpredictable series of interconnected channels that is going to exit the project site and hit the BNSF right of way, either at a different place or in a concentrated manner or some other way that it doesn't happen today.

MR. LAMB: And Mr. Hamilton, Dr. Chang essentially testified that in his opinion the emplacement of 24,000 SunCatchers pedestals, and that obvious umbrella type shield that they have over them, coupled with a main services complex, coupled with a substation complex, coupled with hundreds of miles of roadway, that's going to be insignificant in relation to the impervious surface area of the site, and won't have an impact on essentially flooding. Do you agree with that?

MR. HAMILTON: No, I can't imagine how it could have no impact. It's going to have an impact. It's an impact that's able to be mitigated, but it will have an impact.

MR. LAMB: Okay. When you say it's able to be mitigated, what will you have to do? Do you have any idea

at this stage?

MR. HAMILTON: I'm just thinking, we sort of talked about this, but these retention ponds are a good idea. They seem to work well out in the desert. And basically, that's a pond where water enters, but it doesn't leave. It just soaks into the ground and evaporates.

MR. LAMB: Well, originally, the plan included debris basins up top, and then detention basins throughout the site, and retention basins, a whole panoply of that. Is that what you more typically see?

MR. HAMILTON: I used to see that a lot. But I think things are moving now into -- flood protection is moving more towards the idea that you don't want to trap all the sediment somewhere and then have to dig it out and then figure out what to do with sediment you want to pass it through. It's just a better way to do it, but you need to engineer it correctly and design it, so it's in a controlled way, so you know exactly where it's going to go and how it's going to exit your property.

MR. LAMB: So you need to control it at the top and at the bottom.

MR. HAMILTON: Yes.

MR. LAMB: And throughout the site?

MR. HAMILTON: Yes. Yeah, so you have off-site

water coming from the mountains. And you have on-site
water, that's the rain that hits the solar project itself.

MR. LAMB: Is there anything else that you think you need to call to the attention of the Commission before go onto Mr. Metro?

MR. HAMILTON: I think that's it. Thank you.

MR. LAMB: Thank you.

All, Mr. Metro. And you created some prepared direct testimony, which was reduced to written form also, correct, sir?

MR. METRO: Yes.

MR. LAMB: And is it true and correct to the best of your ability knowledge?

MR. METRO: Yes.

MR. LAMB: And do you affirm it here as your testimony? It will be exhibit 1212?

MR. METRO: Yes.

MR. LAMB: Can you please describe for the Commission, and make sure that you speak up a little bit, sir, so the people who are falling asleep on the phone there can hear you, what your background is and your relationship with railroads

MR. METRO: I'm a civil engineer. I have about 38 years of experience. We are a consulting firm that works a lot for the railroads, BNSF and a large usual.

One of my primary projects or responsibilities is to go out and evaluate the railroads after flood occur or major rainfall events to determine the cause and the effect and then recommend remedies for that. And in this case, it's more being proactive, recognizing that this is a sensitive corridor for the railroad that has had some issues with water flowing through it. It's actually a system of 7 bridges and a major drainage way on the north side, that needs to be maintained.

And in this case, they've asked me to come and take a look at this is to see what impacts the proposed conditions will have on the drainage system.

MR. LAMB: Mr. Metro, your prepared written testimony refers to your company completing at least 30 drainage and flood studies for railroad bridges throughout the southwest. And you personally working on over 20 matters involving drainage and flooding issues in desert environments with alluvial fans.

You also note that you've seen firsthand the effects of flooding caused by structural improvements placed upgradient from a railroad right of way. Can you explain what you mean by that to the Commission?

MR. METRO: Yes. As I mentioned in my earlier description, that is one of the projects or work that I do is to evaluate floods that have occurred along the

corridor, the railroad corridors. Projects have been from Victorville and Tejon Pass to Kingman, the Empire Canyon, various areas through California, Arizona, and New Mexico in particular.

And when the flooding occurs, I basically go out and do the drainage analysis, look at it in the field to see what has caused it. Alluvial fans with a hundred year storm, the flows are quite damaging, and as Mr. Hamilton said, quite unpredictable.

MR. LAMB: And how does the emplacement of structures upgradient from the BNSF railway impact the flooding in relation to those alluvial fans?

MR. METRO: The major concern we have on this particular project is the impervious areas that are created with new development. Anytime you go into the desert and you start disturbing the soils with construction activity, you start putting in roads and running heavy equipment over them, you start building fences and other things that basically change the drainage hydrology, will have impacts on the downstream recipient, in this case it would be BNSF Railroad.

And our concern is, is that there's enough structural pieces and predictable devices put in that will maintain the historic flows as discussed earlier in the report meetings.

MR. LAMB: Okay. Can you describe for the Commission some of the impacts that you've seen from flooding and alluvial fans that have hit railroads as a result of upgradient structures and development? What's happened?

MR. METRO: Well, typically there are lawsuits is what it ends up with. But normally what happens is the rainfall comes at a much higher intensity. And the flows will either wash out the structures, in the worst cases it will go over the railroad and then interrupt the railroad services, which is, of course, the main concern that the BNSF has with flooding.

MR. LAMB: And in relation to this particular project in your prepared direct testimony, you state that the 24,000 SunCatchers foundations and paths to the main service complex and substation, hundreds of miles of access and service roads and associated structures required to support the proposed project will necessarily decrease the surface area, that allows for absorption of stormwater and day-to-day operations associated with the facility. And that will increase the storm flow water and alter the already shifting and unpredictable nature of the streambeds within the alluvial fan, that's your opinion?

MR. METRO: Yes.

MR. LAMB: Okay. And you've heard what Dr. Chang

says, it's not going to be a problem, right.

MR. METRO: Yes.

MR. LAMB: And you've heard what Mr. Milton said?

MR. METRO: Right.

MR. LAMB: And based on your training and experience, is it or isn't it expected to be a problem and why?

MR. METRO: I expect it to potentially be a problem without the proper mitigation techniques. And it's mainly caused by the increase in runoff from the developed site, as well as, in this case, we think the maintenance roads could potentially change the drainage patterns out on the developed site. And we feel this needs to be mitigated, either by detention or channelization or different types of devices that will basically reduce the impacts on what we consider this railroad corridor to be pretty much -- we think it will pass the hundred year.

We're pretty -- our analysis shows that, but we're concerned that any -- we've had cases where it's actually got below the low cord, and we want to make sure that we don't make it any worse.

One of the things that, you know, I think we should be thinking about in this, since it's kind of hard to understand what exactly the development is to kind of

look at the worst case scenarios. I mean, rather than -it was kind of my feeling as I was reading through,
particularly Dr. Chang's report, that he was kind of
looking at more of the best case scenario. I would be
tempted and I hope that the Committee will encourage that
we put some conservatism in here with the worst case
scenario.

MR. LAMB: Well, ultimately, it could result in completely washing out the BNSF right of way, right?

MR. METRO: Correct.

MR. LAMB: Now, in looking at the historically what's happened in relation to storms in the area in relation to the BNSF right of way through that section, can you tell the Commission whether or not, in your opinion, the structures as they're currently constructed have been sufficient to deal with the storms that have happened over the past several decades?

MR. METRO: We did do a historic search of any problems they had through this corridor. These structures were constructed in 1919 and went through the railroad's records primarily, and then also did a rainfall search for any flooding in the area.

And basically, the system has worked fairly well. Some of the structures, like I said, the water has gotten up below the low cord, but it has not shut the railroad

1 down to date that we're aware of.

MR. LAMB: Okay, but what if there's a development upgradient that increases the stormwater runoff?

MR. METRO: If it's not mitigated, it could potentially cause flooding on the railroad and close down the corridor.

MR. LAMB: Now, you state that contrary to Dr. Chang's assertions alluvial fans are not stable and are not at equilibrium, what do you mean by that?

MR. METRO: I believe Mr. Hamilton kind of covered most of that. But basically, the alluvial fans have a tendency to have lateral migration of the channels. They kind of tend to switch. Particularly, when you get into the upper parts, knowing we were doing the analysis to kind of take a look at this corridor, we had one basin that was up above that we weren't sure if it was going to one or the other, which is just an example of what will happen in these alluvial fans.

So we think that that would be a concern of ours to make sure it doesn't go to the wrong structure and cause flooding.

MR. LAMB: And sir, you comment in your prepared direct testimony that in your professional experience when structures are built upgradient of the right of way, along

an alluvial fan in a desert environment, there's increased runoff and erosion along the right of way. And typically you see back, slope, ditch and culvert damage. What do you mean by back slope, ditch, and culvert damage?

MR. METRO: Basically, it's the ditching on the north side in particular, and then on some south, particularly as you move west are kind a major carries of the stormwater in this area. And, along most of the railroads. And when we get wash-out, it's what they typically will see is the backslope will get washed out and plug up the ditch or the ditches lose their capacity or start head cutting and get into the maintenance roads or sometimes even the embankment.

MR. LAMB: Okay. And in your prepared direct testimony, you also State that the current drainage system of the BNSF right of way does not have the additional capacity to spare. And it's critical that the proposed Calico Solar development maintain historic flows and essentially mitigate their impact. Is that based on your review of the historic records?

MR. METRO: Yes.

MR. LAMB: Now, Mr. Metro, one of the things that I asked you to do that wasn't part of your report was you've heard testimony about how they're going to emplace the SunCatchers in these grids and rows, right?

1 MR. METRO: Yes.

MR. LAMB: And you heard today, I don't know if it was -- I think it was Ms. Bellows who said that there's essentially a dot for every SunCatcher right?

MR. METRO: Correct.

MR. LAMB: Okay. And what I'd ask you to do is to take one of those documents that were provided, because when you look at them the way they're produced they look like lines, right?

MR. METRO: Yes.

MR. LAMB: And then you can blow them up and you can see the dots, right?

MR. METRO: Right.

MR. LAMB: And I asked you to put that so that it was overlaid upon the hydrology of the site, at least as it was expressed in the topographic map, that I believe it was circa 1992-1993, right?

MR. METRO: Right.

MR. LAMB: And you did that, right?

MR. METRO: Yes.

MR. LAMB: We've got this on the a screen, and I believe -- let me get over here where the mic is, that it will be viewable. Mr. Meyer assures me it will be viewable by the people who are looking on essentially their computer at home.

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             But this is generally the site at least as it's
    been expressed by the applicant laid over a topographic
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   map, right?
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             MR. METRO: Right.
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             MR. LAMB: Is there anyway that we can kind of
6
    dim this, so that can you see that better, Mr. Meyer, this
7
    side.
8
             PROJECT MANAGER MEYER: It will either dim or go
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    either out, so I'll figure out how to get the right button
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   here.
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             HEARING OFFICER KRAMER: Gloria, are you getting
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    this on your computer?
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             MR. LAMB: Gloria is taking a bionap.
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             That is better.
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             HEARING OFFICER KRAMER: Let me just check with
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    the WebEx folks at home.
17
             I think I'm --
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             MR. LAMB: Yes, sir.
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             HEARING OFFICER KRAMER: Lorraine, are you seeing
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    an exhibit on your screen?
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             MS. WHITE: Yeah, I am.
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             HEARING OFFICER KRAMER: Okay. Good, it's
23
   working.
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25 mute. I kept talking to you. No, this is the one with

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MS. WHITE: No, no, I was just -- I forget I was

the orange and the green sections shaded?

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HEARING OFFICER KRAMER: Yes. Thanks. I also note that Steve Allen is with us now if that matters.

MS. WHITE: Okay. Yeah, no, we see it just fine.

HEARING OFFICER KRAMER: Thank you.

Go ahead, Mr. Lamb.

MR. LAMB: Okay. Thank you, Mr. Kramer.

All right, so as we look at this and you can see as we start to enlarge it, this is what you'd referred to earlier that looks like lines, right?

MR. METRO: Right.

MR. LAMB: Right through here. And then can you describe for us, so that we can have an understanding, what the topographical features are here. And I don't know if it would be better actually for you to come up and point to this. We don't done have a mic to that.

MR. METRO: Those are washes.

MR. LAMB: What are washes?

MR. METRO: Those are the areas where the water tends to concentrate and --

MR. LAMB: Okay. So where I have the hand print right now, that shaded ares is a wash.

MR. METRO: Yes. It's starting one.

MR. LAMB: This shaded area is a wash?

MR. METRO: Yes.

HEARING OFFICER KRAMER: Mr. Lamb, I think for the record you need to try to describe where these are. First of all, this document comes from where, from his testimony:

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MR. LAMB: This document comes from taking a PDF that was provided by the applicant that shows the layout of the system, and then it's placed over the topographic map.

HEARING OFFICER KRAMER: So it's a new file.

Does it have an exhibit number?

MR. LAMB: It was created by Mr. Metro for this purpose to demonstrate this.

HEARING OFFICER KRAMER: Does it have an exhibit number?

MR. LAMB: It will, 1214.

HEARING OFFICER KRAMER: Okay. Great. And so then because although the WebEx recording would be showing your mouse moving around, that's not going to be a part of the record if you ever tried to --

MR. LAMB: Well, I think I'm going to clarify it right here.

HEARING OFFICER KRAMER: Yeah, so if you can orally describe what you're doing by reference to new Exhibit 1214.

MR. LAMB: What we're doing to do here is we're

going to -- when it's blown up, if you look on this particular document, Exhibit 1214, it is essentially the eastern portion of the boundary, right underneath where it Sec 8, and it goes down to an apex, there is a circle there, which is an area that is protected, correct?

MR. METRO: Correct.

MR. LAMB: And then to the right of it flowing east and then to the north is a shaded area with the words wash in it, do you see that?

MR. METRO: Yes.

MR. LAMB: So all of the shaded areas like that on this topographic map then are washes, correct?

MR. METRO: Correct.

MR. LAMB: Okay. So as we see this, and there was a reference earlier by Mr. Patrick Jackson he wasn't testifying, but he basically stated that in his section NAP1, which is essentially right above where the proposed substation is, and to the left of the main services complex. Do you see that?

MR. METRO: Yes.

MR. LAMB: There's a wash that runs directly through his property and then goes right down through the green Phase 1 area of SunCatchers right down to the BNSF track, right?

MR. METRO: Right.

MR. LAMB: And that's the area of the wash that
Mr. Jackson said, at least on his property and running
into the Calico Solar project site, was in excess of 1 and
a half feet deep, right?

MR. METRO: Right.

MR. LAMB: Okay. And then if you go over to the east more, there's coming down from the Cady Mountains, you see where it says wash here and there's some 5's. There's a couple fingers that down through the orange section, which is Section 6 of Phase 2, and they go down to Section 7 of Phase 1. Do you see that wash?

MR. METRO: Yes.

MR. LAMB: And then the other wash that we had described earlier, which goes to the lower portion of Sections 8 and 7, correct?

MR. METRO: Correct.

MR. LAMB: Okay. Now for frame of reference, as we blow this up, once we get up to 200 percent of this particular document, Exhibit 1214, you can start seeing the dots, right?

MR. METRO: Yes.

MR. LAMB: Okay, and then when we go up for frame of reference to 400 percent, it shows, for example, in relation to the wash from Mr. Jackson's property into the area that is the proposed area for the Calico Solar

1 Project adjacent to the proposed substation, that it shows these SunCatchers all throughout the wash, right? 2 MR. METRO: Right. 3 4 MR. LAMB: And it goes up to the environmentally 5 sensitive or environmentally protective area and 6 completely encircles it, right? 7 MR. METRO: Yes. 8 MR. LAMB: And it does likewise to the 9 environmentally protected areas to include the one that's 10 located in the wash to the far right or east? MR. METRO: Yes 11 MR. LAMB: And if we blow this up to 800 percent, 12 you can see all of these around, encircling this 13 14 environmentally sensitive area, right? 15 MR. METRO: Right. 16 MR. LAMB: Now, there was originally, back in 17 February, a detention basin just to the right of this 18 environmentally sensitive area, right? MR. METRO: Right. 19 20 MR. LAMB: It's not there now, right? 21 MR. METRO: Correct. 22 So now you've got this wash that's MR. LAMB: 23 going to channelize the water as it flows, correct?

MR. LAMB: And you've got these SunCatchers that

MR. METRO: Correct.

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are going from north to south vertically with in between every other row there's going to be a roadway, right?

MR. METRO: Right.

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MR. LAMB: And what's going to be the impact of that on the channelization of the water surface?

MR. METRO: It will change it.

MR. LAMB: Excuse me?

MR. METRO: It will change the way it flows in.

MR. LAMB: In what way?

MR. METRO: Creating some scour, creating some movement around the SunCatchers, potentially pushing it on to that protected site.

MR. LAMB: Okay, potentially pushing it on to the environmentally sensitive area?

MR. METRO: Correct.

MR. LAMB: And then what would happen?

MR. METRO: It would cause scour, and --

MR. LAMB: When you say it would cause scour, it basically would wipe out the plant life?

MR. METRO: Potentially.

MR. LAMB: Now, do you see anywhere in this plan that it's supposed to show all the SunCatchers, other than around the environmentally sensitive area, any avoidance of what is referred to as washes or ephemeral streams?

MR. METRO: No.

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MR. LAMB: Okay, Mr. Miller. You are David

Miller, the same David Miller that prepared the direct --

prepared direct testimony in written form that is going to

be marked as Exhibit 1213, correct sir?

MS. MILLER: Yes.

MR. LAMB: And did you review it to make sure

that to the best of your knowledge and information it is
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MS. MILLER: Yes.

true and correct?

MR. LAMB: And do you adopt it as your testimony here today, sir.

MS. MILLER: Yes.

MR. LAMB: Can you explain to the Commission what your role is? You're a BNSF employee, right?

MR. MILLER: Yes.

MR. LAMB: For how many years, sir?

MS. MILLER: Twenty-eight years.

MR. LAMB: Okay. And what's your job?

MS. MILLER: My present job is managing

construction work for the BNSF, working on new

21 construction projects, track and bridges, as well as

22 facilities.

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MR. LAMB: And you're an engineer.

MS. MILLER: Yes.

MR. LAMB: Now, Mr. Metro had referred to some of

the impacts to railroad rights of way as a result of flooding in alluvial plains. Do you have some personal experiences in that area?

MR. LAMB: Okay. Can you explain to the

MS. MILLER: Yes.

Commission what you believe some of the impacts can be

MS. MILLER: Well, any time there's flooding that
affects the railroad especially if the water gets out of
the channels, and away from the bridges, we have a
problem. We've had places where for one reason or another
water left the channel that it traditionally took and came
up against the railroad tracks, not at the bridge, and
that water -- the railroad tracks or the embankment that
we have is not really designed to be a dike. And so if
that water flow comes up at some -- moves to another
location other than where we have the bridge, it causes us
some problems, can wash out the embankment or the tracks.

MR. LAMB: And if the embankment or the tracks are washed out, what happens?

MS. MILLER: Well, we have -- hopefully, we find it not with train, and we have practices where we attempt to find that, where we have a flash flood warning, we may stop train traffic and inspect areas if we observe that there's heavy rain in an area, we'll make inspections there.

MR. LAMB: And assuming that you do that and a train isn't on the tracks, but it still takes out the tracks, what's the potential impact, in terms of Service on that intercontinental rail?

MS. MILLER: It just depends on how long it is.
We've had -- you know, it's hours at least if there's
repairs required, it could be several days.

MR. LAMB: Okay. Now, you understand that there was a review that was done by Mr. Metro of essentially the history of the detention basins. And Mr. Weaver testified about it earlier today?

MS. MILLER: Yes.

MR. LAMB: And you understand that at some point in time in August, there was a decision made that BNSF really didn't question Calico Solar's hydrology witnesses at those hearings. Do you remember that?

MS. MILLER: Yes.

MR. LAMB: Can you explain to the Commission why that was?

MS. MILLER: Well, the BNSF people that were at those meetings had an understanding that there would be detention basins, and other measures taken to protect the BNSF. And our understanding was that, like Mr. Kramer said, there would be a standard of, you know, it's not going to be -- what happens to us now would be the same

thing that would happen to us after construction or during and after construction.

MR. LAMB: Okay. And you've heard the testimony of Mr. Weaver and of Mr. Hamilton and of Mr. Metro, and ultimately also of Dr. Chang. Has Dr. Chang's testimony alleviated your concerns in any way?

MS. MILLER: No. There's different opinions here, whether there's an effect or not, and what the right method of addressing that, if there is.

MR. LAMB: Okay. But is anything that Dr. Chang said or testified to given you assurances that there won't be a problem for the BNSF right of way?

MS. MILLER: No.

MR. LAMB: Now, in your opinion, given the recent change in alternatives which delete the debris and detention basins, and the current lack of a hydrological study to support those new alternatives, do you have sufficient information to analyze and grant Calico Solar's current request for access so that they can do work on the site?

MS. MILLER: No.

MR. LAMB: Why not?

MS. MILLER: Well, we just -- we don't know the effect of what they're doing on our property. And we just don't know what they're going to do for us.

MR. LAMB: And is there a historical basis for BNSF's concerns relating to heavy rainfall, flooding in the area of this project site?

MS. MILLER: We've not had a, what we could call, service interruption or other situation, track washed out you, bridge washed out, in this area that I know of. We have had, and like Mr. Metro said, evidence that the water observations from people that were out there, that the water was touching the girders of the bridge, touching the bridge structure.

MR. LAMB: So since 1919, no interruptions, 12 right?

MS. MILLER: Not that I've seen a record of in this 6 miles or so there.

MR. LAMB: But essentially there is a historical record that it's pretty much gone to its capacity.

MS. MILLER: Right, if the water is touching the bridge beams, the girders, it's really reached its capacity or very close to it.

MR. LAMB: I don't have any further questions.

We'd obviously offer 1211, 1212, and 1213 in.

And as far as 1214, we'd offer that in, and I can make sure that we get a copy sent up tomorrow or you can -- I can Email this whatever works for you Mr. Kramer.

HEARING OFFICER KRAMER: The sooner the better if

1 | you could Email 1214.

MR. LAMB: Okay, we'll do.

HEARING OFFICER KRAMER: Okay. Well, we'll get to the admission of the exhibits at the end.

 $$\operatorname{MR}.$$ LAMB: With that, I tender these witnesses for cross examination to the extent there is any

HEARING OFFICER KRAMER: Applicant?

MS. FOLEY GANNON: Thank you. A couple of questions.

CROSS-EXAMINATION

MS. FOLEY GANNON: Mr. Hamilton, you had testified earlier, I believe, that you said you have been involved in designing detention basins to operate in this type of desert environment, is that correct?

MR. HAMILTON: Flood control facilities, including detention basins.

MS. FOLEY GANNON: And you've been able to design them in a way that mimics the, I guess, you used the word Mother Nature as well, but that -- or that wasn't used in your question, but to mimic the natural conditions?

MR. HAMILTON: I only used it, because he asked me a question with it. What it does, the way it's generally approached is it's the opposite of what was done in the City of Los Angeles historically, where you would build basically a concrete dam, trap all the debris and

let the water flow out through a concrete channel.

This is something that it allows water and sediment both to move through the system. It's just you design it in a way that the water and the sediment goes through.

MS. FOLEY GANNON: And so when you're designing those, you would have performance standards in mind that you'd want to meet?

MR. HAMILTON: Yes.

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MS. FOLEY GANNON: And those are, with your experience, you know what those types of performance standards are that would be appropriate for this type of desert environment?

MR. HAMILTON: Yes.

MS. FOLEY GANNON: And you could suggest those. And you could say this is the standard that you should design to, is that correct?

MR. HAMILTON: That's correct.

MS. FOLEY GANNON: And then a flood facility that's designed to meet those standards should be able to offset the impacts associated with the development?

MR. HAMILTON: The Calico Solar?

MS. FOLEY GANNON: In general.

MR. HAMILTON: Yeah, in general, of course.

MS. FOLEY GANNON: And you also testified that if

a project was going to meet -- like the Calico Solar, was going to meet the counties' rules and therefore also meet FEMA standards, then you would have comfort that they were going to build to a standard that was sufficient to address the hundred year flood control or the hundred year storm event, is that correct?

MR. HAMILTON: Yeah, I think -- what I said was, the idea that the water kind of spreads out over the alluvial fan, that that's not -- if you're obliged to follow FEMA standards and if you're a participating community in the flood insurance program, you are obliged to follow FEMA standards.

You have to look at it the way they say in their rules. And the rules say, you can't assume the water is going to spread out across the alluvial fan.

MS. FOLEY GANNON: So meeting those standards would be one way that you would have some assurance that you would have some comfort that it's going to be properly designed?

MR. HAMILTON: Yes.

MS. FOLEY GANNON: And you also testified that there's lots of different types of flood control, detention basins are one of them, is that right?

MR. HAMILTON: That's one method that's used,

25 yes.

MS. FOLEY GANNON: It's one method, but it's not the only method.

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MR. HAMILTON: There are many methods.

MS. FOLEY GANNON: So in looking at if a project is going to have adverse impacts, it's not necessarily that detention basins be specifically what's implemented in a project to address flood control issues, is that accurate?

MR. HAMILTON: I'm not sure I understand your question.

MS. FOLEY GANNON: You said that there's been a number of questions that have led to -- or imply that somehow detention basins are necessary on the Calico project to address the potential impacts associated with building this project.

And I was interested to hear you say that when you're talking about flood control measures, you're not talking necessarily just about detention basins. You were saying that there was several different avenues that can be used different recipes that you can use to address the issues.

Is that an accurate -- did I understand what you were testifying to correctly?

MR. HAMILTON: Yes, that's accurate.

MS. FOLEY GANNON: Thank you.

And when you were talking about the effect of these impermeable umbrellas or the SunCatchers, and it was the -- I can't remember which -- right -- you were asked a question about impermeable umbrellas, and I just wanted to ask -- have you seen a SunCatcher?

MR. HAMILTON: I saw the video.

MS. FOLEY GANNON: And do you know that they're actually like -- the individual mirrors are actually not bound together. So that if rain is falling on the back, that the rain is actually going to fall through the individual mirrors.

So it's not like an umbrella that's actually going to be pushing it off, you know, around the rim. The water is -- it's permeable, so the water will be going through the surface when it's in the stove position.

MR. HAMILTON: The solar panels are permeable?

MS. FOLEY GANNON: Right, because they're individual mirrors. So there's mirrors there that the water can be falling through. It's not a solid surface.

MR. HAMILTON: The water flows through the individual mirrored panel itself?

MS. FOLEY GANNON: Around them, so there are lots of little mirrors.

MR. HAMILTON: So what happens to the rain that hits the actual mirror?

MS. FOLEY GANNON: Well, it would go between the cracks. So there will be some deviation, but it's not a 38-foot umbrella out there.

MR. HAMILTON: And I said that in my testimony.

MS. FOLEY GANNON: Okay. So I just wanted to say, so you recognize though that this is not a 38 foot or 40 foot impermeable surface that's going to be, you know, directing the water all the way around it?

MR. HAMILTON: I understand all of that and I still think it's a problem.

MS. FOLEY GANNON: Okay. And again, but that's something you've actually studied or analyzed in any way?

MR. HAMILTON: Not specifically for these SunCatchers.

MS. FOLEY GANNON: Okay.

MR. HAMILTON: But I have studied the effects of various types of impermeable surface and other construction in the desert.

MS. FOLEY GANNON: On something similar to a SunCatcher?

MR. HAMILTON: No.

MS. FOLEY GANNON: Okay, thanks.

Mr. Metro, one question for you. You've said that under existing conditions, you've analyzed this site and these crossings. And that your analysis shows that,

other current existing conditions, the hundred year storm can pass through without doing damage to the railroad, is that correct?

MR. METRO: Correct.

MS. FOLEY GANNON: So you have a pretty good idea about the standards that have to be met to be able to -to make sure that the water can move through. So you've looked at this. So you have performance standards in place that you know, when you look at your analysis, you thought, if it had met these performance standards, I know that the train -- these tracks will not be damaged by a hundred year storm event, is that correct?

MR. METRO: Correct.

MS. FOLEY GANNON: So that those standards were met post-development of the Calico project, then the railroad shouldn't be damaged, is that correct?

MR. METRO: That is correct. And that's what I'll be looking for in both conditions.

MS. FOLEY GANNON: And you know what you're looking for then, right?

MR. METRO: Right.

MS. FOLEY GANNON: Okay. I think that's all my questions for these witnesses.

Thank you.

HEARING OFFICER KRAMER: Staff.

CROSS-EXAMINATION

STAFF COUNSEL ADAMS: Just a question or two for Mr. Metro.

I believe you testified that the scour effect would destroy the environmentally sensitive areas, including the one shown on the screen right now, is that accurate?

MR. METRO: If the channel or the wash hydraulics were changed, and it would push the water over to it, it could potentially do that, I believe is what I said.

STAFF COUNSEL ADAMS: So your testimony is that there's a potential for it to destroy it or damage it?

MR. METRO: It would need to be analyzed during detailed design.

STAFF COUNSEL ADAMS: Okay. I had understood your statement to be more definitive than that. Are you familiar with the Whitemargin Beardtongue and what its tolerances are for flooding and --

MR. METRO: I'm not.

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STAFF COUNSEL ADAMS: Thank you.

No further questions.

HEARING OFFICER KRAMER: Any of the intervenors?

MS. MILES: No questions from CURE.

MR. BASOFIN: No questions from Defenders.

MR. RITCHIE: (Shakes head.)

HEARING OFFICER KRAMER: Mr. Ritchie shakes his head no.

On the telephone?

Any redirect?

We'll let Commissioner Eggert go first and there maybe some redirect.

PRESIDING MEMBER EGGERT: Actually, just one question, and I appreciate your participation here. This is a question for Mr. Hamilton. I find your testimony to be quite informative. This is similar to a question that Ms. Gannon asked. It has to do with, you said there's sort of an evolving -- I'm going to try to paraphrase, but you said it's sort of an evolving science with respect to management of the flow. And I think you were suggesting that there's even a movement away from things like detention basins to try to accommodate a more natural system of flow of the sediment. I'm wondering if you could just expand upon that for just a brief minute

MR. HAMILTON: Of course. And it's not -- I wouldn't say that the science is evolving that much, but the use of methods that you can control floods and can have multiple other purposes. For example, the one project I worked on in Riverside County, there's actually a golf course in this channel, very large channel. And it floods infrequently, so most of the time you can play golf

there.

But so they were able to use the same land for flood protection and for recreation, and that's sort of this multipurpose approach to flood control is becoming much more common. And then especially in areas where you have to be not -- it's not like the old days where you can build a debris basin in the mountains, and then you have the Los Angeles River going all the way to the sea. And then once -- you can. Nobody does that anymore, and that's the problem with detention basins out in the middle of the desert, is when the water eventually leaves the basin, and maybe it goes through a channel for awhile. But at some point, it's going to go back out on the desert floor, and could cause erosion, so that's sort of what I was referring to.

PRESIDING MEMBER EGGERT: And then the other question is just as a fellow Aggie, I have to -- what department did you do your studies in?

MR. HAMILTON: Civil Engineering

PRESIDING MEMBER EGGERT: Excellent degree.

(Laughter.)

22 PRESIDING MEMBER EGGERT: That's a good program.

I'm not biased at all.

(Laughter.)

25 PRESIDING MEMBER EGGERT: Thank you very much.

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HEARING OFFICER KRAMER: Redirect, Mr. Lamb.
1
             MR. LAMB: No, sir. Thank you.
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 3
             HEARING OFFICER KRAMER: Okay. Our court
 4
    reporter has been working hard. I think in his honor, we
    can take a break.
5
6
             Let's try for 10 minutes. Be back here at 10:20
7
             (Thereupon a recess was taken.)
8
             PRESIDING MEMBER EGGERT: Okay. Is our court
9
    reporter well rested?
10
             This is quite a marathon session.
             HEARING OFFICER KRAMER: Mr. Adams.
11
             STAFF COUNSEL ADAMS: Yes.
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13
             HEARING OFFICER KRAMER: Are we back on the
14
   record?
15
             Do you want to identify if your cultural
16
   witnesses are on the -- you're, of course, certifying to
17
   us that this will only take a few minutes, right, or was
    that Mr. Meyer, who has conveniently left?
18
19
             STAFF COUNSEL ADAMS: I think he's the one that
20
    offers the guarantee, yeah.
21
             Ms. Allred, are you available on line on the
22
   phone?
23
             MS. ALLRED: Yes. Hello, I'm here. Can you hear
24
   me?
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             STAFF COUNSEL ADAMS: Great. This is -- could
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1
   you identify yourself and spell your last name.
             MS. ALLRED: Yes. Sarah, A-1-1-r-e-d.
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 3
             STAFF COUNSEL ADAMS: Sarah. Is it S-a-r-a-h?
 4
             MS. ALLRED: Yes.
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             HEARING OFFICER KRAMER: I can't recall if she's
   been sworn before.
6
7
             PROJECT MANAGER MEYER: Yes, she has.
8
             HEARING OFFICER KRAMER: Okay. So we're on
9
   Cultural Resources now.
10
             Go ahead.
             MS. MILES: Excuse me, Hearing Officer Kramer?
11
             I asked for a couple minutes notice. I didn't
12
   realize we were coming straight to Cultural Resources as
13
14
    soon as we finished the break.
15
             HEARING OFFICER KRAMER: Can you make your call?
16
             MS. MILES: Yeah, can I make a quick phone call.
17
             HEARING OFFICER KRAMER: And that's to Mr.
18
   Whitley?
19
             MS. MILES: Yes.
20
             HEARING OFFICER KRAMER: Does he need to hear
21
   what she's saying?
             MS. MILES: Yes. That it wouldn't that it
22
23
   wouldn't
2.4
             MR. WHITLEY: This is David Whitley I'm on the
25
    line.
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HEARING OFFICER KRAMER: Okay. Mr. Adams, go ahead.

Whereupon,

2.4

SARAH ALLRED

was previously sworn and testified as follows:

STAFF COUNSEL ADAMS: Well, Ms. Allred has no additional written testimony, but my understanding is that the intervenors are interested in an update on where things stand with cultural. So if that's the case, I'd just ask Ms. Allred to update us on what's happened since the 25th.

MS. ALLRED: Yes. Well, I received an invitation from the BLM for a programmatic agreement meeting on this Friday, I can't remember the date. But this coming Friday is a meeting to discuss the monitoring agreements and the historic properties treatment plan.

HEARING OFFICER KRAMER: Do you have any idea how far along that process is?

MS. ALLRED: Well, we received a final draft from the BLM about 10 days ago and we submitted comments on the draft Programmatic Agreement on September 17th.

HEARING OFFICER KRAMER: And do you know when the BLM is planning on finalizing the Programmatic Agreement?

MS. ALLRED: You know, I do not.

HEARING OFFICER KRAMER: But is it still the case

that it's a pre-requisite to the issuance of the ROD and the right of way permit?

MS. ALLRED: I believe so, yes.

HEARING OFFICER KRAMER: Okay. Has anything that you've learned since the last hearing caused you to want to modify any of your proposed conditions?

> MS. ALLRED: No.

HEARING OFFICER KRAMER: Thank you.

Ms. Miles.

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MS. MILES: Just a point of order. I did have some questions for Rachael Nixon based on her testimony submitted by the applicant. And I wondered --

MS. FOLEY GANNON: She is available and on the telephone if you would like to direct corrections to her when you're finished with staff.

MS. MILES: Should I proceed with questioning staff, first?

> HEARING OFFICER KRAMER: Please.

CROSS-EXAMINATION

BY MS. MILES: So can you please tell me how many archaeological sites will be impacted by either of the two new proposed scenarios?

MS. ALLRED: Is this a question for me or 2.4 Rachael?

MS. MILES: It's a question for you, Ms. Allred.

- MS. ALLRED: Okay, I'm sorry. Its approximately a hundred as far as I can tell.
- MS. MILES: So the proposed project scenarios, in other words, will not significantly reduce the impacts to the archaeological sites, is that correct?
- 6 MS. ALLRED: Correct, yes.
 - And the Staff Assessment stated that MS. MILES: subsurface testing is required to determine the eligibility and significance of the project sites, is that correct?
- 11 MS. ALLRED: Yes.

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- 12 MS. MILES: And the Energy Commission staff 13 reiterate this point in the last week's comments on the 14 BLM's proposed eligibility determinations, is that 15 correct?
- 16 MS. ALLRED: Yes.
- 17 MS. MILES: And according to your Staff 18 Assessment, you stated that some degree of testing is standard archaeological practice, even for sparse lithic scatters, is that correct?
 - MS. ALLRED: I believe so, yes.
- 22 MS. MILES: And a sparse lithic scatter is a 23 specific type of archaeological site, one that's been 24 defined by the Office of Historic Preservation's as 25 CARIDAP procedure, is that correct?

MS. ALLRED: Yes.

- MS. MILES: According to the Office of Historic

 Preservation's procedure, one of the defining

 characteristics of a sparse lithic scatter as a site type,

 is the absence of a subsurface deposit; is that correct?
- MS. ALLRED: Well, that can be. You don't know that until you conduct testing.
- MS. MILES: So if you conduct testing and you determine that there is a subsurface component would you still characterize it as a sparse lithic scatter?
- MS. ALLRED: Well, it could still be a sparse lithic scatter, I guess. And not in the definition of the CARIDAP program.
 - MS. MILES: And according to you -- to the Staff, some degree of subsurface testing is standard practice even for these small sites, is that correct?
- MS. ALLRED: Yes, I would say that some degree of testing is relatively standard.
- MS. MILES: And that's to determine whether they have subsurface deposits.
- 21 MS. ALLRED: Yes. Or some sort of information.
 - MS. MILES: So in other words to determine whether a site has the characteristics that define the sparse lithic scatter site type, some degree' of testing will be required.

1 MS. ALLRED: Yes.

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- MS. MILES: Thank you. So the proposed Conditions of Certification require that 20 percent of each of the defined site types within the project area of potential impacts be excavated, is that correct?
- 6 MS. ALLRED: I'm sorry. Could you repeat that.
 - MS. MILES: Sure. The proposed Conditions of Certification require that 20 percent of each of the defined site types within the project Area of Potential Effect would be excavated, is that correct?
- MS. ALLRED: What said that? I'm sorry, you said the Conditions of Certification require?
- MS. MILES: That 20 percent of each of the defining --
- MS. ALLRED: Oh. I'm sorry. I'm not sure that it says that.
- MS. MILES: So does it specify a percentage of the site types of each of the defined site tapes that would be where there would be some excavation?
- 20 MS. ALLRED: You know, I don't have the
 21 conditions in front of me. And I don't know if they
 22 specifically say that language.
- MS. MILES: Okay. Sorry. Just one moment. I have piles of papers here. I'm trying to find the most recent Staff Assessment.

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MS. ALLRED: I'm sorry. I will try to grab my copy as well.
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MS. MILES: Okay, thank you.

MS. ALLRED: And I guess I'm just trying to understand what you're asking. So forgive me at this hour.

MS. MILES: I completely understand.

MS. ALLRED: Okay. And which condition are you referring to?

MS. MILES: I'm trying to find it myself actually.

MS. ALLRED: Because it's the CUL 4 condition that dealt with the cultural resources. And it has been modified, you know, based on the last hearing. And I only have the old version, but it was consistent with our agreement with the BLM and the SHPO for the treatment of the archaeological resources.

MS. MILES: So you don't recall that there was going to be a 20 percent testing that was agreed to between staff and the applicant of the site types?

MS. ALLRED: I'm afraid I don't.

MS. MILES: Okay. Well, I'm sorry. I didn't actually bring the Staff Assessment with me. So my colleague is looking it up right now to tell you the exact Condition of Certification so I can read the language.

1 MS. ALLRED: Okay. And is it the language that was modified after the last hearing?

MS. MILES: That's correct.

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HEARING OFFICER KRAMER: I think that might be Exhibit 312.

MS. ALLRED: Yes. And forgive me, because Mike McGuirt wrote the condition, and modified it subsequently. So I'm afraid I'm just not as familiar with it.

HEARING OFFICER KRAMER: I can put it up on the screen, I think.

MS. ALLRED: That would be wonderful.

HEARING OFFICER KRAMER: Christopher, can you get the lights down. And it looks like this is inserted into the version that was in the Supplemental Staff Assessment Part 2. Does that sound right, Christopher?

MS. FOLEY GANNON: I think the other language is earlier in the condition than that though.

HEARING OFFICER KRAMER: It says, "At the end prior to the verification". Let me get this -- let me see how long it is and get it on the screen better.

MS. MILES: Ms. Allred, are you on WebEx? you see this screen?

MS. ALLRED: No, I am not. I'm sorry.

MS. MILES: Okay.

HEARING OFFICER KRAMER: Now, this just the

language that makes the Programmatic Agreement take effect over the conditions.

MS. MILES: Yeah, this is different.

MS. ALLRED: And I believe that's --

MS. FOLEY GANNON: We have the 20 percent

6 language in the conditions that we attached to our brief,

which was submitted on 8-26. I can read you what the

language that we put in that we said was agreed to.

9 | Again, it was an attachment to our briefs. So I don't

have -- there's no exhibit number, but I can read the

11 | language. We had -- it was inserted into the Cul 4, and

12 | it said, "A field methodology will include in each

13 | protocol which outlines a representative sample of 20

percent of each of the site types, which would be selected

15 | for further evaluation. Ground disturbance on or in the

16 | vicinity of the sites selected for evaluation may not

17 commence until the evaluation reports have been completed.

18 | Ground disturbance may begin on portions of the project

19 area which do no contain sites selected for further

20 | evaluation, subject to the construct monitoring provisions

21 of Cul 9."

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And then there was the language that you had up

23 there, which says if a PA is adopted, this may not be

24 followed.

MS. MILES: So Ms. Allred, did you catch the

1 relevant portion of that --

MS. ALLRED: I believe so.

MS. MILES: -- to the 20 percent of each site type?

MS. ALLRED: Yes.

MS. MILES: Okay. So I'll ask the question again. In other words, site types will be determined before testing, and then 20 percent of each site type will be excavated, is that correct?

MS. ALLRED: Yes.

MS. MILES: Yet as the staff has repeatedly stated, some degree of testing is required, for example, to determine whether a site qualifies as a sparse lithic scatter site type, is that correct?

MS. ALLRED: Well, the nature of the archaeological resource out there, in my opinion, is that this is not just a collection of sparse lithic scatters, it's a pavement quarry of lithic extraction sites. And so I believe it would be appropriate to -- and this is based on my review of the literature and researching pavement quarries is to look at the more concentrated areas of this lithic extraction area, because they do have a tendency for redundancy. And their -- but yet there are -- there are concentrations where more information is available. And so, in this case, I don't think the whole CARIDAP

Program would apply, because that's maybe targeting just the sparse lithic scatter without taking into consideration that it's a lithic extraction area.

Does that make sense?

MS. MILES: Okay. So it's your testimony that the CARIDAP Program only applies to sparse lithic scatters and not to lithic extraction areas?

MS. ALLRED: No, no, no. I'm not necessarily saying that. I'm just saying that taking into consideration the nature of this type of resource, I don't believe it's necessary that they would have to excavate every inch of every site. That it's appropriate to take a sample of the site where concentrations do occur.

MS. MILES: Okay, but is testing required to determine whether a site is or is not a sparse lithic scatter?

MS. ALLRED: Well, you know, according to the CARIDAP Program, I believe they identified -- and I don't have it in front of me, but there's a certain amount of lakes per square area to qualify for this certain CARIDAP method or approach to sampling archaeological sites. And in a lot of cases, I would think that the sites in this project area may not necessarily qualify, because it has to have only a certain amount of debitage, or debris flakes, no forms stool, no other types of artifacts or

materials to qualify as a sparse lithic scatter, suitable for application of the CARIDAP Program.

MS. MILES: Well, what I'm trying to get at is what is going to happen to the 80 percent of the sites of a specific site type?

MS. ALLRED: Perhaps ask that again. I'm sorry, what's going to happen to --

MS. MILES: I'm trying to get at what's likely to happen to the other 80 percent of the sites of a specific site type.

So if you're testing 20 percent of a type of a site, of a specific site type that's present on the project, then what's going to happen to the other 80 percent of the sites of a specific site type?

MS. ALLRED: Well, presumably what they've selected as the 20 percent are those sites that contain greater concentrations suitable for testing. And those that are perhaps more sparse, and less likely to yield important information would be impacted by the project and not further studied. However, they've been documented.

MS. MILES: So according to the conditions, there's no requirement that the 80 percent of the sites within each site type would receive any testing or excavation, is that correct?

MS. ALLRED: Yes, I believe so.

MS. MILES: And so the conditions would allow then for the destruction of the 80 percent of the sites within each site type, with, for example, heavy equipment that's used for the construction process with the archaeological monitoring being the only safeguard, is that correct?

MS. ALLRED: Yes.

MS. MILES: So if there was a probability that untested sites might contain, for example, human remains or significant artifacts, though you wouldn't know, because you haven't tested -- done subsurface testing there. The only safeguard for these sites would be monitoring during grading, is that correct?

MS. ALLRED: Yes.

MS. MILES: Ms. Allred?

MS. ALLRED: Yes.

MS. MILES: I'm sorry, I couldn't hear any response.

MS. ALLRED: Oh, I just said yes. And, you know, I suppose I would qualify it with, you know, the likelihood of encountering something like burials out there is very low. They did conduct -- I mean, first of all, it says lithic extraction site on, you know, desert pavement of. So the likelihood of encountering burials is very slim to none.

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             MS. MILES: Is it standard archaeological
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    practice to only require monitoring during grading for
 3
    sites that have not been tested?
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             MS. ALLRED: Can you repeat the question, please.
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             MS. MILES: Is it standard archaeological
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    practice to require only monitoring during grading for
7
    sites that have not been tested?
8
             MS. ALLRED: I suppose monitoring, yes.
                                                       Ι
9
    suppose so.
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             MS. MILES: Now, the archaeological conditions
11
    require approval by the BLM, is that correct?
             MS. ALLRED: Our conditions? You mean the Energy
12
    Commission's conditions?
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             MS. MILES: Yes.
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             MS. ALLRED: I don't believe so.
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             MS. MILES: The BLM is the site owner, is that
17
    correct?
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             MS. ALLRED: Oh, yes. You mean, whether or not
   we would be able to implement a testing program?
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             MS. MILES: Yes.
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             MS. ALLRED: Your question was -- I'm sorry,
22
    repeat it, please.
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             MS. MILES: No problem. The archaeological
24
    conditions require approval by the BLM, is that correct?
25
             MS. ALLRED: The archaeological conditions?
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MS. MILES: So the conditions that you have placed on the project, the Conditions of Certification for archaeological resources.

MS. ALLRED: Well, I don't think the BLM approves our conditions, but they might approve a condition -- I mean -- I mean, for us to conduct testing on their land.

MS. MILES: So --

MS. ALLRED: Is that what you mean?

MS. MILES: So the Energy Commission has not received the BLM's approval for these archaeological conditions?

MS. ALLRED: I guess I'm just not understanding what you're saying.

MS. MILES: I'm trying to get a sense of whether the Energy Commission has been authorized to have these conditions to carryout these conditions since the BLM is the project owner and has clearly exercised their authority over what will happen on their land with regard to Cultural Resources.

MS. ALLRED: Oh, okay. Well, you know, my understanding -- and maybe Christopher can speak to this more, but my understanding is that we've been told that we may implement a testing program if we would like to.

MS. MILES: Okay. So it's my understanding, and please tell me if this is correct, that the conditions

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    will only apply instead -- they will only apply if the
    Programmatic Agreement is not signed and implemented, is
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    that correct?
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             MS. ALLRED: Yes.
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             MS. MILES: So in that case, the Programmatic
6
    Agreement would replace the conditions?
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             MS. ALLRED: Cul 4.
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             HEARING OFFICER KRAMER: So do you know what the
9
    PA will require, the Programmatic Agreement, will require
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    in terms of site testing?
             MS. ALLRED: No. We are working on the
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    development of that now, but the draft is available.
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             MS. MILES: Based on the draft, which will be
14
    required for site testing?
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             MS. ALLRED: Well, it's not complete yet.
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             MS. MILES:
                         So can you tell me what will be
17
    required in terms of site testing in the incomplete draft
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    PA?
             MS. ALLRED: No, I cannot at this time.
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             MS. MILES:
                         Is that because you can't recall at
21
    the moment or because you do not have that information?
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             MS. ALLRED: Well, no, I don't have that
23
    information, where we are supposed to meet and discuss.
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             MS. MILES: And do you know what the PA will
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require in terms of data recovery?

- MS. ALLRED: They have some, you know, a place holder in the PA that discusses some performance criteria.
- MS. MILES: So is it fair to say that the PA is very tentative at this point?
 - MS. ALLRED: I guess so because -- and maybe not because the PA is tentative, but my knowledge of it is very tentative at this moment.
 - MS. MILES: Okay. The BLM previously determined that over 100 archaeological sites were not eligible or significant on the project site without conducting subsurface testing, is that correct?
- MS. ALLRED: I'm sorry, say that one more time.
 - MS. MILES: The BLM previously lousy determined that over a hundred archaeological sites, on the project site, were not eligible or significant and they did not conduct subsurface testing in making that determination, is that correct?
 - MS. ALLRED: Yes.

- MS. MILES: And the California SHPO, State
 Historic Preservation Office, failed to concur with the
 BLM's eligibility determinations and asked for some kind
 of subsurface testing, is that correct?
- MS. ALLRED: Well, they -- I guess so. They didn't agree, but they didn't disagree --
- MS. MILES: Right, so they failed to concur.

MS. ALLRED: -- according to their letter. Yeah, so I suppose they did not provide concurrence.

MS. MILES: And the Energy Commission staff has also disagreed with the BLM determinations, and argued that some degree of subsurface testing should occur before the eligibilities of the sites are determined, is that correct?

MS. ALLRED: Yes.

MS. MILES: Would you say it's correct that the BLM's eligibility determinations might represent an error in professional judgment, in light of the fact that the SHPO and Energy Commission staff did not concur with their determinations?

PROJECT MANAGER MEYER: Sarah, do you want me to handle that, because that was something that we discussed, I think, at both the workshop and the last hearing quite extensively, where staff was very clear that we had a difference of professional opinion, but we did not go beyond that, in any characterization of the BLM eligibility determination

MS. MILES: Okay.

MS. ALLRED: Thank you.

MS. MILES: Ms. Allred, do you know the BLM will require testing in the Programmatic Agreement?

MS. ALLRED: Yes.

MS. MILES: And so it's your testimony that the outcome of the consultation process is predetermined with regard to testing?

MS. ALLRED: Well, we are trying to work together with all of the parties on the PA to come to an agreement as to how the testing, you know, will occur.

MS. MILES: And so on what do you base your testimony that the BLM will require testing in the PA?

MS. ALLRED: Well, we are invited signatories to the PA, and we are going to participate in meetings to discuss with them how best to carry out this testing, and, you know, through the Programmatic Agreement to meet the intent of the Cul 4 condition.

MS. MILES: Is there any possibility that the PA could result in an outcome that would not require testing?

MS. ALLRED: I don't know, but if it did not, I believe we would just result to the Cul 4 condition.

MS. MILES: Would you have the authority to do that under the language currently in the Conditions of Certification that have been agreed to by staff and the applicant?

MS. ALLRED: You know, I think so.

MS. MILES: So is it your testimony that, at any time, if you believe the applicant is not -- or I'm sorry, that the conditions that would be required in the PA or

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the mitigation required in the PA would not meet Energy Commission standards, that the Energy Commission could require the applicant to instead comply with the Energy Commission's Conditions of Certification.
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MS. ALLRED: I guess I'm not entirely confident, I don't know, but that was my understanding. Sorry for not being more knowledgeable.

MS. MILES: If you learned that the Programmatic Agreement would control once it was signed and that the Energy Commission's Conditions of Certification would then no longer apply, would you be concerned -- more concerned regarding the Energy Commission's authority over the outcome of the Programmatic Agreement process.

MS. ALLRED: Say that again.

MS. MILES: I'm not sure I can.

MS. ALLRED: I'm sorry. Would I be concerned --

MS. MILES: So if the Programmatic Agreement -if you learned that the Programmatic Agreement was

drafted -- or, I'm sorry, if you learned that the

20 Energy --

MS. ALLRED: Oh, if it didn't include the testing --

MS. MILES: Yes.

MS. ALLRED: -- would I be concerned over our

25 | authority, is that what you said?

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             MS. MILES: Would you be concerned then that the
    project wouldn't necessarily meet the requirements of
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    CEOA?
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             MS. ALLRED: Well, I have to say yes.
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             MS. MILES: Thank you.
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             If the Programmatic Agreement does require
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    testing, do you know what type of testing will be
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    involved?
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             MS. ALLRED: If the Programmatic Agreement --
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             MS. MILES: Required testing, yes.
11
             MS. ALLRED: -- requires testing, do I know --
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             MS. MILES:
                         What is the type of testing that
    would be involved?
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             MS. ALLRED: Well, I've provided my
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    recommendations in my comments to the PA that were
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   docketed on the 17th. Did you happen to see that?
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             MS. MILES:
                         I did.
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             MS. ALLRED: Okay. And that is part of what we
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   will be discussing in the development of the PA and the
20
    various plans.
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             MS. MILES: And do you have any confirmation from
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    the BLM that that -- that your recommendation will be
23
    accepted?
             MS. ALLRED: Well, just discussions with BLM
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    staff that we're -- you know, we want to work together to
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come up with the best approach.

HEARING OFFICER KRAMER: Ms. Miles, if you're concerned about what the BLM is going to require, would it be more effective and efficient to take this up with them rather than with somebody who has no authority over the BLM?

MS. MILES: I understand she has no authority over the BLM, but --

HEARING OFFICER KRAMER: Well, and this Committee actually.

MS MILES: -- I'm just concerned about what the Energy Commission's role is with regard to CEQA, and whether the Programmatic Agreement is actually going to meet all of the requirements of CEQA, in terms of protecting cultural resources and what the Energy Commission needs to do in that respect. So that's why I'm probing, because the Energy Commission potentially is ceding their authority to mitigate or develop the mitigation strategy for these impacts to the BLM. And the BLM has a whole different mandate. The BLM actually has the mandate under the National Historic Preservation Act and their own regulations and not CEQA. So I'm coming to the end of my questions. If you wouldn't mind, I'll just complete them.

The Energy Commission as the signatory under the

Section 106 process would not have the authority to require a certain mitigation methodology for instance, is that your understanding?

MS. ALLRED: I believe so.

MS. MILES: So if the Energy Commission requested avoidance, for example, would the BLM have the authority to override the Energy Commission's objection?

MS. ALLRED: I believe they would.

MS. MILES: So if the BLM gets a new idea on testing or mitigation how that should be done, is there anything stopping the BLM from requiring that strategy once the project is approved?

MS. ALLRED: I don't think so.

MS. MILES: Will the Energy Commission have any final decision-making authority over the implementation of the PA?

PROJECT MANAGER MEYER: Maybe -- I think this is sort of getting beyond archaeology and is getting into policy issues between the BLM and the Energy Commission that are beyond what Sarah can testify to.

HEARING OFFICER KRAMER: It does sound like it is drifting in that direction. I'll note that the language about when the PA takes over, so to speak, in Exhibit 312 does have a condition that the PA has to quote provide for the collection of factual evidence sufficient to

substantiate the evaluation of the California Register of Historical Resources eligibility of those potentially -- I think it should be affected but it says effected archaeological resources as determined by the CPM.

So I suppose there, if the CPM finds that there is not enough information, which might be testing in your example, that may perhaps the substitution, if you will, of programs might not occur.

MS. MILES: I'm not sure that's explicit.

Perhaps that could be stated much more clearly.

PROJECT MANAGER MEYER: There was quite a bit of discussion in this last hearing where we -- if everyone one remembers, the BLM archaeologists and our staff we had SHPO there also, that it was mediated to a certain point by the Office of Historic preservation where they encouraged everyone to sort of play nice together.

And we, as a result of that, came up with a Condition of Certification that we believe was clear that the concerns of the Energy Commission would be met. We also talked extensively, at that time, about our concerns over meeting eligibility for the California Register despite any findings that the BLM might have on eligibility for the National Register, and our requirements therein.

And at that point, the BLM agreed in that hearing

that they recognized our responsibility to gather the information for that recommendation.

And I'm not aware of anything that's changed since that hearing on this issue.

MS. MILES: Well, I mean, I'm not sure that what you just said addresses questions like what would happen if the Energy Commission believed that a resource should be avoided, and the BLM disagreed.

PROJECT MANAGER MEYER: So it's situation -- well, are we talking about if the BLM is saying that a site is not eligible for the National Register, and the Energy Commission found that it is eligible for the California Register and should be avoided, it needs to be avoided. I'm not aware unless you have something to enter into evidence, you know, from the BLM that they're stating that they would overrule or challenge the Energy Commission's authority on putting conditions on power plant development, I'm not aware of that at this point.

MS. MILES: Well, I just would like the note for the record that BLM had grave reservations with participating with the Energy Commission, in many ways, throughout this process in providing documentation, and has, you know -- and had a very different opinion of the resources on the project site.

And so if the ultimate decision-making authority does rest with the BLM, then, you know, I think that there are serious concerns. And, you know, we can also submit comments on this and revised Conditions of Certification. You know, so I don't want to continue to just take up too of time. I was on my last question.

But I am glad that this issue has come up. And you know, I think that it's very important to look closely at what will the Energy Commission's authority be once the project is approved. And I don't think that it's very clear based on what's in the Conditions of Certification and based on what the BLM's authority is under the law once you're in the Programmatic Agreement context.

PRESIDING MEMBER EGGERT: Just a quick question for my own clarification, in terms of the conditions as they relate to cultural sources, that they're articulated as requirements of the applicant, not specifically of BLM, and then in the context of a PA -- or actually I should ask that, that is the case, correct?

MS. FOLEY GANNON: That's correct.

PRESIDING MEMBER EGGERT: And then in the context of where there might be a PA that, you know, provides additional detail or perhaps, I don't want to say substitute, but I'll use that word, substitutes for a condition, how does that affect the CEC's sort of

enforcement authority over that particular condition, I guess is a question for staff?

MS. ALLRED: Well, like I said, I believe in the condition that if the PA did not include, you know, requirements that met the intent of Cul 4, that we would then revert back to Cul 4.

PROJECT MANAGER MEYER: Yes. That's my understanding as well. And then as you say the condition would be on the applicant not on BLM. So it would not be a condition that we would be looking to the BLM to enforce. We would enforce it under our licensing authority.

PRESIDING MEMBER EGGERT: Okay. Thank you.

MS. ALLRED: We are hopeful that we'll work with the BLM on this programmatic agreement.

MS. MILES: So with regard to the feasibility of the mitigation proposal. If there's a disagreement between the Energy Commission and the BLM about whether mitigation is feasible, who would have the last word in resolving that?

PROJECT MANAGER MEYER: If it's a -- and Sarah can correct me if I'm wrong, but if it's a matter of eligibility -- if a site is -- we determine it's eligible for the California Register, that's going to be part of the conditions of the Energy Commission, if it's not

captured in the PA, as Sarah said, if you require it.

So, you know, I'd have to sort of confer more with, you know, siting and management of how they would deal with it and how, if we get to a situation like that, I would imagine that those in the Energy Commission higher than myself would work with their counterparts at the BLM to resolve this issue and not have it as just sort of a disagreement between archaeologists in the field. That it would be elevated for resolution, and that staff's position would be to protect the resource.

MS. MILES: And just for clarity, you are sworn -- this is sworn testimony, is that correct, Mr. Meyer?

PROJECT MANAGER MEYER: Yes.

MS. MILES: Okay, because I don't remember whether that occurred earlier today or not when you were piping up during different sections of the proceeding today.

So that's all my questions for right now.

HEARING OFFICER KRAMER: Okay. Any other intervenors' questions?

The applicant?

CROSS-EXAMINATION

MS. FOLEY GANNON: I guess I have just one question. As I understand it then, the PA it's

contemplated that there will be specific measures that will be included, like a historic treatment plan, which would specify how the resources will be handled. The PA will also set forth the terms about how decisions will be made amongst the parties who have signed the agreement, including the CEC and the BLM. Is that your understanding as well?

It's a question for you can answer it or Sarah.

PROJECT MANAGER MEYER: I can. Yes, that's my understanding.

MS. ALLRED: I'm sorry, was that for me, I'm sorry.

PROJECT MANAGER MEYER: I think it was open to either of us Sarah, but yes, that is one of the things that has been talked about is the Programmatic Agreement calls out the requirement for other plans as well.

MS. FOLEY GANNON: And in process also for how the decisions are made, is that correct?

PROJECT MANAGER MEYER: That is correct.

MS. FOLEY GANNON: So when the Commission is making a determination about the adequacy of the Programmatic Agreements provisions ability to mitigate impacts to cultural resources, you will then have set forth before you the proposed treatment and the process, is that correct?

PROJECT MANAGER MEYER: Sarah can correct me if I'm wrong, but that's my understanding as well.

MS. ALLRED: Yes.

MS. FOLEY GANNON: And Sarah, I guess as the author of this document, taking that into account, do you feel that that will be sufficient to mitigate impacts to cultural resources to a less than significant level?

MS. ALLRED: I believe so.

MS. FOLEY GANNON: Thank you.

HEARING OFFICER KRAMER: There was a -- at least in the last recommendation, there was one unmitigated significant impact. Do I recall correctly that was a cumulative impact to -- was it to the Historical Highway?

MS. FOLEY GANNON: It was the visual, Route 66, which we discussed this morning.

HEARING OFFICER KRAMER: Okay, so the cross-over issue, yeah.

Just let me take a minute to look at the...

So then, Ms. Allred, is that the only impact that's not fully mitigated or mitigated to a less than significant level is the cumulative impact, the visual impact?

MS. ALLRED: Yes, the visual, yeah.

HEARING OFFICER KRAMER: Okay. Mr. Lamb, I think this is sort of -- actually, I think because of the way

1 you intervened and you didn't raise cultural issues, we could make this outside your jurisdiction very easily, but 2 3 did you have any questions. 4

MR. LAMB: No, sir.

HEARING OFFICER KRAMER: That wasn't a threat.

(Laughter.)

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HEARING OFFICER KRAMER: Okay, Ms. Miles, you had your witness on cultural issues.

MS. MILES: I'm sorry. I had a couple of questions as well for Ms. Nixon, Rachael Nixon, the Applicant's expert on cultural.

HEARING OFFICER KRAMER: Would you like to ask those before you put Mr. Whitley on?

MS. MILES: I think that would be orderly.

MS. FOLEY GANNON: And we confirm, Ms. Nixon, are you on the line.

MS. NIXON: Yes, I am.

Whereupon,

RACHAEL NIXON

was previously sworn and testified as follows:

MS. FOLEY GANNON: She was sworn in these proceeding earlier, and I have no direct for her, so we can tender her for cross-examination.

24 HEARING OFFICER KRAMER: Okay. For our court 25 reporter who may not have been here the last time, Ms.

- 1 | Nixon, could you spell your first and last names for him?
- 2 MS. NIXON: Rachael, R-a-c-h-a-e-l, Nixon
- $3 \mid N-i-x-o-n$
- 4 HEARING OFFICER KRAMER: Thank you.
- 5 And you were just making her available for
- 6 | cross-examination?
- 7 MS. FOLEY GANNON: That's correct. She did 8 prepare a declaration regarding 5.5 and 6. And that was
- 9 submitted as an exhibit to Ms. Bellow's testimony, she
- 10 is -- we have no direct to offer.
- 11 HEARING OFFICER KRAMER: Okay. Go ahead, Ms.
- 12 | Miles.
- 13 | CROSS-EXAMINATION
- 14 BY MS. MILES:
- Thank you. In your technical report, you made
- 16 | eligibility recommendations for all of the sites within
- 17 | the project AP, is that correct?
- 18 MS. NIXON: That is correct.
- 19 MS. MILES: And these eligibility determinations
- 20 only addressed the research potential of the sites, is
- 21 | that correct?
- MS. NIXON: The eligibility determinations took
- 23 | into all factors all criteria.
- 24 MS. MILES: And did you determine that they only
- 25 | had -- all of the sites had only research potential.

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MS. NIXON: For those tights that were recommended eligible, there were -- that is basically correct.
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MS. MILES: And did you consider the possibility that some of the sites might have religious or other associative values to Native Americans?

MS. NIXON: I did and I can't speak to that effect. That is part of the evaluation process, and that is also something BLM can speak to with regards to making their concurrence with these determinations -- recommendations, I'm sorry.

MS. MILES: Did I hear you correctly, did you say you could not speak to that or you could speak to that?

MS. NIXON: I cannot. I am not -- to their significance, culturally and significantly to Native Americans, I cannot speak on behalf of Native Americans.

MS. MILES: So did you do any work to determine what the value might be to Native Americans?

MS. NIXON: That has been done by BLM in coordination with URS and BLM has been -- consultation has been ongoing since July 2008 with Native Americans, regarding this project and sites within it.

MS. MILES: Thank you. I have no other questions

MS. NIXON: Yeah.

MS. MILES: That's all I had.

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             HEARING OFFICER KRAMER: Any other questions from
    another party of Ms. Nixon?
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             Seeing none. Go ahead with Dr. Whitley.
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             Was it Dr. Whitley.
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             MR. WHITLEY: Yes, it is.
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             HEARING OFFICER KRAMER: And you were previously
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    sworn, as I recall?
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             DR. WHITLEY: Yes, I have been.
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             Whereupon,
10
                          DAVID WHITLEY
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   was previously sworn and testified as follows:
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             HEARING OFFICER KRAMER: Well let me -- Oh, never
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   mind that's something else. Go ahead.
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                        DIRECT EXAMINATION
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   BY MS. MILES:
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             Dr. Whitley, who's testimony are you sponsoring
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    today?
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             DR. WHITLEY: My own.
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             MS. MILES: Do you have any changes to your sworn
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    testimony?
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             DR. WHITLEY: No, do I not.
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             MS. MILES: Please provide a summary of your
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    conclusions about the project's analysis of impacts to
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    cultural resources.
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             DR. WHITLEY: My declaration can be summarized, I
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think, in terms of four points.

First, neither of the two proposed scenarios will significantly reduce adverse impacts to cultural resources. In both cases, what we're looking at is a circumstance where only four archaeological sites will be eliminated from the project APE leaving over 100 to be destroyed.

Second, regardless of the development scenario, CEC staff and the applicant have failed to consider the possibility for unique cultural resources as required by CEQA. And there is substantial cause to believe that unique resources may be present within the project area. This specifically involves sites that may be relevant to the first peopling of the America's question.

Third, assuming that sites SBR 1908 and 13093 are included in the development scenario, the project has the potential to destroy Native American sacred sites. Recent archaeological and ethnographic studies have demonstrated that sites with exactly these kinds of features, the kinds of features present on these two sites, were created in religious rituals, including cairn burial. This possibility and the impacts that would result from the destruction of these sites have been overlooked or ignored by the CEC staff and the applicant.

Fourth, the Conditions of Certification failed to

comply with CEQA and standard archaeological practice.

Cul 4 specifically requires the applicant to excavate 20 percent of the sites within each defined site type or site classification.

But it is impossible to tell, for example, whether a sparse lithic scatter, a particular site type, partly defined by the absence of a subsurface deposit is a sparse lithic scatter and instead whether it's something else, something different without subsurface testing.

Archaeological testing, in other words, is required to definitively identify site types, just as it is required to definitively determine a site's significance and eligibility, as the staff, in fact, have repeatedly pointed out.

Cul 4, the description that you heard tonight, probably sounded like mumbo jumbo, not because it's late, not because people are tired, not because you're not archaeologists, but because it defies logic and inverts standard archaeological practice.

It also fails to recognize the potential for unique resources within the project. So in summary, each of the proposed development scenarios will result in the destruction of over 100 archaeological sites.

The specific adverse impacts to cultural resources have not yet been identified, because the sites

haven't been tested. Again, as the CEC staff has repeatedly observed and no appropriate mitigation measures have yet been proposed.

MS. MILES: Thank you. Can you just expand for a moment on what you mean when you say that Cul 4 inverts the standard archaeological process.

DR. WHITLEY: To determine a site's eligibility and significance requires a certain amount of empirical evidence. Subsurface testing, as the CEC staff again has repeatedly stated is required to obtain that empirical evidence.

You can't tell if a site is just a surface lithic scatter or whether a subsurface deposit is present, unless you test excavate it. That means you cannot identify what type of site it is until you have that empirical data.

Cul 4 is saying use a Ouija Board and decide what your site types are, and then go out and excavate 20 percent of them. That is exactly the reverse of any kind of rational approach to archaeological work and frankly I've never seen anything proposed like it in my life before.

MS. MILES: I'm sorry, could you explain what you mean by use -- I know, you were being facetious when you said use a Ouija Board. But I mean in terms of what Cul 4 actually requires, can you explain why, you know, that --

because I believe that the staff did testify that there was some method, in terms of determining, you know, which sections of the sparse lithic scatter would be chosen to be where there would be subsurface testing.

And so, you know, what is your concern with that?

DR. WHITLEY: Well, let's -- the simple fact is
the presence or absence of a subsurface archaeological
deposit is dependent upon a variety of factors and
processes. One of those is cultural use and occupation,
but the second one is very localized
micro-geomorphological processes, which is to say soil
deposition processes.

The only way you can sort out whether a site has or has not have a subsurface deposit is to test excavate at it. And whether a site has a subsurface deposit or lacks one is one of the most fundamental characteristics of different site types.

So to say that you're defining site types without that most basic and fundamental of archaeological data is making it up.

And yes, calling it Ouija Board archaeology is facetious, but frankly I don't know how else to describe it. It's just not how archaeology is done. It doesn't lead to a rationale determination. Frankly, it's just making it up and it's making it up for purposes of

expediency.

Now, here's the other issue of Cul 4 that causes it -- I mean, it cause me to think this is just completely beyond the pale. Twenty percent of the putative site types will be excavated. The other 80 percent will be blown away. What happens if one of those site types happens to have human burials in it?

There's no provision to account for that, other than when the bulldozers are going, a monitor will be there to catch the craniums as they roll out of the ground.

This is just not -- it's not responsible heritage management. It's not a smart way to do business. It is not a reasonable stewardship of cultural resources.

MS. MILES: So can you envision a scenario where they could -- or how would you go about this if you were actually trying to lay out what the Conditions of Certification were for this project?

DR. WHITLEY: Well, the first thing is, this project -- the archaeology has been underway here for two years. There is no reason whatsoever why this couldn't have been done correctly from day one. And frankly, it wouldn't have taken any longer, and I bet it would have cost the applicant less money, if they'd just gone out, done the survey, done the test excavation. And then there

wouldn't be any room for debate. And, you know, so we're at the 11th hour. We don't have the standard data that's required to evaluate these sites. Conditions are being invented that make no sense whatsoever in the hopes that nobody notices that none of this is making any sense.

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The sites need to be tested. We need affirmative evidence on their significance, their eligibility, and the types of sites that are out there. And from that point, then a project can be planned and determinations can be made about what sites reasonably could be mitigated through data recovery or salvage excavations, and which ones need to be preserved in place. We have none of that information at this point.

MS. FOLEY GANNON: Hearing Officer Kramer, it sounds to me this is -- Dr. Whitley has provided testimony a couple of times in this proceeding as well as written testimony prior to this. And this sounds to me like evidence we've already heard. So if there is something new or different that's being presented, it seems like this is evidence that we've gone over and we understand his position.

MS. MILES: Well, perhaps it does sound similar, but it is --

MS. FOLEY GANNON: Very similar.

MS. MILES: -- but it is a new set of Conditions

of Certification, and so we're just trying to, you know, provide testimony on this revision that was provided to the Conditions of Certification, and the Programmatic Agreement that primarily came in at the end of the last evidentiary hearing.

Regardless, we are wrapping this up.

DR. WHITLEY: More to the point, we have two new development scenarios that are being proposed. And the bottom line of what I'm saying is things have not changed. No one has made any effort to get this under control. Instead, it's just spinning and further and further and further out of control. As I say --

HEARING OFFICER KRAMER: Well, actually your statement that things have not changed is perhaps telling here, because what our goal today is -- was and is, is to hear about information that has changed, because of the change in the project design.

So I think if you want to try another question to wrap it up, Ms. Miles. We agree with Ms. Gannon that this is largely repetition of what we've heard before. We will have a question -- I have at least one question for Mr. Whitley when you're done. But we don't need to -- even a proposed condition was debated quite extensively, I believe, at the last hearing.

MS. MILES: It was provided to us like minutes

before the last hearing, so I didn't feel like there was really an adequate opportunity to participate in that.

HEARING OFFICER KRAMER: Okay. Well, he has certainly unloaded on it at this point.

MS. MILES: That's true, so we will move on.

Mr. Whitley, was there anything else you wanted to add in your testimony?

DR. WHITLEY: No, that's all.

MS. MILES: Thank you.

HEARING OFFICER KRAMER: So Mr. Whitley, are you saying then -- this is the Hearing Officer, Paul Kramer. Are you saying that all of the potential sites need to be tested or excavated, is that the only way to properly address their potential impacts?

DR. WHITLEY: That is standard archaeological practice, as the CEC staff, in their Revised Staff Assessment, has stated repeatedly. It's the only way that one can determine if you have unique archaeological resources as defined in CEQA, the identification of which, and treatment of which is also required by CEQA.

HEARING OFFICER KRAMER: But the staff has apparently modified their approach. And they have agreed to a 20 percent sampling protocol.

DR. WHITLEY: The 20 percent sampling protocol will not identify unique resources, by definition.

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             HEARING OFFICER KRAMER: Now, do you typically
    work on projects of the scale of this project?
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             DR. WHITLEY: Have I? Yes.
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             HEARING OFFICER KRAMER: And on those other
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    projects, have they applied this hundred percent sampling
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    regime?
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             DR. WHITLEY: Absolutely. I have not seen an
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    application like this in my career. Uniformly, I have
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    always tested every site that's in a project footprint.
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             HEARING OFFICER KRAMER: And so how big have
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    these other comparable projects been and what was their
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   nature?
             DR. WHITLEY: Well, for example, last year the
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    Tejon Ranch -- Tejon Mountain Village Project was the EIR
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    for -- that was certified and approved by Kern County.
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    That was 25,000 acres of survey, over 60 sites tested.
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             HEARING OFFICER KRAMER: This project has how
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   many sites?
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             DR. WHITLEY: A hundred and four.
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             HEARING OFFICER KRAMER: On about -- well, it was
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    6,000 acres, I guess.
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             DR. WHITLEY: Yes. Two or three months ago, the
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    company I worked for ASM Affiliates, working for Edwards
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    Air Force Base tested 85 archaeological sites.
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approach taken by the Department of Defense facilities

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frankly is test every archaeological site on an installation. And they have reasons for that.

Preservation for military installations is not always an option. They need to affirmatively determine whether their sites are eligible or not. Hundred percent testing is the approach they use. And they have programs that are ongoing to achieve those goals.

HEARING OFFICER KRAMER: Okay, thank you. Any questions from any other party for Dr. Whitley.

Do any of the other parties wish to provide any sort of response to his assertion that it's necessary to test a hundred percent of the suspected sites?

MS. ALLRED: This is Sarah Allred. And in my, you know, research on this project, I looked a fair amount into the work that was done at 29 Palms at the Marine Corps Air Ground Combat Center. And there's been extensive work on pavement quarry sites, whereby they do not test every single site, because the nature of pavement quarries, are such that they tend to be shallow and redundant. And so I looked in particular. And I've cited this in my letter to the BLM recently on September 17th, that there's a, you know, extensive work done there. And the author Giambastiani 2009, as I cited in my letter, prepared a research design for that installation that describes a lot of work that they've done on pavement

quarries. And it does not involve a hundred percent testing of every site due to the nature of the pavement quarry resource.

HEARING OFFICER KRAMER: So the term is a pavement quarry?

MS. ALLRED: Yes or lithic extraction site, but pavement quarry in particular.

DR. WHITLEY: If I can respond to that.

HEARING OFFICER KRAMER: Well, let's let Ms. Nixon respond to you first if she wants.

MS. FOLEY GANNON: Rachael, are you on line?
MS. NIXON: Yes, I'm here.

MS. FOLEY GANNON: And Rachael, can you comment on the testimony that you just heard that it is necessary to do, and I think what Dr. Whitley is saying you actually have to do subexcavation -- subterranean excavation on every single site that is found to be able to make a determination on eligibility?

MS. NIXON: That's false. Even if he tested every sing site, in that site he would test a sample of each site. And there's a possibility that in that sample, he would still miss what he's thinking may or may not be eligible or significant. There is no way to hundred percent -- feasibly hundred percent test the site to make a decision. It's always a sample.

MS. FOLEY GANNON: Rachael, just very briefly, can you summarize the basis for your recommendations on these sites?

MS. NIXON: Basically as we've discussed before, we've been working on this project since August 2008. We've logged in countless hours of recordation and survey and analysis of previous sites -- previous work that's done in the project area, the Mojave Pipeline, the All American Pipeline. Have conducted test excavations within the project boundary of these site types that we're talking about that we're concerned with subsurface potential, and the results were negative. Maybe there was a flake at 10 centimeters that did not change the eligibility of that site.

And in addition, there's sites in the project area within a mile to five mile radius that have been done by numerous companies, and the results have been the same.

There have been no sites in the area within the AP or within the surrounding area of the site found eligible. In addition, we -- part of the data request, we conducted concurrent with additional resurvey and detailed documentation counts of artifacts by material type and typology, the complete hundred percent inventory of the surface artifacts and features has been done.

A geomorphologist -- a geoarchaeologist also

conducted subsurface testing in conjunction with that and provided an analysis of the subsurface potential across the entire APE, and the results were very low to moderate at best.

MS. FOLEY GANNON: Thank you, Ms. Nixon. I know it's hard to summarize thousands of hours in two minutes, but we appreciate that.

And there's just one final question. So the archaeologists that were on the site part of URS's team, you also had a LSA working for the BLM on the site as, well, is that correct?

MS. NIXON: That is correct, LSA provided archaeological -- archaeologists with each theme during the data request where we went and resurveyed and collected the additional data I was referencing. So we had analysis --

MS. FOLEY GANNON: And the archaeologists that were on the site from URS and LSA, as well as BLM, there was concurrence about the need to do additional subterranean excavation on a hundred percent of these sites, is that correct?

MS. NIXON: No, they did not --

MS. FOLEY GANNON: Was there concurrence about the need to do subterranean excavation?

MS. NIXON: There was concurrence, but it wasn't

1 | necessary.

MS. FOLEY GANNON: Excellent. Thank you.

MS. NIXON: Thank you.

HEARING OFFICER KRAMER: So then what is the -is there a level between just sampling the surface and
subterranean excavation, a level of inquiry?

MS. FOLEY GANNON: I think that's what she was describing as the effort is it was also relying upon other subterranean excavation that had been done on the site to inform the decision. And now I think there has been this concurrence of saying there's going to be this 20 percent sample or this alternative method that was discussed at the last hearing of, you know, sort of the slow clearing that was discussed between the BLM and CEC staff last time to see what's under the surface in these areas. And we think that's appropriate.

HEARING OFFICER KRAMER: And then there will be monitors for the other activities?

MS. FOLEY GANNON: And then there will be monitors on the site for all other activities.

HEARING OFFICER KRAMER: Okay. Dr. Whitley, briefly and then we need to move on to biology.

DR. WHITLEY: Okay. Thank you. And a couple of things.

First, with respect to Ms. Allred's comments. As

I mentioned before, military installations are progressively testing their sites. They are working towards a hundred percent testing of their sites. They don't get it overnight. It doesn't happen immediately. With respect to the desert pavement quarries, that's a specific site type that has been defined, based on subsurface testing in part, which in fact has not occurred. And the supposition that the sites within the project APE are necessarily just desert pavement quarries has not yet been established.

Second, with respect to Ms. Nixon's comment.

She's absolutely correct that you can never test a hundred percent of the site. That's not the point. The point is -- and that's always true in any kind of scientific work. The point is that you need to get a reasonable amount of information to come to some rational conclusion. Subsurface testing is part of that.

Now, she has claimed under oath that no sites in the project APE have subsurface deposits. None in the area that we're previously tested. In fact, that's not correct. The BLM went out and tested a couple of sites, and found some subsurface deposit at those and determined them eligible.

The problem is they didn't test any of the others, and we have other examples. For example, from the

Kern pipeline project, which went through the same area in Santa Barbara county, where we have what looked like desert pavement quarries on the surface that have subsurface deposits extending to essentially a yard below the ground.

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So the simple fact is we don't know what is underground at these sites. And until we do, we don't know what the adverse impacts of the project will be, and we can't specify what the mitigation -- the appropriate mitigation measures should be.

HEARING OFFICER KRAMER: Thank you. Anything further from the parties on cultural?

MS. MILES: Nothing from CURE.

HEARING OFFICER KRAMER: Okay, let's move to the Biology then.

MR. RITCHIE: Could we potentially bring the lights back up. It's not helping my current attempts to stay awake.

PRESIDING MEMBER EGGERT: I would note that we do have a soda machine on the second floor with caffeinated beverages for those that...

HEARING OFFICER KRAMER: Okay, does anybody desire to go first.

MS. FOLEY GANNON: We'll go first.

HEARING OFFICER KRAMER: Okay, the applicant.

Whereupon,

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PATRICK MOCK, THERESA MILLER, CHRIS HUNTLEY

SCOTT WHITE, CHRIS OTAHAL, JEFF AARDAHL

were previously sworn and testified as follows:

DIRECT EXAMINATION

BY MS. FOLEY GANNON:

The Applicant has two witnesses that we would like to call on with regards to impacts to Biological resources. Dr. Patrick Mock and Ms. Theresa Miller. Both of them have provided testimony earlier in these proceedings, both written and verbal. And they provided declarations last week with regard to the new scenarios. They were both sworn at the last hearings, so I think they don't need to be sworn in again.

15 If you could both state your name for the court 16 reporter.

DR. MOCK: Patrick Mock, M-o-c-K.

MS. MILLER: Theresa Miller, T-h-e-r-e-s-a.

19 | Miller.

MR. LAMB: Hold on. Hold on.

MS. FOLEY GANNON: Thank you. Dr. Mock, have you had an opportunity to review and were you involved in the identification of Scenarios 5.5 and 6

DR. MOCK: Yes, I was.

MS. FOLEY GANNON: And have you reviewed them to

determine their relative impacts to biological resources.

DR. MOCK: Yes, I have.

MS. FOLEY GANNON: And can you provide us with a summary of the impacts of both a 5.5 and 6 to biological resources?

DR. MOCK: Yes. These are summarized also in staff's document that was produced late last week. Our analysis was substantially the same as theirs. In terms of acreage, the Scenario 5.5 has an impact of slightly over 4,600 acres, compared to 6,215 acres for the proposed project.

And Scenario 6 is a few hundred acres less. They're down to 4,244 acres.

In addition to the actual direct impact, you can also calculate the indirect impact of the adjacent lands. And we did a quick evaluation of that, and that's on the order of 1,580 acres for 5.5 and 1,421 acres for Scenario number 6.

In terms of waters of the U.S., I think we've talked about that before.

MS. FOLEY GANNON: Or waters of the State?

DR. MOCK: Waters of the State. I'm sorry.

There are no waters of the U.S. as determined by the Corps of Engineers.

Scenario 5.5 is down to 152 acres. And Scenario

6 is 126 acres, rounding. Theresa Miller will discuss the Desert Tortoise details, so I won't go into that.

The distance from the Cady Mountains has increased. Scenario 5.5 is almost 6,900 feet from the base of the Cadies, compared to the 4,000 foot width that the Fish and Wildlife Service requested for the 6,215 project.

And Scenario 6 is an additional 1,100 acres on top of that, slightly over 8,000 feet from the Cady Mountains. And so that would be the distance that in large, the distance for the east-west wildlife corridor linkage that the Wildlife Service was looking for.

As you can expect, there's a reduction in acreage. All that reduction in acreage occurs at the northern border of the project. That scenario has the least amount of current edge effect. And therefore, we're reducing the amount of edge effect by reducing the acreage in that location.

If we were to reduce the acreage down by the highway or the railroad, those areas are already edge effected by those linear structures and so the edge effect would be less pronounced if you had worked from the south.

Bighorn Sheep of course would benefit from the additional acreage being left outside the perimeter fence, as would many others wildlife species, such as burrowing

owl, badger, kit fox and so on.

Rare plants are less affected by these scenarios. The bulk of the rare plant sitings are in the southern third of the project. And so those -- that southern third continues to be in both of these scenarios.

MS. FOLEY GANNON: So if you're quantifying or qualitatively discussing the relative impacts of these scenarios, as compared to the project we were discussing at our last hearings, what is your overall conclusion about the effect of Both 5.5 and 6?

DR. MOCK: Well, you have between 1,600 and 2,000 acres of less direct impacts to wildlife habitats. You have less edge effect. You have less loss of specific resource sensitive resources, maybe one or two burrowing owl territory's may be saved with these two scenarios. You have 1,600 to 2,000 acres of additional foraging habitat for a variety of wildlife, such as the bighorn sheep, Golden Eagle and species like that.

And you just have a smaller footprint, which reduces the overall landscape effect. Wildlife movement is enhanced in the east-west pattern by the substantial widening of the linkage to the north.

MS. FOLEY GANNON: And in talking about movement corridors, there has been a brief discussion here earlier tonight about the north-south movement corridors. Can you

comment on these scenarios effects on the north-south movement corridors that makes this through the project site?

DR. MOCK: Well, I personally don't think there's much of an issue in this regard, because you have substantial lands on both the east and west sides of the project that function as a north-south movement area for whatever wildlife that might be associated with those areas.

You have the ACEC on the eastside. You have, in the record, the published record of modeling for bighorn sheep movements. And those modeling scenarios show the movement patterns occurring east of the project substantially east of the project, more than a mile away. So the issue of north-south movement is really kind of a non-starter in my mind.

So these scenarios don't change the situation compared to the 6,200 scenario. You still have this fenced in area that would act as -- preclude north-south movement through the project site.

But you have open areas on either side of the project that allow for a north-south movement of wildlife.

MS. FOLEY GANNON: And there has been some written testimony specifically regarding the potential for bighorn sheep to be using this as a north-south movement

corridor. And we don't need to go -- you gave some testimony on this in Barstow back in August, and so we don't need to go back over that testimony.

But in some of the written testimony that was submitted by intervenors, there was a claim that the sheep used the site more than was described by URS in your documentations based upon a reported scat that was found on the site during the Desert Tortoise surveys.

Can you comment on that?

DR. MOCK: Yeah, we followed up on that. It was true that we did not acknowledge that observation, in terms of what its context was about. We had overlooked it, but we've talked to the crew leader for that team that made that siting. And that crew leader was Dr. Rob Debaca. Rob has a Ph.D in mammalogy. He's very well qualified to be able to assess the scat of mammals in that area

In talking with Rob, the way the form was read is it was basically it said sheep and then it had a markings of a single siting, but he didn't -- it was detailed enough for us to understand what he meant.

So he clarified it. It's a domestic sheep or a domestic cow type of scat. It wasn't a scat that would be indicative of bighorn sheep.

MS. FOLEY GANNON: And is that -- for those of us

who don't necessarily distinguish this on our own, is that like an easy distinction to make, is that something that --

DR. MOCK: Well, in the case of this one it was -- he said it had a definite pattern of domestic ruminant dung and didn't have the pellet like formation that you would expect from a bighorn sheep. Bighorn sheep produce scat that are somewhat similar to dear. And to that they're small pellets in a grouping, and that is very distinctive compared to domestic animals.

MS. FOLEY GANNON: And having said I believe you did discuss this in your written testimony, and I don't remember if we discussed this in your live testimony, but there has been some sign of the bighorn sheep using the site, is that correct?

DR. MOCK: Yeah, at the very northern edge of the original 8,000 acre site. There was some detection of actual skeletons, a skull in actually almost a fully articulated skeleton were detected, as well as some scat were detected in the areas closest to the Cady Mountains where they were looking at looking for Desert Tortoise in potential relocation areas.

MS. FOLEY GANNON: And those sitings were found in areas -- in an area that is included or excluded from the Scenario 6 and 5.5.

DR. MOCK: Oh, they're excluded now. They were excluded from the 6,200. They were in the full 8,000.

MS. FOLEY GANNON: And so in your professional judgment, if you could just summarize your conclusions about the impacts of either 5.5 or 6 on bighorn sheep.

DR. MOCK: It would impact areas that would potentially foraging, but their area is farther away from the Cady Mountains, which is where the sheep is their core use area. Sheep are very risk adverse, in terms of predators. They like to be relatively close to what they call a predator avoiding habitat. They're basically steep areas that it makes it harder for mountain lions to catch them if they're in steep areas. So they like to be close to escape habitat as they call it.

And so the farther they're away from the Cady Mountains, the more at risk they are for being preyed upon. And to the amount of time they spend away from the Cady Mountains is relatively small and is very time dependent, in terms of the green-up time for trying to get their nutrition for pregnant ewes.

MS. FOLEY GANNON: Thank you. And we'll be discussing with Ms. Miller in one moment, the Desert Tortoise field work that was done and some of the conclusions based upon that. But were you involved in delineating or designating where these lines should be

drawn for 5.5 and 6? Were you involved in that effort?

DR. MOCK: I participated in the discussions,

yes.

- MS. FOLEY GANNON: And what was the driving factor of how those areas were identified?
- DR. MOCK: Well, it was a combination of a variety factors. I think the overriding factor was the transition from the Cady Mountains down to the railroad tracks as was discussed during the water resource discussions, is there is a distinct gradient of -- on this alluvial fan of rocky to coarse, sandy loam to sand -- coarse sand to very fine sands, as one of the intervenor's experts called it or maybe it was the CEC expert called it almost like sugar. I mean, it's very fine sand. And that's where you find the Mojave Fringe-toed Lizard among others things in those fine sands.

And so this gradient of coarse or rocky soils down to a fine sand gradient is an important factor in determining the suitability for tortoise building their burrows.

MS. FOLEY GANNON: I was trying to ask a somewhat higher level question. The intent of 5.5 and Scenario 6, what was the purpose, what were you trying to accomplish in designating these particular scenarios?

DR. MOCK: Well, I think 6 was the full exclusion

of the area that we thought was a 5 to 1 mitigation ratio area. While 5.5 was providing some kind of a balance between the loss of megawatts in the project and the loss of -- and the number of tortoise that would ultimately have to be relocated. And so there was that balance, and the differentials between the 5.5 and 6 is really relatively small, in terms of the number of tortoise involved, at least in terms of our survey data. The number of tortoise between them is on the order of a few animals not tens of animals.

MS. FOLEY GANNON: And so the intent of these scenarios was to try to -- in attempt to reduce the impacts to Desert Tortoise and other biological resources --

DR. MOCK: Yes.

MS. FOLEY GANNON: -- to the extent practical?

DR. MOCK: Yes.

MS. FOLEY GANNON: Thank you.

Ms. Miller, turning to the reductions in the scenarios and the impacts on the Desert Tortoise -- anticipated impacts on Desert Tortoise. Can you describe what you anticipate in the numbers of Desert Tortoise that would be impacted by both 5.5 and 6?

MS. MILLER: Yes. In scenario 5.5, we observed six adults and four juveniles in the project area. Per

the wildlife estimate, there were, we would estimate, 11 adults and 5 to 11 juveniles on the project area. And that's compared to 48 adults and 9 juveniles observed on the 6,215-acre site, and an estimated 93 adults and 14 juveniles. So it's a big decrease in the number of animals on the project site.

And then Scenario 6, we observed 1 adult and 3 juveniles on that -- within that boundary. And the estimate for Fish and Wildlife was 2 adults and 1 to 2 juveniles.

MS. FOLEY GANNON: So before turning to the discussion on the loss of habitat that may result from the project, what would be the implications of implementing these scenarios 5.5 and 6 as compared to the project previously discussed with this Committee on individual tortoise.

MS. MILLER: The major implication is that there will be less of a need for translocation of tortoise individuals, less habitat will be impacted, obviously less tortoise impacted, and increased -- will increase the corridor and the live-in habitat in the linkage area.

MS. FOLEY GANNON: And we were -- I was just discussing with Dr. Mock the way that the line was drawn for 5.5 and 6. And he was describing how it was based upon this line. You were saying it was a 5.5 mitigation

or it was the high quality mitigation areas, is that correct, was that the basis of these various scenarios?

MS. MILLER: Yes, the 6 was determined based on the high quality habitat, that line. And then the 4 was determined based on kind of balancing the mitigation and the -- or the loss of megawatts and the biology impacts.

MS. FOLEY GANNON: And where did this line come from for drawing the line for the high quality habitat.

MS. MILLER: It came from the habitat assessment that was performed as part of the translocation plan effort to determine the -- to compare the habitat between the project site and the translocation recipient areas.

MS. FOLEY GANNON: And can you describe how you completed this habitat assessment?

MS. MILLER: Yes, it was described in the translocation plan, but we'll clarify it a little better here. The habitat assessment started with the protocol surveys and that was the main focus of the assessment was we did it during the protocol surveys. The Protocol again required -- that's the Fish and Wildlife Service protocol surveys, required the 10 meter survey, transect surveys. We had 20 to 30 experienced tortoise biologists on the site doing the surveys for about over 2,400 hours of surveys in 2010 alone.

We recorded any tortoise and all data that was

observed during the surveys. And then if we found a tortoise, we filled out an additional data sheet that went into more detail about the habitat, and included information such as percent slope, aspect, topography, which included whether it was a flat area with small hills, a wash or be bajada. And it includes soil types, and there's a checklist of sandy loam, gravel, cobble, pavement type of habitat, vegetation, which included creosote bush, desert wash, Joshua tree, different types of area vegetation to choose from, the location that it was found in, such as in the burrow, on the ground, under a shrub, in the open.

And then other information, such as describing details about the tortoise, and the activity of the tortoise, whether scat was found near it, and the size and general health assessment of the tortoise.

Once the surveys were done, we compiled that data, and compared that data to the site and that data between the site and the translocation areas.

MS. FOLEY GANNON: And so how did you distinguish between -- the habitat assessment showed high, medium, and lower quality habitat, how did you distinguish those areas?

MS. MILLER: Mostly by our observations in the field. And we looked at the number of tortoise that were

observed, and the number of burrows that were observed within the site, and within the translocation areas, and we defined it based on those.

MS. FOLEY GANNON: So there wasn't a quantitative number that you used to derive that. It was a qualitative assessment?

MS. MILLER: It was a qualitative assessment.

MS. FOLEY GANNON: And how did you actually draw the line -- how did you distinguish high from medium? How do you say where one ends and the other begins?

MS. MILLER: We looked at -- so we draw it basically in the field with an aerial -- using our aerial maps and using that. And then comparing that with the data sheets and the observations of our field observations.

MS. FOLEY GANNON: And in your written testimony you referred also to a desktop model that was used as part of your habitat assessment. Can you describe that?

MS. MILLER: Yeah. In the translocation plan, I identified that we used a desktop analysis and a GIS analysis. And then during the hearings, I mentioned desktop model and desktop analysis, and kind of interchange the words.

And I'd like to clarify that we used a desktop analysis and not a desktop model, in the sense of a model

being like an air quality model type of thing, we did a desktop analysis.

So we used -- we used several layers. We used the USGS Desert Tortoise habitat suitability analysis model that was done. We used soils, topography, land-use, vegetation, other proposed projects. And then we used the BLM renewable projects, like proposed renewable projects layer to exclude areas that could be proposed as tortoise translocation areas, and to select areas for that during the translocation plan process.

MS. FOLEY GANNON: So you were doing it as part of the -- when you were developing the translocation plans.

MS. MILLER: Yes.

MS. FOLEY GANNON: So what was the primary purpose of the desktop analysis?

MS. MILLER: It was to select translocation areas.

MS. FOLEY GANNON: But you also did analysis of the site itself, the project site.

MS. MILLER: Yeah, the site was included in the analysis as well.

MS. FOLEY GANNON: And did the desktop analysis tell you anything or predict anything about the site?

MS. MILLER: It showed that there would be some

variation or gradation in the habitat between the north and the south of the project.

MS. FOLEY GANNON: And did you, in your 2,400 hours in the field, did you confirm that the gradation existed in the field?

MS. MILLER: Yes, we were able -- we definitely confirmed that gradation. And it was very -- a much more defined gradation between the habitat, and -- as Dr. Mock said, and as they said in the sediment -- or the water and soil, there was a definite gradation between the soils from the north to the south.

MS. FOLEY GANNON: Now are you confident that your classifications of where the highest quality habitat, the medium, and the lower quality habitat reflects what's in the field?

MS. MILLER: Very confident.

MS. FOLEY GANNON: And if you -- we know one of the advantages of doing a model is that it can be rerun by somebody else. You can input numbers. You can get -- come out and you can say if it's a 5 or if it's a 5, comparatively, rather objectively.

Do you think that the drawing of this line could be replicated on this site if someone was spending time on this site?

MS. MILLER: I do. I think that any competent

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- wildlife biologist or Desert Tortoise biologist could
 recreate it. And I think that the model is valuable
 because it's a -- you know, the model was done at a very
 large scale effort. At the southside it was like 250
 kilometers versus the project site, which was 6,000 acres.
- 6 MS. FOLEY GANNON: When you're referring to the 7 mode, you're referring to?
 - MS. MILLER: The USGS model versus our desktop analysis and our actual field surveys and our field effort and the habitat suitability assessment. 250 acres -- yeah, no, 250 kilometers -- 50 acres -- our site was 50-acre cells and 250 acres.
- DR. MOCK: One square kilometer.

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- MS. MILLER: Okay, yeah. I'm sorry. One square kilometer.
- MS. FOLEY GANNON: You can speak too. You're sworn.
- MS. MILLER: Yeah, you can jump in.
- DR. MOCK: Basically, the scale of the model from the wildlife agencies is one square kilometer. Well, we're assessing at 50-acre cells.
- MS. FOLEY GANNON: And when did you do the desktop analysis?
- MS. MILLER: That was done in late 2009 early 25 2010.

MS. FOLEY GANNON: And when was the field work done in the protocol level surveys?

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MS. MILLER: March through May 2010.

MS. FOLEY GANNON: And when did you make this determination about where -- the habitat assessment and where these lines should be drawn differentiating the quality of the habitat?

MS. MILLER: We did it during the surveys, but we produced it in June and July and it was produced into the -- provided in the translocation plan in July.

MS. FOLEY GANNON: And at the time that you were drawing these lines, what was the -- what were you anticipating would be the main purpose of having this line drawn showing where the high quality habitat was, the medium quality habitat and the lower quality habitat?

MS. MILLER: It was to be used by us and the agencies in determining the translocation area, suitability and appropriate use of those areas

MS. FOLEY GANNON: So if I recall correctly, the translocation plan had a provision -- or the draft translocation plan has a provision in it that a tortoise can only be moved to an area that has equal or higher quality habitat, is that right?

MS. MILLER: That's correct.

MS. FOLEY GANNON: And so you were attempting to

have ground truth factual information that you could make that assessment to ensure that you were going to comply with that, was that the intent?

MS. MILLER: Yes, and that was required as part of the translocation plan.

MS. FOLEY GANNON: And so you did this also similar type assessment on the ground for the proposed translocation areas?

MS. MILLER: Yes. All of the areas had the same assessment done at the same time or during -- we did the site in March through April and then April through the end of May were the translocation and control sites.

MS. FOLEY GANNON: And when you -- again, when you draw this line, did this line set the mitigation requirements for the project disturbance areas?

MS. MILLER: Not when we were drawing the line. It was not part of the plan -- part of the assessment.

MS. FOLEY GANNON: And I assume, because the Scenarios 5.5 and 6 weren't proposed until last week, they certainly -- this language certainly wasn't drawn to be able to determine a new boundary line for the project, is that correct?

MS. MILLER: That's correct.

MS. FOLEY GANNON: So the boundary line that is proposed in 6 and is part of 5.5 was based upon your best

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   professional judgment about the habitat on the site, is
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    that right?
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             MS. MILLER: Yes.
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             MS. FOLEY GANNON:
                               Thank you. I will make them
   both available for cross-examination.
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             HEARING OFFICER KRAMER:
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             STAFF COUNSEL ADAMS: Yeah. Does the hearing
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    officer have an interest in getting all the biological
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    witnesses up at the same time or do you want to --
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             HEARING OFFICER KRAMER: Maybe perhaps staff and
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    the applicant to be made available to the intervenors?
    Let's see, we have Mr. Cashen from the intervenors.
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    Anyone else?
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             MS. BASOFIN: Mr. Aardahl.
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             HEARING OFFICER KRAMER: Mr. Aardahl.
                                                     Mr.
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   Aardahl, are you on the phone?
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             MR. AARDAHL: I'm here.
             HEARING OFFICER KRAMER: Are you proposing a
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   panel of all of the --
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             STAFF COUNSEL ADAMS: We could. I was just
    offering it, if you -- in the past you've said you thought
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    it was more efficient. And I'm all for efficiency at
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    midnight.
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             (Laughter.)
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             MR. RITCHIE: Mr. Kramer, I do have some specific
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cross-exam for applicant's witnesses. And it might be easier to take care of that now just given that they have just testified.

HEARING OFFICER KRAMER: Well, it may be a situation where the staff witnesses will want to answer the same questions. So why don't we just have everybody conduct the direct examination of their witnesses and then we'll open them up as a panel to be questioned by the group.

So did you have any direct examination of your witness, Mr. Adams?

STAFF COUNSEL ADAMS: We do, yeah.

This is Mr. Huntley, Mr. White. Both of whom have been sworn.

In the past, we've also included other agency folks. I don't know, Chris Otahal is here. Becky Jones. Becky, are you still on?

Any other agency representatives on the phone?

DIRECT EXAMINATION

BY STAFF COUNSEL ADAMS:

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Okay, well, then I'll just direct a few questions to Energy Commission witnesses. Do you want to both identify yourselves for the reporter.

MR. WHITE: Scott White, Energy Commission staff.

MR. HUNTLEY: Chris Huntley, Energy Commission

1 staff.

STAFF COUNSEL ADAMS: Did the two of you prepare the biological resources section of the addendum to the Supplemental Staff Assessment.

MR. WHITE: Yes, he did.

MR. HUNTLEY: Yes.

STAFF COUNSEL ADAMS: And I don't think we've identified that yet, but I believe it would be Exhibit 317. Is the testimony in that section of the addendum true and correct to the best of your knowledge?

MR. HUNTLEY: It is.

MR. WHITE: Yes, it is.

STAFF COUNSEL ADAMS: And do you have any additions to it at this time?

MR. HUNTLEY: No, I don't.

MR. WHITE: No, we don't.

STAFF COUNSEL ADAMS: Could you very briefly summarize the content of it?

MR. HUNTLEY: Certainly. Not to rehash everything that the applicant has just said. Both Scenario 5.5 and Scenario 6 are entirely within the footprint of the proposed project as we analyzed in the SSA.

As identified by the applicant, the impact acreages are approximately 26 and 32 percent reduction in

the project size. They identified the tortoise numbers for the proposed project. It's roughly 93 using the Fish and Wildlife formula with 57 live tortoises detected on the site, 22 for Scenario 5.5, utilizing the Fish and Wildlife Service formula for adults and juvenile tortoises. And then Scenario 6 has approximately 4 tortoises.

An important distinction is approximately 107 tortoises require translocation for the proposed project versus 13 for Scenario 5.5, and roughly 5 for Scenario 6. So this decreases the amount of tortoises that are handled or require translocation on the proposed project site.

It's also important to note that staff does agree that the reduced project acreages increases the size of the linkage area and has subsequent reduction and impacts to Bighorn Sheep, eagles, foraging habitat for many other species.

We also identified that for the -- pardon me, for Scenario 5.5 and Scenario 6, that we revised the significance conclusion for cumulative impacts to Mojave Fringe-toed Lizard to less than significant. And this is primarily due to the proposed 223 foot buffer that's identified or required on the north and southern side of the BNSF railway and adjacent to Interstate 40, as required for transportation Condition of Certification 7.

We also -- an important consideration that we identified in the addendum is that translocation to the northern linkage area, or the area north of the proposed project, has been identified as a potential consideration for the reduced acreage alternatives for any tortoise located within 500 meters of the border.

As I identified in the proposed project, staff believes that the Conditions of Certification would reduce impacts to the species on site to less than significant and will comply with CESA.

Scott would like to talk about plants. I'll leave that to you.

HEARING OFFICER KRAMER: Before you do that, did you say the Fringe-toed Lizard impacts were now insignificant?

MR. HUNTLEY: We considered them less than significant or not cumulatively considerable is a better way, for the Cumulative Impact Analysis. For the proposed project that we identified cumulative impacts of that species is cumulatively considerable.

However, in light of the buffers required along the BNSF right of way and Interstate 40, we felt that there would be enough habitat that it would at least allow gene flow to occur between populations to the east and to the west. On the proposed project, we didn't believe that

was the case and so we considered that impact to be cumulatively considerable to move it.

HEARING OFFICER KRAMER: Okay, but there was never a direct significant impact?

MR. HUNTLEY: There is a significant impact, but it can be mitigated with the Conditions of Certification proposed for the SSA.

HEARING OFFICER KRAMER: Go ahead, Mr. White.

MR. WHITE: I don't think I have anything to add to the applicant's testimony on botany.

HEARING OFFICER KRAMER: Okay. Mr. Otahal, did you have anything to add?

MR. OTAHAL: Yes. Just briefly. I mean, the positive changes to basically the whole suite of plant and animals have already been documented by the other folks. So I won't really get into that.

And I just wanted to note that, you know, given the order from the Commissioners, our main goal was to address tortoise impacts, and also to address sheep.

Those were the two quote unquote issues that were brought up.

And I think in consultation with the other wildlife agencies, BLM working with Fish and Wildlife Service, Fish and Game and with CEC, we basically achieved that goal, I believe.

And in addition, there have been all these other positive aspects to the whole suite of species that have been documented here already.

The other thing I wanted to point out is that there is a general consensus among all the wildlife agencies on this 5 to 1 line. I'm not aware of any dispute among the professionals in the wildlife agencies with this line. I believe we have all come to agreement on that, which was the basis of our analysis.

HEARING OFFICER KRAMER: Which line is that again?

MR. OTAHAL: It's the line that was utilized to define the scenarios. So it was the line that Ms. Miller was talking about that was developed to basically delineate between the 5 to 1 mitigation areas and the areas that would be mitigated at a lower ratio. So basically, the line that delineates the very high quality habitat and the lower habitat quality.

HEARING OFFICER KRAMER: Would it be fair to say it's the northern boundary of Scenario 6?

MR. OTAHAL: Yes. It's the northern boundary of Scenario 6. And in 5 you can see the kind of darker pink shades. An that's where there's some intrusion into that 5 to 1 or high density tortoise habitat. And basically that was a way of trying to balance megawatts with the 5

to 1, so that the -- Scenario 6 is basically a strictly avoid all of the 5 to 1 habitat. And then the Scenario 5.5 was okay.

If we are taking megawatts into consideration, where are some places that we could give a little bit give. And then this was run through Fish and Wildlife, Fish and Game, and BLM, and also taking into consideration discussions with CEC at the workshop. And this was kind of a compromise scenario.

HEARING OFFICER KRAMER: Question for staff. In calculating the compensation land acreages. And in the 5.5 Scenario, did you apply the 5 to 1 ratio to the land that's to the north of that boundary line?

MR. HUNTLEY: Yes, sir, we did.

HEARING OFFICER KRAMER: Thank you.

Okay, applicant's witnesses.

MR. RITCHIE: We're the intervenors over here --

HEARING OFFICER KRAMER: I'm sorry.

(Laughter.)

HEARING OFFICER KRAMER: All right, it's late.

MR. RITCHIE: Mr. Kramer, I really would like to actually conduct cross now that we have staff and applicants. You know, I realized you wanted go through all the direct testimony. It's nearly 12:30 now, and I realize we're trying to move forward, but I'm having a

hardy enough time keeping one witness in my, as opposed to five. And the further distance in both time and the number of witnesses that we add to this panel makes the cross-examination that much more difficult.

HEARING OFFICER KRAMER: Okay. Well, and given that you would be inconveniencing your own witnesses, I suppose then we can't -- or we can certainly let you take the heat for that, if there is any heat.

MR. RITCHIE: Unless, Mr. Cashen really wants to jump in here, I think it would make sense for me to proceed with some cross-exam.

HEARING OFFICER KRAMER: Okay, go ahead then, realize of course, that you can ask a question to one of the panelists directly, and the others are allowed to chime in if they feel they have something to add.

MR. RITCHIE: I understand that folks enjoy chiming in.

(Laughter.)

CROSS-EXAMINATION

BY MR. RITCHIE:

So Ms. Miller, first I'd like to ask about a couple issues in your -- I don't know if it's better to classify it as testimony from September 13th or the declaration from September 13th.

On page 2 in paragraph 5 of that, the first

sentence you say was that, "URS performed desktop habitat modeling to assess habitat..." And then again in paragraph 6, you said that, "Data was prepared by URS for the desktop habitat modeling..."

Now, you stated in your oral testimony that that was an inaccurate use of wording. You didn't actually perform desktop habitat modeling, correct?

MS. MILLER: That's correct.

MR. RITCHIE: So now -- and I apologize, this isn't in the record, I don't believe, but Sierra Club did actually submit a data request asking for support for those modeling efforts and didn't get a response providing data supporting that, because apparently there was no modeling.

And then we did file a motion to compel. In response to that, we were told that Sierra Club appears to be claiming that the only way the applicant could have evaluated the quality of the Desert Tortoise habitat on the site is by following some unspecified habitat modeling effort.

Based on those errors, is it maybe apparent why we thought that might be the case and why we might have included that in our are data requests?

MS. MILLER: Like I said, I apologize for the mixed words, when we were describing be the assessment.

In a sense, a model could be used as the analysis as well, and we were using it kind of interchangeably, and that was incorrect.

So I understand the request. And we did use the data -- the layers, such as the topography and soils and all of that in our analysis on -- you know, in GIS and on the ground, but we did not create a model, you know, like a habitat, or like air quality type of model in that sense.

MR. RITCHIE: And that discrepancy wasn't cleared up until Friday, correct, when it was finally responded to in our motion to compel, is that correct?

MS. FOLEY GANNON: I don't think that's actually an accurate characterization. I think we responded to the request to provide the information that had been used as part of this model analysis. And so the way that the word model was being used was as an analysis as Ms. Miller has just described. And we provided all the data that was used as part of that analysis.

MR. RITCHIE: Well, I --

MS. FOLEY GANNON: When we got your motion to compel and we were responding to it -- and after we responded to it, we thought okay, I guess what they're saying is -- because you keep saying where is the end product. We said okay, there's -- apparently, you think

that there has to be an end product, because what we were describing was how he drew a line between high-quality habitat and lower-quality habitat. And we didn't have an end model. And that's what we were trying to explain.

So I think it was just, there was a miscommunication, which hopefully is now cleared up.

MR. RITCHIE: And then Ms. Miller turning back to your testimony. I believe on page 12, on paragraph 32, you had noted that the impacts to the tortoise under Scenario 2, you note that there were two juvenile tortoises were observed. And just for the clarity in the record, it actually should be 3 juvenile tortoises that were observed in Scenario 6, correct?

DR. MOCK: I believe that is correct.

MS. MILLER: That is correct.

MR. RITCHIE: And so I'm curious the table then on the next page, which also shows juvenile tortoise, is that -- does that also need to be modified where your calculations -- the inaccuracy carried through to that table?

MS. MILLER: Yes. And staff's table is correct.

And Chris Huntley and I have had -- Chris Huntley had gone over how he did the calculations for the juveniles and subadult calculations based on the Fish and Wildlife and the Turner estimates. And when I followed up with that, I

put in the incorrect numbers on that final table.

So, yes.

MR. HUNTLEY: And one important consideration is when you apply some of these formulas, you end up with zero values and things like that. And if you just leave the zero value in for the lower confidence level, for Fish and Wildlife formula, you multiply anything by zero, you start ending up with zeros. So we highlighted that in some of the text in the Staff Assessment addenda.

But it's all within the range of the tortoises we would expect to find. So that's why the juvenile tortoise estimates is actually lower than what was actually found. They found 3 juvenile tortoises.

MR. RITCHIE: And that brings up a point, that was somewhat confusing to me. So we -- the estimates are there to try to attempt to predict the juvenile tortoises that are on site based off of the adult tortoises that are observed, correct?

MR. HUNTLEY: Yes, it is.

MR. RITCHIE: And that formula, as you pointed out, starts to breakdown as you have very few adults observed.

MR. HUNTLEY: That's right.

MR. RITCHIE: Now, am I correct to you in that the estimate is that about 30 percent to 50 percent of the

adults on a population will be --

MR. HUNTLEY: The total population is 30 to 50 percent of the total population.

MR. RITCHIE: So the juveniles make up 30 to 50 percent of the total population?

MR. HUNTLEY: That's right.

MR. RITCHIE: So if we were applying that model in the other direction, and we have three actual observations of juvenile tortoises, is it potentially predicted by that model that we should see a total population that's more -- that's at the higher range of 6 to 9 adult tortoises?

MR. HUNTLEY: Well, that's why the range goes from zero to 10. And unfortunately when you come into these small sample sizes, you get a lot of variation.

By that same token, that would mean they had a 75 percent detection rate of juveniles on their project site, which is typically not found.

And it's an interesting anomaly. I think we've captured the spirit of a number of tortoises that are on the site. But, yes, it is a little bit challenging when you work with small and low numbers on these formulas.

DR. MOCK: You have to understand when you're working with very small numbers when you're talking less than 10, that you have often will get a skewed sex ratio

to where even you may have zero juveniles, because you have all males. So that's a concern also.

MR. RITCHIE: And I understand the statistical models are tough on this point. And I'm a little concerned though that the conclusions that were made were based off of the modeling efforts, as opposed to what was actually observed on the site.

I believe in both the Staff Assessment and in the applicant's testimony, the accepted number of juveniles on site was 1 to 2 moving forward. And that's -- while I understand that the habitat could support 1 to 2. It could also be 3. So the range is obviously underestimating there, because we've seen 3 on the site there.

MR. HUNTLEY: And then if you read the rest of the Staff Assessment, when you get into the analysis and you look at the summary of tortoises, we tried to accommodate for that. And you notice it says "requiring translocation", I believe we had five tortoises requiring translocation or potentially. So we tried to capture that number.

And recognizing that that number could be lower, that number could be higher depending on the range of what's there. So again, when you're dealing with low numbers, it is a little bit touchy.

MR. RITCHIE: And so that discrepancy then you also recognize that the number of adult tortoises observed on the site could be much greater than one. And I believe that is shown in the range.

MR. HUNTLEY: That's right. That's what the 95 percent confidence level is for. And I believe that when you have a low tortoise density over an even larger area, it becomes even more problematic. And when I was talking to the Fish and Wildlife Service about that, it challenges the model in really load tortoise density areas.

MR. RITCHIE: And then this brings me to my broader point. And I think we discussed this to some degree in the workshops before, is that the 2010 survey and the dots on the map that we have, those really are just rough estimates of where tortoise -- well, they're not rough estimates. They're where tortoises were observed. But it's difficult to make any conclusions on whether or not a particular tortoise is at that same spot today versus when that survey was done, correct?

MR. HUNTLEY: That's true.

MR. RITCHIE: So no, Ms. Miller, I would like to go back to this delineation line of between the high quality habitat and the medium quality habitat.

You stated that that was originally prepared as Figure 9 for the translocation plan for the purposes of

1 | comparing it to the relocation sites, correct?

 $\ensuremath{\mathsf{MS}}.$ MILLER: The site to the relocation sites, yes.

MR. RITCHIE: And so essentially, what you were saying is if we look at DWMA 1, we can characterize that as A, B, or C. And then we can look at the site and characterize that as A, B, or C. And what we're really looking for is does A equal A, does B equal B. There's no qualitative assessment for what that habitat means, as far as a numbers based or a model based assessment.

MS. MILLER: So it's a qualitative assessment of that, right? So, yeah A would -- if the site quality is high, and you want to call that A, then the -- in the site quality the DWMA quality is high, that would equal A. That's how they matched up.

MR. RITCHIE: My point is it was never designed -- when you originally designed it, it wasn't an objective measure of habitat quality. It was a comparative measure for other sites, correct?

MS. MILLER: It was an objective -- it was an objective measure between the different sites, so we looked at all of the factors on the site, and then we looked at all the same factors on the DWMAs and on the control sites. And we compared that directly across the different areas.

MR. RITCHIE: And in doing that, that was a measure of habitat quality?

MS. MILLER: Yes.

MR. RITCHIE: Do you recall on August 18 Ms. Blackford stated that -- and this is in the transcript of August 18th on page 337, quote, "Habitat quality cannot truly be measured at this time. I think that's a huge misconception. What we're looking at is looking for habitat, those most similar to the project site.

MS. MILLER: Or better. I agree with that. I mean, what we're looking at is what the habitat is on the site. And she also mentioned that the difference between what a human expects as good quality habitat and what a tortoise looks at as good quality habitat can be very different. And it just depends on the actual location. What we can do is look at, you know, the basic characteristics of the forage and the soils and the burrowing capacity of the soils for the tortoise to use and determine that kind of habitat quality across the different -- like the site and the control areas and the translocation areas.

MR. RITCHIE: So just to be clear, when you started off that statement, you said you agree with Ms. Blackford's statement that habitat quality cannot truly be measured at this time.

MS. MILLER: I don't think it can be measured in like anytime in like a solid level. It's a pretty subjective thing as well. You know, it's difficult to define it across the Board.

MR. RITCHIE: So is it fair to say then that that delineation line is subjective?

MS. MILLER: TO a degree, yes.

MR. RITCHIE: Because it's attempting -- what that's attempting to do is measure habitat quality and define habitat quality. And you've just told me that that's -- on one hand you've told me it was objective and on the other hand you told me it was subjective.

MS. MILLER: It's a professional judgment. You know, it was our best professional judgment of the habitat quality on each of those sites.

MR. WHITE: Staff would like to weigh in on this just briefly, if you don't mind

MR. RITCHIE: Sure.

MR. WHITE: I guess I'd just like to emphasize, as Mr. Otahal already mentioned, the line that we're talking about, the arching shaped line that defines the northern boundary of Scenario 6. In staff's mind and in the minds of the BLM, the California Department of Fish and Game and the U.S. Fish and Wildlife Service biologists have been involved in this project, in terms of

calculating the mitigation ratios for tortoise habitat. That arching line replaces the line that we applied previously, which was the boundary line between Phase 2 and Phase 1 of the project.

And while we acknowledge that there's a certain level of subjectivity to defining that arching line, in terms of tortoise habitat, it's much less subjective than the prior line that we were using. So we view it as a substantial improvement on reflecting the biological resources and the mitigation ratios that would be required.

And beyond that, we'd like to add the point that this question of habitat quality, in terms of the mitigation ratios and the design of Scenario 5.5 and Scenario 6 is probably sort of an academic discussion.

The fact is that the great majority of the tortoises and tortoise burrows and tortoise signs that were located during the field work are to the north of that line. And that's pretty well illustrated. I'm looking at Figure number 10 from the scenario -- well, this happens to be Scenario 5, which doesn't exist anymore. But you've seen these maps with the tortoise sign.

So we accept that line as the best available place to delineate the high density versus the moderate

density tortoise occupied habitat on a site, and to define these mitigation ratios.

MR. OTAHAL: I'd like to chime in a little bit.

MR. RITCHIE: Let me just follow up on one point

on that, and then if we could remember your point, Mr.

Otahal.

So you mentioned that, you know, looking at that map of the tortoise dots essentially was, I think -- the way I heard you just now was that was kind of the primary factor that you were looking at in where the tortoise -- and we're going to draw the line to avoid that.

And I believe that that was also in the response in that -- to our motion to compel was that URS quote drew the line between high quality and medium quality based upon the location of Desert Tortoise sitings and the Desert Tortoise locations. I think maybe that's supposed to be Desert Tortoise burrows.

And again, my concern here is that we're creating this line. And I think a lot of people saw this line in the document and are jumping on board with it, but it's not something that was created for the purpose of delineating this habitat. It doesn't appear to be delineated on -- for one, the USGS map, which is Figure number 3 in the Desert Tortoise translocation plan. And that's the modeling effort that shows the high quality,

you know, .9 habitat throughout the project site.

And I'll get to this in a little bit, but as far as providing a roadmap for the Commission, we also don't see any of this delineation in any of the soils maps, in any of the vegetation maps and any of the data. The only map that I see that creates any justification for that line. And from what I'm hearing from people is what that line was created by is looking on the Desert Tortoise location map and doing essentially what was done at the workshop last week of just kind of drawing a finger line across that.

And our concern is that, that's not taking into account the Committee's concerns about avoiding high quality Desert Tortoise habitat. The tortoise that aren't present on that site during the 2010 survey, there are 3 juveniles down there. We may have missed, as Mr. Huntley said, 75 percent of the adults based on the formula or it's an anomaly.

MR. HUNTLEY: That's not actually what I said.

MR. RITCHIE: I apologize for mischaracterizing it, but my point being is that we shouldn't see three juveniles and one adult in a general statement. I believe that was close to what you said.

My greater point being, there are juveniles down there. Juveniles could be signs of repopulating the area,

and we don't have science based information from what I see in the record to make this determination. And so I guess back to your question, having provided that road map.

Mr. White, what other data were you looking at and were all the other resource agencies looking at when they made this determination that this line was appropriate?

MR. WHITE: We were looking at these maps. The maps represent where live tortoises were found and where the burrows were found, which I think might be in a certain way more indicative of tortoise density in any given habitat, seeing as the tortoise themselves, of course, move around, but the burrows don't move around as much.

So sorry. It is late.

(Laughter.)

MR. WHITE: And as I said, this line replaces a previous line that was strictly arbitrary with regard to tortoise habitat or tortoise occupancy. And for that reason, you know, staff does accept that this is, despite a certain amount of subjectivity in producing it, this line represents the best representation we have now of delineating the highest density occupied Desert Tortoise habitat in the original project area from the more

moderate density occupied habitat. I don't think there's really anything more to be said about it than that.

MR. OTAHAL: Now, I would like to make a point that I was going to be making. In a way this line -- I mean, academically, you can argue around in circles forever, depending on what kind of different experts will chime in on this. But I think the bottom line that you really need to look at is that by utilizing this line, based on the numbers of tortoises, we have a 98 percent reduction in impacts on tortoises, based on the numbers. So I don't know where else we want to go.

MR. RITCHIE: So when you say 98 percent, we're speaking of assuming that all the tortoises in the 2010 survey are still where they are, and we've drawn that line --

MR. OTAHAL: Based on the best available data that we have, we have documented that we have reduced impacts by 98 percent.

MR. RITCHIE: And so the best available data that we have is on 2010 survey of Desert Tortoises that doesn't include a delineation of soil quality, that doesn't include a delineation of vegetation --

MR. OTAHAL: It includes how many individuals we are anticipating to impact.

MR. RITCHIE: And that's the best available

information we have to determine where to put the 4,000 acre project is one survey that shows individual identified tortoises and burrows.

MR. OTAHAL: And also, I mean, this is consistent with the data that was collected in 2007 and 2008, which aren't the best data, because they were based on subsamples. But they are consistent in identifying the higher density areas. So we actually have 3 years of data that we're looking at, but we are using the best data set, which is the complete data set from 2010.

MR. RITCHIE: And I had actually had a brief question about that. You mentioned the 2000 data set.

And again this was information that we just -- or 2007 data set -- information that we just received on Friday.

Are you familiar, either Dr. Mock or Ms. Miller, with the 2007 to February 2010 map that showed the tortoise burrow and observed tortoise locations?

MS. MILLER: I think so. We provided it on Friday. Yes.

MR. RITCHIE: And I believe this was sent out to the service list. We haven't introduced it as an exhibit.

MS. FOLEY GANNON: And we have copies of it here if people would like one.

MS. MILLER: I first would like to go back to your statement -- or your question earlier. You said --

you asked about the Figure 3 and why the line doesn't show up on Figure 3 and how our assessment isn't on there.

Like we said before, that model was done at a much larger regional scale as compared to the project site assessment that was done.

And so it wouldn't show that kind of gradation, because it's just not at that level. Also, we didn't just look at tortoise. I mean, tortoise locations and burrows were a major part of the assessment. But we did look at soils and the different types of substraight between the lower of the south and then north of the project. We looked at vegetation, forage, all of the different characteristics. So it wasn't only tortoise, but it definitely -- all of those things correlated with the number of tortoise and sign that were detected.

MR. RITCHIE: And I'll get to those other characteristics in a minute. Going back now to the 2007 map and comparing that to the other project map. And we can look at, I believe, any of the scenarios, 5.5 or 6, that showed Desert Tortoise burrows would be accurate to look at.

HEARING OFFICER KRAMER: Okay, which if we need to, down the road, figure out which map you're looking at.

MR. RITCHIE: Yeah, so -- and I don't -- have we introduce as an exhibit the Scenario 6? It's somewhere I

1 | imagine.

HEARING OFFICER KRAMER: Well, they were passed out earlier and we will be labeling them.

MR. RITCHIE: So I'll refer to the map that -Scenario 6. And the one I said -- I'm looking at says
with Desert Tortoise Burrows. And these are the triangles
that show the various burrows.

HEARING OFFICER KRAMER: And where is that one located?

MR. RITCHIE: I think the Copy I'm looking at were the original Scenarios 1 through 6 that were proposed, but I also believe that in the most recent -- I am similarly inundated with papers.

MR. OTAHAL: I believe what the applicant docketed has the burrows on it too if that's what you're looking --

MR. RITCHIE: I believe this map is on several places.

MR. OTAHAL: Yeah. They're where the Scenario 6 and the 5.5 was submitted by the applicants. They didn't have both showing the tortoises and also then the burrows.

 $$\operatorname{MR.}$$ RITCHIE: Yes. So those are the ones I'm referring to.

Thank you, Mr. Otahal.

So now, Ms. Miller, in comparing those maps --

- 1 that map of the -- which I believe shows the 2010, Desert Tortoise survey reported burrows, correct? 2
- MS. MILLER: Yes, it does. 3
- 4 MR. RITCHIE: Now you mentioned that this was the 5 hundred percent survey. So this is as opposed to in 2007, 6 it was, I believe, a probability survey or a proportional 7 survey.
- 8 DR. MOCK: Subsample.
- 9 MR. RITCHIE: A subsample, okay. So it was --
- 10 DR. MOCK: Remember, we had 27,000 acres to
- 11 survey, so we did a subsample.
- MR. RITCHIE: So it was a less intensive effort 12 in 2007 than in 2010. 13
- 14 DR. MOCK: It was a 30 percent coverage.
- 15 MR. RITCHIE: Okay. So my question then is Mr.
- 16 Huntley just said the burrows done tend to go anywhere.
- 17 If we look at cell 18, which is in the very southern
- 18 section.

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- 19 DR. MOCK: It's not quite true.
- 20 MR. RITCHIE: Well, let me finish my question 21 first.
- 22 DR. MOCK: If you have burrows in major washes, you're going to lose your burrows after major storms.
- 24 MR. RITCHIE: Okay. So in the 2007 map, it
- 25 indicates in cell 18, which is the southern end of the

project, there are several orange squares there, which connotate inactive tortoise burrows, correct?

MS. MILLER: Correct.

MR. RITCHIE: And those cells are not represented in the 2010 Desert Tortoise survey, correct?

MS. MILLER: Correct.

MR. RITCHIE: So those burrows went somewhere.

MS. MILLER: Yeah. And that's in the --

MR. RITCHIE: And your hypothesis is that they were washed out.

MS. MILLER: It's in the area where the stand is like sugar, as defined -- as described before. And those burrows don't last very long in that area, especially not even a major storm event. But some of the smaller storm events during the surveys that we saw, the burrows just they collapse and they're not viable in that area.

MR. RITCHIE: So did you take into account at all that in 2007 there were 10 or 11 burrows located in this area. And did you use that to consider where to draw this high quality habitat line based on the 2010 model?

DR. MOCK: We looked a lot of these burrows subsequently. And a lot of them we characterize as probably other animal burrows than tortoise at the time.

MR. RITCHIE: And those would be characterized as 4 or 5 burrows, correct?

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DR. MOCK: Most likely or not even tortoise burrows at all.
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MS. MILLER: And also --

MR. RITCHIE: But those aren't depicted on the 2010 survey modelling.

MS. MILLER: -- if we were looking at them as part of the habitat suitability or habitat assessment, it would still be low because it's in the sandy areas and they're inactive burrows. So it falls within that area.

If we were looking at the 207 data, that would be a valid statement.

MR. RITCHIE: But you weren't looking at the 2007 data?

MS. MILLER: No, because it wasn't part of the survey. It wasn't asked of us to do that.

MR. RITCHIE: So then if we can now move on to the soils.

MR. CASHEN: I had a follow-up question related to a couple things we just heard just real quick.

First, if the sand is like sugar, why is it -- why was it not mapped as potential Mojave Fringe-toed Lizard habitat?

And then the second question would be, the earlier testimony provided was that you did not dig any soil pits, and we know that Desert Tortoises dig burrows

down into the soil. They don't just put their head under the sand. So in a sense, the substraight, which I assume you're referring to is, you know, what you're stepping on with your feet, may be unrelated to the soil required for Desert Tortoise burrowing. If you could clarify that, that would be helpful.

Thank you.

MR. OTAHAL: Well one of the things that I would really like to clarify is that there's a lot of, you know, why did you not collect this data, why did you not collect those data. Those are non-standard things that are collected, in terms of doing tortoise surveys.

Tortoise surveys, you look at burrows, you look at the animals. The applicant followed the protocols, collected the data, collected the health data where they could, you can't collect all the health data, because you can't handle the animals, so there's going to be some missing.

So it's really, I think ingenuous to come back at the end and go, well, you didn't collect, you know, X, Y, Z data, when that's not required.

MR. RITCHIE: I completely agree that it would be disingenuous to come back later and request other data, but these representations were made to us that this line was drawn based off of data, based off of information

collected on exactly the things that you just said shouldn't be collected.

MR. OTAHAL: That's right. And you have been provided those data, so what else do you want?

HEARING OFFICER KRAMER: Let me call time out here for the sake of our court reporter. And let's take a -- is five minutes enough, 10 bet?

Let's -- he's working hardest over there, because he has to write down everything we say regardless of whether it's interesting or useful.

(Laughter.)

HEARING OFFICER KRAMER: So we'll go off the record and we'll be back at 1 o'clock a.m.

(Thereupon a recess was taken.)

PRESIDING MEMBER EGGERT: We're back on the record. All right. So this Commissioner Anthony Eggert, I just wanted to provide a little bit of perspective, which I'm hoping will make the next several minutes, hours, however much longer we need to get through this evidentiary hearing.

From the Presiding Member's perspective, from my perspective -- I won't speak for Commissioner Byron -- I think the analysis that's been conducted on the Scenarios 5.5 and 6 provide a very good basis for the Committee to sort of proceed with making a decision with respect to the

Committee order.

In other words, the specific impacts that the Committee order was asking, both the applicant to provide alternatives and the staff to provide initial assessment of those alternatives, the various impacts and the mitigation. I think, you know, we feel -- I feel that with both of those options before us, we have a good basis to move forward.

I would say, you know, where I'm interested in hearing from the parties, including the intervenors, is where you think that the Staff Assessment perhaps has gaps, holes, or if there's something that's not in there that the Committee should be considering, I think that's really where I think it would be most productive to focus your inquiry and any testimony you might have from the parties.

I mean, I would note, there was a comment about the fact that the impact to the tortoise was reduced by 98 percent. By my calculation, that's approximately correct for Scenario 6. For Scenario 5.5, I've got about an 88 percent reduction.

Now, there's some uncertainty with that. It could be 82 percent. It could be 78 percent. But you know, it's a pretty substantial reduction and I think we've got at least a suggested methodology for how we are

to think about some of that uncertainty. And that's provided with in the Staff Assessment as well.

So I think maybe just with that perspective, I guess I would ask that we proceed.

MR. RITCHIE: Thank you, Commissioner. And to that point, I guess first, I'd address one part about the -- quantifying 98 percent or 78 percent of what are the number of tortoise impacts. I think it is very important to be careful of how we're classifying, you know, reducing these impacts and whatnot. Just drawing that boundary line down is -- and avoiding the dots on the map from 2010 is not necessarily a straight-line reduction of avoiding those impacts.

You know, we've talked about edge effects and various other things. And we can get into a little bit of that. But you know, the habitat effects to this very important population of tortoise are still substantial. And while I don't like to continue to, you know, push on some of these issues at this late of a night -- in the night, you asked us to identify some gaps, and there have been representations made by the applicant on the delineation of this line, and assurances that those -- that that line is based off of various data points and/or, you know, various considerations.

And from Sierra Club's perspective, there's still

gaps there. Up through Friday, we were still receiving information and data forms that we had asked for and hadn't seen before. And as we said before, originally this line was drawn to be a comparison to the receptor sites. It was never drawn for purposes of creating a boundary to decide, you know, which tortoises will live and which will die, and which ones -- and what this habitat is high quality or not high quality. It was -- it was just kind of a this kind of looks like that it. And so we've never been required to go into this level of analysis and dig into the meaning behind this line, until we just heard about it for the first time when Scenario 6 was proposed.

And so there is a reason that we're digging into this information. And we believe we really are exploring gaps that are important gaps and that should be explained.

And again, this goes to the point of, you know, how much information do we need and can we collect. We don't believe that there's been enough time for this project to make the conclusions that are being made about the high quality habitat and where that delineation is.

And that's where this testimony is going towards. And so I'd appreciate your indulgence as we continue down this line for not too much longer, I hope.

PRESIDING MEMBER EGGERT: Okay, and I do

appreciate that. And I do want to just sort of not clarify, but maybe reassert that the fact that there is uncertainty associated with the delineation of these lines and that there's uncertainty associated with this specific estimations of impacts is something that's not lost on the Committee. So I just want to --

MR. RITCHIE: So, Ms. Miller, you stated in your September 13th declaration that the surveys consisted of surveyors walking the transcripts and noting for each approximately 50-acre cell, the location, weather, et cetera. He named various factors.

And one of those included habitat characterization. And in parenthesis you said based on soil, presence of native or non-native vegetation, cover of forage and evidence of disturbance. Is that accurate?

MS. MILLER: That's accurate.

MR. RITCHIE: And you said a few times that in determining the delineation line between high quality and medium quality habitat, that factors such as soil, presence of vegetation, forage or things that you considered in drawing that line, correct?

MS. MILLER: That's correct.

MR. RITCHIE: My question then is. And do you have Sierra Club Exhibit number 1022, by any chance? We distributed that on Sunday, I believe?

MS. FOLEY GANNON: I don't think we printed it out.

MR. RITCHIE: So what I'm having Mr. Basofin pass out and I provided a copy of this to the Commissioners are two different data sheets. And they're representative samples of data sheets that were provided to Sierra Club. The first one says DT up in the -- DT93. Oh, and for the record this Sierra Club Exhibit number 1022.

The first one says DT 93, up in the corner. It's a live tortoise encounter form. And this was provided to Sierra Club, I believe, in mid-August. And it was also part of -- it was Appendix A1 to the 2010 survey report. Does that appear to be an accurate statement of what this DT 93 data sheet is?

MS. MILLER: Yes.

MR. RITCHIE: And then the second data sheet, Sierra Club received this on Friday as part of the response to our motion to compel, where we asked for the data supporting the numbers that URS relied on to draw the delineation lines.

And this one says Calico Solar 2010 Desert

Tortoise Protocol Transect Survey. So in reference to
your statement on September 13th in paragraph 13, where
you said the surveys consisted of surveyors walking the
50-acre transects. As they recorded that data, is this

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1 | the data sheet, this type of data sheet, what they used?
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- MS. MILLER: This is the type of data sheet that filled in by the leader.
- MR. RITCHIE: And so when you said that they

 noticed habitat characterizations, based on soil,

 presence, native or non-native vegetation, cover or
- 7 forage, and evidence of disturbance. Where did they write 8 that down?
- 9 MS. MILLER: They write it -- the intent was for 10 them to write it in the notes in the data sheets. And 11 then if they saw a Desert Tortoise, that it was further 12 clarified or defined in the live tortoise encounter form
- MR. RITCHIE: And so presumably for this cell number K18, the example that we're looking at, is there information on soil?
- MS. MILLER: No.

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- MR. RITCHIE: And similarly vegetation, forage, none of that information is there.
- 19 MS. MILLER: Not in this cell.
- 20 MR. RITCHIE: So presumably there was also no 21 Desert Tortoise in this cell.
- MS. MILLER: Oh. There's no Desert Tortoise in this cell.
- MR. RITCHIE: Okay. So do you have any idea what cell K18 looked like?

MS. MILLER: I do. We have the -- you also received the map of the cells, the survey cells that we surveyed and it corresponds to the cell number on the data sheet. The cells fell into a general area along with other cells. And so data was collected. If it wasn't collected by a particular surveyor, like for example this data sheet, it was reviewed across other data sheets and other cells to compare it or to record it that way.

And it was based on, you know, the observations of the 30 tortoise biologists that were on site.

MR. RITCHIE: And so you mentioned, just for reference sake, you mentioned the map that divides up the cells. Just so the record is clear on that one, I don't think that was actually labeled. Do you remember how it was delineated? I mean, I believe A was at the top, and they started going A, B, C, D. They started going down. That's the best we could make of it, but there was no key for where K18 is located.

MS. MILLER: No, there's no key. It went across the -- I think it was divided into 50-acre cells, the project site itself, into 50-acre cells approximately and labeled across the way, so that each cell had a unique identifier.

MR. RITCHIE: Right, but the map that was provided as part of 2010 Desert Tortoise survey didn't

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    actually have the cell labels on it, correct?
             MS. MILLER: Right. And we provided that map
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    in -- with these data sheets, I believe we did.
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             MR. RITCHIE: I don't believe I saw it, but it
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    was --
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             MS. MILLER:
                          I think we provided an incorrect map
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    in that document or in that docketing.
             MR. RITCHIE: So, okay, that's fine,
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             MS. MILLER:
                          It's in that 2010 Desert Tortoise
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    survey report, the map with the cells on it.
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             MR. RITCHIE: Right, but those cells aren't
    labeled.
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             MS. MILLER: But they're not labeled, correct.
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             MR. RITCHIE: Right. So in looking at K18 and
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    trying to figure out where -- well, K18 is not a good
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    example, because this doesn't have any information on it,
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    but -- or it doesn't have any soil or vegetation
    information on it, but I wouldn't know which cell is K18.
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             MS. MILLER: Well, I do.
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             (Laughter.)
             MR. RITCHIE: You do. Okay, that's --
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             MS. MILLER: South of the railroad tracks.
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             MR. RITCHIE: Okay. Well, and --
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             MS. MILLER: In the kind of western third of the
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   project, south of the railroad tracks.
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MR. RITCHIE: Okay, so you know that, but Sierra Club asked for that information. And as far as you know, it wasn't provided, either through inadvertence or something else.
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MS. MILLER: It was meant to be provided. It was just the wrong map was chosen.

MR. RITCHIE: It was meant to be provided, but as of Friday when this data sheet and these -- there were several of these data sheets.

MS. MILLER: There were several blank data sheets. And that's kind of the point of collecting data. No data is still good data, because it show that there's no tortoise. We still collected data in each cell and we still surveyed that cell.

MR. RITCHIE: Right, but you didn't survey it for soil.

MS. MILLER: Because it was a adjacent or -- and it didn't identify on this data sheet, but it was adjacent to other cells and within an area that was consistent with other soil areas.

MR. RITCHIE: So every single one of those 50 cells has a soils description on it that was recorded and compiled by URS to determine what the soil composition was?

MS. MILLER: No.

MR. RITCHIE: No. So you don't know whether the cell next to K18 actually was also identified and had a soil composition?

MS. MILLER: We know based on our observations in the field, and based on the best professional judgment of the surveyors in the field during those -- during the surveys that we conducted, and based on discussions. And a lot of the -- some of the data sheets don't have that information. But based on discussions with the other biologists, and when we were assessing the habitat. Like I said, we were out in the field doing these surveys and we were looking at the habitat on the ground. And so we were discussing while we were there, you know, this site had this cell or the next cell has this type of habitat and it's not high quality or not. You know, and so it wasn't always identified on the data sheet.

MR. RITCHIE: And when we're talking about these cells, just to understand the scale we're talking about, I believe you said it was one square kilometer. So it's one kilometer by one kilometer?

MS. MILLER: It was a 50-acres cell. Our cells are --

MR. RITCHIE: Does that -- I'm a lawyer, does that equal about one kilometer?

MS. MILLER: It's 450 meters across. 450 meters

 $1 \mid \text{by } 450 \text{ meters.}$

DR. MOCK: A square kilometer is about 250 acres.

MR. RITCHIE: Okay, thank you.

DR. MOCK: And we surveyed at a level of 50-acre units.

MS. MILLER: Which was 450 meters across.

MR. RITCHIE: So that's a fairly large cell. And if data was missing for that, I mean, it's -- for each of those cells would you expect soils to be uniform across the entire cell? For instance, if there was a wash going through that cell?

MS. MILLER: No. It would be -- if there's a wash going through the soil, it would be a little different. But in general, the soils -- like we did not dig soil pits for that map for that sense. I mean, it wasn't that level of assessment of the soils.

MR. RITCHIE: Well, you know, it's not only that you didn't dig soil pits. You didn't record the data of what was on the surface of the soils either, correct?

MS. MILLER: We didn't record it on all of the data sheets.

MR. RITCHIE: So on your --

MS. MILLER: It was recorded on your --

MR. RITCHIE: -- September 13th declaration, you

25 | stated that quote "the demarcation between Sandy soils in

- the south and the more rocky and cobbly soils was one of the factors which was used to draw the boundary line. So that demarcation is not recorded anywhere consistently in 4 the data that you provided.
 - MS. MILLER: Not in the data sheets that's provide. It's based on the observations in the field. And based on walking the site and looking at the site and being able to walk along the habitat and see the difference in the soils in the substraight.
- 10 MR. RITCHIE: So this demarcation line between 11 sandy soils and rocky soils, that's not recorded?
- 12 MS. MILLER: It's recorded on the maps and --
- 13 MR. RITCHIE: Which map?

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- 14 MS. MILLER: At least on Figure 9.
- MR. RITCHIE: Well, the Figure 9 doesn't show a 15 16 soils delineation.
- 17 DR. MOCK: If the cell had a tortoise in it, the 18 information was gathered.
- 19 MR. RITCHIE: Right, but there were --
- DR. MOCK: And where we're delineating the high to medium habitat is the areas where there are tortoises 22 present. And therefore, that data -- those data sheets do have that information. 23
- 24 MR. RITCHIE: And so when there are not tortoise 25 present, there's no information that could be used to

evaluate the potential quality of Desert Tortoise habitat.

DR. MOCK: Well, most of those data sheets are south of the railroad. And those areas, the consensus was, that was very poor habitat to begin with.

MR. RITCHIE: So you're saying that most of the cells that are north of the railroad, but south of the boundary line for 6 had a tortoise located in them?

DR. MOCK: No. The cells associated with the line under question have tortoise associated with them.

MS. MILLER: No.

MR. RITCHIE: My concern is that we've drawn this line, and admittedly in Scenario 6, that line misses most of the live tortoise observations. I believe there was 1 adult and 4 juvenile life tortoise observations.

So that's 4 data sheets that we have information on for soil, vegetation, cover, south of the boundary line that was drawn at 6, is that correct?

MS. MILLER: I'm sorry, can you repeat that.

MR. RITCHIE: So we stated that when a live tortoise was observed, there was a data sheet that did potentially have more information on soils and vegetation and whatnot.

But when a Desert Tortoise was not observed, that information was not taken down. And there were only four live tortoise observations, 3 juveniles, 1 adult, south of

the boundaries -- of the line that's now constituting the boundary for Scenario 6.

So that means of those -- all those cells down there in that southern California, there were 4 data sheets to give us an idea -- of recorded data sheets to give us an idea of what those soils, what the vegetation is, what the cover is, is that correct?

MS. MILLER: No, not entirely. There's four

Desert Tortoise observation sheets. But there's on the

data sheets -- like the one you have that's blank, also

have areas for the burrows, scat, and carcass. And so

data on that was collected. That's a general ID -
identification of the soils and whether it's an old burrow

or a older carcass. And then many of these have other

data, other information in the notes.

MR. RITCHIE: But you indicated in your testimony that you considered soils and vegetation and cover, as a factor, and specifically a delineation of where those things changed as a factor in drawing this high quality medium high quality habitat. So I'm trying to understand where that data is.

MS. MILLER: It's based on the best professional judgment of our observations in the field.

MR. RITCHIE: So it's not recorded.

MS. MILLER: It's not recorded

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MS. FOLEY GANNON: And I think she's explained this several times now.
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MR. RITCHIE: And that's fine. We can move on. It's not recorded.

MS. FOLEY GANNON: Field observations.

MR. RITCHIE: So just one moment as I move on.

And then quickly, Ms. Miller, also you stated that forage in the south of the site is sparse, less than 40 percent and further north surveyors recorded a higher density of forage, 70 percent or greater, correct?

MS. MILLER: Yes.

MR. RITCHIE: And similarly, that's not necessarily recorded. That's just an observation.

MS. MILLER: That's correct. And the botany surveys though also recorded some data, some level of forage, but that botany surveys weren't focused on that type of habitat assessment, but we did compare it.

MR. RITCHIE: And was that put in a map that was evaluated.

MS. MILLER: No.

MR. RITCHIE: And so it could have been, you know, less than 45 percent. It wasn't really measured. That was just a rough estimate, that 40 percent is about the cover.

MS. MILLER: Yeah.

MR. RITCHIE: And that could change based off of whatever wash was moving through or whatnot. It was just a rough north-south estimate.

MS. MILLER: A rough estimate in general of the area.

MR. RITCHIE: Okay. Just one moment, please.

So I guess just quickly for staff, Mr. Huntley and Mr. White, do you agree that these data on vegetation and soils were not recorded in the information provided by the applicant?

MR. HUNTLEY: Staff hasn't reviewed every data sheet provided by the applicant, but staff would like to point out that there is a clear shift in habitat and substraight north or above that line drawn for the Alternative 6 Scenario.

And it's clear by looking on the aerial maps.

And it's clear from our site visits on the site where we got increase in topography all the little rills and gullies. It also coincides with some of the spring foraging habitat coming down from the foothills and the bajadas.

Staff considers the tortoise density up there that we're avoiding to be relevant, and we would support that line.

MR. RITCHIE: Okay, thank you. Then, Dr. Mock,

moving of from tortoise a little bit. I believe it was your testimony before that the changes in the project didn't really impact many of the species, besides, in your opinion, bighorn sheep, and Desert Tortoise, is that accurate?

DR. MOCK: No, I said that proportionally you have between 1,600 and 2,000 acres of habitat that's being avoided, at least from a direct impact point of view. You have a reduction in the acreage of indirect impact, because of the smaller footprints, and you have a decent list of other species that benefit from that reduced footprint.

MR. RITCHIE: So let's focus on one of those, the Whitemargin Beardtongue plant. Was that species benefited at all from the change?

DR. MOCK: No. The main focal species of the sensitive plant resource analysis are the same across all 3 scenarios that we looked at, because the distribution of the rare plants is in the southern third of the property.

MR. RITCHIE: And I believe you stated in Barstow that it was quote "highly likely that there were Whitemargin Beardtongue seed banks and/or dormant plants that were not identified that are likely on this project site". Is that still your testimony, is that still accurate?

DR. MOCK: That's true for all desert plants.

MR. RITCHIE: And given the distribution of the Whitemargin Beardtongue, the scenarios haven't changed those impacts, those expected impacts?

DR. MOCK: No. We delineated the potential habitat for all the two main species we were concerned about, and that habitat is in the southern third of the property.

MR. RITCHIE: And now for the Golden Eagles also. I believe staff identified a potential risk, an unknown risk, of potential bird collisions with the solar arrays. And I believe staff noted that bird collisions have been noted with similar structures in other locations, is that correct?

MR. HUNTLEY: That's true.

MR. RITCHIE: And for Golden Eagles in particular, given their foraging range and the Golden Eagles that were observed near the site, that risk is still present on the Calico site, correct?

MR. HUNTLEY: It is, but by avoiding the 1,600 to 1,900 acres of habitat, it will increase or decrease impacts to foraging habitat. It also pulls the footprint of the project farther away from the Cady Mountains. So we felt that had some beneficial effects or actually just reduced potential impacts to nesting birds in the Cadies.

MR. RITCHIE: So it potentially reduces the impacts to a small proportional degree to foraging. But to the extent that this is -- to use a legal terms -- if these SunCatchers are an attractive nuisance that may cause the birds to strike them, there's still plenty of them there for Golden Eagles to potentially strike, correct?

MR. HUNTLEY: It's true. However, we anticipate the Golden Eagles tend to avoid developed areas. And we are hoping that it will avoid these areas. But it is possible that they'll strike the SunCatchers.

DR. MOCK: The number of SunCatchers available for them to collide will be reduced as well.

MR. RITCHIE: Right, but the term "attractive nuisance" I wasn't just assuming that the birds dive bomb at random and therefore the random possibility is, you know, that there happens to be a SunCatcher there that changes.

I get that if they're randomly diving into the round, they may be better off. But if they're attracted to something, then that risk may still be there.

And finally, Dr. Mock, you discussed bighorn sheep a little bit. And I believe you dismissed the possibility of north-south movement of the bighorn sheep, is that correct?

DR. MOCK: That's based on other assessments. The original source of our information for bighorn sheep came from Gary Thomas. And he indicated the areas that he thought were of highest use -- the highest use areas for bighorn sheep and very little of the site relative -- I think something on the order of 400 acres are from the original 8,000 acre project, was encompassed within the project footprint. And then we had another 400 or so acres of indirect impact.

As you move farther and farther away from the Cady Mountains, that footprint that Gary provided us gets farther and farther away. Obviously, we found some additional evidence of sheep use, particularly in the very northern edge of the project -- of the 8,000 acre site, but Epps et al. did a study, and that's a peer-reviewed article.

And the mapping that they -- in that article indicated that from an inter-mountain movement perspective, those likely roots are east of the property. And so I had less concern in terms of the inter-mountain movement.

And so the focus has been -- always been on the relative utility of the habitat away from the mountains to provide early screen-up forage for pregnant ewes.

MR. RITCHIE: And I don't mean to go over all

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    of -- I believe we did cover a lot of this before in
    Barstow. Is it safe to say that you don't think that
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    sheep move from north to south across the project site?
             DR. MOCK: If they do, it doesn't -- there's no
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    evidence that they do, because Epps considers I-40 as a
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    barrier. And so they have no evidence that there is
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    actual movement across I-40.
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             MR. RITCHIE: So no evidence, but it's a
    possible -- to caveat that, you don't think it happens,
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   but it's a possibility.
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             DR. MOCK: Epps et al. claimed that I-40 was a
    barrier.
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             MR. RITCHIE: And in your opinion -- you don't
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think it happens, but in your opinion it's a possibility?

DR. MOCK: They could provide no positive data
that it actually occurs. But they did identify the likely
routes, if they do occur. And those likely routes occur
east of the project.

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MR. RITCHIE: Right. And just to clarify that, as an expert, your opinion, based on Epps or whoever else you've read, is that the sheep don't move in a north-south direction, but it's possible, is that fair to say?

DR. MOCK: It's possible on-site as well as off-site.

MR. RITCHIE: Now, if it's possible, do the

reduced project alternatives or the Scenario 5 and 6, do they do anything to change the probability, up or down, that sheep can use that area as a connectivity corridor?

DR. MOCK: In a north-south direction, no.

MR. RITCHIE: Thank you.

MR. OTAHAL: I would suggest that there is a slight increase in connectivity north to south, if you you're saying that, because if you notice along the eastern edge of the project, you're basically shaving off almost a half mile of the project. So you are reducing the width of the project by about a half mile.

MR. RITCHIE: So Mr. Otahal, do you believe that that's a habitat connectivity corridor?

MR. OTAHAL: I have not seen evidence that would support that is.

MR. RITCHIE: Do you agree with Dr. Mock's conclusion that it's a possibility?

MR. OTAHAL: Yes. And given that, your question was does this project new footprint add any benefit. And I'm saying that if we assume there is a north-south, connectivity, if that is a given, this reduces the footprint width by over a half mile. So I would say that that would benefit that.

MR. RITCHIE: I appreciate that comment. But then equally, if we make that same assumption, Scenario 6

or Scenario 5.5, still basing that assumption that north-south exists, as you said, building Scenario 5 would still fragment that supposed connectivity, correct?

MR. OTAHAL: Your question was, does this --

MR. RITCHIE: No, no. I'm asking a new question. You answered that one and you did it well. But the new question is --

(Laughter.)

MR. OTAHAL: We have already stated, I think, over and over again, that there is potential impact to north-south movement, if that is indeed happening.

MR. RITCHIE: And that potential still exists with the new projects.

MR. OTAHAL: Right, but the question was, does this reduce those impacts and that is a yes.

MR. RITCHIE: And staff agrees with that assessment as well.

MR. HUNTLEY: Staff identified in the SSA that the proposed project likely hinders north-south movement in that area, but it doesn't preclude animals moving around the project, yes.

MR. WHITE: I'd just add we had quite a bit of testimony on this point in one of the earlier hearings --

MR. RITCHIE: I'll move on from fragmentation.

MR. WHITE: -- that Dr. Bleich -- and we took his

testimony under consideration in these revisions.

MR. RITCHIE: Thank you.

And so moving on, and I guess staff I'll continue to direct the questions to you for a little bit.

The new Scenarios 5.5 and 6 still rely on the translocation plan, correct?

MR. HUNTLEY: A translocation plan is one component that would be implemented to reduce impacts to the species. However, the numbers of tortoises that would require translocation would be substantially reduced somewhere on the order of 88 to 95 percent.

HEARING OFFICER KRAMER: And what are the other components?

MR. HUNTLEY: Habitat mitigation, acquisition, so land acquisition. There'd be preconstruction surveys.

There'd be monitoring. Translocation is a salvage attempt to make sure that the animals are not left on the site and subject to construction-related mortality.

That also includes raven control, and weed management, things of that nature as well.

MR. RITCHIE: And I apologize. I'm again fumbling with papers a little bit. But do you recall Mr. Huntley, an Email from Tonya Moore to you that I believe was brought up?

MR. HUNTLEY: Yes, I believe we docketed that.

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             MR. RITCHIE: We did. I think it was 314.
    Someone can correct me. I had it written on mine.
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             STAFF COUNSEL ADAMS:
                                   That's correct.
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             MR. RITCHIE:
                           314?
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             STAFF COUNSEL ADAMS:
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             MR. RITCHIE: And in that Email, Ms. Moore laid
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    out several issues that the Department of Fish and Game
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    had concerning the readiness of the translocation plan and
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    its ability to be implemented, is that correct?
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             MR. HUNTLEY: Yes, it is.
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             MR. RITCHIE: And based on Scenario 5.5 and
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    Scenario 6, have there been any changes made to the
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    translocation plan?
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             MR. HUNTLEY: As I understand it, the
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    translocation plan is continually being revised and Fish
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    and Wildlife, BLM, and Fish and Game have been
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    coordinating fairly extensively on that plan.
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             Also, the key thing with Scenario 5.5 and
    Scenario 6 is with the potential translocation of 13
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    tortoises for Scenario 5.5 and 5 tortoises for Scenario 6,
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    it substantially reduces the number of tortoises that
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    would require translocation, both the long distance
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    translocation sites and to less than 500-meter
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    translocations sites.
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MR. OTAHAL: Okay. I can also --

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MR. RITCHIE: Would it reduce the less than 500 meter translocation sites, because I believe there were only two that were eligible for that before, which presumably -- I mean, unless we had 1, I guess it could. But as far as -- my last recollection of the translocation plan was that of the short distance translocation receptor sites, there were only 2 tortoise that would be able to be moved to the Pisgah ACEC.

MR. HUNTLEY: As we understand it today, and as identified in our addendum, BLM, Fish and Game and Fish and Wildlife Service are considering short distance translocation as a viable option to the area north of the new project 6 or project -- or Scenario 6 or Scenario 5.5 boundary, because of the reduction in project size and the availability of that 1,600 to 1,900 acres of habitat. They felt it was -- any tortoises found within 500 meters of that northern boundary could be moved, translocated into that area. And that was in order to preserve potentially parts of their home ranges and reduce translocation mortality.

MR. RITCHIE: So essentially reinstituting the northern linkage area as a receptor site?

MR. HUNTLEY: That's right.

MR. RITCHIE: But that was previously rejected by staff and the agencies, because of the density of that

site, correct?

MR. RITCHIE: That's right. It was not just the density. It was the width of that. And since, in many cases, that width has increased by up to a mile or over a mile, the resource agencies felt that it could accommodate additional tortoises and felt that the overall impacts to those tortoises would be minimized if you could preserve part of those tortoise's home range.

MR. RITCHIE: But there are still density limits on whether or not a receptor site, whether it's a close receptor site or a long distance receptor site can receive tortoise, is that correct?

MR. HUNTLEY: Yes, as I understand it.

MR. RITCHIE: And those -- whether or not the new northern linkage area is an appropriate place for that has yet to be determined, correct?

MR. HUNTLEY: I believe it's a potential translocation site at this point in time.

MR. OTAHAL: Yeah, the current thinking is that given the larger linkage area to the north, actually we're starting to not even refer to it as a linkage anymore, because of the size of it.

And the discussions with Fish and Game and Fish and Wildlife currently are that it may be better to move those short distance, i.e., less than 500-meter animals

into that, and maybe, you know, quote unquote violate that density thought.

Weighing that against moving those animals long distance and having to go through the disease testing and all the other stress, so that's something that is in flux, so the agencies, i.e. Fish and Wildlife and Fish and game are reconsidering what is appropriate to do with that. So that's part of discussions that are ongoing right now.

MR. RITCHIE: So we'll figure that one out in a little while.

MR. HUNTLEY: Staff has included in its testimony and considers it a viable option.

MR. RITCHIE: But presumably if the other resource agencies reject it, then staff presumably wouldn't want to continue to propose it, is that correct?

MR. HUNTLEY: We probably would not. But based on the consideration of Dr. Berry, Fish and Wildlife Service, and other experts, because the animals have high site fidelity, they felt it was more important to maintain those tortoises within a portion of their core home range, rather than to translocate them to sites and risk having some animals try to do long distance dispersal.

MR. RITCHIE: And so staff decided to disregard -- perhaps disregard is not the best word, but outweigh the high density issues that had been previously

identified in favor of these other issues.

MR. HUNTLEY: On the contrary it's not outweighing it. This is being handled in coordination with the Resource agencies who manage this species and they felt that it was a reasonable alternative to translocate tortoises to this location in order to preserve their home ranges.

MR. RITCHIE: But in making that determination, you would have stopped using the previous density determinations of that -- I believe it was 130 percent --

MR. HUNTLEY: And I believe that density in this location was also associated with the size of the area that the animals were being translocated to. So while it was high density, it was also very narrow, if parts of the Ord-Rodman had very high tortoise density and they would still accommodate a fair number of tortoises. So with the increase in width of the northern linkage area, right now the resource agencies feel it's an appropriate location to translocate animals.

MR. RITCHIE: But isn't there also a density limit on the receptor side that's based on the density 130 percent of the closest recovery area?

MR. HUNTLEY: Yes.

MR. RITCHIE: And so that factor would have to be disregarded in order for this northern area to be a

suitable receptor site?

MR. HUNTLEY: I don't know if it has to be disregarded, but it will certainly be weighed.

MR. RITCHIE: It wouldn't be an excluding factor? In other words, this wouldn't meet that test, and whatever other determinations we decide moving forward, it wouldn't meet that test of -- it would have a higher density than the 130 percent of the closest recovery area?

MR. HUNTLEY: It is possible.

MR. RITCHIE: But we don't know yet?

MR. HUNTLEY: No.

MR. RITCHIE: Okay. Thank you.

And then, Mr. Huntley, just one last question.

On these other issues identified by Ms. Moore with the translocation plan, I believe you testified last time that it was your hope that this would all be done before we have to move the first tortoise, is that an accurate statement of what you had said before?

MR. HUNTLEY: The translocation plan has to be done before we'll allow the movement of any tortoises.

MR. RITCHIE: And so putting this into real world concepts, the translocation plan has to be done before any tortoise on the site of Phase 1A construction go into their burrows for hibernation, correct?

MR. HUNTLEY: The translocation plan has to be

- completed prior to the movement of any tortoises. If the tortoises go into their burrows prior to the completion of this document, they're not going to be translocating tortoises until the spring.
 - MR. RITCHIE: Okay. Now, previously Dr. Berry joined us and stated that she believed that the Desert Tortoise population at the Calico site was a valuable site given the overall decline of the species. Do you recall that?
- MR. HUNTLEY: Yes, I do.

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- MR. RITCHIE: Do you agree with Dr. Berry's assessment?
- MR. HUNTLEY: We do think the Calico site is an important site.
 - MR. RITCHIE: And is it also fair to say that that population will still be impacted by the project's construction even if it is the reduced Scenario 6 construction?
- 19 MR. HUNTLEY: Clearly.
- 20 MR. RITCHIE: And that therefore puts a risk on 21 the population that is currently in decline to potentially 22 further decline?
- MR. HUNTLEY: Impacts to tortoises would occur
 for an implementation of either Scenario 5.5 or Scenario
 However, the conditions of certification provided in

the Staff Assessment would mitigate those animals -- the impacts to those animals to less than significant levels.

MR. RITCHIE: Thank you. And I believe that was well stated in your addendum.

And I would like to turn a little bit to -- staff did change one conclusion on the cumulative impacts with respect to the Mojave Fringe-toed Lizard. And I believe that you stated that that was as a result of the 220-some foot setback from the railroad, correct?

MR. HUNTLEY: That's correct.

It's from the railroad and Interstate 40, if I'm correct.

Yeah, it's from the edge of the BNSF right of way. So the actual distance between the BNSF Railroad and the SunCatchers would be some distance plus the 223.

MR. RITCHIE: So now I'm going to look at Figure No. 4. I believe it was from the SA DEIS. But this is the map of the -- I believe it's staff's map of the Mojave Fringe-toed Lizard observations and habitat.

Are you familiar with that map?

MR. HUNTLEY: Yes, I am.

MR. RITCHIE: I thought you might be by now.

HEARING OFFICER KRAMER: Where is it coming from though, for the record?

MR. RITCHIE: This is Biological Resources Figure

- 4. I believe this was in the SA DEIS.
- 2 MR. WHITE: Probably in the SSA.
- MR. HUNTLEY: That appears to be the map, yes, it does.
- 5 | HEARING OFFICER KRAMER: The map that's where?
- 6 MR. HUNTLEY: The map that staff created for the
- 7 | SSA -- for the SA DEIS, I -- no, it's the SSA.
- MR. RITCHIE: I don't --
- 9 MR. HUNTLEY: Yeah, it's the SSA.
- 10 MR. RITCHIE: So it's Figure 4 of the SSA?
- MR. HUNTLEY: Yeah.

- MR. RITCHIE: Okay. Thank you.
- And so that map shows the yellow bands of observed Mojave Fringe-toed Lizards as well as their predicted habitat in this area?
- MR. HUNTLEY: Yes, it does.
- 17 MR. RITCHIE: I hear a qualification coming.
- And so in looking at this, it does not appear

 just based on these lines that if you follow the
- 20 railyard -- or the railroad and you create a corridor, the
- 21 existing habitat does not appear to follow that corridor
- 22 out of the project; is that correct?
- MR. HUNTLEY: That's not entirely correct. And
- 24 there's a couple important distinctions that need to be
- 25 | made. Implementation of Scenario 5.5 or Scenario 6 would

still result in significant adverse impacts to populations of Mojave Fringe-toed Lizard that live on the project site. And we believe that fundamentally they will take a major hit from implementation of the project.

However, there will still be preserved a corridor which has components of sand fields, sand hummocks and other areas on either side of a railroad that would allow for movement to east-west. Not necessarily long term within habitat, but certainly, you know, occupation and movement. And what we're looking at is, you know, maintaining that gene flow. And so we felt that that corridor would be wide enough to still allow the passage of animals.

MR. RITCHIE: That's a fairly substantial gauntlet to run though, isn't it, if you're talking -- because, for one -- let's break this down a little bit. Given that most of the habitat on-site will be degraded, as you said, to a complete loss or something like that. So is it fair to say that the remaining area wouldn't support a long-term -- in your opinion, a long-term persistence of Mojave Fringe-toed Lizard as primary habitat?

MR. HUNTLEY: Within the solar rays we don't think the animals are going to persist because of the maintenance and the other things. We know right now, and

I think were identified in the SSA, that Fringe-toed
Lizards do occur along the railroad right of way. And I
identified some on the berm -- or the tamarisk berm in the
sand that accumulated there.

So we do have reason to believe that animals will be able to at least, you know, jump dispersal through those areas. And then, again, we're talking about not necessarily full-time occupied habitat but merely a corridor that is free enough of disturbance that allow animals to disperse to other areas over time.

MR. RITCHIE: But a migratory corridor as opposed to a slow generational genetic drift?

MR. HUNTLEY: There could be live-in animals in that area. But we're not expecting it to support a robust population.

MR. RITCHIE: And it's staff's opinion then that that narrow 224-foot section would --

MR. HUNTLEY: It's 224 feet on either side of the railroad. And because of that width in addition to what the BNSF right of way is - and I know that varies from location to location - we felt it would be wide enough to preserve a movement corridor for that species.

MR. RITCHIE: And did you base that off of any study showing migratory ranges or distances of Mojave Fringe-toed Lizard?

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             MR. HUNTLEY: The Cablik study and the other
    studies I cited in the Staff Assessment identified - and
 2
 3
    that was part of the reason we identified some habitat
 4
    on-site - is identified that these animals are capable of
5
    utilizing a wide variety of habitats for dispersal.
6
    they're not restricted to pure sand fields at all.
7
                           So as kind of a conclusion though,
             MR. RITCHIE:
8
    I'll add this, in that construction of the project,
9
    however, would still create an obstruction to east-west
10
    movement for the Mojave Fringe-toed Lizard in that area,
11
    correct?
             MR. HUNTLEY: We believe that there would --
12
13
    pardon me. We believe that an east-west corridor would be
14
    preserved, but it would be impacted. It would be a
15
   hindrance to movement certainly, yes.
16
             MR. RITCHIE: It would be impacted. There would
17
    be more of an obstruction than if the project were not
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built?

MR. HUNTLEY: It would be a filter. It wouldn't be a complete barrier, but it would be a filter.

> MR. RITCHIE: Thank you.

HEARING OFFICER KRAMER: Any other intervenor?

Seeing none --

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MR. BASOFIN: Wait.

MR. RITCHIE: I have just one final quick

question for applicant for -- it won't take much longer.

And actually I believe Ms. Bellows may have spoke to this earlier - and staff can chime in, or anyone.

There were several Conditions of Certification that required essentially a 30-day verification, correct?

MS. BELLOWS: Correct.

MR. RITCHIE: And there are several of those that are still outstanding with respect to biological resources, correct?

MS. BELLOWS: There are a number of reports that need to be turned in and comments gotten and that sort of thing. And as I mentioned before, we're in -- we've submitted I think all of those reports and are in the process of getting comments. So that's correct.

MR. RITCHIE: And so before any construction activities occur, those comments need to be -- or those verifications need to be submitted, 30 days needs to pass, and then construction can start, is that -- Ms. Bellows again is shaking her head -- is that not correct?

MS. BELLOWS: Reports have to be finalized.

MS. FOLEY GANNON: Many of the reports they allow for they're to be give and take during that 30-day time period. So the fact that they've already been submitted, the 30-day time clock is started for many of them assuming that the project gets approved and the plans are

1 finalized.

MR. RITCHIE: So every Condition of Certification that requires a 30-day verification, that 30-day clock has started?

MS. BELLOWS: Well, I don't know about all of them. I have to go back and check. We're in the process of working through all of that right now.

MR. RITCHIE: So to the extent that there are any left, we would need to get that verification in, wait 30 days before construction starts?

MS. BELLOWS: That's correct.

MR. RITCHIE: That's correct.

And construction includes placing Desert Tortoise fencing, removing Desert Tortoise, the surveys, and removing them from their habitat for translocation, correct?

MS. BELLOWS: Well, definitely on the translocation, no question on that.

MR. RITCHIE: Okay. And so with that context, turning back to staff, again we're facing this 30-day deadline for any of these verification processes. Those would have to be in before 30 days before the tortoises go into their burrows in order to begin construction for Phase 1A, correct?

MR. HUNTLEY: I understand that there's

- flexibility in the verification, and provided that the
 plan's approved in the appropriate timeframe. And if the
 project is approved, if the plan is approved, I don't see
 a hindrance to moving the tortoises provided the
 biological opinion and the ROD are complete. But
 regarding specific compliance actions, probably need to
 - MR. RITCHIE: So to the extent that a Condition of Certification states that there's a 30-day time period, that's flexible?
- MR. HUNTLEY: The verifications -- if the
 verification says 30 days, that is a flexible timeframe.

 If it's within the body of the condition, then that's not
 as flexible.
- MR. RITCHIE: So the verification within the Condition of Certification is flexible?
- 17 MR. HUNTLEY: Yes, it is.

bend Cristopher's ear on that.

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- HEARING OFFICER KRAMER: Well, okay. I'm going

 19 to --
- 20 MR. RITCHIE: And I have no further questions on 21 that.
 - HEARING OFFICER KRAMER: Okay. On that point, is it the case that these intervals are designed to give staff a point or place to be a reasonable amount of time to review a filing and that then applicant should not

necessarily expect an answer any earlier than that time period but it could come earlier?

PROJECT MANAGER MEYER: That is correct. It's the -- the compliance project manager who the plans go to is not going to do the analysis. They're going to actually -- as Casey testified earlier, it'll go back generally to the technical staff who wrote that condition, and who knows the intent and is familiar with it, to make sure that the condition is being complied with.

If staff says we need 45 days because we think it might be complex, but it turns out that the plan that's presented to staff is what staff is hoping for or what had been agreed to at the agencies that are reviewing it, and everyone who's required to review comment on, and then those -- for staff to approve it, if that happens in 30 days, staff would not be telling the applicant that, "Sorry. We're all done, but you have 15 more days to wait."

HEARING OFFICER KRAMER: And it's not meant to be establishing some kind of comment period for people such as the Sierra Club to wait and weigh in with the compliance project manager?

PROJECT MANAGER MEYER: No. It's -- as you stated earlier, it's to allow staff appropriate time or allow other parties such as, you know, BNSF or the county

who may be part of the review cycle enough time to review the document and get comments back to the CPM.

MR. RITCHIE: So I guess -- that actually raised a concern with me that I guess I misunderstood the first time.

and I'm not saying we're going to review the verifications or that that's one of the conditions of certification -- but what we have reviewed and what we have been given a public comment period on very explicitly states that these things have to be done 30 days prior to construction. But we're now hearing that that's fuzzy, that's not actually the case, and that the document that was submitted to the public for comment is inaccurate in that context.

HEARING OFFICER KRAMER: Well, can you think of an example of a document that you're allowed -- or that where public comment is expressly expressed -- or expressly mentioned?

MR. RITCHIE: Well, I mean these are -- I'm actually thinking of CEQA's comment process, and that these Conditions of Certification were crafted and submitted to the public for public review and comment, which we've been doing. And we've commented on them and reviewed them. But I just now think I heard that one of those issues -- one of those conditions of certification

with respect to verification is not actually going to be interpreted as it's written in whatever version of the Staff Assessment that we're on. And so I guess that's just the level of concern, that if -- not so much that we want to comment on the verification itself, but that this process allows for public comment and now that's -- I thought I just heard it's changing.

HEARING OFFICER KRAMER: No, I think -- it sounds as if you misunderstand how things work. There is a process that leads to a Commission decision. And then -- the compliance process is not a rolling CEQA process. You're not going to see notices of determination every time they approve a plan or anything like that.

The thought there is that the -- that, you know, the CEQA analysis has been done. So staff is going to act on the filings for these projects, I suspect, as soon as they can. There is no public comment period as such. You of course are allowed to obtain copies of the public documents and you may be even able to appeal certain decisions that are made. But staff is not, generally speaking, going to be waiting for people to weigh in and provide comments on those filings.

MR. RITCHIE: I understand that, and that's not my confusion. My confusion is that these 30-day verification periods were part of the proposed Conditions

of Certification, which are themselves part of the mitigation measures proposed for some very significant impacts from this project.

And I may be going down the wrong path here. But it sounds like they're not actually what they say they are. And I think BNSF brought this up to some degree earlier, is that -- we've been engaging in this process and this is one of these examples of we still don't know what this final document is going to look like. And even if we know what it's going to look like, it may not be followed. And --

PRESIDING MEMBER EGGERT: Actually maybe I can -are what you're saying -- the 30-day portion of the
verification is not part of the mitigation. It's
basically a -- or at least as I understand based on the
comments that have been provided, it's a time period
allowed for the staff to have proper time to consider
whatever it is that is submitted.

PROJECT MANAGER MEYER: Let me probably clarify, if I could. We're not talking about just an arbitrary decision. There's an administrative process for any changes in timeframes or anything else within the verification that would be done by the compliance project manager in that process -- in that post-certification process.

So it's like if there was a 90-day comment -- or a 90-day - excuse me - or something in the verification, not in the condition. Anything in the condition posed it has to go through an amendment process in front of the Commission. And within the verification there can be administrative changes to that as necessary as long as it is in compliance with the condition.

MR. RITCHIE: Thank you. And it's late, and thanks for the indulgence on the procedural issues. I'll leave it at that. So I appreciate that.

HEARING OFFICER KRAMER: Okay. Any other intervenors?

MR. BASOFIN: Joshua Basofin, Defenders of Wildlife. Good evening, everybody.

Good morning.

(Laughter.)

MR. BASOFIN: Good morning, everybody.

I have a few questions for a couple of the witnesses.

CROSS-EXAMINATION

MR. BASOFIN: Dr. Mock, you described the conceptual north-south movement of Bighorn Sheep through the site as a non-starter. Is that right? Was that your testimony?

DR. MOCK: Correct.

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MR. BASOFIN: Okay. And I take it from your testimony that you base that in part on some modeling that you did that found Bighorn Sheep movement to the east and west of the site?
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- DR. MOCK: Epps found them -- did the modeling.
- 6 MR. BASOFIN: Okay. Has that modeling been 7 submitted into evidence?
 - DR. MOCK: You have it as one of your pieces of evidence. Or at least I think CURE did, at least.
 - MR. BASOFIN: I don't think we did.
- DR. MOCK: Epps, et al., 2007.

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- MR. BASOFIN: The study itself. But you didn't actually model the site yourself?
- DR. MOCK: Epps did the modeling for the project vicinity.
- MR. BASOFIN: Right, for the project vicinity.
- 17 | But it wasn't a site-specific project model?
- DR. MOCK: He identified the specific routes most likely to be used by the sheep to cross I-40.
- 20 MR. BASOFIN: But it was generally in the Pisgah 21 region but not specifically for the Calico project site, 22 right?
- DR. MOCK: Correct.
- MR. BASOFIN: Thank you.
- You also -- let me ask you this. You testified

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1
    that ewes and calves would potentially use that northern
    portion of the site for foraging, is that right?
 2
 3
             DR. MOCK: Gary Thomas identified a small portion
 4
    of the site -- of the 8200-acre site as being a use area.
5
             MR. BASOFIN: Okay. And through your surveys did
6
    you ever observe evidence of ewes and calves using that
7
    foraging site?
8
             DR. MOCK: No, we only found evidence of Bighorn
9
    Sheep in terms of sign, you know, skeletons and a skull.
10
             MR. BASOFIN:
                           Okay. And what was the sex of
11
    those skeletal remains you found?
12
             DR. MOCK: Do you remember what they were -- what
13
    sex they were?
14
             MS. MILLER: I don't remember. I know there's
15
    one horn that was found.
16
             DR. MOCK: Was it a big enough horn to be a male?
17
             I don't think they reported the sex.
             MR. BASOFIN: Were there remains of male rams
18
19
    found in the northern portion of the site?
20
             DR. MOCK: We don't have that information
21
    currently.
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MR. BASOFIN: Okay. I would refer you to our
Exhibit 619, if you have that available. It's a
photograph of the remains of a Bighorn Sheep that was
found at the coordinates that your survey had identified.

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MS. FOLEY GANNON: 619?
1
             MR. BASOFIN:
 2
                           Yes.
 3
             DR. MOCK:
                        It looks like a male to me.
 4
             MR. BASOFIN:
                           Okay.
                                  Thank you.
 5
             And so because, as you've testified, generally
6
    ewes and calves would be using that portion of the site
7
    for foraging, would --
             DR. MOCK: Well, that's the populational
8
9
    explanation for why the early spring green-up is so
10
    important to the population.
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             MR. BASOFIN: Right. So because --
             DR. MOCK: Certainly males could take advantage
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13
    of the forage as well.
14
             MR. BASOFIN: Okay. And are there other reasons
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    that male rams -- that rams would be on the site?
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             DR. MOCK:
                        It's after the rut.
                                             So I doubt it's
17
    all that -- I mean they'd like to be separated from the
    ewes outside the rut -- rutting season. So they're just
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    making use of the forage just as much as the ewes
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   probably.
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Certainly, you know, the movement -- the populational movement in this area is going to focus on the actual mountain range, and there's no concern that the mountain range is being affected since it's all in wilderness -- designated wilderness study area. So it's

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de facto conserved already through the BLM designation of wilderness study area.

MR. BASOFIN: And you mentioned that I-40 creates a barricade to movement to the south and to the Ord-Rodman and other mountains to the south of the site?

DR. MOCK: That's the opinion of Epps, yes.

MR. BASOFIN: Are you familiar with the study that was conducted for the Palen project that's submitted as Defenders Exhibit 616?

DR. MOCK: No, I haven't.

MR. BASOFIN: Okay. I'm wondering if -- in that study that was conducted for the Palen project there were specific studies looking at each culvert under I-10. That project is specifically situated near I-10, similarly to how the Calico project is situated near I-40. And that study specifically looked at each culvert under the highway. And I'm wondering if during your surveys if you looked at each culvert under I-40 to determine if those culverts could facilitate movement of the Big Horn Sheep?

DR. MOCK: No, we did not.

MR. BASOFIN: Okay.

HEARING OFFICER KRAMER: What is the special relationship of this line of inquiry to the changes in the project footprint?

MR. BASOFIN: Defenders is contending that there

are still remaining impacts to potential movement corridors of both Desert Tortoises and Bighorn Sheep from 5.5 and 6, the new scenarios.

DR. MOCK: We don't dispute that.

MR. BASOFIN: So this line of questioning is getting at what the applicant has done to determine what those impacts might be and mitigate them.

HEARING OFFICER KRAMER: Well, it sounds as if you're relitigating issues that would just as appropriately have been raised in connection with the larger project. And --

MR. BASOFIN: Well, we --

HEARING OFFICER KRAMER: -- which is beyond the scope of what we were intending to receive today -- yesterday.

MR. BASOFIN: And they were raised in connection with the larger project. And there's I think new information that is appropriately raised now. For instance, the Palen study that I just mentioned that we intend to submit into evidence as an exhibit.

And so I don't know that there's a statute of limitations on, you know, looking at what the potential impacts of the project are, whether it's the full project or a revised project.

HEARING OFFICER KRAMER: Okay. This Palen study

- is dated may -- mid-May of this year. Our hearings -- our main hearings were in -- when was it, August? -- early August.
- 4 MR. BASOFIN: It was the beginning of August.
- 5 HEARING OFFICER KRAMER: So how was this not in 6 your hands and available for those?
- 7 MR. BASOFIN: It was not in my hands. We didn't 8 have -- it didn't come into my possession until after 9 that.
- HEARING OFFICER KRAMER: But it apparently could have. Or did you have difficulty obtaining --
- MR. BASOFIN: It was in the public sphere before the hearings. I won't disagree with that.
- HEARING OFFICER KRAMER: Well, okay. The
 applicant just said they've not changed their conclusions
 about --
- MR. BASOFIN: I just have a couple more questions on this point and then I'll move on.
- HEARING OFFICER KRAMER: And then how many more do you have after that?
- 21 MR. BASOFIN: I have a few questions for a couple 22 of different witnesses.
- HEARING OFFICER KRAMER: Why don't you just move on, because I -- we've heard that their conclusions have not changed. So I don't think there's any reason to

- 1 explore that further at this point.
- MR. BASOFIN: Okay. I have a few questions for
- 3 Ms. Miller.
- In your assessment of impacts to Desert Tortoise
- 5 | from the new project scenarios, did you consider habitat
- 6 | fragmentation?
- 7 MS. MILLER: Yes, we did, the same as when we'd
- 8 assess it for the original site.
- 9 MR. BASOFIN: And what were your conclusions
- 10 about whether habitat was fragmented due to the new
- 11 | scenarios?
- 12 MS. MILLER: I would say there's probably a
- 13 | little less fragmentation based on the additional area in
- 14 | the northern linkage that provides a -- not only a
- 15 linkage, but more of a live-in habitat for the tortoise.
- 16 And we're reducing the overall project size, so I think
- 17 | the fragmentation issue is decreased.
- MR. BASOFIN: Did you consider the possibility
- 19 | that habitat south of I-40 and habitat north of I-40 would
- 20 be fragmented?
- 21 MS. MILLER: It already is and already was as
- 22 part of this original project.
- 23 MR. BASOFIN: Did you consider whether there was
- 24 | north-south movement of tortoises and whether those
- 25 | tortoises that were moving below the railroad and highway

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would be barricaded from each other, whether there would be fragmentation that way?
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MS. MILLER: I think as -- you know, we did that for the original project site, and that was -- it was assessed as there would be some level of barrier to movement in a north-south direction. So the scenarios 5.5 and 6 don't change that level of barrier. If you're looking at just the I-40 and the culverts, it's the same.

MR. BASOFIN: Okay. I have a couple of questions for you specific to two figures. One of them is Figure No. 12 from Scenario 6 from your most recent testimony. And the other one is Figure No. 10 from the Supplemental Biological Assessment.

I have copies of those if you don't have them.

MR. HUNTLEY: I'd like a copy if you have one.

HEARING OFFICER KRAMER: I think we all would.

MR. BASOFIN: I have one copy.

HEARING OFFICER KRAMER: And are these documents -- I think you're referring to Exhibit 114 for -- Well, was that the applicant's most recent testimony, is that correct, their testimony that they filed --

MR. BASOFIN: Yes, that's Exhibit 114, and it's Figure 12.

The other one is Figure 10 from the Supplemental

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Biological Assessment, which the Committee has taken official notice of.
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MS. MILLER: Is it the railroad crossing? Sorry.

MR. BASOFIN: It's the culvert?

MS. MILLER: Okay. It's also in the -- I think that map hasn't changed from the BA -- the original BA that was submitted. I don't if anyone has that one tonight, but it's the same map.

MR. BASOFIN: I think that's right. I think it is the same map from the BA to the -- change to the supplemental.

HEARING OFFICER KRAMER: Whereabouts in that testimony was -- no, wait a minute. Now there's -- there's more than Exhibit 114 in there.

MS. FOLEY GANNON: There's a couple exhibits.

MR. BASOFIN: I'm sorry. This might -- this might be from the original submittal.

DR. MOCK: It's the BA or the biotech report.

MR. BASOFIN: Figure 10 is from the BA. Figure 12 is from the original scenario submittal from the applicant.

MS. MILLER: Okay, right. Gotcha.

MR. BASOFIN: The Scenario 6 map.

MS. MILLER: Like for your 12 from the Scenario

1 6.

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2 MR. BASOFIN: It's titled "Fencing Timing for

3 | Phase 1A."

4 Are you with me?

5 MS. MILLER: I'm with you.

6 MR. BASOFIN: Okay. Did you prepare this figure,

Figure No. 12 from Scenario 6?

MS. MILLER: URS GIS did.

9 MR. BASOFIN: Okay. And did URS also prepare

10 | Figure No. 10 appended to the BA?

MS. MILLER: Yes.

MR. BASOFIN: Okay. Are you aware that the BA

13 | identified six separate railroad trestles that Scenario 6,

14 | Figure 12 did not?

15 MS. MILLER: I don't think the trestles were the

16 | focus of this figure, so I --

17 MR. BASOFIN: There are trestles --

18 MS. MILLER: Oh, there's the existing trestles.

19 Yes, I see that.

20 MR. BASOFIN: -- identified to the west of the

21 project. But --

DR. MOCK: It's not a comprehensive --

MS. MILLER: Yeah, the trestles --

DR. MOCK: -- delineation on this figure.

MS. MILLER: On the Figure 12 it was identified

as a part of the fencing and the need to fence around the trestles more than identifying the trestles out of the potential crossing.

DR. MOCK: The focus was the fencing and what trestles would be needing to be fenced or at least dealt with in terms of flood flows.

MR. BASOFIN: Okay. So focusing on Figure No. 10, do you see where there's six railroad trestles --

MR. BASOFIN: -- in the sort of like the middle portion of the project site?

MS. MILLER: Yes.

MS. MILLER: Yes.

MR. BASOFIN: And to your knowledge would those trestles facilitate movement of a tortoise from the northern part of the project through the railroad to the southern part of the project?

MS. MILLER: Yes, they would.

MR. BASOFIN: And to your knowledge are there tortoise burrows in the vicinity of those trestles, both in the northern and both to the north of the railroad and to the south of the railroad?

MS. MILLER: There are burrows -- yes, there are burrows located in those areas. They're the 4's and 5's though. They're the older burrows.

MR. BASOFIN: Are there any 1's, 2's, or 3's?

MS. MILLER: There's one -- there's one or two of them.

MR. BASOFIN: Okay. So is it possible the tortoises could -- though they're inhabiting those burrows, could move through those trestles in the railroad tracks to the south?

MS. MILLER: Absolutely.

MR. BASOFIN: Okay. And is it possible the tortoises could then move from the area between the railroad tracks and the highway through the culverts to the south?

MS. MILLER: It's possible.

MR. BASOFIN: Thank you.

Okay. And I have a few questions for Mr. White.

Mr. White, you testified briefly earlier regarding the penstemon and the possibility of sand transport or obstruction to sand transport and how it might affect the penstemon.

And in your testimony you referenced a monitoring plan that's in a Condition of Certification to be put in place that would monitor sand transport from the site, is that right?

MR. WHITE: That's correct.

MR. BASOFIN: Okay. And how long would that
monitoring -- how long would that monitoring go on for?

What would be the timing of it?

MR. WHITE: It's in Condition of Certification

12, which you might be familiar with. It's a pretty long
one. Section A, paragraph J, Off-Site Sand Transport

Monitoring and Management.

Do you want me to read through this until I find it?

MR. BASOFIN: Sure.

MR. WHITE: "Specify methods and schedule for annual sand transport monitoring throughout the first five years of the project's life."

MR. BASOFIN: And is there a condition applicable to this project that would require some sort of action, some sort of adaptive management if the monitoring found that there was an impact to the sand transport?

MR. WHITE: There is. That's later in the same measure.

"Development of adaptive management strategies to supplement eastward sand transport into the ACEC if needed. These strategies may include revisions to project fencing design, importing sand from off-site, or transporting sand across a project site for further dispersal."

MR. BASOFIN: And is it your opinion that -- I think I had heard you mention earlier that there is a less

sand transport than you had originally thought from the site to the west -- or to the east.

MR. WHITE: Well, it was a question that we had. I don't think that, you know -- in the analysis of the project. We were aware that there was fine windblown sand on the project site, and further that there was fine windblown sand off-site to the east and that the prevailing wind is from west to east. And so it was something that we were curious about and we -- and we looked into. That was the work by Phil Williams Associates.

MR. BASOFIN: Okay. In turning to the 250-foot buffers for the penstemon that are found on the actual project site, is there some sort of adaptive management regime for those occurrences of penstemon if they do not survive or if they are not propagating as one would hope they would?

MR. WHITE: In paragraph 2 of the same section A of the same mitigation measure, there's a requirement to establish these 250-foot buffer areas around the plants; designate them as environmentally sensitive areas; to collect baseline data on the special status plants within those areas, including the penstemon and others that might be in there; to devise success criteria's thresholds, some to do literature review of penstemon propagation; to

implement a series of protection and avoidance measures; monitoring and reporting remedial action measures; seed collection, I mentioned earlier; the propagation research.

MR. BASOFIN: Okay. But besides propagation research and seed collection, is there anything that would -- is there anything that's focused on adaptively managing those specific occurrences?

MR. WHITE: The development of the Whitemargin Beardtongue Impact Avoidance and Minimization Plan requires a collection of baseline data, development of a plan with success criteria for persistence of the plants in those areas, conducting a literature review to review all available research and literature on the life histories of plants.

PRESIDING MEMBER EGGERT: Excuse me for interrupting, Mr. White. I guess maybe one question.

Is there anything different about this with the revised project?

MR. WHITE: No, there's not.

PRESIDING MEMBER EGGERT: Okay. Thank you.

MR. BASOFIN: And you mentioned the collection of baseline data. Would that baseline data include both the occurrences of penstemon that are above ground as well as seed banks?

MR. WHITE: I don't how you could monitor -- I

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1 | don't know how you could quantify a seed bank.
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MR. BASOFIN: I believe there's a formula or a model of some kind that would determine how many -- an estimation of seed banks.

MR. WHITE: I'm not familiar with it.

MR. BASOFIN: Okay. So seed banks wouldn't be included in the baseline data that's collected?

MR. WHITE: I wouldn't expect them to do that, no.

MR. BASOFIN: Okay. Thank you.

Okay. I think that's all I have for right now.
Thank you.

HEARING OFFICER KRAMER: Ms. Miles.

MS. MILES: My first question is for Mr. Otahal.

CROSS-EXAMINATION

MS. MILES: Is there any grazing or domestic sheep in that project area that you're aware of?

MR. OTAHAL: No, there's not.

MS. MILES: Thank you.

Ms. Miller, on August 5th you testified that "We consider indirect effects that would be lost of home range for the tortoise that are within an approximately thousand-foot buffer of the project loss of habitat for the tortoise." So this was your oral testimony. And I just have a few questions about that.

Is this testimony still accurate for the 5.5 and 6 scenarios.

MS. MILLER: Yes, we -- there's still the 1,000-foot buffer that would be an indirect effect to habitat for the tortoise.

MS. MILES: And what is the anticipated fate of Desert Tortoise that are within the 1,000 foot buffer?

MS. MILLER: I think there would be potential loss of foraging and other edge effects to the tortoise within that thousand foot.

MS. MILES: Would you expect any mortality as a result of that?

MS. MILLER: I don't think so, not anymore than existing other edge effect areas.

MS. MILES: And so would this be possibly considered a take of tortoise?

MS. MILLER: Yes.

MS. MILES: And did the applicant calculate the loss of Desert Tortoise habitat and take of Desert Tortoise within these buffers and provide that estimate in their documentation?

MS. MILLER: Yes, that was part of the estimates of the indirect effects to tortoise, both by the applicant and by staff in our overall estimates of impacts to juveniles and adults. And we also estimated the edge

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effects. And so with the 5.5 scenario it's 1582 acres approximately, and with the Scenario 6 it was approximately 1421 acres of potential effects.
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MS. MILES: And where did the 1,000-foot number come from?

MS. MILLER: That's a general estimate of edge effects on wildlife.

MR. OTAHAL: Well, actually that came from CEC.

MS. MILLER: And CEC, right.

MR. HUNTLEY: That's right.

MS. MILES: I'm sorry. Could you clarify?

MR. HUNTLEY: The thousand foot came from CEC.

MS. MILES: And what does that number come -- where does it come from for CEC?

MR. HUNTLEY: Well, first of all, we know they're going to be indirect effects to tortoises adjacent to the project. However, I believe testimony provided by both Fish and Game, Fish & Wildlife Service, and BLM and staff indicate that tortoises are likely to persist and are not substantially impacted by noise and other things.

The thousand foot was just a general buffer that we placed on the project for all wildlife in a sense.

MS. MILES: Okay.

MR. OTAHAL: Yeah. And I would also suggest that both of the scenarios, being smaller footprints, will have

- 1 less edge effects, because as you reduce your project,
 2 you're going to be reducing the edges.
- MS. MILES: And then, Ms. Miller, do you recall
- 4 | in your testimony that you estimated the number of
- 5 tortoises that would be affected in the buffer and
- 6 | Not-a-part areas, I believe it was, 61 tortoises for both
- 7 | Scenario 5.5 and Scenario 6? Is that correct?
- 8 MS. MILLER: Yes. I can look at it.
- 9 MR. HUNTLEY: That's what's in staff's table as
- 10 | well, I believe.
- MS. MILLER: Yes.
- 12 MS. MILES: And there is mention of the
- 13 | Not-a-part Area A. Could you explain where that is?
- DR. MOCK: One to the very north.
- 15 MS. MILLER: It's in the north between the --
- 16 like the chimney of Phase 2 on the west side and then the
- 17 other part of Phase 2 on the east side.
- MS. MILES: So it's what's identified on all the
- 19 | maps as Not-a-part 1?
- MS. MILLER: Yeah.
- 21 MS. MILES: Okay. So the 61 Desert Tortoises --
- 22 let's see. So would it be 61 Desert Tortoises in both
- 23 | Scenario 5.5 and Scenario 6? I mean --
- 24 MR. HUNTLEY: Staff left the numbers the same
- 25 | rather than trying to recalculate on the different

buffers. We did not have the Fish & Wildlife formula to apply for the broken-down areas, so we left the density roughly the same. And we felt it adequately covered then, because the range of Desert Tortoises is so high or vary so much, we felt the number of tortoises would fall within that number which we disclosed in the document.

DR. MOCK: Just about 250 acres less edge effect with Scenario 6. So, you know, it's about a quarter section of less impact. But it would be only a few more -- or less tortoise probably. So they were being very conservative.

MS. MILES: Ms. Miller, regarding the translocation of Desert Tortoise, if you find that there are more tortoises that need to be moved than can be moved in a short distance relocation or 500 meter relocation, where would the applicant propose to move the tortoises?

MS. MILLER: Currently the plan is to move them to the Ord-Rodman DWMA translocation area if we run out of room in the Pisgah ACEC or the northern linkage.

MS. MILES: And is the applicant proposing to only relocate tortoises to the northern linkage, or are you also proposing to translocate tortoises to the northern portion?

MS. MILLER: Only less than 500 meters. So relocate.

1 MS. MILES: Only relocate. Okay.

And has the applicant completed the survey effort in the Ord-Rodman DWMA at this point?

MS. MILLER: No, we have not.

MS. MILES: With regard to tortoises if they're potentially moved to or translocated to the Ord-Rodman DWMA, how will the applicant determine whether they're moving a healthy tortoises in proximity to a sick tortoise?

MS. MILLER: We'll be conducting blood testing on all tortoise that will be translocated. And that's identified in the translocation plan and in the draft in it. That portion hasn't really changed very much based on the 5.5 or 6 scenarios.

MS. MILES: So would you only be disease testing one tortoise for every tortoise -- one tortoise that you're translocating?

MS. MILLER: We're disease testing the tortoise that we would translocate and the tortoise within the resident and the control population as well.

MS. MILES: I'm sorry. And the control.

But I guess what I'm trying --

MR. OTAHAL: Actually I would like to address that. There's some new guidance that has been coming out of DTRO. I think it's like in the last week that we've

- 1 received that. And they will be requiring us to do a -for the Ord-Rodman, we basically have to determine with a 2 3 95 percent confidence limit that the overall prevalence of 4 disease will be less than 5 percent in the entire 5 population. And we have done so on the back of the napkin 6 determinations, and it looks like we will probably have to 7 disease test probably around a hundred animals in the 8 Ord-Rodman because of that change. And that's a change
- MS. MILES: So if you want to move any tortoises into Ord-Rodman -- into the Ord-Rodman DWMA, you'll have to disease test at least a hundred animals, is that your testimony or your comment?
- MR. OTAHAL: That's the current guidance that we are receiving.
- MS. MILES: And has staff considered this guidance?

that literally is less than a week old.

9

- 18 MR. HUNTLEY: This is all new information as far 19 as the translocation plan.
- 20 MS. MILES: Did staff receive this information 21 prior to tonight right now?
- MR. HUNTLEY: Staff just heard about it a few minutes before.
- MS. MILES: Would staff be revising some of their testimony on this basis?

MR. HUNTLEY: Staff stands by their testimony.

And that's why we have a translocation plan where some of these things are going to get hammered out in.

MS. MILES: So would staff estimates of the number of the tortoise likely -- the tortoise mortality change as a result of this?

MR. HUNTLEY: Tortoise mortality could change if there's a 5 percent mortality for any handled tortoises.

I'd have to look at my tables. But I believe the range of direct and indirect effects likely covers that.

So I think the total disclosure number is okay. But it is a potential mortality issue.

MR. RITCHIE: A quick question on the numbers there, Mr. Huntley.

You were basing that off of a 5 percent mortality rate for just pure handling. But the receptor sites you were previously using a 50 percent mortality rate, correct?

MR. HUNTLEY: No, that's -- pardon me. For the control site for a tortoise that's just handled, blood tested, and radio tagged, we placed a 5 percent mortality rate on that based on feedback from the Fish and Game.

For the translocated tortoise, the tortoise physically moved from the project site and placed in a translocation site, we assumed a 50 percent mortality

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    figure.
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             MR. RITCHIE: But then similarly a 50 percent
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    mortality figure for the host tortoise in the
 4
    translocation site who is handled and tagged and disease
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    tested?
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             MR. HUNTLEY:
                           That's right.
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             MR. RITCHIE:
                           But you wouldn't apply that 50
   percent mortality rate --
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             MR. HUNTLEY: -- not to just an animal that was
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    disease tested.
                           Even if that -- so it's the -- I
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             MR. RITCHIE:
    guess I'm confused.
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             MR. HUNTLEY:
                           It's apparently --
             MR. RITCHIE: Previously the distinction --
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                           The translocated -- I'll have to
             MR. HUNTLEY:
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    look at my numbers. And forgive me if I'm getting muddled
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    a little bit. But the translocated tortoises have a 50
    percent -- well, we assumed a 50 percent mortality rate.
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    I believe that also included the host population. But a
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    tortoise that is merely handled for disease testing and
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    then placed back on the ground by a fairly controlled
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    site, we had a 5 percent mortality rate.
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             MR. RITCHIE: And that 5 percent you're now
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    applying to the receptor sites as well based on the
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disease testing?

MR. HUNTLEY: That math would probably have to be done -- borne out.

MR. RITCHIE: How come at the translocation site, the receptor site, it wouldn't still be 50 percent for all the tortoises that were handled for the disease testing?

I mean I understand the control, it's not changing.

But --

MR. HUNTLEY: I can't speak to what Fish & Wildlife Service and Fish and Game have recently told BLM. If they're talking about testing a hundred animals for translocating approximately 13 animals, we're still going to apply our mortality rate for the 13 animals. I don't think it's a straight, you know, one-to-one ratio.

We placed the 50 percent mortality rate because we felt the animals would be competing, some would be excluding other animals, et cetera. And it was based on translocating a large number of animals.

I don't think that we're going to apply a 50 percent mortality rate to any animal within the translocation site that's merely disease tested. I don't think that's appropriate.

MR. RITCHIE: Thanks for that clarification.

MR. OTAHAL: So for that hundred or so animals that I was talking about, we would be applying the 5 percent mortality rate, because we're just now testing

those.

MR. RITCHIE: Right. Unless you were moving 13 into that site. And then for 87, it would be 5 percent and 13 it would be 50 percent.

MR. HUNTLEY: All of these numbers, by the way, fall within, you know, the mortality estimates for the proposed project identified in the SSA. Although we are trying to minimize impacts to tortoises by avoiding the highest concentration to population. So the overall mortality numbers, even if they increase, if they're disease testing up to a hundred animals, it has been analyzed and addressed at least as far as a pure raw number in the SSA.

MR. RITCHIE: And then those -- but those calculations would be explained in a --

MR. HUNTLEY: -- probably have to be clarified in the BMPD.

MR. RITCHIE: Thank you.

MS. MILES: Mr. Otahal, could you, say, repeat what it was in the guidance that came out? It was 5 percent -- I'm sorry -- a hundred tortoises would have to be diseased tested for what?

MR. OTAHAL: Okay. What the new guidance is - and, again, this is less than a week old - is that for the Ord-Rodman we would need to determine with 95 percent

confidence that there is a 5 percent or less prevalence of disease in the entire population. And doing a napkin-type of analysis on that, we were looking at probably about a hundred animals needing to be sampled.

Don't hold me to that number. That number is not a final number. That's just a rough guesstimate that we've been throwing around to start looking at what potential impacts that will have on accomplishing the translocation. So that's not an exact number.

MS. MILES: Are there any other -- is there any other facts or information in this guidance that would be relevant to this proceeding that you could share with us?

MR. OTAHAL: No, I don't believe so.

MS. MILES: Okay.

MR. OTAHAL: And to do the -- you know, the guidance is continuing to change. It's a moving target.

MS. MILES: Thank you.

I have a few questions related to a Desert Tortoise population estimate in the Desert Tortoise translocation plan. We were looking through the numbers and we were having a hard time understanding how they lined up.

And I was wondering if I could actually have Scott Cashen assist me just with making sure these questions are asked in an intelligible way at this hour.

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             MR. CASHEN: You want me to ask them?
             MS. MILES: Yeah.
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             MR. CASHEN: And I'll go as quickly as possible.
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    And the reason that we're concerned about this is because
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    so much of the testimony that we've heard has to do with
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    how many tortoises in theory are being avoided by these
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    two scenarios.
8
             So if you could turn to the back of the
9
    translocation plan and to Appendix C. There's the
10
   population estimate formula forms.
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             HEARING OFFICER KRAMER: Okay. Hold on.
             Is that an exhibit?
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             MS. MILLER: It should be. It's part of the
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14
    translocation plan that was docketed in August.
15
             MR. RITCHIE:
                           93, yes.
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             HEARING OFFICER KRAMER: Okay. Yeah, that's
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    right.
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             MR. CASHEN: Do you want me to wait for people to
19
   have a chance to open it up or just fire?
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             HEARING OFFICER KRAMER: It looks like they're
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    opening.
             Go ahead.
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MR. CASHEN:

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there's three pages. The first page is the entire site,

second page is Phase 1 area, third page is the Phase 2

Okay. And so what this has is

area. And so I'm under the assumption that Phase 1 and Phase 2 equals the entire project and the acreage values actually add up to 6,215. So --

HEARING OFFICER KRAMER: Okay. How relevant is this exercise going to be to a project that now is going to be less than 6,215?

MR. CASHEN: Well --

HEARING OFFICER KRAMER: Is this simply an attack on the credibility of the preparers of the plan, or can it be related to the new footprints that we're looking at?

MR. CASHEN: As best I could -- because so much of the testimony that was submitted by both the applicant and staff last week focused on the number of tortoises that were being avoided by these two scenarios. And so I spent the weekend going over these numbers. And I am fairly convinced at this point that these numbers were not calculated correctly. And if you'd like to give -- I was planning on giving a couple just real sort of brief examples on how I derived this conclusion.

If we're willing to --

HEARING OFFICER KRAMER: But you're talking about the plan that relates to the old proposal, right?

MR. CASHEN: The same formulas and the same errors were applied to the new formulas -- or the new numbers. Those formulas were not presented, however, in

either staff's testimony or the applicant's testimony. So this is all I have to have to go off of in demonstrating that the formulas --

HEARING OFFICER KRAMER: Okay. What's the magnitude of the errors. One or two tortoises, is that what we're down to, plus or minus one or two tortoises?

MR. CASHEN: I don't know, because I do not have the data to be able to independently calculate the estimates. However, even the -- as you can infer from these very large confidence intervals, an estimate of one or two tortoises times a detectability coefficient that is less than 100 percent, considerably less in some cases, and times a detectability -- or a probability of being above ground coefficient can greatly influence even just a couple numbers.

MS. MILLER: You know, this is -- we agree with that, and that's -- you know, this formula was formulated by the Fish & Wildlife Service. All of these tables that were provided in the translocation plan were reviewed by Fish & Wildlife, as well as BLM looked at it, you know.

So, they are -- the confidence intervals are very large. But it's based on the number of transects, the number of tortoise monitored transect. And, truly, this -- is you know these -- these numbers are -- I don't know how we could really identify beyond what's on these

tables like how it was done. You know, we followed the formula, we followed -- this is a table that's provided -- it's an active table that has a formula within it. So -- MR. CASHEN: Okay. So let me just ask one question then.

So if there were 37 tortoises detected during the surveys during Phase 2, which is what it says on the last page, and there were 14 tortoises detected in Phase 1, and 14 plus 37 equals 51, how come it says 48 for the entire site? I mean that's just -- maybe there's an explanation. But it seems pretty obvious to me that that's an error. How can there be --

MR. OTAHAL: Yeah, the staff has redone all the calculations. So I wouldn't even be looking at those. Those are irrelevant numbers at this point, especially if we're talking about the scenarios. Those have all been calculated. And we went through this whole calculation and how there's uncertainty in everything. I believe that's all been covered, you know, hours ago.

HEARING OFFICER KRAMER: Well, Mr. Otahal, I think I'll give him one -- at least one test of the system.

Why is it that 1 plus 2 doesn't equal 3, if you will? Is there something about the phasing where you would assume some tortoises were sent off to somewhere

else to live or -- why would not the sum of the two phases be the sum of the total or be the total for the project site?

MR. OTAHAL: It should be. And if it's not, there's probably an error in these calculations. And that's what I'm saying, is that these calculations don't really -- aren't really relevant now. I would be looking at the Staff Assessment numbers and seeing if there's any errors there that need to be corrected.

HEARING OFFICER KRAMER: Okay. Well, do we have a revised relocation plan calculation for either of the scenarios?

MS. MILLER: We do.

What is the number? 98.

We're still working on the translocation plan right now, so --

MR. OTAHAL: Yeah, those are some numbers that I believe are still being crunched at this point, because I think that was something that Saturday I requested URS to start working on - it's the new numbers - so that we could apply those to the Supplement No. 5 of our Biological Assessment. So I don't believe those numbers have actually been calculated yet.

HEARING OFFICER KRAMER: Okay. But that sort of magic formula that tells you how many tortoises you think

are there based on what you saw, that was applied to the observations, correct, and that's where staff got the numbers they came up with?

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- MS. MILLER: Yes. Then we used the adult tortoise, not the juvenile tortoise that were observed. So the numbers for the adults are correct within these tables.
- 8 MS. FOLEY GANNON: She's talking about the 9 tables --
- 10 HEARING OFFICER KRAMER: These tables being 11 precisely which tables?
- MS. MILLER: So for Phase 1 and Phase 2 the numbers were incorrect.
- HEARING OFFICER KRAMER: Yeah, okay. You're looking at a table. So --
 - MS. FOLEY GANNON: Well, she's been looking at Exhibit 93, which is -- I'm sorry -- translocation plan, which was Exhibit 93. And it's tables -- what are the table numbers?
- MS. MILLER: It's still at Appendix C, and it's the forms. So it's the Calico Solar Phase 1 areas. So it's the second.
- HEARING OFFICER KRAMER: Okay. No, I guess I had moved on to -- and I thought you were talking about under the new scenarios.

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1 MS. MILLER: I don't have those.
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MS. FOLEY GANNON: Those are new scenarios.

HEARING OFFICER KRAMER: I guess I'm trying to get Mr. Cashen to focus on something that's relevant to the new scenarios. And then he can start looking at those and perhaps comment during the comment period.

Well, there's a table on page C.2-27 of the SS -- let's call it the S2A2, I guess -- SSAA.

It looks like there were tables both for -- it's Table 6A. And then a couple pages later there's a Table 6B that -- is this the relevant calculation for the impacts on tortoises?

MR. HUNTLEY: Scott?

MR. CASHEN: Yes.

MR. HUNTLEY: Are you looking at the tables where we end up with 11 tortoises with a range of 4 and 29?

Where are you looking?

MR. CASHEN: I can look at that one, if you'd like. I got it.

MR. HUNTLEY: Well, taking a step back - and maybe I don't understand - is for the original proposed project identified in the SSA, the 14 and 37 tortoises add up to 51 adult tortoises, correct? Number of tortoises found during surveys was 14 in one location and 37 in the other, correct?

MR. CASHEN: I don't know. I'd have to -- I'll take your word for it.

MR. HUNTLEY: I want to make sure we're looking at the same tables if we're talking numbers. And I think I'm looking at the original tables and you're looking at the revised scenario 5 and Scenario 6 tables.

HEARING OFFICER KRAMER: And where are you looking, in the Supplemental Staff Assessment?

MR. HUNTLEY: No, I'm looking in Appendix A of the BA.

MR. CASHEN: I'm sorry. I'm not totally sure I understand what your concern is. But my concerns definitely revolve around the numbers that have been presented in the Supplemental Staff Assessment addendum from last week, as well as the applicant's testimony which was submitted last week. And both of those have to do with the two scenarios, 5.5 and 6.

HEARING OFFICER KRAMER: Well, those seem like more appropriate questions than going back to the tortoise relocation plan.

MR. CASHEN: But unfortunately the formulas weren't shown in either of those documents. So the only place that I had to go to the formulas was in the translocation plan.

And so -- yeah, I can give you some examples on

here, if you'd like, if you want some more examples of problems I saw.

I thought that those were --

HEARING OFFICER KRAMER: Well, it's more helpful to us to talk about what the range of variability you're finding in the new numbers than the old numbers.

MR. CASHEN: Well, let me ask this. I noticed that the two -- the table that the applicant presented on the numbers and the table that staff presented have the same -- the exact same values. Is that correct?

MR. HUNTLEY: I don't believe that's correct. I believe our total adult, subadult, and juvenile tortoises from staff are different.

MR. CASHEN: Okay. And so how did -- so how did -- since you volunteered to represent this, Chris, how did you calculate these numbers that you presented in the Supplemental Staff Assessment addendum?

MR. HUNTLEY: The numbers that I received, which had the -- for example, for Scenario 5.5, the 11 with a range of 4-29 was provided by the applicant with a table of the U.S. Fish & Wildlife formula. I contacted Fish & Wildlife Service to ask if those numbers were okay. And then I was told those numbers appeared okay.

Then I used the formulas that I applied for the proposed project by Turner, et cetera, to calculate the

number of juvenile tortoises, the number of eggs. And then I applied those to determine the total adult, subadult, and juveniles for the min-max. And to do that -- the numbers are not -- the columns are not additive -- you have to take -- for the lowest number you have to take the lowest confidence level of 4 and apply the lowest percentage of --

MR. CASHEN: I understand that.

MR. HUNTLEY: Okay. But the 11 with the range of 4 to 29, that was the number that was provided on the spreadsheet by the applicant, because we asked for that.

MR. CASHEN: Okay. So, either the applicant or staff, are you aware that there are two different formulas, depending on whether your transect lengths are the same or are not the same?

MR. HUNTLEY: If we've made an error on something, I'll be happy to look at it if you point it out.

MR. CASHEN: Do you recall during the workshop last week when Ashley Blackford said that if we're going to -- if we're going to have revised scenarios and have actual tortoise numbers, there's going to need to be some serious reworking of the transect data in order to devise those numbers? Do you remember her saying that?

MR. HUNTLEY: Yes, I do.

MR. CASHEN: And that would be because the transects would be broken into unequal length because of this curved lined that has been presented in scenario. And that's a completely different formula. And that formula was not used to calculate these numbers. So inherently to me there's something wrong.

There's also -- I think that it's -- it's misleading at a minimum to say that there's an estimate of two adult tortoises and a confidence interval of 0 to 10. If there are two tortoises detected on the site, then by nature there's a minimum of two. And the Fish & Wildlife's formula actually does address this issue. And it says that these are positively skewed confidence intervals, meaning you can't have zero if you actually detect two. And so I think this gives the reader a misleading representation of what the actual impacts would be.

MR. HUNTLEY: I think we've -- barring any flaws with the formula that's been applied that we used, the range of tortoises I believe would cover that. We have a high of up to 20 tortoises. So we applied the formula and if had a zero value. But we tried to disclose that in the document. Use of a zero value in the equation illustrates that the maximum tortoises -- yeah, it basically -- the way it was described earlier, if you have a zero, it skews

us automatically. Whenever you apply a math equation with a zero in it, you end up with a zero value. Although we recognize there's a minimum of two adult tortoises on the site -- or two tortoises on the site. I think they detected one adult are four juveniles -- or three juveniles on the Scenario 6 project area.

MS. MILES: I have a question regarding the staff analysis and follow-up to Mr. Huntley.

Do you know what the population estimate is for the southern Not-a-part section for Desert Tortoise?

MR. HUNTLEY: No, we don't. I don't believe that was ever surveyed.

MS. MILES: Would Desert Tortoises require translocation in that area?

MR. HUNTLEY: They wouldn't be translocated from that area.

MS. MILLER: We did not survey the Not-a-part area during any of the surveys that we did.

MR. OTAHAL: Yeah. And actually that was incorrect, Chris. The animals in the Not-a-part 2 by the guidance from Fish & Wildlife is that we want to move those tortoises out because they're going to have project on three sides. So we think that it would be better to move those tortoises out. So those would be going to the Ord-Rodman. They would be long distance translocatees.

MR. HUNTLEY: Chris, we're not talking about the two animals that were identified in the exclusion area -- the culture resource exclusion area west of Not-a-part 2.

Are you now saying that Not-a-part 2 will be surveyed and tortoises that are found there will be translocated?

MR. OTAHAL: Yeah, the idea was to move those two tortoises that were identified in the exclusion area. And also if we can get on to any of the private properties, to try to move those tortoises as well. But that's all contingent upon being able to actually get access to those animals.

MR. HUNTLEY: Right. We considered the two tortoises in our analysis but not the Not-a-part Area 2.

HEARING OFFICER KRAMER: And where is it that these two that you considered are located?

MR. HUNTLEY: They're located in a culture resource exclusion area just west of the Not-a-part Area 2. There's one juvenile and one subadult or -- yeah, an adult and a juvenile. Pardon me.

HEARING OFFICER KRAMER: Okay. I haven't looked at the clock for a while.

I shouldn't have, but I did.

Okay. Any more questions?

MS. MILES: Yes, unfortunately.

here. The committee heard a lot of evidence. It decided that it could not approve the proposed project or did not wish to at least without exploring further some alternatives that were not adequately delineated among the alternatives that had already been analyzed. Two more alternatives were brought forward. And we are here to hear about how they differ, comparing and contrast them, if you will, with the proposed project and the other previously analyzed alternatives, if that's appropriate. And not to relitigate connectivity issues that haven't changed and not to revisit old issues.

So with that in mind, go ahead.

MS. MILES: Thank you.

In the staff analysis, the SSAA, staff concluded under Scenario 5.5 that approximately 22 adult and subadult Desert tortoises and 56 eggs would be subject to direct and indirect effects on the project site.

In addition it's expected that 56 eggs and 2 juvenile Desert Tortoises will be lost during construction. And it assumes 85 percent of juveniles will be overlooked, based on a 15 percent detection rate.

How did you conclude that only 2 juvenile Desert Tortoises will be lost during construction, when it looks to me like 85 percent of 11 would be 9?

MR. HUNTLEY: Let me look at my text here.

That might be a typographical error, because we identified, you know, 22 total animals. I'd have to do the math with a calculator right now.

HEARING OFFICER KRAMER: What page was that on again?

MS. MILES: That's on page C.2-28.

And based on my last questioning regarding the Desert Tortoise in the Not-a-part area, I'm really not clear what the response was to that based on sort of conflicting responses, it seemed to me, from staff and the BLM.

But the 13 Desert Tortoises that are estimated for translocation, does that include any Desert Tortoises in the Not-a-part area, and would any Desert Tortoise in the Not-a-part area require translocation?

MR. HUNTLEY: At this point in time staff is not aware that Not-a-part Area 2, which is private land and which is not surveyed as part of this project, would require translocation of tortoises. But we did expect that the two tortoises to the west would be translocated off the project site.

MS. MILES: Okay. And then -- let's see. So do you recall how many juveniles were detected in Scenario 5.5? It's on page 27.

MR. HUNTLEY: Scenario 5.5, I believe four juvenile tortoises were detected.

MS. MILES: So if the applicant detected 15 percent of juveniles, then shouldn't the population estimate of juveniles be 27. Four times .15.

MR. HUNTLEY: I don't believe so. Because what we've ended up doing is - and this was the problem with applying formulas and ratios and things like that - we took the 6 adult tortoises -- or pardon me -- we took the 11 tortoises - basically they were identified from the Fish & Wildlife formula - and applied the percentages to 11. So we took the 31 and the 51 basically and ended up with the juvenile tortoise numbers from that number, rather than just adding the four.

So that's why we have a range of 5 to 11 juvenile tortoises, because it's based on a higher number -- on the Fish & Wildlife formula, not on the actual number of tortoises that were -- juvenile tortoises that were seen on a project site.

MS. MILES: Okay. Well, it's a little late to get into math, but that's where we're at.

Okay. So with regard to the formula, on page C.2-26 it says, "The formula is used to calculate the estimates of tortoise density, including adult, subadult, juvenile, and eggs, have been presented in the

Supplemental Staff Assessment and are not discussed further in this document."

And I was wondering if you could point me to the area in the Supplemental Staff Assessment where the formula is presented.

MR. HUNTLEY: It's our revision. It's our revised text. It's that table that was presented as part of the errata or addendum.

Want to add that table of the juveniles.

MS. MILES: Is it actually the formula?

MR. HUNTLEY: Yeah, the Turner formula is there.

And then I thought I put in the basis -- or the bottom of the table.

Yeah, assume, you know, sex -- 1-to-1 sex ratio for determining that, use the Turner 31 to 51. Identified that. And then multiplied by the average for eggs. So those were the formulas that were identified.

I did not write out the entire formula. I'm happy to do so for you if you'd like it.

MS. MILES: Yeah, that would be helpful.

HEARING OFFICER KRAMER: Where were you reading from just now?

MR. HUNTLEY: I was reading from part of our -- I believe it's the errata. The was done where we provide -- second errata, where we provide some revised impact

- 1 | analysis on Desert Tortoises.
- 2 MS. FOLEY GANNON: It's on page 5.
- HEARING OFFICER KRAMER: Okay. And I think that's Exhibit 310 then.
 - MR. HUNTLEY: And it also in a text form describes throughout that errata how we used the formulas to calculate certain things. But I'm more than happy to docket the formulas used to calculate.
 - MS. MILES: That would be very helpful.
- MR. HUNTLEY: Sure.

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- MS. MILES: On page 29 in the Supplemental Staff
 Assessment errata it says that some juveniles may be too
 small to accommodate the radio tag. And so the final
 number of Desert Tortoise that are detected and
 translocated may be lower.
 - Does that mean that small tortoises would not be translocated?
- MR. HUNTLEY: No, I believe they'd be translocated. They wouldn't be radio tagged. So you wouldn't have a mechanism for tracking them.
- MS. MILES: Okay. So I think the statement might not be quite accurate on page 29.
 - MR. HUNTLEY: That's a fair statement.
- MS. MILES: So also on page 29 it says that
- 25 | clearance surveys in Scenario 5.5 could result in the

mortality of up to 29 tortoises and 56 eggs. Whereas the total population estimate was 22 Desert Tortoises.

So if I'm getting this correctly, does that mean -- or would you concur that staff anticipates more Desert Tortoise potentially will die than are actually estimated to be on the project site?

MR. HUNTLEY: I need to make sure I'm on the same page as you are. Can you please identify.

MS. MILES: Page 29 -- 3.2-29.

PRESIDING MEMBER EGGERT: This is Commission Eggert.

Just a question, Ms. Miles. Is the intent of the line of questioning to call into question the validity of the formula or the accuracy in which it's been applied to these particular numbers?

MS. MILES: This particular question is really going to what is the effect of the mitigation strategy and whether -- if you end up with higher mortality than the actual number that are on the project site, then it goes to whether the agencies are really meeting their requirements of the Endangered Species Act in terms of, you know, providing further recovery and fostering the recovery of the species, and whether it's actually a valid strategy to do the translocation.

PRESIDING MEMBER EGGERT: Whether or not

translocation is a valid strategy for --

MS. MILES: As --

PRESIDING MEMBER EGGERT: Okay. I guess in terms of the --

MS. MILES: -- toward compliance with the Endangered Species Act.

HEARING OFFICER KRAMER: And an alternative would be what?

PRESIDING MEMBER EGGERT: Right. And also I guess the reason -- the importance of the formula for the determination of the number of tortoises affects this how, that are on the project site specifically?

MS. MILES: Well, I just wanted to make sure I was understanding the numbers correctly and then I -- did I even that conclusion -- that I could come to that conclusion based on whether these numbers -- whether I was understanding the numbers accurately.

MR. HUNTLEY: And, Ms. Miles, I believe you are understanding the numbers correctly, because we applied a 50 percent mortality rate on translocated tortoises as both the animals and the receptor sites. So that's why the numbers are higher than the proposed project site.

MS. MILES: Okay. Thank you.

MR. RITCHIE: Two quick points, and then just going again.

That would go even higher now if we were doing disease testing a receptor site?

MR. HUNTLEY: Potentially. Although I believe DTRO and Ms. Blackford are on record saying that there doesn't appear to be any more increase in mortality rates for just handled tortoises.

MR. RITCHIE: Even if we applied the 5 percent --

MR. HUNTLEY: -- even that number --

MR. RITCHIE: -- it would be -- we'd be handling a lot more tortoises than we were previously thinking about?

MR. HUNTLEY: I want to be very careful not to put words into either DTRO's mouth. But I understood from the one study, and I understand from speaking with Ms. Blackford, that at least handled tortoises that are disease tested do not necessarily show an increased mortality rate. However, for the conservative purposes, Fish and Game and the staff are applying a 5 percent mortality rate. So hopefully we're overestimating the mortality of handled tortoises.

MR. RITCHIE: And then just quickly, Mr. Kramer, to your point, you asked what the alternative was. Sierra Club would suggest siting the project in an area where no tortoise need to be moved and therefore no translocation plan is necessary. Just as an idea.

MS. MILES: Regarding the letter from Tonya

Moore, there were a number of criteria that she outlined.

And I was wondering if you could -- Mr. Huntley, if you could respond to whether you know that the translocation area, specifically the northern area, what was the linkage area, will be given a level of protection equivalent or higher to a DWMA or ACEC?

MR. HUNTLEY: I'm not able to answer that at this time.

MR. OTAHAL: Yeah, I can. The current understanding that I have is that at least the linkage area that was proposed before the various scenarios were developed will have a restriction on renewable development placed on it as part of the EIS process that we're going through. And --

MS. MILES: So are you speaking just of the parts that were going to be within this project -- original project boundary or --

MR. OTAHAL: The 4,000-foot linkage that we were originally discussing, my current understanding is that we will be able to put a renewable restriction over that, basically excluding renewable energy projects from that linkage area. This is ongoing. This is changing. So this is the current scenario as of this morning.

And my understanding is that that provides

sufficient protection for Fish and Game to basically say that that is protected. It doesn't have to be in DWMA or ACEC. This level of protection is sufficient for them to be satisfied with moving animals into that linkage area.

MS. MILES: Now, how did this information come to you?

MR. OTAHAL: This is through multiple discussions with Fish & wildlife, Fish and Game that are ongoing on a daily basis.

MS. MILES: So who is it that would be putting this exclusion on to the land? It'd be BLM?

MR. OTAHAL: Yes. That would be part of our action in approving the project. We would approve the project and we would also -- I believe it's a plan amendment. I don't know for sure what the terminology is. But we would also be putting the restriction over that linkage.

MS. MILES: I don't remember seeing anything about this in the draft EIS or the final EIS. Can you tell me if this was a evaluated in either of those documents?

HEARING OFFICER KRAMER: Okay. Now, we're talking about BLM business.

MS. MILES: Well, the reason that this is actually directly relevant is because any tortoises that

would need to be translocated from the project site or relocated need to -- there's -- it seems that they should be in compliance Tonya Moore's letter, which discussed how the land would be protected.

MR. OTAHAL: And to kind --

6 HEARING OFFICER KRAMER: Let me stop you, Mr. 7 Otahal.

Okay. Ms. Moore's letter came to us the last time. As I recall, we explored for some time all of the facets of her letter and how they applied to the strategies in this case. That hasn't changed by virtue of these two new potential footprints. You had several questions already where -- I'm sure you're very curious to know some of these answers. But I don't see the relevance to the decision that the Committee needs to make.

And we have a court reporter who's probably about to have his arms fall off.

And everybody I think -- now, some people are probably worried about their morning flights home.

So we need to efficiently finish this up. And that seems like a very detachable and unnecessary cul-de-sac to visit today -- this morning.

MS. MILES: I mean just briefly to respond for the record. I think that this is absolutely relevant to the mitigation that's being proposed for this project and

to the Committee's decision. And I'm sorry that it's the middle of the night. I can't say that that's my fault. Certainly haven't been the one who's been talking all day long. And I've waited patiently for my opportunity to do some cross-examination and direct examination. So --

HEARING OFFICER KRAMER: Well, and this was not something you would have known about, because it was obvious a surprise to I think everyone here.

MS. MILES: That's correct. But I certainly did know that there was an intention to only move tortoises to specific areas. And so that's what I was trying to learn. And this is directly relevant to that question.

HEARING OFFICER KRAMER: And was properly discussed -- BLM was discussed the last time. And here we're present for a more limited purpose, which is to finish up the last discussions, with a focus on footprint changes.

So do you have anything else?

MR. CASHEN: Mr. Kramer, as of Friday, middle of the day, the plan was to move tortoises to the Ord-Rodman DWMA. When staff's Supplemental Staff Assessment addendum came out at 5 o'clock on Friday, all of a sudden now tortoises are being moved to the linkage area. There's a very big difference in the potential impacts.

So I personally think that this is very relevant

to the line of questions relating to these two scenarios. There's been a complete 180 on what's happening to the tortoises that are being translocated off the project site.

PRESIDING MEMBER EGGERT: Maybe is a question for staff. In terms of the specifics, the details associated with the final home of the tortoises, is that something that you're proposing as a specific condition within the PMPD?

MR. HUNTLEY: This is not -- no, sir, this has not been identified in the language as X number of tortoises are going to the linkage area. The SSA identified that two tortoises were going to the Pisgah ACEC and the remaining tortoises were proposed to go to the Ord-Rodman DWMAs up to a certain number of tortoises.

However, in light of the reduced project footprint, the resource agencies who manage this species felt it would be appropriate to -- that some of these tortoises could be accommodated in that area in order to preserve portions of their home range, and in all essence likely decrease potential translocation mortality effects. So where that could occur, staff would support that.

PRESIDING MEMBER EGGERT: So that in terms of the final details of that, is it anticipated that that's to be dealt with in the presiding members' proposed decision or

that it would come from a final approved translocation plan?

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MR. HUNTLEY: I would anticipate it in the final approved translocation plan. However, it wouldn't be impossible for us to speculate on a number of tortoises that are found.

But, again, it really is dependent on when the surveys are done and if tortoises are found within 500 meters of the buffer. If they're not, they're automatically a long distance translocation site.

STAFF COUNSEL ADAMS: And staff is proposing no condition specifying where tortoises are translocated to.

PRESIDING MEMBER EGGERT: Okay. So I think, if I understand -- well, hold on a second.

Okay. Ms. Miles, we'll let you ask a few more questions on this topic. And I've noticed a pattern where you do tend to repeat yourself from question to question. So if you could be more surgical, we would certainly all appreciate it.

I do also want to just recognize the fact that, you know, appreciate that you've waited and that we have pushed the biology to the early -- these wee hours. But, yeah, please proceed.

MS. MILES: Thank you.

In the Supplement Staff Assessment addendum on

page C.2-30, staff states, "As required by CESA, under Scenario 5.5, a maximum of 181 tortoises and 56 eggs would be subject to direct and indirect effects."

And I was wondering, can you clarify what you mean by at numbers relating to the 181 max --

MR. HUNTLEY: The 181 is derived from Table 6A for Scenario 5.5. And that's just the total adult, subadult, juvenile, and eggs that either occur at the project site, the translocation area, the control area, the buffer areas. So we included that total number of tortoises as this could be a potential take. And that was done to make sure that we captured the broader number of tortoises.

MS. MILES: Okay. So that would also include the disease testing in the Ord-Rodman DWMA?

MR. HUNTLEY: It doesn't specifically identify the diseased tortoises, because we didn't know.

MS. MILES: Right. I understand that. But --

MR. HUNTLEY: My assumption is that it probably falls within the range identified. And it certainly falls within a range of tortoises identified in the SSA.

MS. MILES: And over what timeframe for take is being considered?

MR. HUNTLEY: For the proposed project, it would be construction and translocation and operation of the

proposed project. Should that number be crossed, they would have to reconsult.

MS. MILES: So for the life of the project?

MR. HUNTLEY: I believe that's the fact, yes,
ma'am.

MS. MILES: And how will take be determined?

MR. HUNTLEY: Take has been determined for CESA

as any of the animals directly or indirectly affected. So

handled -- you know, subject to dust, vibration, noise,

for the purposes of this document that's what we covered

it as. The actual number of tortoises subject to direct

mortality is much lower, or would expect it to be much

lower.

MS. MILES: And once the Desert Tortoise are moved, takes are going to largely be out of the hands of the applicant. So how will exceeding take be prevented at that point?

MR. HUNTLEY: The translocated tortoises, if I'm correct, are going to be monitored for a number of years. And so they'll be monitoring tortoise mortality over time and those numbers will be recorded. And should those numbers exceed what's been authorized under CESA, it will have to result in a reconsultation or actually come back to the Committee.

MS. MILLER: The tortoise will be monitored for

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five years, resident and control populations will be when translocated.

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- MS. MILES: So how would it be determined whether that number is exceeded after the five years of monitoring?
- 6 HEARING OFFICER KRAMER: Is there a number even established?
 - MS. MILLER: 107 was established by staff during the SSA. And for the 5.5 and 6 scenarios they kept it at 107 to be conservative.
- HEARING OFFICER KRAMER: Now, is that expressed
 in the condition then?
 - MR. HUNTLEY: It is. And I don't think the number is 107. I think the number is 98 in the translocation plan, which is the maximum number of tortoises that can be translocated. The actual number that's been identified for take has been identified for each of the -- in each of the scenarios.
 - I'll have to look at the condition to see whether we included that or not. If we haven't, we'll have to make sure we do so.
- HEARING OFFICER KRAMER: Okay. Let me stop you for just a moment.
- Who's still with us on the phone?
- MR. AARDAHL: Jeff Aardahl is still here.

1 HEARING OFFICER KRAMER: Okay. Anyone else? And so, Jeff, Mr. Basofin knows how to get in 2 touch with you, right? 3 4 MR. AARDAHL: Could you repeat that please. 5 HEARING OFFICER KRAMER: Your witness, right? 6 MR. BASOFIN: He's my witness. 7 HEARING OFFICER KRAMER: Okay. Well, the only 8 reason I ask is on my computer screen here controlling the 9 WebEx, I just got a network message that I, you know, 10 clicked through without seeing what it is. But I'm a 11 little bit worried -- let's go off the record. 12 (Thereupon a recess was taken.) 13 HEARING OFFICER KRAMER: Did the applicant have 14 any questions for staff? 15 MS. FOLEY GANNON: We do not. 16 HEARING OFFICER KRAMER: Okay. And I think that 17 exhausts everyone. 18 Well, in more ways than one. Then, Mr. Basofin, your witness. And then we'll 19 20 have Mr. Cashen. And then I think that will take care of 21 everyone, if I have it correct. 22 Whereupon, 23 JEFF AARDAHL 24 was previously sworn and testified as follows: 25 DIRECT EXAMINATION

- 1 MR. BASOFIN: Good morning, Mr. Aardahl.
- 2 MR. AARDAHL: Good morning.
- MR. BASOFIN: Thank you so much for bearing with

4 us.

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- I just have a few -- I think just actually two direct examination questions for Mr. Aardahl, and then I will make him available for cross-examination should there be any.
- 9 Mr. Aardahl, did you prepare testimony for this 10 proceeding?
- MR. AARDAHL: Yes, I did.
- MR. BASOFIN: And do you have a true and correct copy of that testimony?
- MR. AARDAHL: Yes, I do.
- MR. BASOFIN: And do you have any changes at this time to your testimony?
- 17 MR. AARDAHL: Not at this time.
- MR. BASOFIN: Okay. Can you describe your
 assessments of the potential impacts to Desert Tortoise
 north-south movement from the applicant's new project
- 21 | scenarios?
- MR. AARDAHL: I don't think that there's really
 any change due to the reduction of the size of the project
 as revealed in those various scenarios. I think the
 north-south movement -- or the potential for curtailing

those movements across the project site continue. And in the absence of any more detailed study of wildlife movements in the habitat connectivity under the railroad and under I-40, I think the information base needed to make a judgment on that is really lacking at this point.

MR. BASOFIN: Okay. And the same question for Bighorn Sheep and north-south movement. Can you describe your assessment and your testimony of the potential impacts to that movement corridor from the new project scenarios?

MR. AARDAHL: Sure. The movements of Bighorn typically involve male animals seeking new territory. And they typically cross valleys to get to other suitable mountainous habitat.

The Epps study that's been discussed tonight made the assumption that I-40 was a barrier through Bighorn movement. However, we know that there are a number of culverts there. And when I was in the field with John Weyhausen I asked him, regarding the Epps study that he was participating in, if they had looked at I-40 physically to see if there were any potential culverts or bridges that could accommodate a Bighorn. And I think, if I recall correctly, the answer was, no, there was just the assumption made that it was a barrier.

So with that in mind and considering the -- not

only the ram skeleton that we found there, and the other three bighorn remains were horn sheaths of a male animal -and all of those four locations were provided to us by the applicant.

So all of the evidence points to rams using that slope. We did not find any remains or any sign of ewes on that project area.

So I'm very curious too about the true nature of that sheep scat that was reported I think on the day the sheets that Mr. Cashen referred to. And I also noted in the testimony that there is no domestic livestock grazing in that area. So I think the idea that that was some domestic sheep or cattle really needs to be re-examined.

MR. BASOFIN: Thank you.

And this is just a quick final question. Can you discuss the relevance of the Palen study that you referenced in your testimony?

MR. AARDAHL: The Palen study was requested by the BLM over a concern about the Palen project cutting off movements of wildlife under Interstate 10 in both directions, north and south.

On one side of I-10, on the south, is a Desert Tortoise recovery area, or a DWMA. On the north side there is no DWMA there.

But the concern over connectivity to the north

and the south was addressed through a wildlife movement study. BLM specifically asked for data on all classes of wildlife being able to move under the I-10 freeway. They wanted measurements of all of the culverts and the bridges and any sign of wildlife movement that was detected in the form of scat, tracks or actual sightings of animals. And the distance involved in that study was I believe approximately 30 to 35 miles of Interstate 10.

MR. BASOFIN: And were there similar species involved in that study as they Calico project?

MR. AARDAHL: They specifically wanted -- or the BLM wanted information on large mammals, reptiles, small mammals. And in that area, I think they were probably looking for specifically Desert Tortoises all the way up to and including Bighorn and Mule Deer.

MR. BASOFIN: Thank you, Mr. Aardahl.

The witness is available for cross-examination.

HEARING OFFICER KRAMER: Applicant?

MS. FOLEY GANNON: No questions.

HEARING OFFICER KRAMER: Staff?

STAFF COUNSEL ADAMS: No questions.

HEARING OFFICER KRAMER: Any other party?

Okay. Ms. Miles.

MS. MILES: Mr. Cashen, he has been previously

25 | sworn. I assume that that's still valid.

1 HEARING OFFICER KRAMER: Yes. 2 Whereupon, 3 SCOTT CASHEN 4 was previously sworn and testified as follows: DIRECT EXAMINATION 5 6 MS. MILES: And whose testimony are you 7 sponsoring today? 8 MR. CASHEN: My own. 9 MS. MILES: And also we submitted exhibits that I 10 imagine we're going to go through at the end of tonight. 11 Do you have any changes to your sworn testimony? MR. CASHEN: 12 No. 13 MS. MILES: And your opinions and your testimony 14 are your own? 15 MR. CASHEN: Yes. 16 MS. MILES: Do you have any comments about the 17 testimony you've heard tonight that you would like to 18 share? MR. CASHEN: I do. And I will go through these 19 20 as quickly as possible.

The Supplemental Staff Assessment appears to assume that there's a linear relationship between a reduced project and the reduced impact to biological resources. And that's not necessarily true. In fact, there are very few linear relationships in ecological

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systems.

And as an example, Golden Eagles -- there's been research on Golden Eagles. Golden Eagles are known to avoid disturbance. So it doesn't really matter if you have an 8,000-acre project or a 6,000 or a 4,000. They're going to avoid that area.

And so those kinds of things need to -- we're not considered, in my opinion, adequately in the Supplemental Staff Assessment addendum.

Dr. Mock provided some testimony that edge effects would be less. But yet there has been no testimony or analysis from the applicant on what the actual edge effects are. You can't say that edge effects are less unless you specify what the effect is. You can say there's going to be less edge. But you can't necessarily say that there's going to be less edge effects.

And I was just trying to think of an example of that in my head. And one example might be the edge between the project and the highway. And if the edge effect is risk of fire from somebody throwing their cigarette out the window, that edge effect is exactly the same.

Whereas, I would agree that there are other edge effects that would be less. But there has not been any

analysis of how those edge effects would be reduced.

Dr. Mock also talked about modeling scenarios showing movement of Bighorn Sheep east of the project area and open areas on the side of the project. I want to just remind everyone that the cumulative impacts map shows that that's going to be full of projects. So that would not be a viable corridor.

There was some concern about -- well, there was a question about the scat that was reported on the Desert Tortoise survey sheet. It's the Bighorn Sheep scat. And the testimony was that they spoke with the crew leader, and that he was a mammalogist and he had concluded that this was domestic sheep scat.

Maybe. I find it hard to believe that a mammalogist, number one, would not be able to distinguish between domestic sheep scat and Bighorn scat, or maybe he could or maybe we couldn't, but that he would write on the data sheet, knowing that Bighorn Sheep were an issue for this project, sheep scat.

And then we've heard testimony from Mr. Otahal that there's no domestic sheep grazing out there.

I also considered that in conjunction with several other things that I saw on the data sheet. For example, on Mojave Fringe-toed Lizard, several burrowing owl pellets, and active owl burrows that were also not

ever mapped or discussed by the applicant. And so cumulatively that makes me very skeptical.

I hate to keep going back to these issues of habitat quality and numbers. But I did hear you, Commissioner Eggert, say earlier this evening -- or this morning that in the minds of the Commission you were satisfied that the analysis had been done. And I recall that the applicant's analysis for biological resources consisted almost entirely of just the numbers and the habitat quality. So I do feel like it's relevant, and I'm just going to briefly go through some of the things we heard tonight.

Ms. Miller said that the habitat quality was distinguished in the field by their leads. And I'll just point out that there were approximately 10 leads of these 30 or so biologists that were involved in these survey efforts.

So you have a subjective opinion being made by 10 different people. At least that's what we've been led to believe. So you have a subjective error that's being complicated, an interaction effect of personal bias times 10.

By definition, a qualitative assessment is subjective.

And we've heard testimony previously from

Ashleigh Blackford of the Fish & Wildlife Service that she's gone out in the field with something to the effect of very experienced people and they think it's high quality habitat and they don't find any tortoises and they think it's low quality habitat and they find lots of tortoises. And there's lots of examples of that. And there was even -- just briefly, there's a statement that was made in the West Mojave Plan about Desert Tortoises. It says, "In an attempt to quantify the relationship tortoise abundance and habitat characteristics,

Weinstein" -- and it gives the years -- "found habitat to be difficult and complex to characterize with any accuracy. The model was quite poor at classifying into correct density categories data that were not used in developing the model."

So this is widely reported that it's very hard to distinguish habitat quality. And yet there was not even really any concentrated attempt to substantiate what was done. And as a matter of fact, we've been getting just so much conflicting information about what was done. First it was a model, a desktop model, then it wasn't a desktop model. Anyway.

There was some testimony about soils. And I just will say that this is not consistent with what is in the data sheets. And I think Mr. Ritchie was trying to get at

it. On the data sheets there's several very, very general categories for soil type. And I looked at the burrows that were -- or, sorry -- the tortoises that were detected sort of in the very southern end in that area that would still remain within these scenarios. And so three of those were categorized as having sandy loam soil, as well as Desert Tortoises number 23, 28, 33, 42, 43, 44, 46, 75, 80, and 93.

And if you want to look at the map, you can look at the map. But you can see that this so-called relationship, it might exist, but there's been absolutely no documentation. And as I've talked about earlier tonight, the soils is beyond -- for Desert Tortoise requires consideration beyond what's under your shoes. It requires an examination of what's diggable, what would hold up as a burrow. And that could be very different once you get down into the A and B horizon of the soil.

The soils map that was provided by the applicant shows the majority of this project site having one soil type.

There was testimony that what had been observed in 2010 was consistent with what was observed in 2007-2008. That's not what's reflected on the map that was provided in applicant's biological assessment.

And just briefly I'll refer you to Figure 8, and

it looks something like this. And this big red chunk that goes all the way down to the railroad is listed as concentration of tortoise or tortoise sign.

HEARING OFFICER KRAMER: Which document is that again?

MR. RITCHIE: Exhibit 93.

HEARING OFFICER KRAMER: A relocation plan? Okay.

MR. CASHEN: Yeah, I mean it's in there. It's actually the biological assessment that was included as an appendix to it. So I think that probably is the same exhibit. This was also in the AFC.

There was some testimony -- there's been a couple people who've testified about this Epps, et al. article and Bighorn Sheep and what it means for movement and connectivity, and how that may change with these new scenarios.

And I'll just say that one of the authors of that papers provided testimony in Barstow. And he said that the conclusion that was trying to be suggested by the applicant was not the conclusion of the paper. And I'll just briefly say that I've quickly looked at this paper again, and it said that this model is limited because it reflects potential gene flow rather than colonization of empty habitat patches.

And there's some more that I was going to read but I'll just skip. But you can refer to the article if you'd like to confirm what it actually says.

Finally, we've gotten some new information tonight that I was very surprised to hear, particularly from the BLM. We've heard some things that drastically change my opinion of the impacts of this project on Desert Tortoises in particular, and the analysis that would need to go into assessing what the impacts are going to be.

And I don't -- I guess I'll just leave it at that.

MS. MILES: Okay. And I wanted to ask you, Mr. Cashen, have you reviewed the Supplemental Staff
Assessment? And I think it's pretty obvious that you have. But can you go ahead and confirm that on the record.

MR. CASHEN: Yes, I have reviewed it. It's been almost impossible for me to adequately assess the content of it.

MS. MILES: And that's because it came out on Friday at about 5 p.m. and today is Monday, is that correct?

MR. CASHEN: That's correct. And it's also because -- it's also because the applicant had provided testimony last week - I believe their testimony was submitted on Monday - and in that testimony it said that

"We would be happy to provide anyone with copies of this these data files upon request."

And those requests were made, and the applicant did not provide those data until after close of business on Thursday evening, and then provided additional information midday Friday.

And so the combination of that late data and the late issuance of the S SSA has made it almost impossible for me to review and assess these sources of information.

MS. MILES: In light of that, do you have any preliminary comments on the Supplemental Staff Assessment addendum, since you didn't have a chance -- an opportunity to submit written comments on that document?

MR. CASHEN: Yeah, I'll just say that I've so far been able to identify numerous errors and inaccuracies in that document. And I'll just briefly mention a few.

I've already talked about the errors that I think have been made in estimating population of Desert Tortoises. And that's important, because this is how many tortoises are going to require -- are going to need to be translocated. And this has a big trickledown effect.

I don't think it's been fully fleshed out what change in the translocation area means. And as I mentioned earlier, as of last Friday tortoises were being moved to the Ord-Rodman DWMA. And this S SSA came out and

said all of a sudden now they're being moved north of the project. Yet there was no analysis to support that that area would be suitable for tortoises.

And having adequate density has been something that has been highlighted by virtually all the parties in this proceeding. And yet those densities weren't provided. So I calculated the densities. And I calculated it based on the numbers provided by the applicant. And I calculated a density of 13 tortoises — or approximately 13. It was 12.9 and 13.1, depending on the scenario. It's 13 tortoises per square kilometer in the area that would be avoided.

And the guideline that has been issued is that density should not exceed 130 percent of the average -- or of the baseline level for the nearest critical habitat unit, which happens to be 5.8. So 130 percent of 5.8. Thirteen is much greater than that. And that has very big implications on whether these areas are going to be able to handle -- we're looking at over 200 percent of what is the estimated density level.

Staff's changed its conclusion on the cumulative -- on the significance of the cumulative impact on Mojave Fringe-toed Lizard even though there was, in my opinion, virtually no analysis to support that change.

And I believe that we've talked about that some tonight,

so I'll skip over that -- my reasoning for that.

There's still vague information on whether detention basins are going to be constructed or not. And in my opinion it appears that the timeline associated with many of the verification measures would be impossible to meet.

MS. MILES: And regarding translocation or relocation of Desert Tortoises that might need to occur this year for the project to receive ARRA funding, in your opinion are you concerned that the movement of tortoises this year might result in unnecessary impact or mortality to Desert Tortoise?

MR. CASHEN: Yeah, I don't -- I don't see how it's going to happen. Desert tortoises can begin hibernating as early as the end of August. And there's a research study conducted by Nasser, et al., I submitted as one of the exhibits to my most recent testimony. And the researcher studied when tortoises went into hibernation, what the factors were that triggered going into hibernation, and then variables such as how long they spent and did all the tortoises come out on the same day or what was the spread in which tortoises came out.

And that research indicated that the 25th percentile of a population went into hibernation at approximately October 15th. Meaning if you have a

population of a hundred, approximately 25 of them will be in hibernation by October 15th.

And one of the most significant conclusions of this research was that the timing of hibernation was not statistically -- the relationship between timing and weather was not statistically significant. In other words, the conclusions that, oh, it depends on how cold it is is not valid. This is something that is intrinsic in the tortoises and that is yet to be determined, but that it is independent of weather.

There's also been guidance issued from the Fish & Wildlife Service on translocation that was recently published. And that guidance says that translocations should occur in the spring, but fall translocations from September 1st through October 15th may be considered.

I don't -- I just don't see how this is going to happen by October 15th. And this isn't something that you can just shine the flashlight down the burrow and you see, oh, there's a tortoise hibernating. Winter burrows for Desert Tortoises are generally quite different from the burrows that they use during the summertime. And winter burrows can be characterized as being relatively deep and typically convoluted, meaning they'll have a turn in them.

And so the risk here is going out and saying, "We didn't find any tortoises in our Phase 1A area. And so

therefore we're good to go and we don't need to translocate." But yet how will they know that the tortoises just haven't gone into their winter burrows? You can't necessarily look down the burrows and see that there's a tortoise in their hibernating.

And this is something that just hasn't been addressed at all. And I haven't seen anything that would suggest that the take of hibernating burrows is going to be avoided.

MS. MILES: Hibernating tortoises?

MR. CASHEN: Yeah. Did I -- I said hibernating burrows.

MS. MILES: And then my final question is related to if you'd like to provide your opinion on what the impacts are specifically to Desert Tortoise for scenarios 5.5 and 6.

MR. CASHEN: Yeah. And I think this is what everybody's sort of really interested in.

And the Desert Tortoise is a long-lived species, with extremely large habitat requirements. It's an organism that adapts to changes in its desert environment. And the information that has been presented by the applicant is really just a snapshot of what occurred in spring of 2010.

And if we're going to have any chance of

recovering this species, which is declining across its range, we're going to have to look at the big picture issues here. And the big picture issues have been addressed by many researchers and throughout virtually every conservation plan that I reviewed.

Just as an example, the Recovery Plan Assessment says three kinds of habitat degradation are centrally important to Desert Tortoise conservation and tortoise population decline - habitat fragmentation, habitat loss, habitat degeneration.

The West Mojave Plan says greatest threats to tortoise populations in the West Mojave Plan area are probability disease, cumulative effects of habitat loss, degradation and fragmentation from construction, urbanization and development, and a high level of human access to tortoise habitat. So those are just a couple examples.

And just briefly, what do these new scenarios mean in relation to these things which have been listed as the primary concerns and threats to Desert Tortoise populations? Well, for disease we don't have hardly any information yet from the applicant on how translocation will affect tortoises and disease transmission, but it's unlikely to affect the problems associated with disease, habitat loss.

This is still a massive project. Under either scenario this would be one of the largest solar projects currently proposed for California and its Desert Tortoises habitat. And we can argue all we want about whether it's low, medium, or high. This is occupied Desert Tortoise habitat that has a very important function in the recovery of this organism. It's the wrong spot.

Habitat fragmentation. This is going -- the project would have a major fragmenting effect on landscape. It's been identified as an essential connectivity area. Both scenarios would still have major impacts on that essential connectivity area.

And if Desert Tortoises are going to have a chance of adapting to climate change, there has to be connectivity. And this is an essential connectivity area.

During the previous hearings I testified about the value of a healthy reproducing population. And whereas it is true that it appears that these scenarios would avoid many Desert Tortoises, I am confident in stating that a healthy reproducing tortoise population will not be maintained over the long term because of habitat degradation associated with this project if it is approved. And there's a lot of scientific literature to support that very conclusion.

MS. MILES: Thank you, Mr. Cashen. And thank you

1 for staying so late. I have no further questions. 2 HEARING OFFICER KRAMER: Cross-examination from 3 4 the applicant? 5 MS. FOLEY GANNON: No questions. Thank you. 6 HEARING OFFICER KRAMER: Staff? STAFF COUNSEL ADAMS: No questions. 7 8 HEARING OFFICER KRAMER: Other intervenors? 9 Okay. Thank you. 10 Does anybody disagree that we've exhausted our 11 testimony now, opportunities for the evening and the 12 morning? Okay. That brings us to exhibits. So we need to 13 14 close the record and update the exhibits list. So what I 15 have -- I guess I'm just going to have to read. 16 Let me begin with the applicant. Prior to today 17 we had you at Exhibit -- I think 113 was your last. 18 MS. FOLEY GANNON: That's right. 19 HEARING OFFICER KRAMER: And you've since added 114, which was Ms. Bellows' declaration and attachments. 20 21 And all the documents I'm going to read were all

And 115 is the declaration of Dr. Mock.

116, a declaration of a re' Miller.

dated September 13th of 2010.

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117, Howard Chang -- Dr. Howard Chang.

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1 118, Robert Byall.
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- 2 119, Matt Moore.
 - 120, Rachel Nixon.
 - 121, Noel Casil.
- 5 122, Matt Dadswell.
- 6 123 Michael Hatch.
- 7 124, Tariq Hussain.
- 8 125, Angela Leiba.
- 9 126, Julie Mitchell.
- 10 | 127, Joe Stewart,
- 11 And 128, Mark Storm.

Then we have the matter of the handouts we
started talking about today -- yesterday. I can ask, were
these scenarios included with any other testimony we've

15 | identified?

16 I'm talking about the first of two maps, Scenario

- 17 | 5.5. It's called "Fence Timing for Phase 1A, with Desert
- 18 | Tortoise sightings"
- 19 And then there is a similar document for Scenario
- 20 6.

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4

- 21 MS. FOLEY GANNON: Yeah, I'm trying to confirm.
- 22 Just one moment.
- 5.5 and 6. Yes, they're in the attachments to
- 24 Ms. Bellows' testimony. They're Attachment A.
- 25 | HEARING OFFICER KRAMER: Okay. These very same

562 1 maps? MS. FOLEY GANNON: Yes. 2 3 HEARING OFFICER KRAMER: Okay. 4 MS. FOLEY GANNON: So Attachment A to Exhibit 114. 5 6 HEARING OFFICER KRAMER: Okay. What about the 7 map that you passed out later that showed -- it wasn't 8 colored the same and it showed the 5.5 scenario and it had 9 Desert Tortoise sitings in burrows from 2007 to February 10 of 2010. 11 MS. FOLEY GANNON: That was docketed, but it's not included as part of the testimony. So we should 12 13 probably assign an exhibit number to that. 14 HEARING OFFICER KRAMER: Okay. This one would be Exhibit 129. 15 16 MR. RITCHIE: And for clarity, that was the 2007 17 report that we discussed that I was -- that Sierra Club 18 was referencing. 19 HEARING OFFICER KRAMER: It was just a map like 20 so? MS. FOLEY GANNON: It's called Scenario 5.5, 21

Tortoise Sightings and Burrows, 2007 to February 2010, Calico Solar. Figure No. 1 is what it says in the corner. MR. RITCHIE: Thank you.

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HEARING OFFICER KRAMER: Okay. Is there any

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    objection to accepting those documents into evidence?
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             Hearing none.
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             (Thereupon Exhibits 113-118 were received.)
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             HEARING OFFICER KRAMER: Let's move on to staff's
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   documents.
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             I think, and as far as I know, Mr. Adams, you
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    just had the Supplemental Staff Assessment addendum?
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             STAFF COUNSEL ADAMS: That's correct.
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             HEARING OFFICER KRAMER: Okay. And the next
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   number I had for that was 317.
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             STAFF COUNSEL ADAMS: I think that's right as
12
   well.
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             HEARING OFFICER KRAMER: Okay. Any objection to
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    accepting that into evidence?
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             Hearing none.
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             That's in.
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             (Thereupon Exhibit 317 was received.)
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             HEARING OFFICER KRAMER: And we have a series of
   documents from CURE. And those were actually contained in
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    an updated list of exhibits.
             MS. MILES: That's correct. That was sent on
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22
    Friday, September 17th. And it's Exhibits 461 through
    465.
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             461 was the testimony of Scott Cashen.
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             462, 3, and 4 were his exhibits.
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             And 465 is the testimony of David Whitley.
             HEARING OFFICER KRAMER: And then those up
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    through 460 were submitted at the last set of hearings;
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    isn't that right?
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             MS. MILES: That's correct.
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             HEARING OFFICER KRAMER: Okay. I have to catch
7
   up with those.
8
             Okay. Any objection to accepting Exhibits 461
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    through 465?
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             MS. FOLEY GANNON: No objection.
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             Hearing none, those are accepted.
             (Thereupon Exhibits 461-465 were received.)
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             HEARING OFFICER KRAMER: Next would be Defenders.
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             Mr. Basofin, I think you did not put a number on
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   Mr. Aardahl's testimony; is that correct?
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             MR. BASOFIN: That's right, I did forget to put a
17
   number on his testimony. So I marked 616 through 619.
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    we can mark Ms. Aardahl's testimony as 620.
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             HEARING OFFICER KRAMER: Okay. So going back to
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    616, that's the Palen --
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             MR. BASOFIN: 616 is the Palen study.
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             617 and 18 are two photographs of culverts.
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             619 is the ram photograph
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             HEARING OFFICER KRAMER: And 620 is Mr. Aardahl's
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    testimony.
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             MR. BASOFIN: 620 is the testimony.
             HEARING OFFICER KRAMER: Any objection to
 2
    receiving those into evidence?
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 4
             Seeing none.
             (Thereupon Exhibits 616-620 were received.)
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6
             HEARING OFFICER KRAMER: Basin Range Watch.
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   don't think they were with us at all today.
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             Does anybody recall receiving any new testimony
9
    from them? I was looking through my Email stack and I
10
    didn't see anything.
11
             Okay. So nothing from them.
             Sierra Club.
12
             Okay. You had a few new exhibits.
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14
             MR. RITCHIE: We did. We started with Exhibit
15
   No. 1021. And that was the BLM letter dated April 8th,
16
    2008, to Todd Stewart of Bright Source Energy. And that
17
   was discussing revised stormwater design plans.
18
             HEARING OFFICER KRAMER: Okay. And then 1022 I
19
   have as a Live Tortoise and Counter form dated April 4,
20
    2010.
             MR. RITCHIE: It's actually -- that exhibit was
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    intended to be both data forms.
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             HEARING OFFICER KRAMER: Right. And then the
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   second form I also have here is URS Corporation, Calico
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Solar, 2010 Desert Tortoise Protocol Transect Survey dated

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1 | March 30, 2010.
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And then 1023 is -- I just pulled the title off the top of it -- the Calico Solar Tortoise Burrow Data.

Did it have a date, do you know?

MR. RITCHIE: I believe that was included with the May 18th, 2010, Desert Tortoise survey results.

HEARING OFFICER KRAMER: Do you think the date's on there? Well, I'll look later and see if there's a date on the document.

If it's not on the document, then it just won't help to correlate.

MR. RITCHIE: I don't think it was on the document.

HEARING OFFICER KRAMER: Okay. Any objection to accepting those three documents into evidence?

Seeing none.

They are accepted.

(Thereupon Exhibits 1021-1023 were received.)

HEARING OFFICER KRAMER: We did not have a visit from the Community Services District.

From Burlington Northern we had 1211, which was the direct testimony of Douglas Hamilton, which contained seven attachments labeled as exhibits 1 through 7. That's 1211.

1212 was the prepared direct testimony of Steven

Metro.

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2 1213 was the testimony of David Miller.

And 1214 was a document to be sent to us tomorrow. It was a map of individual SunCatcher locations imposed on a terrain map showing the washes.

And do I correctly recall that that was prepared by Mr. Metro?

MR. LAMB: Correct.

HEARING OFFICER KRAMER: Okay. Any objection to receiving those four documents into evidence?

Seeing none.

(Thereupon Exhibits 1211-1214 were received.)

HEARING OFFICER KRAMER: Okay. So that is the extent of the evidence.

Let me ask if there are any members of the public who are still here.

(Laughter.)

HEARING OFFICER KRAMER: Seeing none.

Let me just pause for a second and consult with Commission Eggert. And we will announce where we go from here.

Yes, we are going to try to produce a decision as soon as we can. And in anticipation of that, mark your calendars for the possibility of a Committee PMPD comment hearing on Monday, October 18th. And we'll be asking the

1 parties, especially the staff and the applicant but also others who are going to be proposing changes to 2 3 conditions, to submit those in advance and circulate those 4 in advance of that meeting so that we have something to 5 discuss, and perhaps you, among yourselves, or with us to 6 negotiate. Because, again, we found it's a lot better to 7 try to work out the final details of condition changes, 8 you know, in a face-to-face dialogue sort of process. MR. RITCHIE: Sorry, Mr. Kramer. I missed that

date. Could you --

HEARING OFFICER KRAMER: Monday, October -- see, that was my wake-up alarm for this morning.

(Laughter.)

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HEARING OFFICER KRAMER: Should I just snooze it or dismiss it?

This is going to be a transcript to just frame, I think.

Okay. So October 18th.

And then if all goes -- the earliest possible time that this could be going to the Commission would be the week of the 25th of October. Probably not the Monday, but maybe es early as the Tuesday or the Wednesday of that week, if -- that's the right week, isn't it?

> Yeah. Okay.

So when a PMPD goes out, among other things it

will have a notice of the business meeting date.

The other thing to note not so much for this group but for the record is that we will be specifying that public comments -- well, all comments, so it may affect you if you want to be a last-minute person. I think in the past it's been ambiguous about whether you simply had to get your document in the mail by the deadline. But we are going to make it clear that it has to be in our possession either via an Email or delivered actually on paper by the Post Office by the close of business on whatever the last day of the comment period is going to be.

So you'll plan -- plan your efforts accordingly.

And I think that's all I need to say for the

moment.

Commissioner Eggert.

PRESIDING MEMBER EGGERT: Yeah, just a very brief comment.

I just want to thank you, Mr. Kramer, for running this marathon hearing.

I guess maybe just a bit further perspective. I mean I think we're -- if you think about the time that's been put into this case both by the applicant, the CEC staff, and all of the intervenors, it's got to run into the thousands of hours, if not upwards of well over maybe

even 10,000, dare I say. Certainly over 10,000 pages of material that's been submitted for the purposes of evaluating all the associated impacts and mitigations.

So I think for me as the presiding member, spending the last 15 hours hearing the evidence in this final evidentiary hearing has been well worth the time. And I appreciate everybody's patience and participation and staying to this very late hour.

But, again, I'll just sort of restate what I said at the last evidentiary hearing, is that the Committee will take all of this evidence and all this testimony into consideration as it prepares its PMPD, and we will do so as quickly as humanly possible, but to make sure that we're following all of the proper process and procedure.

And, again, just thanks to all parties for your patience and participation. So thank you. And good night.

I have an 8 o'clock meeting. I'm trying to decide, you know, do I just go see if I have a change of clothes in my office.

Actually maybe I should take this off the record.

Okay. With that, we're going to go off the record. And good night. 04:19 AM

(Thereupon the Energy Resources meeting adjourned at 4:19 a.m.)

1 <u>CERTIFICATE OF REPORTER</u>

I, JAMES F. PETERS, a Certified Shorthand
Reporter of the State of California, and Registered
Professional Reporter, do hereby certify:

That I am a disinterested person herein; that the foregoing California Energy Resources, Conservation and Development Commission meeting was reported in shorthand by me, James F. Peters, a Certified Shorthand Reporter of the State of California.

That the said proceedings was taken before me, in shorthand writing, and was thereafter transcribed, under my direction, by computer-assisted transcription.

I further certify that I am not of counsel or attorney for any of the parties to said meeting nor in any way interested in the outcome of said meeting.

IN WITNESS WHEREOF, I have hereunto set my hand this 22nd day of September, 2010.

JAMES F. PETERS, CSR, RPR
Certified Shorthand Reporter
License No. 10063